

PUBLIC RECORD OFFICE

C0583/253

ORDER NO. → FN/E659

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OPERATOR. → CA

REDUCTION. → 12

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DATE → 11/7/73

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30453

1940

NIGERIA

30453

FUTURE POLITICAL DEVELOPMENT OF NIGERIA.

CLOSED
UNTIL

Previous

1939.

Subsequent

1943
SECRET

198 7.5.50
over Mr. Satchell 2/6
98

FILE A.

(1945) W.L. 25/27/55. 24,000. 8/29.
N.P.C. G. 62/772.

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198
Mr. S. S. S. 21/6
98

FILE A.

(1245) WL 22737/25 24,000. 499.
S.P. Co. G. 68277A

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C.5 Political Dept.

1. Lord Hailey (1/10 to S.F.S.) 2
Discusses the future political development of Neg. 12. 2. 40

This subject was asked for further
discussion with Sir B. Bondellin during
his leave, but in present ^{circumstances} ~~circumstances~~
such discussion had ~~not~~ been ~~possible~~
~~was~~ academic.

This can now be put by

at once
O.G.R. Williams
22. 6. 40

MM

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orig. m. 30208.740 Aug. 3

The first seven articles of these press extracts are written by an old friend, Mr. Azikiwe. He claims to be, and possibly was, a professor of political science of Lincoln University in the United States. There is certainly no doubt that he is a widely read and intelligent fellow. I attach some Gold Coast papers from which it will be seen that he acquired a certain notoriety a few years ago as a publisher of Mr. Wallace Johnson's seditious articles in the Gold Coast press. In Nigeria, although at times I understand that he has sailed pretty close to the wind, he has never yet got into serious trouble. The West African Pilot is just about 100% his own effort and really rather a remarkable production. These articles which have been sent to us by the Secretariat are an essay in political science which might as well be entitled "Towards Federal Union in Nigeria". The English is a little tortuous in places but the general meaning is fairly clear. Generally speaking the argument runs as follows.

The principle of the Native Administration system is fairly sound but the system is capable of improvement. A major error is that the Native Administrations are based on the premise that autocracy was the typical Nigerian political institution. This is all very well for parts of Northern Nigeria, but not for the South, which possesses highly democratic instincts. Furthermore, Government has persisted in this error and, by encouraging the Native Chiefs in furtherance of the system of Indirect Rule, are actually leading the country further and further away from democracy. Then there is this promise of ultimate autonomy. If it is to come, Government should get away from this dualism whereby there are two types of authority (Government and Native Administrations) in the land. It is admitted that this may in some respects be useful since it caters both for those Africans who by their backwardness are most suitably ruled in accordance with native law and custom, and also those more sophisticated who are better dealt with by the Central Government. The trouble is that many natives have no confidence in the integrity of their local administrations and thus there arises a lack of co-operation which is deaf to the system of rule through the Native Administrations. If, therefore, Indirect Rule is an attempt to prepare Nigeria for autonomy there should be one law, one legal procedure and one court for all. Further, there should be a truly representative Legislative Council - the present one is far from democratic. The present system is most unsatisfactory and there is no distinct line drawn to show where the Native Administration's jurisdiction begins and ends. What is really required is not "Native" Administrations but "Local" Administrations based on true democratic principles. The solution for Nigeria with its many races and languages is a Federal Union of States. The administration of these tribal States would be based on the Village system of government. The Federal Government might be centred at some place like Minna, more in the middle of the country than Lagos. Federal Civil Service, open to all British subjects, with one salary scale, would be instituted. There should be an unicameral Federal Legislature and a written constitution. All States should be represented equally in the Assembly. There should be no political parties, since these only lead to strife. Voting by secret ballot also should be abolished (the reasons for this are rather difficult to follow). In the States there should be Provincial Councils whose members

would

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would be elected from the Village Councils. These Village Councils would be the most important political unit in the system and should be attended by all responsible people who should air their views in public; decisions being arrived at by a show of hands.

Finally, there is a dissertation on sovereignty and the conclusion is reached that none of the West African Dependencies can achieve the status of a democratic state until there is an identity of interest. This is possible, but does not appear likely in the near future.

The last two articles are quite interesting on the subject that the African's worst enemy is himself, on account of his characteristics of jealousy, suspicion and intrigue. This is why Africans have not been appointed to the Administrative Service. Qualities of leadership should be encouraged whenever observed, and it is in African institutions in particular that such qualities should be allowed to display themselves, however desirable it may be that Africans should obtain higher posts in Government service.

(Sgd) A. J. Looh.

30.10.40.

(The above minute registered for record.)

mm

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M.M.L

GOVERNMENT HOUSE,
LAGOS, NIGERIA.

12/2/40

Dear Macdonald

This is really only to tell you that I arrived here on the 5th after a very pleasant journey out. I have seen and met many people, both British and African, at Lagos, and also been up to see the Western Province people at Ibadan. I shall go both to Enugu and Kaduna, to see the

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Eastern and Northern Provinces
people, before I go on to the
Gold Coast.

I am very glad to have seen
Bourdillon before he leaves for
England. Nigeria seems to me to
be going through a somewhat
critical period just now, and
much depends on the personalty
of the Governor. The Eastern
Provinces are still in the process
of the organization which is

intended to base administrative institutions
on social organizations which are
common popular support, and there
are two theories as to where these
organizations are to be found. In
the Western Provinces, the Nigerian
Government has now become alive to
the fact that in utilizing the major
chieftainships there as Native
Authorities, it was in danger of
supplanting authorities which were
gradually losing popular support. Hence
also organization is taking
place, in view to give the Native

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Administration a more popular form,
but it will require the personal
influence of the Governor to see that the
process is not defeated by the opposition
of some of the more powerful figures,
such as Abokata or the Oba.

It is, however, in regard to the
Northern Provinces that the influence of
the Governor will count for most at
the moment. Experience shows that at
regular periods, the local officers
of the N. P. raise again the
question of the status of the States,

for whom they are inclined to claim
an independent position, far greater
than either history warrants, or policy
can properly allow. That is accompanied
by an attempt to secure for the N.P.
a position generally which, if
conceded, would make it difficult
to promote the development of Nigeria
~~and~~ under a unified form of
Government. There is a movement
of this kind afoot in the north,
and it will require careful
handling.

I have found everyone here most

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helpful, and ready to discuss the
particular problem I am here to study.
I think they appreciate the value of
informal discussions of this nature,
and I feel that if I myself fail to
contribute anything to a solution, my
visit will at least have led the
result of focussing a great deal of
thought on a question which has
hitherto received inadequate attention,
owing to the demands of day to day
administration.

Yours very sincerely
Hailly

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1940

Nigeria

No. 30458

SUBJECT.

Administration of Enemy Property.
Engagement of Staff
(Excluding Plantation Staff)

CLOSED
UNTIL

1991

Previous

see 8104/39 Gen.

Subsequent

see 30458/1/40

see 30458/2/40

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6.9. Enemy Property X
Plantations de 1

Gov. Savary Tel. No 4 _____ 12.1.40
Requests that several new affls. may be made to
administer the enemy property. Gives details of the
posts and suggests that pensioners might be affld.

Connect 8114/19
up with this later

(1) is self explanatory. The Governor
clearly explains the type of officers
he wants and it is to be hoped
that C.S.D. have suitable
candidates in their lists of persons
drawing pensions who have
already signified their willingness
to return to duty for the duration
of the war if required.

? To Mr. E. L. Edwards in his
first instance.

Ch. Lawrence
3/11

Mr. Hibbert. I am aware that you are much pressed

but I should be grateful for such advice as
you can find time to give in connection with No. 1
on this file. In all it appears that six officers
are required, and from the Governor's suggestion
that pensioners should be appointed, it looks as
if he could not find people locally to carry on
this administration of enemy property work. I
do not know whether we are likely to receive
similar requests from other Colonies, in which
case our available supply of pensioners might
have to be shared round between the lot.

In para. 3, the Governor suggests that if pensioners
are not available, ordinary salary scales should
be

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be paid and that all these appointments should be a charge on funds of the Custodian of Enemy Property. It is quite clear that the management of large plantation areas ~~and the control of them~~ must obviously be a much more costly business than the management of securities and moveable property, as no doubt a considerable bulk of enemy property in this country is. So far as Nigeria is concerned, I should be most unwilling to see the Nigerian Government saddled with any expense at all in this matter at a time of extreme financial stringency, with a deficit this year approaching £800,000. [It will be seen from the attached slips that there has been some discussion as to registration. That is a matter I am quite content to leave to be decided in the light of whatever decisions may be taken as to the best way of dealing with this particular request. If it has to be considered in relation to other requests for staff, it may well be preferable to put this despatch with others on, say, a Personnel file].

J.B. Sirdhan
3/1

1 herein

The officers whom it is proposed to appoint in Nigeria may be classified in two groups: (a) the administrative officer and the two accountants, who would be required to deal with enemy property matters generally; and (b) the three officers ^{required} for supervisory work on the plantations.

Group

8 in 8104/2/39

12 in 8104/39

11 in 8104/39

3
Group (a) would apparently fall to be remunerated out of the general monies received by the Custodian in the execution of his office, i.e. from fees collected, etc; while group (b) would presumably be paid out of the monies belonging to the individual plantation, or plantations, on which they are employed, i.e. their salaries would be regarded as part of the ordinary costs of managing those estates.

Such an arrangement would conform to the statement made in the telegram to Nigeria (No.755 secret of the 16th December, 1939), that "I see no objection to the Custodian recouping himself out of profits for expenses necessarily incurred in managing and maintaining the plantations in order to preserve them, and Order made under Section 9 [of the Ordinance] should so provide".

We know from the Nigerian Gazettes that a new Trading with the Enemy Ordinance is in preparation; but the position under the present legislation as known in this Office is as follows:-

The Nigeria Trading with the Enemy (Control of Property) Order, 1939, provides, in Section 8 (1), that all property, real and personal ... belonging to any enemy or an enemy subject shall be deemed to be vested in the Custodian, with the right to take possession of, realise, transfer, sell, manage or otherwise deal with the said property in as full and ample a manner as the owner thereof would have been entitled to do.

This undoubtedly provides for engaging staff to manage the plantations and for their remuneration in common with the other persons employed on the estate.

Under Section 9 (1) of the Nigeria Trading with the Enemy Ordinance, 1939, the Governor may by Order

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Order:

"(e) require the payment of the prescribed fees to the Custodian in respect of such matters as may be prescribed and regulate the collection of and accounting for such fees."

We have not seen, as yet, any Order prescribing the Custodian's fees, but we know from the Governor's despatch No. 1215 of the 27th November, 1939, that the United Kingdom Trading with the Enemy (Custodian) Order, 1939, is now receiving consideration with a view to the amendment of the corresponding Nigeria Order, and we may reasonably expect the Governor to include some provision for fees in his new Order.

In the case of Tanganyika the Custodian has been authorised to charge fees equal to 10% of all moneys collected and 5% of all moneys disbursed, to cover the general expenses of his office, and while those particular charges may be on the high side there is no reason why Nigeria should not make provision on the lines of Section 7 of the United Kingdom Custodian Order, - if this has not already been done. In that event the salaries of group (a) above could be paid from the money received as fees, and there would be no question of Government being saddled with any expenses as the result of these new appointments.

With regard to X in Mr. Sidebotham's minute, the only other Colonies for which requests of this nature are likely to be received are Tanganyika and possibly Kenya, Gold Coast and Sierra Leone, but I think we ^{should} have received representations from the Governors in question before now if recruitment of pensioners was needed, and I would suggest that Nigeria should be treated as "first come, first served."

P.C. Call
5.2.40

1 in 8104/40

J.

I asked Mr. Call to look into the provisions now in the Nigeria legislation, as he discussed ^{the matter} with me before drawing his minute.

I agree with the views expressed in it, but I shall like you to see.

Handwritten signature
5/2

Handwritten initials

Mr. E.H. Edwards.

Can you please say whether pensioners are likely to be forthcoming for these posts. It is clear from the above minute that the moneys ^{properly} formed from some other than Empire post funds. For terms of appointment of Surge see 3 sub of 39 below. On this point the Gov has asked for the appointment of a German called Hild at present mentioned in Jamaica. It is not attached but this does not I think affect the request for appointments as made in 1 in this file.

Handwritten signature
6/2

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It is practically certain that we shall be able to put up suitable pensioners for I + II, but most of our volunteers are rather old for III. But I am examining the lists, and meanwhile we might try as in dt. 4/11.

EB.
 W.R. Edwards
 13.2.40.
 J.R. Edwards
 14/2
 done

Received
 to ER Edwards

To Governor of Nigeria Tel No 140
 14.2.40

3. Govern. Del. No. 109 Secret. 2.2.40.
 Ref 1 on 13112/21A/40. States that Custodian is anxious to obtain the services of Hild in connection with running the Cameron plantations. (Copy registered on 13112/21A/40 Defense on which action is being taken).

4. Gov. Ltr. No. 167 16.2.40.
 (States that men for appts. of Asst. Supervisor are urgently required, tasks as to prospects of recruiting non-loc. candidates: asks if failing other sources he may recruit in South Africa).

I am sorry to have delayed this but working through our register of pensioners is a long job, and there has been much other work.

For the post of senior administrative officer the Governor requires a man who has good administrative ability and is qualified to take responsible decisions. Consideration might be given to:-

Below average 1/4	G.G. Peasey	Late Resident, Nigeria.	Aged 49.
	W.T. Fox	Late District Officer, Nigeria.	Aged 47.
not v. fit in Nigeria 1/4	W. Nash	Late Resident, Nigeria.	Aged 49.
	G.H. Wade	Late Principal Assistant Secretary, Nigeria.	Aged 54.

Of these I prefer Mr. Fox although he retired five years ago. Mr. Nash has a temporary administrative job in the Home Office and may not be willing to leave it.

For the two accountancy posts consideration might be given to:-

?	S.E. Avery	Late Assistant Treasurer, Nigeria.	Aged 50.
✓	F.C. Farquhar	Late Senior Assistant Treasurer, Nigeria.	Aged 55.
✓	W.J. Harrowell	Late Senior Accountant, Marine Department, Nigeria.	Aged 46.
?	H.S. Light	Late Assistant Accountant, Public Works, Nigeria.	Aged 52.

Of these Mr. Harrowell seems very suitable indeed, and Mr. Farquhar would probably be satisfactory in the post in Lagos.

The

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The three posts of Assistant Supervisors of plantations are more difficult to fill as the officers selected must be medically fit for a strenuous life. In No. 4 the Governor suggests that he might try to obtain men from South Africa if there are no suitable pensioners and if there is no prospect of recruiting men without previous Government service. I imagine that the principal qualification is experience in dealing with native labour and that men of the foreman or overseer type would be suitable. I think that consideration might be given to the following pensioners:-

A.J. Battle	Late Inspector of Works, P.W.D., Gold Coast.	Aged 47.
G.F. Broomfield	Late Road Foreman, P.W.D., Uganda.	Aged 46.
R.H. Phillips	Late Building Inspector, P.W.D., Gold Coast.	Aged 46.
A.P. Smith	Late Foreman, P.W.D., Uganda.	Aged 37.
E. Wilkinson	Late Senior Overseer, P.W.D., Kenya.	Aged 48.

Of these Mr. Smith should do admirably and Mr. Phillips and Mr. Battle would be preferable to the others on account of their West African experience.

Mr. Phillips describes his health as "fair" but the others seem to be quite fit.

(The personal files - other than those put up - are with me).

? Telegraph to Nigeria saying that we propose, subject to medical fitness, to offer the administrative appointment to Mr. Fox, the accounting appointments to Mr. Harrowell (for service in the Cameroons) and Mr. Farquhar

Extracted to 30455/2/40

*explain that he was ...
27.
112.*

Mr. Farquhar (for service in Lagos) and the supervising appointments to Messrs. Smith, Phillips and Battle - giving their ages and late appointments - and ask for the Governor's observations. We should give references to correspondence in the case of the first three.

CRH

27. 2. 40.

In the top post they may like someone who was senior in rank to Mr. Fox & I should offer the choice between him & Mr. Wade. I agree as regards Mr. Harrowell & Mr. Farquhar.

Sir F. Studdart, to whom I have spoken, agrees that the posts of Asst. Supervisor men of the Public Inspector type wd. be preferable. Unfortunately, no such people are available. The Gov. wd. be told, if Sir F. Studdart agrees, that the only man on our list with experience in plantation management or other similar work is

J. S. Harrowell, giving brief particulars of him. In the other posts, my candidates likely to be available are retired inspectors from all experience in handling public works labour. Ask if Gov. wd. be satisfied with men of his type & say that if he prefers to try to get men from South Africa he may do so.

*J. Lloyd
27.2.40*

Mr. Harrowell would be worth considering for one of the Asst. Supervisors posts. There is also a Mr. Redding who was at one time in the Gold Coast Dept. of Agriculture and then left

Extracted to 30455/2/40

ask if he wd be approved

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The Department - to become the manager of Messrs
Jemie Tunic factory at Abakrumpa. He did quite
well there, but resigned about two years ago when
the factory was relocated & the preparation of
peelers was contemplated, as this preparation
demanded some technical skill. On his
return to this country he was very anxious to secure
further employment overseas & came in to see
me twice. I have not, however, heard anything
of him for some time but I could have looked
up, if necessary, his latest address given to me.

Appli also have the names of one or two men
with tobacco & coffee plantation experience,
who are only suitable for plantation management
& not scientific agricultural posts.

I do not, therefore, think it necessary to
go to South Africa

F. A. Stockdale
27/2

In view of Sir F. Stockdale's minute
? we might Tel a papers & regard
the other appts & a regard to Asst
Superintendent ~~positions~~ ~~positions~~ ~~positions~~
~~positions~~ say that we hope to be able to
secure suitable men from this country, mention
particular of Mr. Hamswell, as a possibility &
promise further communication as soon as
possible & agree to see whom we can collect

Extracted
to
30458/2/40

in the light of Sir F. Stockdale's minute?
(I don't like the idea of getting men from
S.A. - how I suppose does to you except
as a last resort)

D. G. R. Nelson
28.2.40

Mr. Irby.

Mr. Lloyd has asked me to put up a draft
on the lines of the above minutes including in our
telegram the names of Messrs. Avery and Light for
the accountant's post. He has also asked me to
look up the case of Mr. Bedingfeld. I find that
Mr. Bedingfeld has not registered with us for
national service but as he applied for employment
in 1938, it is worthwhile suggesting him to Nigeria
on the off chance that he may still be available.

Mr. Lloyd also asked me to consult you with
regard to (X) of Sir F. Stockdale's minute of
27.2.40. I am, therefore, passing the enclosed
draft through you and I should be grateful if you
will include the names of any candidates whom you
may be able to put forward for the posts of
supervisor. ~~which~~ you will see from (1) ^{that the posts} should be
filled by officers of the inspector ^{produce} type,
although agricultural experience is not actually
necessary. The salary to be offered to non-
pensioners is not clear but it is probable that it
will be something like £400 to £600, viz. the pay
of Inspectors of Public Works.

Stockdale
29.2.40.

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It will make rather a long telegram, but perhaps we might mention the following 4 candidates by name, as they have had Colonial experience - two of them in the Cameroons:-

20707/2 Personnel. Part 98.
20707/2 Personnel Part 79.

(D.H. Stevens. who would need
J.L. Harker.

to fill in P.s. before they could be considered and have their papers completed. (This we would try to do very rapidly if it proves necessary.)

32029

G.R. Davies who is our best senior Agricultural candidate;

U.R.1940.

J.E. Swift who has had considerable planting experience. He is being asked to fill in a P.s.

31804 Appts.

I have also looked at the papers of Mr. R.G. Whaley, but he has only had three years' tobacco planting experience, and though he seems personally suitable, we might keep him as a reserve.

There might also be a possibility of getting, from the Agricultural Colleges, candidates of, say, 25-30 years of age of the normal produce-inspector candidate type; but, in ~~that~~ connection with them, questions of military obligations would arise, and we ~~could~~ ^{need} not refer to the possibility ^{of getting candidates of this sort} at present, at any rate.

I attach an addition for ~~the~~ ^{the} telegram, which Mr. Blackburne has seen, 1.3.40.

I agree that mention of the above might be made

to Gov. Tel. No. 209 (Cons.) 3/4/40

Extracted to 30458/2/40

✓ Pol. ✓ Pol. ✓ Pol. These have been in answer to J. J. J.

5A To Gov. Tel. 76 Sec. on 13112/21A/40 (copy attached) cons. 14.2.40

5B Gov. Tel. No. 84 Sec. 23.2.40 States that Hill accepts position and has been passed fit.

Mr. Robinson.

With reference to your minute of 2.3.40 on 13112/21A. Secret General, the proper course, I think now, is to telegraph to the Governor, in reply to ~~him~~ ^{his tel. sent 10th of 2nd Feb} on this file, informing him that Mr. Hill has accepted and has been passed fit, and will proceed to Nigeria ^{via the UK} as soon as possible and that we will notify him later of the date when Mr. Hill ^{is} ~~is~~ expected to ^{leave this country} arrive. We should also advise the Crown Agents that Mr. Hill (explaining who he is) is proceeding from Jamaica by the 'Jamaican Producer' on or about the 27th February, and that it will be necessary to make arrangements for his onward journey ^{from the UK} to Nigeria by the next boat after his arrival here. Tell them to book a passage for him, the cost of which Mr. Hill will, if he has sufficient funds in his possession, be required to defray. (I think Mr. Hill's passage should be first-class, if you agree). The above action should, I suggest, be taken on this file and on 13112/21A/40 below. I suggest that you should take up with the Home Office the most convenient arrangements for Mr. Hill's reception here and for his stay in this country.

the 23rd minute for Hill should be accordingly.

J.B. Swinton

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I understand that the
Jamaica Producer is due
to arrive on the 10, 11 + 12th
of March. The boat for
WAF is due to go about 15th
March so that if the
Jamaica Producer arrives on
time there will only be a
small gap. C.A. will
definitely book him for 15th March
and cancel the passage if
necessary.

In the letter to the H.O.
he should give the information
we have as to the arrival
of the Jamaica Producer &
the departure of the WAF boat.
He should also state that it will
be impossible to call on
the C.A.'s office.

Sp. let to Gov Nigeria
to C.A. Liverpool

B.R. 4/3
4/3

I assume that the passage to W. Africa
will be taken on a B. ship, &
I hope it will not call at any
French ports!

K. E. R. M. S.

5c To Crown Agents 4/3 5.3.40
5d To Gov. Nigeria - tel 212 secret - 5.3.40

1000 7/2/40
1000 1/2/40

W. S. S. S. S.

The Jamaica Producer arrived yesterday &
on the Elder Dempster boat to Lagos does
not leave till Jan. 19th. The H.O. & V. IS
are anxious that W. S. S. S. S. should be
free to roam around. They are therefore
refusing permission to land & then detaining
him under the Aliens Order at Brixton
Remand Prison. They are going to produce
him to the C.A. to complete his passage
arrangements, & send him up to Liverpool
in the usual way when an Alien is
detained temporarily in the U.K. I have told
Mr. Dwyer (C.A.). ? You will wish to take up X/1000
in the tel to Nigeria now. K. E. R. M. S.

4.3.40

R. G. G.

Sp. tel enron by w. Nigeria

J. B. S. S.
12/3/40

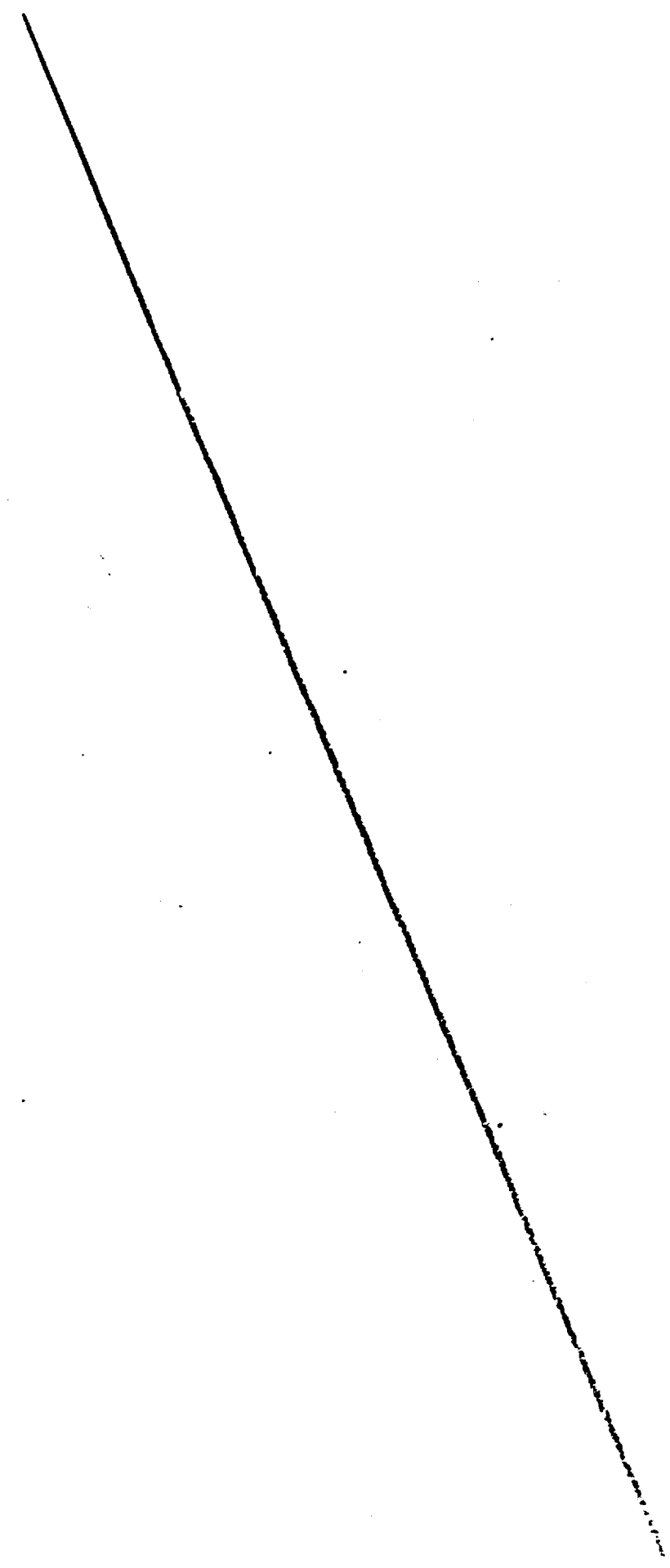
5E To Gov Nigeria tel No 239 secret. 12/3/40
5F CA Office & Passages
of Passage 23854 9.4.40
The copy is addressed to Gov. Nigeria re
cost of passage.

? Put by

O. G. R. M. S. 13.4

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5 G. To Crown Agents. ————— 29.9.40.
 5 H. To officer adm. gov't. Reg. ————— 30.9.40.



6. O.a.g. Tel. No 270. ————— 10
 14.3.40.
 Refs. 5, recommends certain persons for re-apt.
 States that services are urgently required.

The Governor now considers that only one officer is required to take general charge of the office of the Custodian of Enemy Property and to perform the duties of the Accountant for Lagos. He asks that Mr. ^{Farquhar} Parker should be approached with a view to his appointment to this post. I think that "Swan" in line 3 of para.3 is certainly intended for "Swift".

I think perhaps that Sir F. Stockdale will like to see (6) before the file goes to Mr. Blackburne and Appointments for action necessary on the Governor's recommendations.

I would suggest that an attempt be made to obtain the services of the men preferred by the Governor in order of preferment, and that, if suitable generally for appointment, an effort may be made to obtain the services of three of the men named in para.3.

Whalley
 18.3

Ref A above to Cable Co. have corrected the draft and confirmed that the name is SWIFT.

Whalley
 19.3

I agree with X of the 18th/3/40 as proposed.

J. Swillott
 19/3.

Seen, thank you. I would please have mentioned in para 3 in the following order:- Davies, Harker

Double if there is any order of preferment in respect of those mentioned in para 3 as the order follows that given in (5)
 fal
 20/3.

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Extracted to 30458/2/40

Swift, Harker. It seems that they are looking for one man with plantation experience. Mr. Morrison of Oxford spoke to me recently about Davis & said that he was a person who could be relied upon in any post for which he might be selected.

J. Whitehead 20/3

? then offer to Mr. Fagbender and Mr. Avery, on usual terms, subject to physical fitness; please file quickly to Mr. Luby to put forward the pp. of Mr. Davies, Mr. Barker, and Mr. Swift in due course.

W. R. ... 27/3

As proposed as regards N. Fagbender & N. Avery: X in No. 6 to be included in the offer to N. Avery: also Y in No. 1. W.A.D. to see Sp. 1.

Before letters are drafted Appts. no. 6 & will we don't consider whether they can get ahead on their own papers with the selection of men for posts under III in No. 1, taking the necessary details from cand. minutes on his file.

J. Lloyd 21.3 at 11

Extracted to 30458/2/40

(Duffie will be Appts 27059/24/40)

Appts. 32029

Appts. 32981

Extracted to 30458/2/40

I have done as Mr. Lloyd suggests. We can probably go straight ahead with the appointment of Mr. R.G. Davies; Mr. Harker has submitted an application and we are completing his papers, but Mr. Swift and Mr. Stevens have not yet returned the P/Is. we sent them. We are asking them to do so at once.

J. Luby 21/3/40

Mrs. G. F. Fagbender (3092 W.A.) and S. G. Avery (6009 W.A.) submitted on their P.F.s below.

21.3.40

Mr. Luby

28/3

I have P's 110/pts & sent them as separately.

How are the appointments candidates getting on?

J. Whitehead 29/3

Appts. 32029

The file of Mr. G.R. Davies has been sent on for offer; the other three Appointments candidates mentioned in my minute of 21/3 are applying

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Extracted
to
30458/4/40

Notes
4/4

applying, but, though Mr. Swift looks promising, I am a bit doubtful about the others. After speaking to Sir Frank Stockdale on the 1st of April, therefore, I rang up Mr. Smith of the Rubber Growers' Association and Mr. Charles Watney, of the Incorporated Association of Planters, and they have both promised to look around and see if they can put us on to one or two really good men with planting experience, aged somewhere between 35 - 40. ^{There written to 4 likely-looking candidates suggested by Mr. Watney today} B.U. in fortnight to report further progress.

J. L. Hely 3/4
M. L. S. L. H. H. H.
4/4 at once

7 To G.A.J. via Tel 348 19/4/40 or 3092 WA
O.A.G. Tel. 401 (copy attached)
Garret accept ^{for J.B. Army has now} declined the app. offered to him, unless the conditions can be improved.
see 6 Mr. to Capt. W. Light: "second string" to his Army, submitted on the former's P.F.
Have him back on 6009 W.A.
Ch. H. H. H. H.
26.4

X 8 O.A.G. Tel. No. 415 30.4.40
Reports that immediate action may be taken for the engagement of ant. Supervisor, and that he may be told by tel. of prospects of the arrival of the staff required.

Appts. 32029
in circ.

Appts 3115
Appts 32072

Extracted
to
30458/4/40

has not
as in the case of ant.
that equipment
shd. be taken;

Mr. Lislebottom: Ref. (8) :-

The candidate whom we mentioned in (5) - J.R. Davis - has accepted & been passed fit & CA. Let me know when he shd. sail on 14.5. Herewith the files of two other candidates for offer similarly :- (J. Duncanson & T.R. Lamb if you agree. Sir F. Stockdale rec^d their selection & (as they are on agreement) will be under the Custodian of P.F.) They need not go to the C.S.A.B. I also submit draft telegram to the Foreman.

As the candidates are urgently wanted the offer might proceed & they wd be told that the go. of funds accompanying a following is being raised & it wd be added to Mr. Duncanson that the go. of funds which going out is being raised also?

[The difficulty in filling appts such

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Extracted

such as these "in demand" lies chiefly in the fact that we have scarcely had to fill any such vacancies since we filled similar posts during & after the last war. Even in the years 1919-22, though, we got a fair number of applicants from countries with planting experience who looked for employment in Col. Agric. Depts. Now that the Colonial Agric. Service is unified, & the school scheme has been in operation for 14 years, people here that there is ordinarily very little chance indeed of one being able to consider a "planter".

Hence, when you enquire come along in search we could not expect these much of a field. Some of those first thought of proposed unsuitable persons had to collect a fresh field with the help of the Incorporated Agents of Planters who helped us in 1919-22.]
E. J. July 2/5/40.

See on 27059/24/40 (Mills)

I am grateful to Mr. Joly for his note, & have explained the position briefly & writing to Mr. Joly who had asked about it.

I have passed this off to & sent it to Code & Cypher section to go off separately (It can be put on this file later) so as not to delay the officers to be recommended & hand, continued on appointments files below which should be got off quickly.

J. S. L. Williams
2/5/40

X 9. To O.A.G. Tel. 393 2.5.40

X 10. O.A.G. Tel. 435 8.5.40
Requests early appl. of 7 addl. assistant supervisors

The seven additional Assistant Supervisors now reqd for the Cameroons are of the same class as those reqd & in category III of (1) on this file.

I have informed Mr. Joly by phone of this new development and suggest that the file should go over to A.P.P. in his first instance to enquire as to the prospects of their being able to obtain suitable candidates by the referring the

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walk to the CIA, as suggested
by the Governor.
? To APP?

Shawley
10.5

M. L. Sidebottom is away &
am sending this file over to
straight away. It is clearly urgent that
we shed find suitable men as
early as we possibly can.

Shawley
10.5

(Spoke to Mr. Stockdale yesterday. We
need that we do. by of the merchants through
the Incorporated Society of Planners (since
they work for their men's re-education).

Today I spoke to the Secy. (Mr. Watney) &
gave him part of (10). He will let us have
a list on Whit Monday. Fundamentally he
is a quiet man. (Said age limits
26-40 - salary according to age etc.
Mr Watney thinks he can supply
the accounting man (as all his men get
a good deal of accounting to do other
must be gone who've done more than
others). R. put up abt. 30455,
July 11/5

yes. I meant
abt. 27059/24 +
but as we can't
not tell you this
file 30455/24
10/5

Extracted

X 11 O.A.G. Tel. No. 444. 11.5.50.
gives details of housing accommodation etc.

M. Sidebottom,
You have not yet seen (10).
M. L. Sidebottom's minute of 11.5 is most
encouraging and it seems that
it will be possible to meet the
O.A.G.'s requirements with very little
delay.

As to (11) C.S.D. will perhaps
advise us as to whether £25 is a
sufficient outfit allowance and the
file shed: then go to APP &
communicate the gist of (11) to
Messrs Lamb and Juncos, to
whom I think that offers have
already been sent promising this
further inf: when received from
the O.A.G.

Shawley
13.5

I feel somewhat doubtful about the £25
especially as regards opportunities from
outside the office who may (some of them)
not get any tropical kit at all (but I think
be glad of your views.

J. M. Smith
14/5

In the case of re-engaged personnel
Ministry have agreed in principle
that they should get £250 all the
allowance for the year of 60

Extracted
to
30455/24

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maximum of £50, but they prefer
 that the claim should be submitted
 after arrival in the Colony in the
 light of actual expenses incurred.
 On the whole, I think we
 might retain it to £25 as a
 grant at this time; but take
 any selection considered that
 he would be at liberty to
 raise the matter with a view
 of obtaining a grant, not exceeding
 another £25, with the highest
 Government on arrival in the
 light of his actual expenditure on
 outfit.
 S. J. James.
 14/5.

That course would be unwise I think
 quite reasonable.

Appointments (Mr. Irby) have 11
 & minutes above for info of
 Incorporated Society of Planters whose
 consent is necessary.

When please send as early as possible
 (ORTON)
 A Miss Orton Green Anna's scale
 to give the further info to them.
 Lambert & Deen cause (she has
 the file I gather)

J. B. Swallow
 14/5 above.

Miss Orton tells me that
 she has taken the necessary
 action.

Irby) don't
 appear to have
 seen this
 paper

Copy of 9th 27059/40.

12. To Gov. Nigeria - Tel. no. 463 - 24/5/40.

copy action -
 see draft of 12.

13. To O.A.G. Tel 443 (a 20701/1/5/39 P.O.). 15.5.40.

I have recovered this file in order to
 deal with (10). Mr. Irby tells me that he is going
 ahead with the selection of a number of Assistant
 Supervisors, as indicated in his minute of 11.5.40,
 but I have told him that Proms. would like to keep
 one vacancy for Mr. Lambourne. In this connection
 please see Sir F. Stockdale's minute of 15.5.40. in
 18142 C.R. Although Mr. Lambourne is fifty-three and
 might in the ordinary course be considered too old
 for a post of this nature - which apparently involves
 living in somewhat primitive and isolated conditions -
 Dr. Tempny, who knows him well, tells me that he is
 an exceptionally reliable man who always kept himself
 very fit. He feels that he would occupy one of these
 posts with conspicuous success if he is prepared to
 accept one.

In the circumstances I suggest that we
 should sound Mr. Lambourne by semi-official letter
 from Sir F. Stockdale, with reference to (29) in
 18142 C.R., as to whether he would like to go to
 Nigeria. The letter should set out the conditions
 of the appointment as outlined in (11) and should
 explain the need for urgency. Mr. Lambourne's
 unreduced pension is approximately £225 per annum,
 and his retiring salary was £225. He should therefore
 be offered a re-employment salary of approximately
 £225 per annum, and ~~with this amount as a grant~~. I do
 not think that any deduction should be made in respect
 of the free quarters which he will receive in Nigeria.
 The letter should enclose a copy of the memorandum
 setting out the approved terms of appointment.

Sound Mr. Lambourne accordingly and
 recirculate this file in red for other action as
 indicated on green slip attached to Mr. Irby.

J. B. Swallow
 28. 5. 40.

I am looking through our register again in the hope of
 finding some other candidates for Asst. Supervisors. If any
 come forward for good men, the file might be sent to
 me later.

I agree that he is a good man.

J. B. Swallow
 29.5.40

J. B. Swallow
 29/5/40

In order to save time I have written to Mr. Lambourne on
 18142 C.R.

subject being passed
 on file.

f54
 f105

f499

Extracted
 to
 30458/2/40.

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14. O.A.G. Tel. 509 Conf 28.5.40
 Requests very early aft. p? additional asst supervisors
 (Orig. on 30/5/40)

15. Hig. 522. tel. 31.5.40
 Ref. 12 - suggests Hughes (late P. 100),
 Ferguson (late Adm. Offr) or Howlett (late Customs)
 in order named. Willing to accept pensioners
 from any other colony.

? To Mr. Edwards to approach
 these gentlemen in the order named
 before reaching to pensioners from
 other colonies.
 (These not thought if worth while
 hold up their papers while off.
 are being collected together)

Whalley
 1.6
 Mr. Blackburne
 Mr. Edwards

We shall be very grateful for any advice
 pl. The position in the cameramen is
 causing a lot of anxiety.

3/6
 J. Howlett

Extents of notes have
 been taken for 30/5/40 - as indicated
 together with copies of 1, 2, 4, 5, 6, 8, 9,
 10, 11 & 14.
 All Mr. and Misses
 dealing with these posts
 should be contacted to
 the sub. file and it
 should be considered to be
 very in red.
 3.6

offer post of Custodian of Mr. Hughes
 on the usual terms.
 Mr. Blackburne
 3.6.40

Done
 on P.F.
 15/4/40
 W.A. Done
 4.6/40

A-11 line
 been asked
 to send over
 relevant info.

A copy of these
 notes has been
 kept after No 15.
 na

This file is in a portable case
 to check & return to
 seen as possible to
 to have a new file
 for the Asst. Supervisors.
 All Mr. and Misses
 dealing with these posts
 should be contacted to
 the sub. file and it
 should be considered to be
 very in red.
 3.6

With further reference 16
 to 7A and the earlier refs. it will
 be seen from 75 on Brownell's file
 (6177 W.A) that he also has
 declined the app. to take charge of
 the Dept. of the Custodian of Enemy
 Property. We can now offer the post to
 Harrowell as regards the second
 post in the Dept. - see 10. 20/7/1/5/39
 Avery
 (6007 W.A) and High (18938 W.A) have
 now been approached, but ~~both~~
 have refused the app. on the terms
 offered, ~~but~~ although both are
 prepared to re-consider their decisions
 if better terms, which they suggest,
 are offered. ? We had better
 explain the position to Nigeria
 as in dft. herewith.

Minutes
 transferred from
 20/7/1/5/39
 Perd.

Notes of both referred
 to dft. and ltr.
 J.L.

Brownell. See also dfts on the
 files of High and Harrowell.

Whalley
 9.5.40

Whalley
 11/5/40

Mr. Edwards
 This is a normal w/eff. bank franchise
 league to better terms than the circular
 laid down. Is that on general grounds
 desirable. And it gets known no doubt

others will try to strike better bargains!
The fact remains of course that the Cameroons
Plantations want the men very badly
but I don't see that so far as the
Peninsulars are concerned there is much
to distinguish this from ordinary
re-employment work just except that
in the Cameroons the amenities may
be less than re-employment at Lagos
or Enugu or some other well known
stations. I think Capt. Light
views to some extent. Could this
be covered by: if it has not been already.

Mr. Blackburne 13/5.

Mr. Lloyd

So far as I know we have not
departed from the terms of re-employment
laid down in the circular except in the case
of men selected for a period of employment
not related to the operation of the war eg. the
Psych. appts. in Palestine and one in St.
Helena.

It is true that there may be some
discontent among peninsulars if one is
given more favourable terms than another,

and in Dominica
12.

but, from the responses to actual offers¹⁷
which we have had so far, it seems that
there is not much likelihood of our
employing in the Col. Service any large
number of peninsulars. No account has
been taken of the "winkles" terms in fixing
the emoluments of peninsulars re-employed
in this country, and I think that we must
first face any difficulty that arises by our
being compelled to offer special terms
to get a particular man for a special job.
In any case, it would be difficult to arrive
at any other formula which could be applied generally
to peninsulars and would take account of their
varied private circumstances in such a way as
to provide a reasonable equality of remuneration for similar
work.

After all, the work undertaken is a
form of National Service, we have no power
to prevent the Officer from throwing up the
work if he wishes to, and we have power to
compel an officer to undertake the work. In
the circumstances, I think that we must
continue to offer the standard terms, and

1	2	3	4	5	6

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in particular cases) ¹⁸
notify them, in consultation with Governors,
if we must.

W. Edwards
14.5.40.

There will naturally be many cases where the
approved re-employment terms will offer inadequate
remuneration e.g. if a pensioner has bought a house
in this country he will not be relieved of U.K. Income
Tax if he serves abroad again.

Moreover the difference between retiring salary
and full pension varies so greatly - and varies to
the advantage of the officer with short Colonial service -
that some relaxation of the approved terms is
defensible.

By taking careful note of every case in which the
approved terms are varied we shall soon build up a
useful system of precedents which will enable us to
counter any suggestions by individual re-employed officers
that they have been unfairly treated as compared with
others.

The conclusion is that the approved terms should
be varied in special cases as proposed by Mr. Edwards.
But I would suggest that this variation should
be confined to re-employment salary only and that we

should not consider any claim to have the re-employment
service regarded as pensionable.

As comparatively few Colonial Govts. have employed
pensioners so far, it seems unnecessary to issue a
circular despatch at this stage but these minutes
might be cited on the main file - 20707/39 -
and circulated for Mr. Edwards, Mr. Minter and
myself to see. Mr. Minter could then arrange to
keep a record of all approved variations.

As regards the draft Telegram to Nigeria, I
think that we ought to give them some lead and,
if variations are to be approved, the last paragraph
could read "Owing to difficulty in securing suitable
candidates, and fact that approved terms were not
appear to be inadequate in certain cases, I am
prepared to approve a higher re-employment salary
in certain cases but not to regard the service
as pensionable. Please telegraph your observations."

W. Blackburn
14.5.40.

As the schedule attached to No. 15 gave his impression of a
large proportion of officers I asked Mr. Minter to summarize
what had happened in all cases of offers of re-employment
in the C.S. Service for the duration of his war. His summary (No. 1.11)

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See copy of memo. oppo.

shows list of 26 officers on ordinary terms 12 have been offered 7 of them (4 in Nigeria) for on account of the inadequacy of their terms. I doubt whether there is a case yet for departing from the settled terms - at all events not where the re-employment offered is in the same former post - but this work in the Cameroons is exceptional. It is possible that the sufficiently distinguished from normal employment (if only because it will be paid for four periods of the plantation) but we should be justified in suggesting a fixed payment (say £500 or £550) for Mr. Avery if he offers particularly wants to have him and cannot respect anyone else or leaving him to Mr. Light's term offered. The offer also be told that Mr. Rowland was unable, for reasons of health, to accept his senior post, but this is now being offered to Mr. Howland on ordinary terms but that if a concession is made to Mr. Avery one may have to be made to M.H. also, did he accept.

(Mr. Light's file, with his offer passed on, can be detached from the file when his is added. He is not a strong candidate.)

Done

I agree generally. *abundant*
in light of *not written*
16/5...

he had better have a fresh offer accordingly.

J.D. 16.5.40
at home

#15 To Governor Nigeria Tel No 443
18.5.40

~~Mr. Blackburne to Mr. Edmonds~~

#16 Nig. Tel. 489 22.5.40

Ref. 11. States terms on which post should be offered. If neither Avery nor Light will accept one more candidate should be added to additional staff requested previously (the last of whom opening property staff)

As regards the senior post, we can only wait for reply to ~~it~~.

? before Mr. Avery of the day's proposals regarding the salary of the second post, and ask whether he is prepared to re-consider his decision. Aft herewith.

Admiral.
29.5.40
30/5/40.

#17 to Avery (cons.)

#18 Nig. 522. tel. 31.5.40.

Ref. 12 - suggests Hughes (late P. W.D.), Ferguson (late Adve. Offr.) or Howlett (late Customs) in order named. Willing to accept pensioner from any other colony.

? To Mr. E.R. Edmonds to approach these gentlemen in the order named - before resorting to pensioners from other Colonies. (I have not thought it worth while to hold up these papers while dfts. are being collected together.)

(Signed) C.H. Thornley.
1.6.

Mr. Blackburne.

Mr. Edmonds.

We shall be very grateful for early action pl. The position in the Cameroons is causing a lot of anxiety.

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anxiety.

(Signed) J.B. Sidebotham.

Mr. Hughes has registered with us ^{3/6.} for national service but his card is not available.

? Offer post of Custodian to Mr. Hughes on the usual terms.

(Signed) K.W. Blackburne. ^{3.6.40.}

Done on P.F. 15407 W.A. (Intd.) K.S.M. 4/6.

T.I. Lloyd. 4.6 at once.

161 on 6007 W.A.

Mr Avery has now definitely refused the post referred to in 25¹⁷ on medical grounds.

I suppose that we must now ask Capt. Light if he will accept it on the revised terms, although he is not a particularly good candid.

Please see dfr. letter to him on his P.F. (18938 W.A.) We cannot answer his question (in 61 of P.F.) about the necessity for purchasing a motor car as the Oaly did not deal with this point in 24, although we mentioned it

it in 15.

(I suppose that we are safe in assuming that X in 24¹⁶ excludes person) ²⁰ ^{21.6.40}

Mr. Sidebotham.

Accountant for Cameron's Plantations.

The history of this post starts at (i) 30/1/40. Our reply is in para. 2 of (5) 10/2/40. Nigeria then asked us to send Mr Avery or Mr Light (to herein). Both of them officers declined the appointment on the approved terms of employment (15 herein) so the Governor authorized better terms (24 herein).

This clearly authorizes the payment of £500 (i.e. £475 + 25 - 600) in addition to pension.

Mr Avery cannot accept for medical reasons and I agree that we can now offer to Mr

Light provided that the post is still to be filled. I have seen copies of telegrams which

have been circulated indicating that we are not going ahead with the Asst. Supervisor posts. Are

we to go ahead with the Accountant post or should an enquiry from Nigeria?

If we are to go ahead, we must have separate from files shown for each post. Mr. Minter & etc.

K.W. Blackburne 21.6.40.

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Mr Williams.

I think we should let as in 17.10.
I have read this over to the Blackburne
who concurs.

J. Blackburne

21/6.

19

To Gov Nigeria. Telegram No. 571. Secret. 21.6.40.

In 19, I am afraid,
is not correct. Harrowell has
declined and the only was
as info. in 12. The post
has, however, been offered
to Mr B. Hughes (as suggested
by the only. in 18) and has
been accepted by him - see
on 15407 W.A. The only.
has been info. of this appt.
by mail. and we need take
no action now to correct 19.

(Nigeria will
send Hughes for
Harrowell)
J. Blackburne
28.6.40

I am sorry. The mistake is mine as I
agreed with (12).

We had better let. as in 17.

J. Blackburne
29.6.40.

This bundle
should be
kept together
to 19 as
required

20 To Nigeria Tel. 649 Sec. 2.7.40.

21 O.A.G. Tel. 650 28.6.40. for Cameroons
States that selection of pensioners should be
suspended, but that pensioner for Custodian Office is
still required.

We were asked (see 1, 5 & 6) to select one
officer to take general charge of the office of
Custodian of Enemy Property at Lagos. This is
presumably the post which the O.A.G. still wishes to
be filled. It was offered in turn to Farquhar (see 6
& 7), Brownell (see 7a & 15) and Harrowell (see 12),
who all refused it. It was then offered to B. Hughes
(see 18) who accepted and is now on his way out to
Nigeria. No further action is therefore necessary
so far as this appt. is concerned.

15407 W.A.

The first part of 21 seems to refer to the
second appt. mentioned in 6 (for an accountant to be
stationed in the Cameroons who would be required to
visit the plantations). It was suggested that this
appt. should be offered to S.E. Avery or H.S. Light.
As both of these refused to accept the ordinary
conditions the O.A.G. agreed to improved terms (see
15 & 16). These were offered to Avery (see 17)
who again declined the appt., this time on health
grounds. We were about to make a similar offer to
Light (see dft. prepared on 18938 W.A.) but as the
filling of the post is now to be suspended this action
can now be cancelled. ? This file may now be put by.

J. Blackburne

4.7.40

The first part of (21) refers, I think, to -

- (a) Asst. Supervisors of Plantations (on which A.H.V.
Distr. and we have had suspended action).
- (c) Accountant in Cameroons (on which E. action
was now to be suspended).

? Put by

J. Blackburne
4.7.40.

(The Gov will now know from (20) that the Lagos post has
been filled by the appt. of Mr Hughes).

Mr Williams

You may care to see
Put by as proposed

J. Blackburne
O.G.R. Williams
27/6

1	2	3	4	5	6

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22
21

REGISTRATION

TELEGRAM from the Officer Administering the Government of Nigeria to the Secretary of State for the Colonies.

Dated 28th June, 1940. Received 8.52 p.m. 28th June.

NO. 650.

Your telegram No. 571. Secret.

19 Selection of Pensioner(s) for the Cameroons should be suspended. Pensioner for Custodian Office Lagos still required.

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[Faint, mostly illegible text on the left document]

WT 30863-43 20,000 10/39 T.S. 698

30458/40.

23
 Repplandt
 5-15-40
 2-7-40
[Signature]

C. O.

Mr. Blackburne 27/6

No. 649 Secret

Mr. Sidelbottom 1/7 *abm* (17)

My telegram No. 571. (Cameroon)

Mr. C. J. Jeffries.

Mr. A. J. Dawe.

Sir H. Moore.

Permt. U.S. of S.

Parly. U.S. of S.

Secretary of State.

2 - JUL
3

Plantations. For Harrowell

read **HUGHES** who has accepted

and sails in July.

DRAFT: cypher rd.

O.A.G.,

Lagos.

Tel Comms Sec

FURTHER ACTION.

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WL 16318-24 20,000 7/38 T.S. 695
WL 26543-2 20,000 10/38 T.S. 695

20707/1/15/39 No. 24
Revised and sent 21-6-40
7.0 pm. P.19

C.O. ^{also in news.} ~~revised~~ to ~~revised~~ ~~revised~~
Mr. ~~Arbuthnot~~ 21/6. No. 571
Mr. Williams 21.6 close ~~sent~~ ~~assess~~ 21/6/61
Mr.

Mr. A. J. Drew. (Per 12494/20/60) by sent tel 489 and your
Sir H. Moore. (24) tel 489 / Cameron Plantations
Sir G. Tomlinson. Please telegraph whether
Sir J. Shuckburgh. you still wish permission
Permt. U.S. of S. should be offered made to
Parly. U.S. of S. Harrowall & am awaiting
Secretary of State. reply. Every effort
Offer can be made to Light.

DRAFT. Cypher Ltd.

By
Lajos.

Peru.

FURTHER ACTION.

Copy for
30458/40
via

Q 11.

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COPY FOR REGISTRATION 30458/110

TELEGRAM from the Governor of Nigeria to the Secretary of State for the Colonies.

18
25

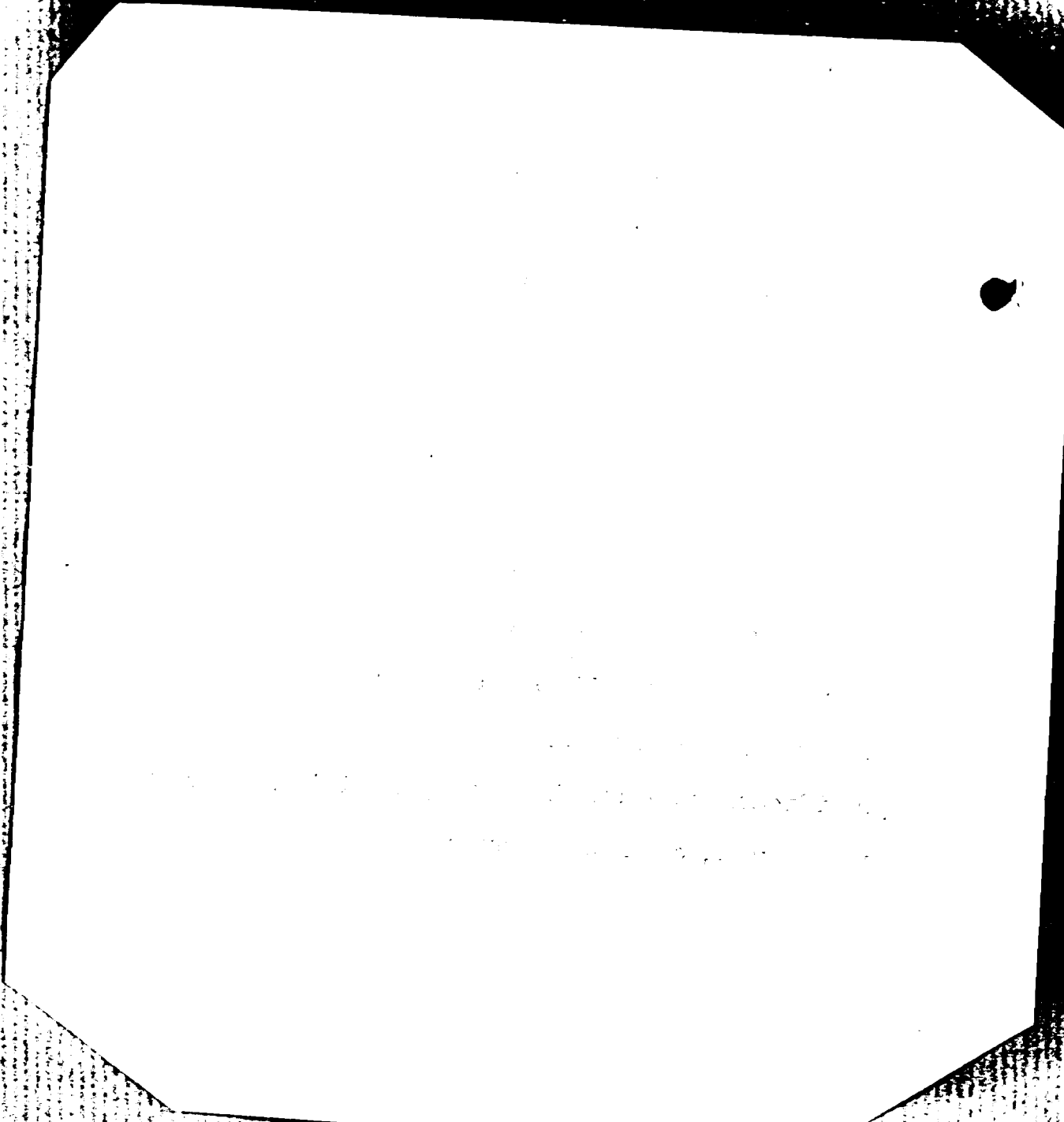
Dated 31st. May 1940. Received 5.17pm. 31st. May.

No. 522.

RECEIVED
-1 JUN 1940
C.O. REG^y

12 Your telegram No. 433. Suggest that appointment is offered to Hughes late Public Works Department Ferguson late Administrative officer or Howlett late Customs Department in the order named. Failing these am willing to accept Pensioner from another colony and would be content with lower qualifications than those suggested in my telegram No. 4 Saving of 12th. January.

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RECEIVED
23 MAY 1940
C.O. REG

REGISTRATION

26
24
16

TELEGRAM from the Officer Administering the Government of
Nigeria to the Secretary of State for the Colonies.
Dated 22nd May. Received 7.27 p.m. 22nd May. 1940.

No. 489.

15
FD (b)

Your telegram No. 447 of 18th May. I consider
that senior post should be assessed at £240 to £290 non
pensionable plus quarters. Agreed formula therefore seems
suitable for Harrowell. Second post assessed at £500 fixed
or £475 by £25 to £300 non pensionable plus quarters. Would
not object to paying salary on this basis in place of formula
but do not consider the post warrants more than this and if
neither Avery nor Light will come on these terms should prefer
to add one more candidate with experience to additional staff
requested in my telegram No. 485 of 8th May.

30x58/40 mg
2. c.c.

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[Faint, mostly illegible text on the left page]

1943-1944 Wt. 38815-41 20,000 14/30 T.S. 695
1944-1945 Wt. 43767-68 30,000 17/30 T.S. 695

C.O.

- Mr. Hunter 17/5
- Mr. E.R. Edwards 17/5
- Mr. Lloyd 17/5
- Sir A. Burns.
- Mr. G. L. M. Clauson.
- Mr. C. J. Jeffries.
- Mr. A. J. Dawe.
- Sir J. Shuckburgh.
- Permt. U.S. of S.
- Parly. U.S. of S.
- Secretary of State.

C
15 MAY
D

20707/1/5/39 Per 27
15

And (24)
boded sent
2.0 am
18.5.40

DRAFT. tel

premier Nigeria (10)

ho. 443

You tel ho 270. AVERY and LIGHT have both declined offer on conditions indicated in my predecessor's wire dated 18th Sept. 1939. AVERY willing to reconsider decision if offered terms approximating to full retiring salary, with further retiring service pension, pension during period of re-employment and LIGHT, if offered combined salary and pension of £690 (with free furnished quarters) and an increment of £30 after one year.

R. W. 1939

FURTHER ACTION.

Copies for P.F.'s of AVERY, Light & Bostwell and for 30058/40 Nigeria

PUBLIC RECORD OFFICE

1	2	3	4	5	6
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Reference

C.O. 583 253

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of service. The latter would also require an outfit allowance and has enquired whether he would have to purchase a car.

I should be prepared, if you particularly wish to have AVERY and cannot suggest anyone else, to approve a fixed payment to him of say £500 or £550 per ann. ^{in addition to his pension,} but not to regard his further service as pensionable. Please

telegraph your views and say ^{any} whether ^{outfit allowance can be} further.

BROWNELL, mentioned in your let ⁴⁰¹ 10/20/01, is ~~also~~ unable (13) for reasons of health to accept the senior post, which is now being offered to HARROWELL on ordinary terms; but ^{should be accepted} ~~if~~ ^{willing to accept u. employment} concession ~~is made to AVERY~~

~~no~~ may have to be made to him also if one is made to AVERY

Acres.

which I consider that terms in circular Dep. of 18 Sept 1939 are appropriate for officer re-employed in his former post but these cases are exceptional and

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28 13.

BY W
20/07/1/5/39.

TELEGRAM from the Secretary of State for the Colonies to the
G.A.C. of Nigeria.

Sent 2 a.m., 18.5.40.

No. 413.

Your telegram No. 270. Avery and Light have both declined appointment on conditions indicated in my predecessor's circular despatch of the 18th September 1939. Avery willing to reconsider decision if offered terms approximating to full retiring salary, with further service pensionable, pension lapsing during period of re-employment, and Light, if offered combined salary and pension of £690 (with free furnished quarters) and one increment of £30 after one year of service. The latter would also require an outfit allowance and has enquired whether he would have to purchase a car.

I consider that terms in circular despatch of 18th September, 1939 are appropriate for officer re-employed in his former post but these cases are exceptional and I should be prepared, if you particularly wish to have Avery and cannot suggest anyone else, to approve a fixed payment to him of say £500 or £550 per annum, in addition to his pension, but not to regard his further service as pensionable. Please telegraph your views and say whether any outfit allowance can be granted.

Brownell, mentioned in your telegram No. 401, is unable for reasons of health to accept the senior post, which is now being offered to Harrowell on ordinary terms; but should he be willing to accept re-employment concession may have to be made to him also if one is made to Avery.

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29/5/40

TELEGRAM from the Officer Administering the Government of Nigeria to the Secretary of State for the Colonies.

Dated 11th May 1940 - Received at 4.38 p.m. 11th May.

RECEIVED
13 MAY 1940
C. O. REGY

No. 444.

Your telegram No 393 of 2nd May.

9. Men will probably be posted for duty on outlying plantations and housed in dwellings of temporary construction. Would be preferable for them to come out alone and see the conditions before deciding to bring wives or families. Quarters will contain essential furniture but the men should bring crockery, bedding, linen and touring outfit similar to those of Government officials on first appointment. Motor cars not essential. I suggest outfit allowance of £25 but will agree to higher figure if you think that the circumstances warrant.

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COPY FOR REGISTRATION

30/10

TELEGRAM (Confidential Code) from the O.A.G. of Nigeria
to the Secretary of State for the Colonies.
Dated 8th May 1940 - Received at 8.24 p.m. 8th May.

RECEIVED
C. O. REGY

No. 435.

8

Continuation of my telegram No. 415.
Plantation staff. After personal inspection of plantations I am satisfied that it is imperative that present British staff be substantially increased so as to relieve the strain on the present employees, to allow of return of Government officers urgently required in their own departments and to provide against wastage in the ranks of both British and Germans. I therefore request seven additional assistant supervisors may be recruited making ten in all, one of whom should have had accounting experience and that the Crown Agents for the Colonies should advertise them and select most suitable candidates without delay, salary given being commensurate with age and qualifications subject to a maximum of £720 per annum. You will be interested to know that since plantations were taken over 2½ million stems have been exported.

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3000-154 Wt. 4564-29 30,000 2/39 T.S. 886
(4564-172) Wt. 15498-38 30,000 2/39 T.S. 886

attach file 30458/40. 31
Palm

C.O.

Mr. Irby 2/5/40

Mr. Sidebottom 2/5/40

Mr.

Mr. A. J. Dawe.

Sir H. Moore.

(8)

Sir G. Tomlinson.

Sir J. Shuckburgh.

Perm. U.S. of S.

(5)

Party U.S. of S. (*C.A. have

Secretary of State booked passage
for 14th May.

You will know
what can be
said.)

CODE.

DRAFT.

(5)

GOVERNOR

LAGOS.

C.D.
2-MAY
2/5

Collected 8.15 pm
2/5/40
off.

No. 393 Answer 11.

Your telegram No. 415 of 30th April.

One Supervisor G.R. Davies see my
telegram No. 209 of 4th March engaged and
will sail middle of May

Regret delay in filling remaining
two vacancies mainly due to other
candidates mentioned in same telegram
proving unsuitable. I now propose to
select Duncanson and Lamb aged 41 and 46
who have had considerable planting
experience in Malaya. Each enquires what
equipment he should bring and whether
wife may accompany or follow later.
Duncanson enquires similarly about
daughter aged 4. Please telegraph your views.

SECEP.

FURTHER ACTION.

Copy to AMB
27059/24/40

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Orig. on 13112/21A/40.

SH
32

NIGERIA.

DOWNING STREET.

SECRET.

30 April, 1940.

Sir,

I have the honour to refer to my Secret telegram No. 259 relating to the return to Nigeria of Mr Ulrich Hild and to inform you that it was necessary for Mr Hild to be escorted by the police during his transit through the United Kingdom and that the Metropolitan Police have now stated that the cost of this escort was £8.10.2.

2. I consider that as Mr Hild was proceeding to Nigeria at the request of the Nigerian Government and these arrangements were considered necessary by the appropriate authorities in this country in the interests of security, this charge should properly be met from Nigerian funds and not by the individual concerned. The Crown Agents have accordingly been requested to pay this account from Nigerian funds.

I have the honour to be,

Sir,

Your most obedient,

humble servant,

(SIGNED) COLONEL H. G. ...

THE OFFICER ADMINISTERING
THE GOVERNMENT OF
NIGERIA.

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C.O.

12 MAR 1940
12 4

235E
30458/40 Nig

- Mr. Whitehouse 12/3
- Mr. Sidelbottom 12/3 at home
- Mr. C. J. Jeffries.
- Mr. A. J. Dawe.
- Sir H. Moore.
- Perm. U.S. of S.
- Party, U.S. of S.
- Secretary of State.

Received sent
7.0 pm
12/3/40
B.

For
consider
min.

No. 239 Secret.

9/5/40 re Bypden
DRAFT. Tel. HILD will read in
Governor Ragoos 1 Elder Dempster vessel
due to said U.K. course
about 19th March.

re Bypden
DRAFT. Tel.

chainp
HILD will read in
Elder Dempster
vessel

Governor Ragoos 1

due to said
U.K. course

about 19th March.

Secu.

FURTHER ACTION.

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(3950-150) Wt. 4640-29 30,000 279 T.S. 006
(4950-150) Wt. 15190-38 10,000 279 T.S. 006

5-MAR 1940 30458/40
5-
Deciphered 34
9 AM
5 P.M.
5.3.40

C.O.

Mr. ⁴ ~~Dewar~~ ³
Mr. ^{4/3} ~~Wheeler~~ ³ No. 212. Secret.
Mr. ³ ~~Williams~~ ³ ~~Barham~~

Mr. A. J. Dewe. Your telegram of 2 Feb

Sir H. Moore ⁷⁰⁰ No 109 Secret. HILD
(12/12/40)

Sir G. Tomlinson.

Sir J. Shackburgh. accepts employment on

Perm. U.S. of S. conditions stated and

Party. U.S. of S. has been passed file.

Secretary of State.

Cover
DRAFT: He will proceed to

for Lagos Nigeria via this the

country as soon as

possible and I will

telegraph later the

date on which he is

expected to leave this

country

Secret

FURTHER ACTION.

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Only regt on 13112/21A/1044 Sec 35
30458/40 Nigeria

CYPHER TELEGRAM from the Governor of Jamaica to the
Secretary of State for the Colonies.

5B

Dated 23.2.40.

Received 6.44 p.m. 23.2.40.

No. 84. SECRET.

Your telegram No. 76 Secret. Hild accepts
5A position offered and has been passed medically
fit. Arrangements are being made for him to sail on
steamship Jamaican Producer on or about 27th February
and Mr. Matthew is in possession of return ticket by this
line and is also in possession of ample funds.

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SECRET
Received 6.14.40 p.m. 23.2.40.
Secretary of State for the Colonies
Cipher Telegram from the Governor of Jamaica to the

SECRET
Your telegram No. 76 Secret. High priority
has been passed and has been passed
Arrangements are being made for his return to
American Producer on about 27th Feb.
in possession of funds to meet cost
in possession of funds to meet cost

13112/21A/40

Hand 58 36 5 A

CONFIDENTIAL CODE TELEGRAM from the Secretary of State for
the Colonies to the Governor of Jamaica.

Sent 12.30 p.m., 14th February 1940

No. 76. Secret.

Your telegram No. 69. Hild. Custodian of enemy property
Nigeria is anxious to obtain services of person named in connection
with running Cameroons plantations. Governor of Nigeria asks that
he may be offered employment on conditions in force for other
Germans on parole on these plantations with subsistence allowance
at rate for managers of £22 per month with free housing and other
concessions in force during previous employment. He would be
subject to parole restrictions which are not unduly irksome.
Formal agreement would be entered into on arrival in Nigeria.

2. Please offer him employment on above terms subject to medical
fitness. If he accepts and is passed fit please arrange passage if
possible so that he arrives in United Kingdom early in second week
of March and telegraph name and date of sailing of ship on which he
is leaving so that arrangements for reception and further journey
may be made. If he is not in possession of funds to meet cost
of passage to United Kingdom, this should be provided on understand-
ing that question of cost will be decided on arrival in Nigeria.
Jamaica would in any event recover such advance from Nigeria funds
through Crown Agents.

3. Passport should be vis'd for United Kingdom for direct
transit to Nigeria and for Nigeria, and he should be given a
certificate that he has been allowed to leave Jamaica in order to
proceed to Nigeria for employment by the custodian of enemy
property there.

1	2	3	4	5	6

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C.O.

Mr. Blackburne 29/2/40.

Mr. L. G. 1/3/40

Sir F. Stockdale 2/3-

Mr. Lloyd 4-3

Mr. C. J. Jeffries 4-3 *closed*

Mr. A. J. Dewe.

Sir J. Shuckburgh.

Perms. U.S. of S.

Party. U.S. of S.

Secretary of State.

Answered 6.
5-37
5-MAR
Answer sent 9:00 to 4/13/40

No. 209

(4)

For
Your telegram No. 167. ~~for~~ post

of Senior Administrative Officer I

Trench
suggest W.T. Box, late District Officer
(who has now changed his name to Fox)

or G.H. Wade, late Principal Assistant

Secretary. *If you agree* please telegraph which you

would prefer.

For posts of accountant I

suggest F.C. Farquhar, late Senior

Assistant Treasurer for service in

Lagos and W.J. Harrowell, late Senior

Accountant, Marine Department for

service in the Cameroons. Alternatively

S.E. Avery, late Assistant Treasurer or

H.S. Light, late Assistant Accountant,

Public Works Department, could be

considered.

Only

DRAFT. *code 162.*

GOVERNOR

LAGOS.

FURTHER ACTION.

*After this has
gone, please let me
have back the
App'ts files & the
2 Personal files
(Stamps & Harker)
Guthrie 1/2*

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583					
253					
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Only retired men on our lists with experience in plantation management and other similar work are (a) J.S. Harmsworth aged 52, who served as District Agricultural Officer and Plantation Manager in Uganda from 1913 to 1932. Seconded for military service 1914 to 1919 and awarded M.C., (b) J.E.B. Bedingfeld aged 47, Inspector of Plants, Gold Coast, 1925 to 1929, Naval service 1909 to 1919. Planter with West African Oils Ltd. 1919 to 1925, ^{Departmental} resigned colonial post to take up appointment of Manager, Rose's Lime Juice factory in the Gold Coast, which he resigned about two years ago.

~~on 16th will probably meet on a separate day for inclusion in the program here. Particulars of any other possible candidates.~~

Please telegraph if these should be approached? Only other candidates ^{with Colonial Service experience} likely to be available are retired inspectors and foremen with experience in ^{handling} any public works labour. Would you be satisfied with men of this type?

G. O.

- Mr.
- Mr.
- Mr.
- Mr. C. J. Jeffries.
- Mr. A. J. Dewe.
- Sir J. Shuckburgh.
- Permt. U.S. of S.
- Parly. U.S. of S.
- Secretary of State.

DRAFT.

Sir F. S. ...
 ? with mentioning him. ...
 Know the name of his firm, but they might.

Yes. He might be known to the administration in the Cameroons
 J.C.P.
 2/3

FURTHER ACTION.

Apart from above by D.V.H. Stevens recently employed trading firm in Cameroons and J.L. Harker employed plantations United Africa 1925-1937 have applied for ^{for colonial employment.} consideration. Other possible candidates without Colonial Service experience would be G.R. Davies, age 45, twelve years' satisfactory service Sudan Agricultural Department, ^{and} 6 years' coffee planting experience, and J.E. Swift age 48 nineteen years' experience sisal plantations in East Africa.

Please telegraph your views and say what salary could be offered to any outside candidate recommended.

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RECEIVED
17 FEB 1940
C. O. REGD

COPY FOR REGISTRATION

30458/2
39
4

TELEGRAM from the Governor of Nigeria to the
Secretary of State for the Colonies.

Dated 16th February - Received at 11.44 a.m. on 16/2/40.

No. 167.

Your telegram of 14th February No. 140.

(2) Men to fill appointments of Assistant Supervisor are
urgently required as there is no reserve and no more
officers can be spared from here. If appointments cannot
be selected from pensioners is there any prospect
of recruiting men without previous Government service.

If neither of these courses is likely to be successful
may I try to obtain men from South Africa by direct
enquiry.

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80458
403

(copy req^d on 13/12/21A/40 Defense)

CYPHER TELEGRAM from the Governor of Nigeria to the
Secretary of State for the Colonies.

Dated 2nd February, 1940. Received 11.8 am 2nd Feb.

RECEIVED
5 FEB 1940
D. G. Y.

*copy already
in file*

No. 109. Secret.

My telegram No. 10. Secret. Custodian anxious to
obtain the services of Hild in connection with running the
Cameroons plantations. Owing to favourable reports his
technical knowledge and antecedents I recommend and if you
agree would request early action be taken offer Hild
employment on conditions in force for other Germans on parole
employed on this plantation. He would be paid subsistence
allowance at the rate for managers of £22 monthly with free
housing and other concessions in force during his previous
employment. He would be subject to parole restrictions
but these are not unduly irksome. His engagement would
be welcomed to the German community still employed there.

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ent of Nigeria to Governor of Nigeria to the
...
... 8.11.1940 ...

C.O. *R98* *30457/40 Nigerian* *41*
14 FEB
14/2
boxed essential
11 am
14. 2. 40

- Mr. *Rehmann* 13.2.40.
- Mr. *Lis...* 14/2 *at...*
- Mr.
- Sir H. Moore.
- Sir G. Tomlinson.
- Sir C. Bottomley.
- Sir J. Shuckburgh.
- Permt. U.S. of S.
- Partly. U.S. of S.
- Secretary of State.

No. 140

DRAFT *sent to...*
Governor Lagos (i)

Year 14. 7. 12 January

No. 4 Savings Administration
of enemy property staff.
Anticipate little difficulty
in finding suitable
persons for administrative
and accountant posts
but *supervisor appointments*

~~*R98*~~

FURTHER ACTION.

Review done.
Let
... 19/2

*persons of requisite
 physique may not be
 available for*

(2501-150) Wt. 13957-47 10,000 6/37 T.S. 695
(1067-150) Wt. 13957-52 10,000 8/37 T.S. 698

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hits are now being examined. will
communicate further as soon as
possible.

Sec.

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SAVING.

RECEIVED
JAN 19 1940

AIR MAIL.

From the Governor of Nigeria, Lagos,
To the Secretary of State for the Colonies, London.

Date 18th January, 1940.

No. 4. Saving.

Several new appointments are required for administration of enemy property particularly banana plantations. Owing to military requirements impossible to allocate any more officers from normal establishment or to recruit from local sources. Am also finding it increasingly difficult to maintain present number of men seconded from ordinary duties. Am of opinion that some and possibly all new requirements could be met by appointment of pensioners. Following are appointments immediately required.

I. One officer of type of senior administrative officer. Senior Treasury or Customs officer might be suitable provided he has good administrative ability and is qualified to take responsible decisions. This officer will be required to take general charge of office of Custodian of Enemy Property though that appointment itself will still be held by senior officer of Finance branch of Secretariat.

II. Two Accountants or Assistant Accountants.

III. Three officers of the type regarded as suitable for appointment as Assistant Supervisors of plantations though agricultural experience not necessary.

2. Appointment under I and one of the appointments under II will be stationed in Lagos and will not be required to live or work under bush conditions. Second appointment under II will be stationed in Cameroons where amenities are less; he may have to visit plantations but will not require camp equipment. Appointments under III will be for outdoor employment and general supervision of plantation activities

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THE SECRETARY OF STATE FOR THE COLONIES, LONDON.
Date 12th January, 1939.
No. 4. BAVING.

Several new appointments are required for administration of enemy property particularly in the plantations. Owing to military requirements it is difficult to allocate any more officers from normal establishments or to recruit from local sources. It is also finding it increasingly difficult to maintain present number of men recorded from ordinary duties. In my opinion that some new appointments in new requirements could be met by appointment of pensioners following are appointments tentatively required.

- I. One officer of type of senior administrative officer Senior Treasury or Customs officer might be suitable provided he has good administrative ability and is prepared to take responsible decisions. This officer will be required to take general charge of office of Custodian of Enemy Property though that appointment itself will still be held by senior officer of Finance branch of Secretariat.
- II. Two accountants or Assistant Accountants.
- III. Three officers of the type required as suitable for appointment as Assistant Supervisors of Plantations though agricultural experience not necessary.

3. Appointment under I and one of the appointments under II will be stationed in Lagos and will not be required to live or work under such conditions. Second appointment under II will be stationed in Cameroon where conditions may be less severe. He may have to visit plantations but will not require camp equipment. Appointments under III will be for general employment and general supervision of plantation activities.

BAVING

2.

42 END

5. All these appointments will be a charge on funds of Custodian of Enemy Property but suggest conditions of appointment should be similar to Government as in case of Longe. If suitable pensioners can be obtained presume remuneration will be as laid down in enclosure to your Circular despatch of the 18th of September, 1939. If appointments made from outside pension list suggest salaries should be £840/920 for I and standard grades for II and III.

4. Am not suggesting names from pension list as it is understood many have already accepted appointments at home. Would not object to pensioners from other Colonies. In case of III medical fitness for a strenuous life is important.

See 30448/39
20707/4/39
Pers.

GNPZX

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3.

All these appointments will be a charge on funds of Assistant of Army Property but suggest conditions of appointment should be similar to Government as in case of longer. If suitable pensioners can be obtained pension remuneration will be laid down in enclosure to your Circular despatch of the 18th of September, 1939. If appointments made from outside pension list suggest salaries should be 3340/200 for I and standard grades for II and III. A. Am not suggesting names from pension list as it understood many have already accepted appointments at home. Would not object to pensioners from other Colonies. In case of III medical fitness for a strenuous life is important.

UNWD

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30458

1940

NIGERIA

30458

Administration of Enemy Property

Engagement of Staff

Arrangements with Messrs Elders & Tyffers Ltd.

Previous

30458/40.

Subsequent

1941.

R98.

CLOSED
UNTIL

Public Record Office
C.O. 583 253

6.9 Enemy Property
Cameroon Plantations
Acquid (P.O. 151)
Germans

15.2.40
Suggests that Elders & Fyffes should be approached with a view to securing employees for the Cameroon plantations in case the present aryst. with the Germans should fail.

This has been typed
on a sub file after
speaking to Mr. E.R. Elward
who is dealing with
the main file. *Amble*
26.2.

I suspect that Major Orde Browne's report (see enclosure to (12) on 30422/39 Secret below) lies behind this despatch, though the Governor does not allude to it nor to our secret despatch at No.15 on that file, in which we said that he would no doubt address us in due course if he wanted us to consider points which Major Orde Browne had raised. The gist of this despatch is: will we take up officially with Elders and Fyffes the possibility of borrowing from them some 40 planters and 12 managers to run the Cameroons banana plantations if the Germans at present there 'turn nasty'. Mr. Gent, Elders' representative in the Cameroons, has, following a discussion with Government, already approached them informally and has apparently received an assurance that they would be willing to co-operate.

We are already committed, I understand, with Elders and Fyffes on the shipping side of the question, on which Vesty's wish to 'butt in.' How far it is desirable or necessary to commit ourselves further in the management side ^{to Elders & Fyffes} I am not very sure, although any persons ^{suggested} ~~alone~~ would, of course, be working under the direction of the Custodian of Enemy Property. The following points seem to me to require an answer:-

- (1) Is the continued running of the plantations essential?
 - (2) Should we make preparations to meet the difficulties envisaged in paragraph 3 of No.1
- in

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in advance?

(3) Are Elders and Fyffes the only source from which we can get the necessary assistance?

(4) If not, what other source of assistance can be considered, and ought they to be considered in preference to Elders and Fyffes?

As to (1), apart from any legal liability attaching to the Custodian to maintain these properties (that question is being examined, I gather, on General papers 8104/2/39 etc. - see Nos. 67 and 68 on 16014/39 Economic below), X. of paragraph 3 of the Governor's despatch indicates the advantages to Government of maintaining the plantations, and I think that, provided it is ^{done} ~~shown~~ ~~that~~ ~~the~~ ~~cost~~ ~~to~~ ~~Government~~ ~~is~~ ~~not~~ ~~great~~, there can be no question but that the plantations should be carried on.

As to (2), I can see every advantage in having plans made to meet the possible contingency to which the Governor refers, though I personally feel doubtful if it will materialise. I do not think that, even to please Hitler, the Germans in the Cameroons (with a few possible exceptions) would sacrifice ~~their~~ liberty for an internment camp willingly if they saw the simple way out of doing so was to remain quietly at work.

As to (3), Sir Frank Stockdale will perhaps advise in the first instance.

As to (4), the answer is dependent on the answer to No. 3 above.

We shall be grateful to Sir Frank Stockdale for his views ~~in the first instance~~, please.

J. H. [Signature]

27.2.40.

Of course if they want leave to a temporary demobilisation course to be on strike!

It is well to be prepared.

The continuation of these plantations as long as it is possible to do so is most desirable. Jamaica's supply of bananas will be reduced as the result of the recent hurricane and by reason of the leaf spot disease. There should be a need in the United Kingdom for supplies up to the normal ^{export} from the Cameroons and their admission to this market will not affect Jamaica.

Elders & Fyffes have the widest banana interests & would be the most likely to be able to supply managers & overseers for estates if needed. Mr. Muir of the U.A.C. has also on two occasions informed me that their company would be prepared to do anything that the Govt. might require. They could, I think, be able to supply some estate people. I recorded these news ^{of Mr. Muir} in notes which were passed on to the Sec. Dept. & I think we should make some use of the U.A.C. in case of need - in spite of the Governor's views on the company in general. We could not allow feelings to lead to a boycott of the Co. if they can supply the type of man required.

The position vis a vis Mr. Muir's also must be kept in view. They have been given some form of promise for a reconsideration of their representations at the end of the first year contract with S. & F. I personally would advise discussions with U.A.C. and with Elders & Fyffes. Mr. Muir's would not be as able to help with men

See Sir F. Stockdale's minute of 13.10.39 on 16014/39 Econ.

77 on 16014/39

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at some ideas & Fyffe.

F. Stockdale
28/2

Dear Sir,

May we have your views with regard
of Sir F. Stockdale's message.

J. O. Williams
28/2

I agree with Sir F. Stockdale.
W.A. Dept - will no doubt
be able to say whether it would
be advisable to warn the Gov.
by letter before we get in touch
with U.A.C. In any case,
the best method of ~~settling~~ settling
the ball rolling would perhaps
be to invite Mr Stockley of
Elder's and Fyffe's if he none
of his staff could come and
discuss? We could approach
U.A.C. afterwards.

J. O. Williams
29.2.40

See corresp. with
him in 16014/39.

Mr O. R. Williams.

I must express doubts about bringing U.A.C.
with this unless we ^{absolutely have} have to
get help from other sources. I see it
as offering them another possible opportunity
to witness their strange hold on the ^{local} local trade
and I should prefer if possible to confine our attention
to seeing what Elder's & Fyffe's can do for us
in the first instance if it is agreed that
precautionary steps are necessary.

J. O. Williams
1/3

The possibility of getting U.A.C. to
run their plantations on the outbreak
^(as agents for Nip. Govt.)
of war is suggested by the Governor
himself in 1 or 3 or 2/39. The
Gov. matter surprised perhaps regarded
this as very suitable. This was turned
down for the reasons given in 3 or 1/39
file.

Does matter try what can be done
with Elder's & Fyffe's first. ~~Consequently~~
U.A.C. ~~is unlikely~~ is unlikely to
be willing to cooperate unless by so
some advantage. A commercial advantage.

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is one thing & perfectly reasonable.
But they may possibly ~~offer~~ ^{offer} ~~to~~ ^{to} ~~help~~ ^{help}
if their "disinterested" help can be
accepted. Such to make use of
the fact that they had found out of their
way to cooperate to demand a
quid pro quo in some quite different
& possibly embarrassing direction.

In any case I agree let before
approaching them with the Council's
gov. - but let us try Elders & Fyffes
first, & see how much they ^{could} do

O.G.R. Williams

2. 3. 40

I agree. Try them first.

(1) True

A.J.M.

2. 3

2 26 H. Stockley Esq No 14/40 5

The question raised in the Governor's
despatch at No.1, namely the steps which should be
taken against the possibility of having to replace
the present German planters and plantation managers
at short notice was discussed with Mr. Stockley today.
Mr. O.G.R. Williams, Mr. Sidebotham and myself were
present.

Mr. O.G.R. Williams explained to Mr. Stockley
the substance of the Governor's despatch, saying ^{in particular} that
the Governor had estimated that the number of
replacements which would be required in the event of
the Germans ceasing to function would be 40 planters
accustomed to banana growing and about 12 men trained
in the management and control of plantation labour,
and asked whether there would be any possibility of
Messrs. Elders and Fyffes being able to provide any
of these at fairly short notice. He also explained
at the same time to Mr. Stockley that we might decide
to look for men also from other sources and asked if
there would be any objection, from the point of view
of Elders and Fyffes, to part of the men being
provided by them and part by others.

Mr. Stockley showed a keen desire to
co-operate and we gathered that there would be no
objection on the latter point mentioned by
Mr. Williams. He felt that it would be very difficult
to provide so large a number as 52 men at short
notice but that, if providing 12 in the first place
would do some good, he thought that the problem was
not incapable of solution. The principal difficulty
of course was that the source to which Elders and

Fyffes

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Fyffes would have to look would be their own staffs in Jamaica and Central America and that if any soundings were made there rumours would be almost certain to reach the Cameroons, which all were agreed was undesirable.

It was finally agreed that Mr. Stockley should write to Elders and Fyffes' manager in Jamaica and sound him upon the possibility of 12 men being made available to go to the Cameroons at short notice. Mr. Stockley had no doubt that it would be quite safe to do this without any danger of leakage. Even at the best, however, it would probably be impossible for the men in question to reach the Cameroons before say three months from the time when it was first known definitely that they would be required.

I attach draft interim reply to the Governor of Nigeria.

J.B.W. Williams
6.3.40

It might be also put on record that Mr. Stockley was strongly against the employment in the Cameroons of any ~~part~~ black Jamaicans. He thought he thought it might be possible to get hold of some 'near-whites'. I personally fully share his views on this point in point of Y on page 2 of his 1 on this file.

J.B.W. Williams
7/3
O.G.R. Williams 8/1/40
J.A. Stockdale 7/3

Copy of 20/3/40 to 16 01/4/40 E.M. Copy. Nigeria. Conf: (H. Stockley) — 11/6 1/40.

• Dates further replies to Nigeria when we hear from Stockley again

H. Stockley (3/0). 23.4.40
E. States that 10 or 12 men might be provided from Jamaica Enquiries about the salaries etc.

The next step wd: seem to be to send the substance (4) of O.A.G. Nigeria ref: (3) asking him for information as to the terms and conditions of service etc: which he would prepare to offer.

It is quite possible that since receipt of (3) the O.A.G. may have instructed the Custodian of P.P. to consult with Mr. Gant with a view to the preparation of a scheme as contemplated in the last sentence of his despatch at (1) - on p. 4.

If this is done, we should ask receipt of (4) telling Mr. Stockley that we have informed the O.A.G. accordingly and ^{asked} him to let us have information as to the terms & conditions of service etc: which he will be prepared to offer, as soon as possible. Then through Sir F. Stockdale

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and Mr. D.B. Williams for any
comments they may have to offer.
We should be grateful for any other suggestions.

24.4

I agree with the action proposed. ~~the~~
contents of (4) should be sent to Nigeria? by telegram

A. J. H. ...

24.4

I agree with Sir F. Stockdale

J. B. W. ...

25.4.40

72 - by tel.

& tell Mr Stockley,

Stona

O. G. R. Williams

26.4.40

5 To Gov. Nigeria tel. No 374 (Conf) 29/4/40

6 To Stockley (4 includ.) 5/10 30.4.40

OK

7. O.A.G. Tel. No. 509 Conf 28.5.40
Agrees to accept banana staff from Jia. at suitable salary.
Suggests that Stockley should advise on leave rights etc.
(Copy on 30458/40).

8. Copy of Circular Conf. Code tel. In. Secret - 29
(sent on 13/12/31/40) 1/40

Mr. K. Robinson.
Mr. J. Stockdale.
Mr. J. B. W.

SIR C. PARKINSON

Please see last paragraph of attached copy of circular telegram sent last night to the Colonies regarding treatment of aliens. The position is that there are still more than 100 Germans carrying on the Cameroons plantations under the general supervision of the Custodian of Enemy Property, and at the request of the Governor we have been exploring the possibility of replacing these men, in the event of it being necessary to intern them, by a skeleton staff of British planters, etc., so as to enable the plantations to be carried on during the war. We hope to get assistance in this matter from Messrs. Elders and Fyffes, but it is not expected, to begin with, that it will be possible to provide more than 10 or 12 men within three or four months from the date when they were asked for. The minimum number, however, which would be needed to carry on the plantations, according to the Governor, would be 40 planters accustomed to banana growing and about 12 men trained in the management and control of plantation labour.

In addition, and irrespective of what happens to the German personnel on the plantations, the Governor urgently needs various additions to the supervisory British staff of the Custodian, including 10 Assistant Supervisors of Plantations. Active steps to recruit these are being taken, see 10 - 13 and minutes thereon on 30458 Nigeria. ~~about~~ Difficulty and delay expected.

As regards the planters, etc. to replace the Germans, see 5 and 7 on 30458/1/40 on which action should be taken as quickly as possible. As will be seen, the matter is now urgent, as the Governor states that there are ominous signs of cracking on the German side of the existing organisation, and it may be necessary to resort to internment.

Since the outbreak of war, the position of the Cameroons from the defence point of view has been closely watched, and the Nigerian Government is, I am sure, fully alive to the necessity of taking all precautions, and as it will be seen, the O.A.G. will require no stimulus from the Colonial Office to induce him to resort to internment, if he considers it necessary.

I submit draft telegram for conson:

30458/1 and connected papers should be released for action as soon as possible.

O. G. R. Williams

30.5.40

I have discussed with Mr. Calder and we feel that these men are without doubt thoroughgoing Germans and in view of the obvious possibility of their causing trouble, especially bearing in mind

the

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the latest telegram from Mr. Woolley, it is desirable from the security point of view that they should generally speaking be interned. I have since further discussed with Mr. O.G.R. Williams and Mr. Dawe and I now submit a revised draft for conson.

K. 2RB-50

30/5/40.

I think Mr Woolley was certainly within the law if he has any reason to fear that they will give trouble. I see no objection in the circ. to be revised S/T

O.G.R. Williams
30.5.40

Sir C. Parkin

Mr Williams minute overleaf states the position.

We ought to let us in the dept. without delay?

A.J.W.
31.5

and
31.5.40

- copy 1. on file
- copy 2 to Mr. Dawe
- copy 3 on Genl. file
- copy 4 } spare
- copy 5 } of
- copy 6 to Mr. Dawe

To Gov. Nigeria Tel 491 (not heard) 1-6-40

10. Hig. tel. 519. Secret. — 30.5.40. 8
consider Germans in Cameroon may have to be interned. Explains present position.

Mr O.P.R. Williams has seen.

I think we must wait for a day or two before making copies of (9) on the open files indicated in the Parker letter note in the left-draft (9) as there would be some complications as they are not secret pps

In the meantime Sir J. Strickdale shed: ^{to be} and the file shed: then go to R. 309 for extracts from his minutes to be copied for Genl. Off:

I am keeping in red, as we shall probably receive a reply to (9) shortly and Genl. Off: shed: be brought up to date as early as possible.

A. Woolley
1.6.
seen
J. Strickdale
3/6.

Copy these minutes from (8) onwards to be copied for 13/12/25/60

A.M.R.
4/6

11. Hig. tel. 530. Secret. — 3.6.40.
Ref 9 - position is being considered by office on the spot. Will report action taken about end of the week.

The O.A.G. is faced with a difficult decision. A (presumably senior) officer from Lagos is on the spot and the twelve other British ^{officers} in the last sentence of (10) will very shortly arrive if they are not already there. In these circumstances I think we

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can await, without undue delay,
the further report promised.

? But on 10.6.40, if no further
report received in the meantime

C. K. Rowley
4.6.

I agree that we must ~~wait~~ wait.

seen. Mr. Robinson for the meantime - Mr. Poynton should see
this & see

and this should I think be noted for
info of Cabinet. It emphasises to

noted
on 33633/40.
WA

my mind the importance of the early
Secretariat of the firm; things show us
doubt that Mr. Woodley will handle the

situation very effectively; at the same time

there are bound to be considerable difficulties.

J. H. Wilkinson

5/6

The Gov. has been asked to go back
by the Govt leaving about 18 Jan &
he has been sent copies of this tel.
Comm. so let be my appreciation to
position.

O.G.R. Collins
5.6.40

See: the relevant minutes re from (B) on

legd. on 13/11/25/40
could be copied & put on Japanese pp, with copies
8-11

H. S. Robinson
5-11

noted
10/6

Secretary of State

Lord Trenchard and Cameroons Germans

12

1. I submit the relevant telegrams and a note by
the W.A. Department.

2. You will see that we sent an official telegram
to the Acting Governor on the 1st June suggesting that
all Germans in the Cameroons except the aged and infirm
should be interned forthwith. He replied that he was
considering this and would telegraph again. It is time
we heard from him: and I suggest a reminder as in the
draft.

3. Lord Trenchard said that his main anxiety was
on the ground of public security. If the Germans are
interned that will meet him on that point.

4. The question of the United Africa Company
having a hand in running the plantations raises some
difficult and controversial points. There is strong
feeling in West Africa and in certain quarters in the
House of Commons here against the U.A.C. being allowed
to run enterprises on the plantation system for private
profit. There is a long history behind this. Also the
feeling against the Company among the Africans on the
Coast is a factor which has to be taken into account. I
mentioned Lord Trenchard's proposal to an officer of
sound judgment and long experience of the Cameroons and
he reacted immediately - "the natives hate the U.A.C.
more than the Germans". So there is this aspect to be
considered. It is possible, however, that the Government
might welcome the loan of personnel from the Company,
provided that the plantations were run under Government
supervision on behalf of the local Custodian of Enemy
Property.

? For immediate action send off the telegram.

S. H.

A. J. P.

14.6.40.

You spoke.
Revised draft submitted.

A. P. 14.6

13. To Nigeria - tel. 524. Secret. cons. 14.6.40.

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14. hig. tel. 580. Secret. — 15.6.40. 10

Explanation that Germans have accepted unconditionally conditions described in No. 10. It is satisfied that improved conditions will be maintained.

Cameroons Germans

This No. 580 from Nigeria is far from satisfactory. There is no mention of your No 524 of the previous day.

I have discussed with Whitfield. He is strongly in favour of immediate internment.

May we telegraph as in the attached draft?

It gives a loophole if there is some strong reason against internment.

I have told the messenger to wait for a reply.

U.S.
16.6

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15. To Nigeria tel. 532. Secret. cons. 16.6.40.

16. Hig. tel. 587. Secret. — 17.6.40
has ordered immediate internment.
In endeavouring to carry out production.
Just ^{sicano} James will be forthcoming.

(16) is a reply to (13) and (15).

There are over 20,000 labourers on these plantations, exclusive of their numerous dependants, so the problem created for the depleted Administrative and Agricultural Staff will not be too easy, but this is a minor consideration.

As long ago as 30th May, twelve British officers were being sent to the plantations to take over in the event of the Germans being interned. Unless it is possible to obtain suitable substitutes with the help of Elders and Pyffes and possibly the U.A.C., which, in present circumstances, seems extremely unlikely, the only thing to do is to get the labourers back to their tribes, if this is possible, and possibly send back to the French Cameroons any French African labourers and place the plantations on a care and maintenance basis.

This file should recirculate urgently to take up the question of additional staff. Action on this has been much delayed as the file has been in constant requisition since No. 9 was sent.

Telegraph Section are inquiring into the corrupt word in the last sentence; presumably it refers to the additional staff required.

O. G. R. Williams
18.6.1940.

Copy 13-16 to
Major Whitfield
Major Thicknose
Major Thicknose
Major Thicknose

I have sent a copy to
the S. of S. Let us get on
immediately with the question
of further staff.

Utan
A.D. 186

The view of the
decision to reduce
inputs of bananas into
U.K. & to give Jamaica
preference (but can we
any case to no prefer
of trying to keep
the Cameroons plantation
at any thing like
full production
over

has also
to be sent
to
Major Thicknose
M.O.S

On an economic file a tel. is being sent
to OAG exploring the way to production
or import of bananas into U.K. it is
possible that little or no can be taken
in near future from Cameroons to
Jamaica industry will be given preference.
OAG is being told to be given
action as to getting additional staff.
including staff to replace the Germans, who
be suspended. A copy of this tel is
to be put on this file.

atona
U.G.R. Williams

19.6.40
To Nigeria tel. 549. Secret. — 19.6.40.
(draft on 18.4.94/20/40
Econ.)

Major Whitfield
Major Thicknose

18 to to
19 to Major Thicknose (100) } Secret. 4. 20.6.40.
(13-16)

Seen. N. Whitfield
copies 10, 11, 12, 13, 14, 15, 16,
should be put on the Nigeria internment file.
Sigs. on 13112/2540 K.R. Robinson
21. 11. 40
atona

WA

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20. nig. tel. 645. Secret. (orig. on 18494/20/40) 28.6.40.
Appt. of further European staff should not
be provided with unless there is a prospect
of shipping being available.

Mr. B. Williams,

We are really concerned at this
threat to movement with the provision
of staff for the Cameroons Plantations.
There are several men in this country
who have already been approached
by Appts who are trying to hang
on to them until it is definitely
known whether their services will be
required in the Cameroons or not.

I have spoken to Mr. Gason &
told him that it now seems
unlikely that their services will be
required and, unless you take a
more hopeful view of the shipping
likely to be available in the near future,
I feel that these men should
be found accordingly.

W. D. Wellby
29.6

Top Exchange
generally
maintaining
balance in
at present scale

See minutes on 18494/20/40 herewith.

W. D. Wellby
1.7.40.

P. see Mr. Williams' minute of 2/7 on 18494/20/40 below.
There appears to be no outstanding action so? put by.

W. D. Wellby

See minute on 18494/20/40 above.

W. D. Wellby
1.7.40

21. Nigeria. tel. 439. Secret. — 16.7.40.12
(draft on 18494/20/40 beam)

22. Nigeria tel 1744 — 18.12.40

Mr. Blackburne.

I am not at all clear from 22 what
step it is the Gov wants. He refers
to his 17 the last para of which
dealt with ^{European} Agricultural staff,
of which 4 suitable candidates
had been interviewed.

Are these the Assistant Supervisors
referred to in your minute of
28/5 on 30458/40 below? If so,
this is perhaps his delay affair
rather than yours? But the staff
position on 30458/40 is so obscure
that I fear it is quite impossible
for me to disentangle it here.
I should be very grateful for your
help.
W. D. Wellby
24/12.

Mr. Gason.

These posts are Assistant Supervisors of Plantations. In
June, we ascertained that two retired officers, Messrs
Ritling and Shields would wish to be considered.
I believe that A.M.S. Dept. also had some candidates
in view.

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Mr Shields is 51 and is not particularly keen
 to go to U.S. Moreover he has little, if any, agricultural
 experience. He might be left out of account.
 So far as we know, Mr. Ritchings is still
 available and I suggest that we should ask Dr
 Timbery to advise us whether he is more suitable
 than any of the other candidates.
 If you agree, will you send the file of
 your candidates to Dr. Timbery with that of Mr. Ritchings
 so that he can advise us to which of the two men
 (This has been held up for H.H.).

W.B. Blakely
 20.12.49

The other candidates are as follows.

1. J.L. Harker.
 a decent little man, the best of this so far
 mentioned with considerable experience of
 32481 the Cameroons - finished his term in
 C.P. as a local candidate age 32.

2. Bowen
 as far as we get a P/O for the candidate
 age 37 - not very commanding sort of
 32482 man as far as I remember but possibly
 worth seeing if we see no one more
 suitable

3. Ellis J.S.
 not seen - with business-like experience and
 32483 his looks a good type - might be worth
 seeing as type would make a difference
 in the sort of firm

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4. W.S.C. Glen. 27/10/41
 This candidate "an official engineer" - as
 seen in your letter appears to be someone who
 33140 Sir F. Shickelton - I don't feel sure about
 about which he was not a little too
 official. I don't like him in this connection
 I expect he is working away at something
 similar.

5. F.T.C. Marquet. 27/10/41
 a very engaging man with extensive
 33364 of experience. would do as a first

6. G.G. Whalley. 25/10/41
 Sir F. Shickelton thought he might do
 31804 if this was NO other candidate.

Harley seems to be the best, but my list
 seems.
 It is not my class in former times when the job was
 about a person's looking after the machine in
 a case a man's. Some with their technical
 culture. Character as well as good
 technical knowledge is probably required.

Of these candidates, on paper J.L.Harker
 seems quite definitely the best.

G.A.Bowman and J.J.Elliot are both possibilities
 and should be seen.

Of the Promotions candidates H.Ritchings might
 do, but the report from Shanghai upon him says
 that he was handicapped by ill health when there,
 while I could never understand why he withdrew his
 candidature for a post in the Gardens Dept in the
 S.S. He might be seen.

Glen, Morfell, Whalley and Shickelton are not
 worth considering further and I have sent their files
 back to Registry.

[Signature]
 31,12,40.

Mr. Garson,
 We discussed with Dr. Kempson and agreed that
 Mr. Ritchings should not be approached at this stage as
 you have other promising candidates. If you find

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men fall through, we will consider Mr Ritchings again.

W. J. H. 1.1.41

30445/40
see 1.2
in 11. on 23
what this
done.

30445/40
see 1.2
in 11. on 23
what this
done.

if we can afford
Harker & Mr Elliot & Bowman

May we see a V.F. for the

H. J. Harker, Bowman & Elliot. End.

W. J. H. 1785. 31. 12. 40.

W. J. H. 1785. 31. 12. 40.

W. J. H. 1785. 31. 12. 40.

Mr. Harker
I asked a V.F. as requested
by Mr. Harker. Would you
be good enough to have a look
at it before it goes to the
Committee

So far as Proms. is concerned the V.F. is all right.
We have three sources of supply for the 4 men required:

(a) three appointments candidates, Messrs. Harker, Bowman and
Elliot, of whom Mr Harker is, in Dr. Thompson's
opinion, quite suitable and Mr Bowman
and Mr Elliot may be
suitable.

(c) one Proms. candidate, Mr Ritchings, who was sounded
and was willing to be considered when we were
trying to fill the posts last year. Mr. Harker
thought he would be suitable.
Sir F. Stockdale

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will have discussed, Dr. Tumbay who knew Mr. Rikhings¹⁴ and his work in Malaya. Although he is an able man when working under supervision, Dr. Tumbay is not sure of his ability to work on his own. In the circumstances it would be wiser not to send him to the Commission if we can get better candidates.

(c) Elders and Fyffe - see 2 and 4 herein.

The action appears to be:-

- (i) send file and UF to Mr. Carson to offer to Mr. Marler and invite Messrs. Bowman and Elliott to call.
- (ii) Advise Dept. to return file to U.A. Dept. to send letter to Elders and Fyffe.
- (iii) The Elders and Fyffe candidates, if any, can be compared with Messrs. Bowman and Elliott and a final selection made.
- (iv) If the above does not produce 4 candidates, I will approach Mr. Rikhings.

Dr. Tumbay agrees.

W.R. 4.1.61.

As proposed. V.F. h.w.

VF
6/11

W.R. 6/11

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Mr King

I should be very grateful if you
would arrange for a suitable
note of the particulars of the
vacancies to be prepared to accompany
the attached Mr W. Stockley of Eltham
which Mr Blackmore should see.

J. B. Lockhart

7/1

Some info which Mr Blackmore
of Mr King's name seen. The memo
does not mention Home Tax. but
this will appear in the memorandum
(1/1/44) to any other which may
be sent.

We might also send a short note
to Mr King or an getting on with the job

O. G. R. W. of (24) also

23A

To Mr Stockley (Eltham) - 10/1/44

Dit herewith. (I should like to point out that
it is nothing to do with Home Branch unless
or what you are so short of candidates
that you wish us to sound Mr. Riddings).

appt has gone

rec'd in 10 days if within further from
Mr Stockley

J. B. Lockhart
15/1/44

24 To Gov. Nigeria Tel no 58

10.1.44

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Mr. Williams.

As I mentioned to you yesterday, I heard informally that Elders and Fyffes had been bombed out and we agreed that it might be well to send a duplicate of your letter to Mr. Stockley of the 9th of January (No. 23A on this file). I enclose a covering draft. In this connection I should mention that Mr. Caine expressed to me considerable doubt about the wisdom of getting further staff at present, as the Treasury grant for the purchase of the Cameroons bananas would only, he said, cover a period of a further three months and they might want to shut down on it after that. I pointed out that we had got to keep the natives employed somehow, quite apart from any responsibility on the Custodian of Enemy Property for keeping these plantations in proper condition, but you may perhaps like to have a word with him before sending off your letter to Mr. Stockley.

J.B. Williams
18.1.1941.

I have added a sentence after speaking to Mr. Caine. We can see that the prospects are of getting any fruitable area & the consent you gave in the light of the situation regarding the banana trade. ~~Under dependence of your aid to the operation~~
D.G.R. (18.1.41)

25 To H. Stockley (w/c 23A & encl.) (34/1)

20.1.41.

MM Mr. Caine.

We are just about to offer engagement to a man to fill one of the 4 posts asked for in 23 (see 32981/1/1/1/1), but in view of what you mentioned the other day, I think we had better ask for the third again. We might tell a w/c here with. Perhaps

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Your dept. with kind reply reference
to tel. about the Geneva Subsidy.
D. G. R. W. 23. 1. 41

Sc
25/1

26 To Nigeria - Tel No. 110 - 25/1/41

27 Nigeria Tel. No. 99 27. 1. 41.

M. Camille base. 27.

See. Appointments base 26. 27 of
achin on 3298 Appointments.

M. Peterhouse base. 26. 27
then put by.

See. The reason given is
Raising base. D. G. R. W. 29. 1. 41
J. B. Lushington
28/1. above

No Sc 29

28. Elders & Lyffed. Ltd. — 21. 1. 41
(ack's 25.)

to 32981001.

25/2

The offrs. considered for reference. How we
have 2 w's more former base in way
to use with this in base also Elders. Fyffe
can do as our as only former - we
my former.
CS 29 1/2.

MM

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1, Appointments Regy

Pl. see above minutes. Can you indicate please, if anything further has been rec'd from Elders & Lyffe on your file, 32981 appa? nothing further by step. ^{refuses} 98 25/2

2, Mr. Sidebocher.

Mr. Williams: We have heard nothing yet from Mr. Stockley & the Appointments candidate has fallen through & they are now waiting see Mr. Garsons minute of 14/2 above.

The former amended proposals for subsidy on a descending scale see to 4 on.

1801 4/1/41 from below has now been approved. In the 3rd month ^{of the} subsidy is to come down to \$5000 and during the 1st 3 months the labour force now employed is to be gradually dispersed.

The gov arrives I think whether he will still want 4 assistant supervisors of Plantations and before we send any reminder to Mr. Stockley.

I suggest we might ask the gov (whether) in view of the arrangements for dispersal of the labour force ^{now made} this additional staff are still likely to be required.

J.B. Lovelace

27/2

YB: do this by tel (copy)
O.G.R.W. 27.2 41 done

* refers to in Gov's appointment. St. John's Seat
Tel: NE 161
of 12 Feb
E 4/18014/161
26a

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29. To Hq. Tel No 228 (13/3) - 3/3/41

MM

30. Nigeria tel 234 — 6. 3. 41.

Then I think we might send a short
message to H. Stockley
to ask how the matter stands
as the PO has telegraphed saying
that he is anxious to get replacement
before post officers required for
departmental duties.

Seen
you
4/4
Appointments J. M. Whitton
to be after 8/3
at once O.G.R.W 8.3.41

31 To H. Stockley — 15. 3. 41

32. Stockley. — 17. 3. 41.

We can only continue to wait
bring up in a fortnight
Appointments were so.

(3/4)

J. M. Whitton
28/3 at once

MM

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1732

Bush House,
Aldwych.

~~37-32, Bow Street,~~
COVENT-GARDEN.

London. March 17th 1941.
W.C.2

ELDERS & FYFFES, LIMITED.

Cables - FYFFES, LONDON.
Codes - A.B.C. ST. BENTLEY'S.
Telephone - TEMPLE BAR 5555.

O. G. R. Williams Esq.,
Colonial Office,
Downing Street, S. W. 1.

Dear Mr. Williams,

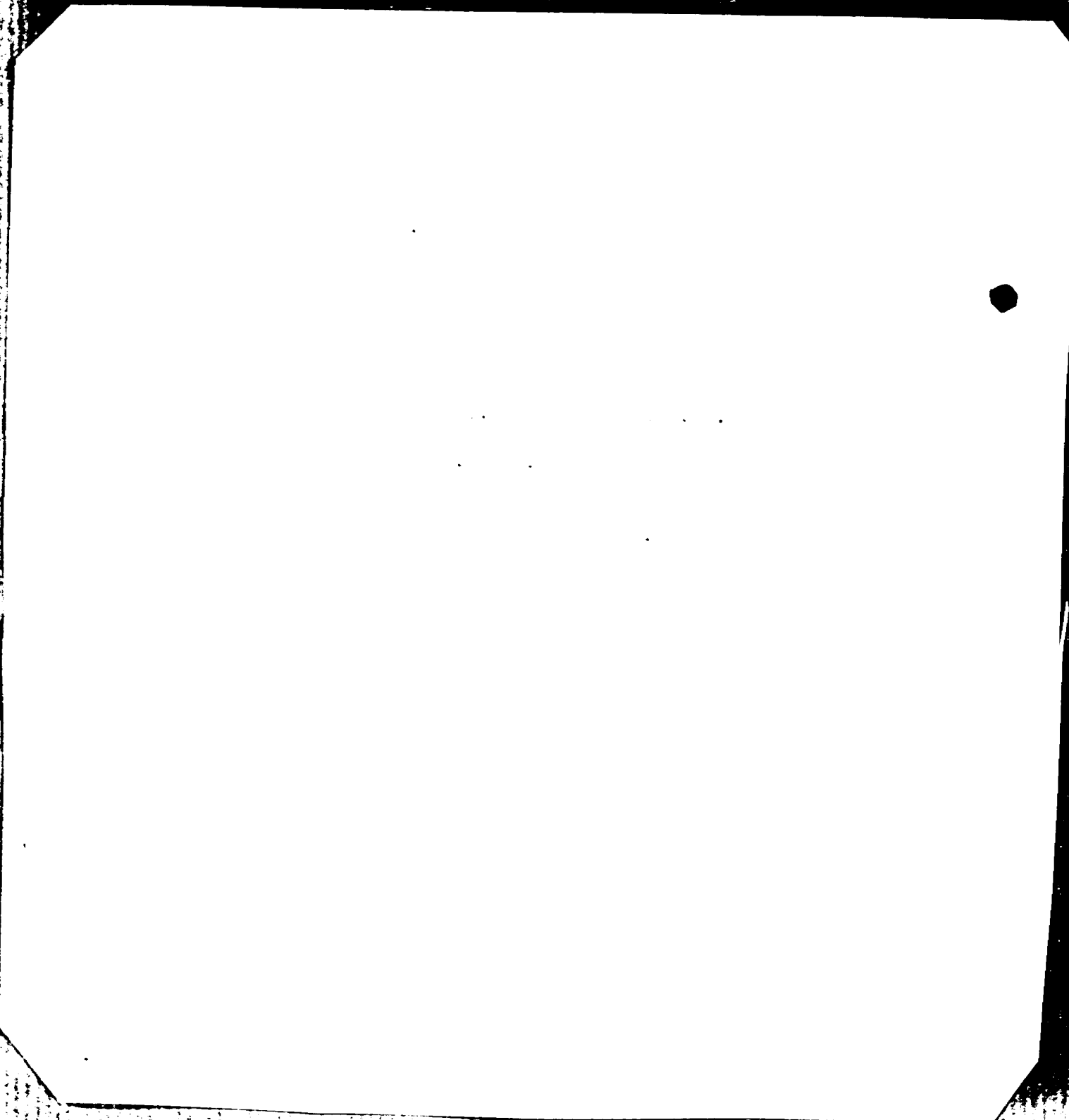
31

In reply to your letter of March 15th,
I am awaiting news from Jamaica with regard to
proposed additional staff for the Banana
plantations in the British Cameroons and will
advise you as soon as I hear anything.

Yours sincerely,

I. H. Stanley

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c.o.

DRAFT AND RECORD COPY

1831

LETTER SENT
10/2

REGISTERED No.
30458/1/40.

DATE
Downing Street,
15 March 1941.

DRAFT

MR. Whitcombe. 4. 3. 41.

MR. Williams.....

MR. (28)

Dear Mr. Stockley,

referring to your letter of the 21st of January regarding the question of obtaining further staff for the Cameroons banana plantations, I should be grateful if you could let me know how the matter stands, as the Governor of Nigeria has telegraphed saying that he is anxious to get replacements to relieve Government officers now employed on plantation work who are required for departmental duties.

Yours sincerely,

(Sgd) OGR William

ENCLOSURES

FURTHER ACTION

Appointments Branch to see.

To
H. STOCKLEY, ESQ.

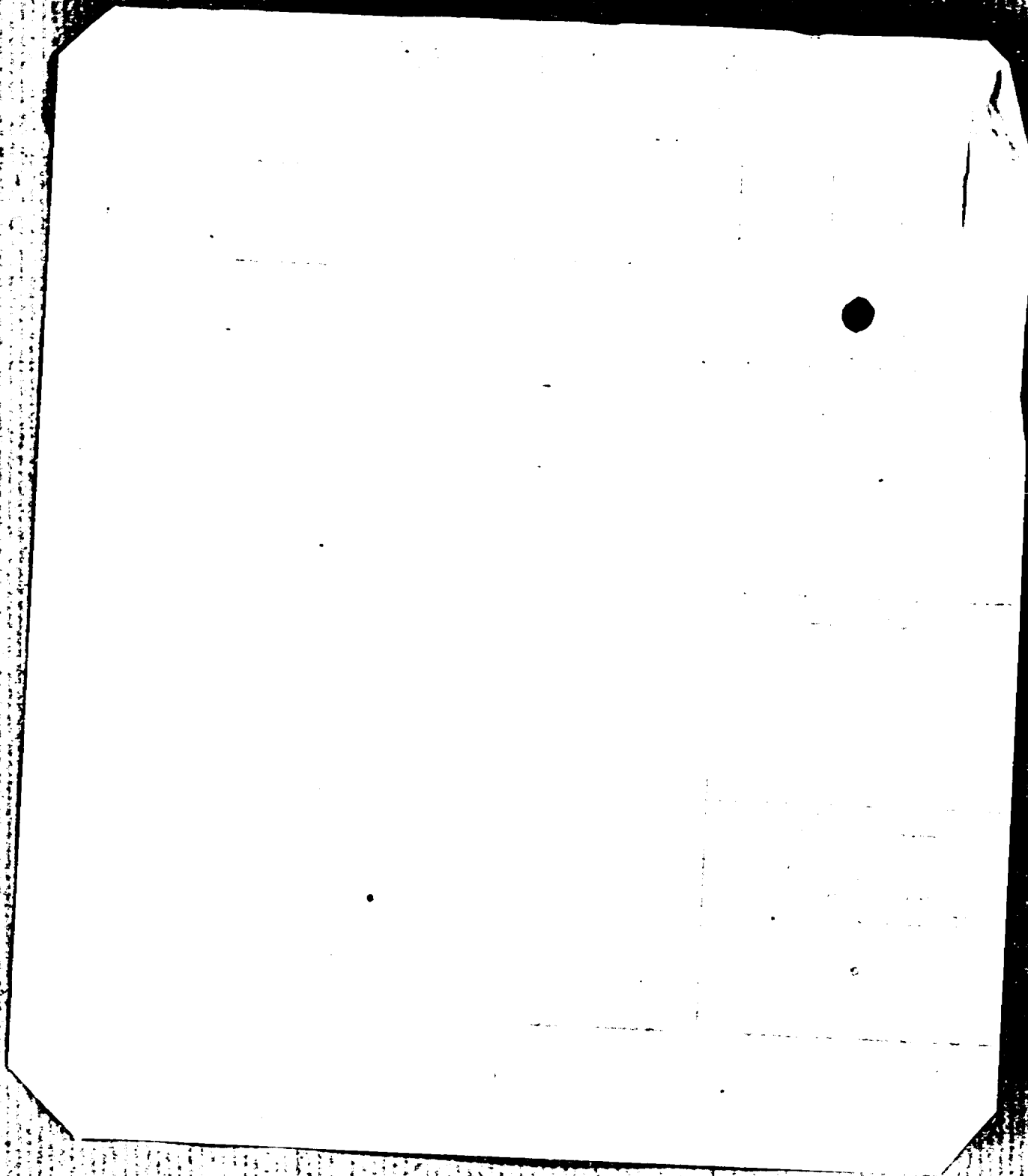
(6/94) WL 25403-113 40,000 ea. 2 parts 9/40 T.S. 695

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30458/1/41 30 19

COMMUNICATIONS REGISTRATION

CODE TELEGRAM

FROM Governor NIGERIA.

D. 5th March 1941.
R. 5th " " 21 00 hrs.

No. 234.

21 Your telegram No. 228,
Cameroons Plantations staff. Four
assistants still required to relieve
Government officers now employed who
are required for departmental duties.

Received
in
Registry

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30458/1/20/1

CODE TELEGRAM

FROM Governor NIGERIA

D. 27th January, 1941.
R. 28th " " 00.20 hrs.

No. 99.

Your telegram No. 110. I am satisfied that recruitment of 4 assistants is necessary replacing Government officers not employees whose return to duty is required.

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(1449-15) WL 4840-29 22,000 1/29 T.S. 696
(1477-150) WL 21805-31 22,000 1/29 T.S. 696

30458/1/40 slip
21 Collected
17/20
25/1/4
Ry Shun
Rafiq
26

C. O.

Mr.
Mr. Williams 25.1.44
Mr. Cairns 25/1/44
Mr. A. J. Dawe.
Sir H. Moore.
Sir G. Tomlinson.
Sir J. Shuckburgh.
Permt. U.S. of S.
Parly. U.S. of S.
Secretary of State.

25 JAN 25

No 110

(24) my tel no 58
as Treasury subsidy
for production of
Caribbean bananas
plantations
with only cover period
of further 3 months

DRAFT. Tel (Conf Code)
for
Laps

(v. further minutes)

FURTHER ACTION.

at my note
in form of
assistance to
production
of bananas

(See my tel no.)
and continuation in certain
of S.G. Co. class to be
arrived before taking
further steps but
you are satisfied that
recruitment of all four
available inspectors is required

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23A 22

REGISTERED No.

LETTER SENT
CROW
9.14.

DATE
9 January, 1941.

DRAFT 158/1/40.

for Mr. O.G.R. Williams signature.

MR. Sidebotham 7/1/41.

MR. Blackburne Dear Mr. Stockley,

MR. Mr. Williams

You will remember our correspondence in April last about the possibility of getting emergency banana staff for the Cameroons, when you were good enough to suggest that you might be able to get hold of some men for us from Jamaica. Though it eventually proved unnecessary to worry you then as the Governor thought he could carry on with his local staff for the time being, the Governor of Nigeria has now asked us for four British supervisory staff for the Cameroon plantations and it is suggested that your Company may be able to help.

I enclose a note of the terms and conditions proposed for these posts and shall be very glad if you will let me have the names of anyone you care to suggest. I may add that we have one or two people on our books here but it is not at all certain whether they will be available.

Yours sincerely,

(Signature)

See Nos. 8 & 18
of 1934/20/40
ENCLOSURE Economic

FURTHER ACTION

Return receipt for

To H. STOCKLEY, ESQ.
Elders & Fyffes, Ltd.
31, Bow St.,
Covent Gdn,
W.C.2.

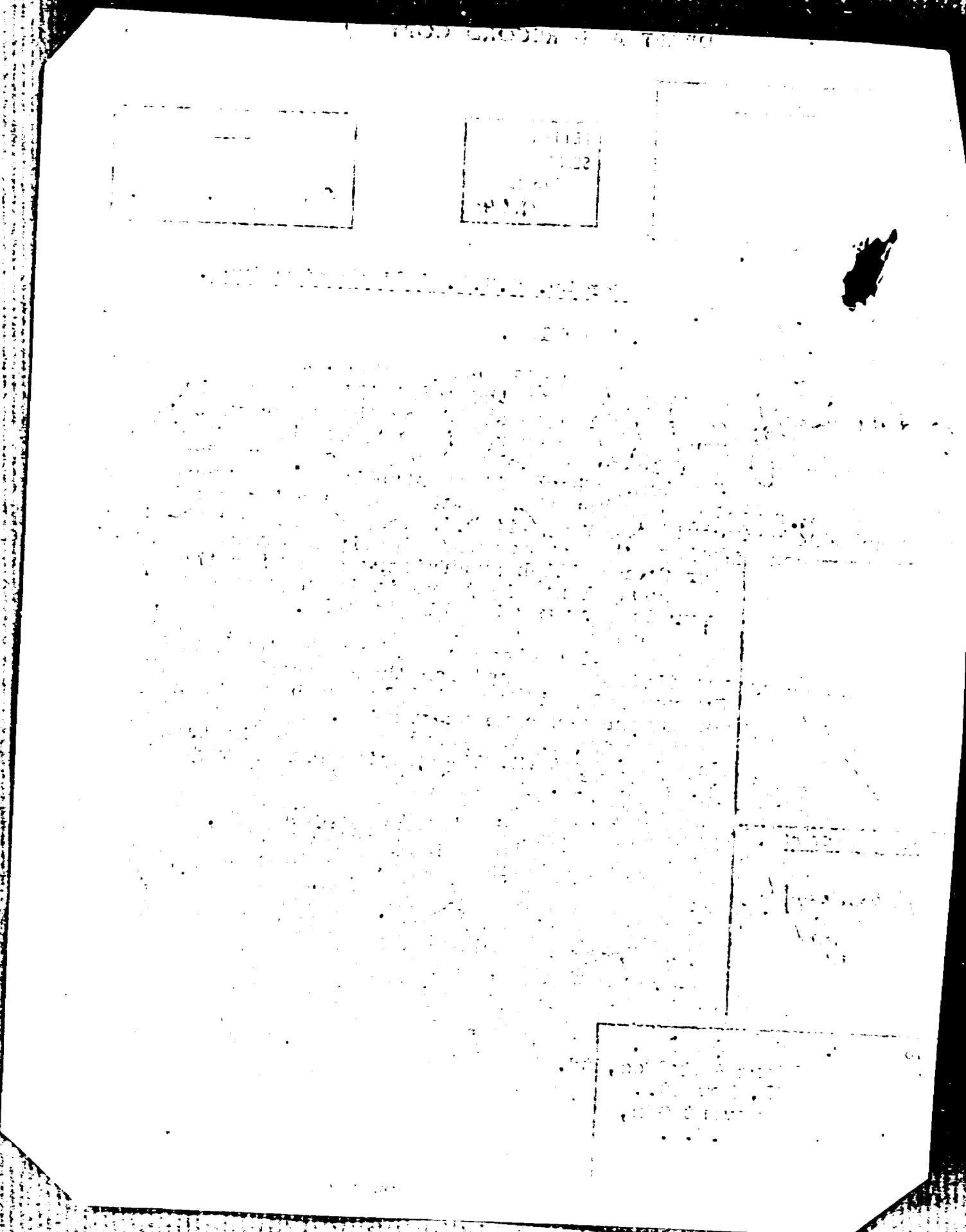
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COPY.

23

Memorandum regarding vacancies for Assistant Supervisors of Plantations, in the British Cameroons (Nigeria).

The Governor of Nigeria has requested the appointment of staff to assist in the supervision of banana plantations in the Cameroons. The appointments, which will be to the staff of the Custodian of Enemy Property, are not pensionable and would in the first instance be on agreement for one tour of service of from 12 to 24 months duration.

The duties will consist mainly of outdoor work and general supervision of activities in outlying plantations and candidates should be medically fit for strenuous work.

Salary will be offered commensurate with the age and experience of the candidate subject to a maximum of £720 per annum. An outfit allowance of £25 will be paid.

Free passages are provided on first appointment and when proceeding on leave and subject to permission being granted by the Governor for an officer's wife to accompany or join him a free return passage is granted for her also once in respect of each tour of the officers service. In the special circumstances of these appointments officers are advised to see leave *leave* conditions for themselves before deciding to have their wives out with them. There is a ban operating at present upon the admission of wives into West Africa and exceptions are made only on the special recommendation of the Governor in the case of women who can be employed on war work of real value.

The normal tour of service is from 12 to 24 months and leave is allowed at the rate of 7 days for each completed month of resident service.

Quarters are provided free but in most cases buildings will be of a temporary nature and will contain essential furniture only. Crockery, bedding, linen and touring outfit should be taken out. A motor car is not essential.

COLONIAL OFFICE.

8th January, 1941.

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Memorandum
to His Majesty
the King

Memorandum regarding vacancies
for Assistant Inspectors of Plantations
in the British Colonies (Nigeria)

The Government of Nigeria
has requested the appointment of
temporary staff to assist in
the supervision of banana
plantations in the Colonies.
The appointments, which will
be to the staff of the Custodian
of Enemy Property, are not
professional, and would at the
first instance be for a
term of service of from 12 to
24 months duration.

The duties will consist
mainly of outdoor work and
general supervision of activities
on outlying plantations and
candidates should be medically
fit for strenuous work.

Salaries will be offered
commensurate with the age and
experience of the candidate
subject to a maximum of £720
per annum. An outfit allowance
of £25 will be paid.

Full language was provided
on first appointment and when
proceeding on leave and subject
to permission being granted
by the Government for an officer
not to accompany a form line

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a free return passage is granted for her also once in respect of each term of the officer's service. In the special cases of these appointments officers are advised to ^{the same conditions} see for themselves before deciding to leave their wives and with them. There is a ban operating at present upon the admission of wives into West Africa and exceptions are made only on the special recommendation of the Governor in the case of women who can be employed on war work of real value.

The normal term of service is from 12 to 24 months and leave is allowed at the rate of 7 days for each completed month of residential service.

Quarters ~~are~~ provided for but in most cases buildings will be of a temporary nature and will contain essential furniture only. Crockery, bedding, linen and touring outfit should be taken and a motor car is not essential.

B
Colonial Office,
8th January 1941.

DUPLICATE.
VACANCY FORM

Mr. G.R. Orton 2/1/41.

Reference 30458/1/40 Secret.

Mr. Sumner 3/1/41.

Mr. Blackburne 3/1
Mr. Blackburne 3/1
(1) Promotions Branch 3/1

(2) Appointments Department

Colony: Nigeria

Vacancy: Four Assistant Supervisors of Plantations.

Cause of Vacancy:

Date of Vacancy:

Emoluments:

including any special notes as to— Salary commensurate with age and qualifications subject to a maximum of £720. Usual re-employment conditions apply in the case of re-employed Colonial pensioners (see 1 and 10 30458/40) and are non-pensionable. Usual W.A. Conditions of Service as regards leave and passages.

(a) These appointments are under the Custodian of Enemy Property and are non-pensionable. Usual W.A. Conditions of Service as regards leave and passages.

(b) Allowances.

(c) Quarters: Will be provided in buildings of a temporary nature, but will contain essential furniture only. Crockery, bedding, linen, and touring outfit should be taken as in case of Government officials on first appointment (Outfit allowance of £25 to re-employed pensioners).

(d) Passages: employed pensioners).

Free passages provided.

Remarks:

including any special notes as to—

(a) Married candidates: See recommendations in 11 on 30458/40 Nig. European women are not at present allowed to proceed to W. Africa except on the special recommendation of the Govr. in the case of women who can be employed on war work of real value.
(b) Duties: Will consist mainly of outdoor work in connection with general supervision of plantation activities. Medical fitness for strenuous work necessary.

(c) Qualifications required:

(d) Age limits: (Candidates will be engaged on Agreement as in the case of T.R. Lamb) except in case of re-employed pensioners.

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26
30458/1/40 23
Secret

CODE TELEGRAM

FROM Governor NIGERIA

D. 31st December, 1940.
R. 31st " " 23.15 hrs.

NO. 1785.

22. My telegram No. 1744.
Request selection of four instead of
two candidates for Cameroons
plantations. Suggest that Elders &
ryffes might be able to help.

Received
in
Registry 1 JAN 1941



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27

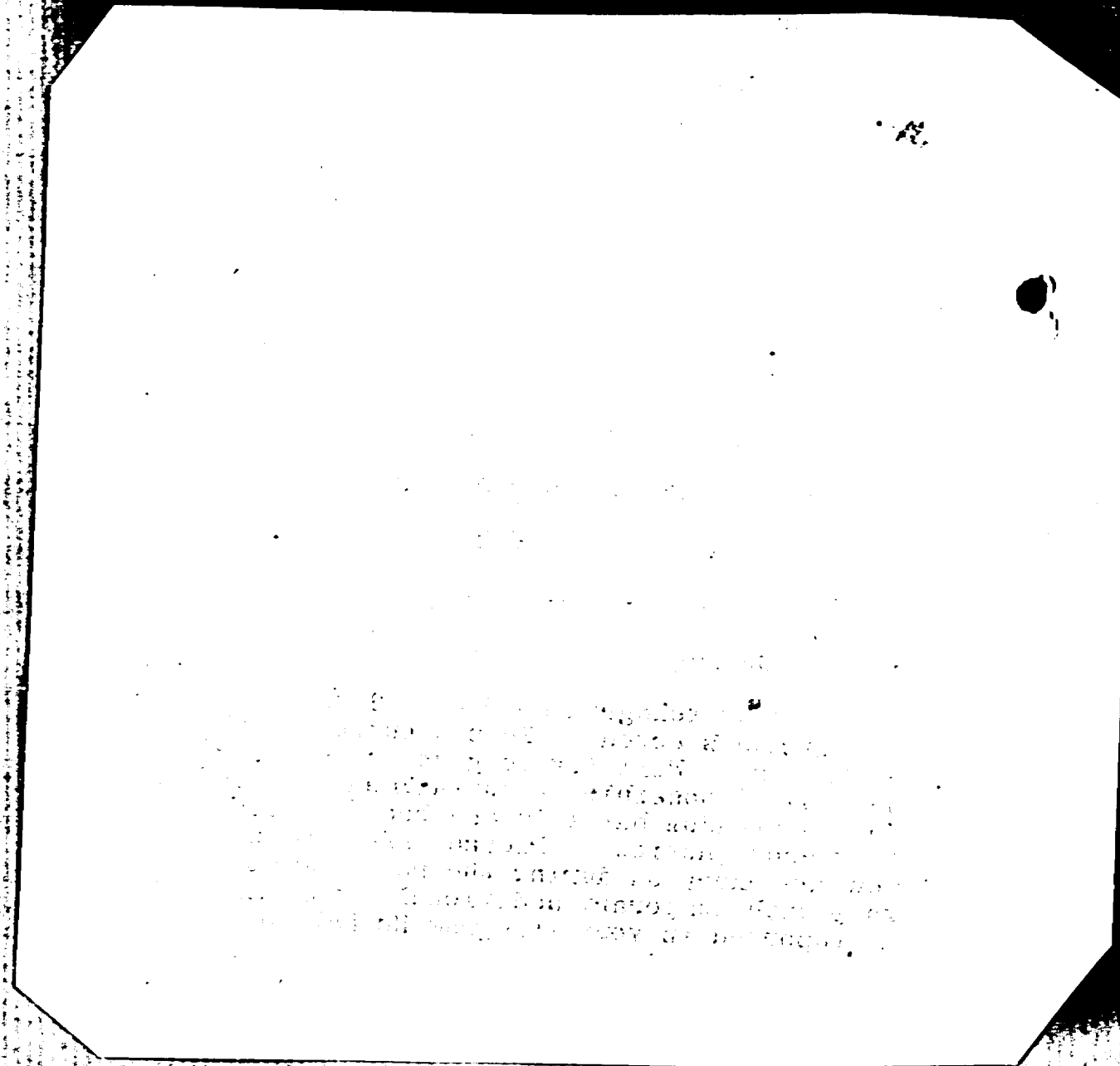
draft in
18494/20/40. *Kam.*

Telegram from the Secretary of State for the Colonies to the Governor of Nigeria.
sent 1. p.m. 16th July, 1940.

No.739. Secret.

Your telegram No.645. Secret. Bananas. Arrangements noted. Future outlook, very uncertain. Will try to give you as long a warning as possible of curtailment of imports into United Kingdom but this may become necessary at very short notice. Please inform me whether you can carry on during the next few months at any rate with temporary additional Government staff as reported in your telegram No.587, Secret.

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Orig on 18494/28/40 Econ. 28
20.

CYPHER TELEGRAM from the Officer Administering the Government of Nigeria to the Secretary of State for the Colonies.
Dated 27th June, 1940. Received 1.41 a.m. on 28th June, 1940.

No. 645 Secret.

17. Your telegram No.549. Bananas. Despite internment of Germans arrangements have been made to maintain production at present schedule of one ship weekly and unless there is a prospect of shipping being available for reasonable period appointment of further European staff should not be proceeded with. My chief concern is to keep in employment as many as possible of the 25,000 labourers who are almost entirely dependent on the banana industry for a living. If the curtailment of imports of bananas from the Cameroons is inevitable then I trust it will be effected as gradually as possible. Value of other plantation products is comparatively small and is only sufficient to maintain a small proportion of labour in employment.

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draft on *Ansrd.*
18494/20/40. Econ. *D.*

17.29

CYPHER TELEGRAM from the Secretary of State for the Colonies
to the Officer Administering the Government of Nigeria.

Sent 7.45p.m. 19th June 1940.

No. 549 Secret.

1. In view of likelihood that scale of imports of bananas into this country may at any moment become very seriously curtailed, prospect must be faced that further imports from the Cameroons may become impossible. Bananas are not regarded as an essential import, and moreover if only limited space were available for them, the old established Jamaica trade with this country clearly has first claim.

2. In view of internment of enemy subjects in Cameroons, I presume that this prospect may not in fact cause you very serious embarrassment and I think that you should proceed on the assumption that shipment of further bananas to this country may have to be interrupted at very short notice. I should be grateful, however, if you would inform me by telegraph what effect internment will have on production while shipment continues to be possible.

3. In view of prospect mentioned in first sentence of this telegram I shall not, unless I hear further from you proceed with any of the proposed appointments of further European agricultural staff for work in connection with these plantations. Four of the candidates already interviewed are considered suitable for appointment if required. Action as to obtaining men from Jamaica also being suspended.

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COPY FOR REGISTRATION 16²⁸

CYPHER TELEGRAM from the Officer Administering the
Government of Nigeria to the Secretary of State for the
Colonies.
Dated ¹⁵17th June 1940. Received 7.59 p.m. on 17th June

RECEIVED
18 JUN 1940
C.O. REG^Y

IMMEDIATE

NO. 587 Secret.

Copy to
Mr. Richards (17/19)

Your telegram 532. My telegram No. 530 was not
in reply to your telegram No. 524¹³ in the light of which
and your telegram under reference I have ordered
immediate internment, and will report completion as
soon as possible. To leave plants on the care and
maintenance basis would mean dismissal of some
thousands of labourers entirely dependent on plants for
livelihood these have been my main concern. I am therefore
endeavouring to carry out production temporary additional
Government staff. Trust ^{JAMAICANS} same will be forthcoming early.

see amended copy.

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GOVERNMENT OF NIGERIA
 OFFICE OF THE SECRETARY OF STATE
 LAGOS

Your telegram No. 580 regarding internment of Germans in Cameroons makes no reference to my telegram No. 524. I am not clear whether it was despatched after you had considered my views expressed in latter telegram.

1948-1949 W.L. 5815-61 20,000 1979 U.S. 625
 1944-1945 W.L. 5767-68 20,000 1979 U.S. 625

C. O.
 C. D.
 R 17 JUN
 D 17-

Recypled & sent 5:45 pm 16/6/60

31

- Mr. Dawe
- Mr.
- Mr.
- Sir A. Burns.
- Mr. G. L. M. Clouston.
- Mr. C. J. Jeffries.
- Mr. A. J. Dawe. *16.6*
- Sir J. Shuckburgh.
- Permt. U.S. of S.
- Party U.S. of S.
- X Secretary of State. *15/6*

IMPORTANT
 No. 532 Secret.

DRAFT. *Cypher telegram*

copy to Mr. Shuckburgh 15/6

GOVERNOR OF NIGERIA

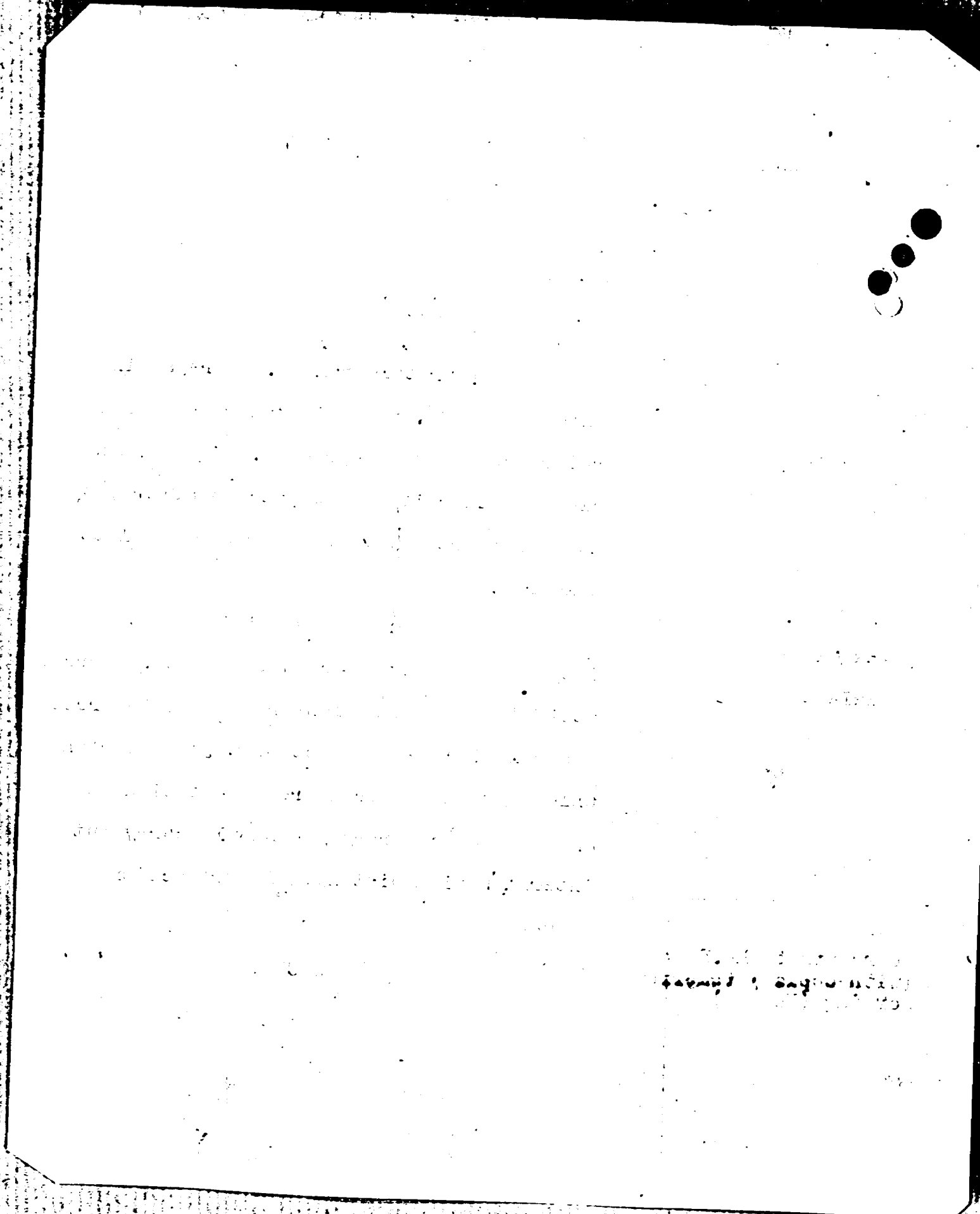
FURTHER ACTION.
 To return to Mr. Dawe (with copies) tomorrow morning (Monday)

Your telegram No. 580 regarding internment of Germans in Cameroons makes no reference to my telegram No. 524. I am not clear whether it was despatched after you had considered my views expressed in latter telegram.

I adhere to my opinion that internment should proceed forthwith. Correct attitude of German planters is not in present general situation a factor of major importance. Unless you have strong representations to make to the contrary you should carry out internment immediately. Report action taken.

SECR.

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3214

C. D.
R
15 JUN
D

ORIGINAL Decypher of a telegram from the Governor of Nigeria.

Dated 15-6-40 Received in the Colonial Office at 4.54 PM on 15.6.40

Decoded by
Decyphered

copy to
30
Hickson (1940) (1940)

Immediate
to 580 Secs.

My telegram no. 530 secret. Interview with Germans has taken place and they have accepted unconditionally conditions described in my telegram no. 5190. Co-operation on plantations has been handicapped hitherto by the agreed arrangement dealing with through Nazi Organization and in consequence delegates were informed that the Organization would no longer be recognised.

No trace of subversive activities and in general behaviour of Germans scrupulously correct. Attitude of Germans was considered sufficiently

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undesirable to warrant internment
but guarantees of good behaviour
having been given I do not propose to
intern them at present. Resident and
Custodian both satisfied that ^{the} improved
situation will be maintained but I
will keep you informed of any
developments.

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Case-124 Wt. 3813-64 30,000 1/79 T.S. 695
P. 124-128 Wt. 13747-68 30,000 1/79 T.S. 695

C. O.

- Mr.
- Mr.
- Mr.
- Sir A. Burns.
- Mr. G. L. M. Clouston.
- Mr. C. J. Jeffries.
- * Mr. A. J. Dawe. 14.6
- Sir J. Shuckburgh.
- Permt. U.S. of S.
- Party. U.S. of S.
- X Secretary of State. 14.6

C. D.
R 14 JUN
D 15

33
13.

Recyphered and sent
7.30 am 14/6/40
H. E. J.

No. 524 Secret.

Your telegram No. 530.
Internment of Germans in
Cameroons. For reasons indicated
in my telegram No. 491 I wish this
question to be brought to an
issue without further delay.
Unless you have good reason to
the contrary I feel that
internment should be proceeded
with forthwith. Please report
immediately action proposed.

DRAFT. TELEGRAM (CYPHER)
IMPORTANT

GOVERNOR,
LAGOS.

FURTHER ACTION.

(to be) by Secretary of State

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1934

Note on the German Plantations in the
Cameroons under British Mandate.

Before the war there were about 180 Germans on these plantations, employing a native labour force of about 25,000. In May, 1939, the Governor of Nigeria suggested that in the event of war the plantations, on being taken over from the Germans, should be managed on behalf of the Crown on an agency basis by a commercial firm, for example, the United Africa Company. This suggestion was rejected by the Colonial Office, partly for practical reasons and partly on account of possible political objections to such a course, and the Governor was asked to arrange for the plantations to be managed by the secondment of staff from the Agricultural Department.

Just before the outbreak of war a number of these Germans left hurriedly for Fernando Po. On the outbreak of war some of the remainder, including the local Gauleiter, were interned. The remainder, who appeared anxious to give as little trouble as possible and to carry on their normal life, have been employed on a subsistence wage on the plantations under the supervision of Nigerian officials on behalf of the local Custodian of Enemy Property.

In February, 1940, there were still over 100 Germans employed, but it is understood that wastage has now reduced them to somewhat below 100.

In February last the Governor asked the Secretary of State to try to find a skeleton British staff with experience of banana growing to take over from the Germans in the event of the latter giving trouble and having to be interned. The possibility of this has been taken up with a representative of Messrs. Elders and Fyffes with whom arrangements had already been made for the shipment of the Cameroon bananas. It appears unlikely that Messrs. Elders and Fyffes will be able to find more than a small number of men suitable for work on the Cameroon plantations and the possibility of seeking help from elsewhere, for example, the United Africa Company, cannot be ruled out.

On the 28th of May the Acting Governor reported by telegraph that the question of obtaining a skeleton British staff was now urgent, as there were ominous signs of cracking on the German side of the existing organisation and it might be necessary to resort to internment. (See annexure 'A').

On the 29th of May (see annexure 'B') a circular telegram was sent to the Colonies, including Nigeria, regarding the treatment of aliens. A separate telegram was promised regarding the position in the Cameroons. On the 1st of June (see annexure 'C') a telegram was sent to the Acting Governor suggesting that, in view of the possibility of attempt at concerted effort with assistance from Fernando Po, all Germans in the Cameroons should be interned forthwith, except the aged and infirm and any cases in which the Acting Governor was satisfied that it would not be prejudicial to safety for them to remain at liberty.

In

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In the meanwhile a further telegram was received from the Acting Governor on the 30th of May (see annexure 'D') indicating further signs of unrest amongst the German planters. An officer was sent down to discuss their grievances with them, arrangements being made at the same time for their internment, if necessary.

On the 3rd of June (see annexure 'E') the Acting Governor reported that the question of internment was being examined on the spot and promised a further communication as to action proposed as soon as possible. This has not yet been received.

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35 24

CIPHER TELEGRAM from the Secretary of State for the Colonies to the Officer Administering the Government of Nigeria.

Sent 1 a.m. 1st June, 1940.

No. 491 Most Secret.

My circular telegram of 29th May, secret.

Treatment of aliens. I note from your confidential telegram No. 509 of the 28th May that internment of Germans on Cameroons plantations may become necessary. In view of recent indications of subversive activities and sabotage by Germans and possibility of attempt at concerted effort with assistance from Fernando Po, I feel that all Germans in Cameroons except aged and infirm should be interned forthwith, but I should be prepared to agree to exception in cases where you were satisfied that this would not be prejudicial to security. If you feel doubtful of necessity for such action in special circumstances of Cameroons, please telegraph your views urgently but in meantime you may rest assured of my full support in any precautionary measures which you may consider necessary.

Question of obtaining some substitutes from Jamaica is being taken up urgently with Stokely and every effort is being made to speed up recruitment of men asked for in your telegram No. 436. In both cases, however, it seems unlikely in present circumstances that it will be possible to provide personnel on more than a care and maintenance basis.

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TELEGRAM from the Secretary of State for the Colonies
to the Officer Administering the Government of Nigeria.
Sent 1 a.m. 1st June, 1940.

No. 491 Most Secret.
My circular telegram of 28th May, secret.
Treatment of aliens. I note from your confidential telegram
No. 809 of the 28th May that internment of Germans on
Cameroonian plantations may become necessary. In view of
recent indications of subversive activities and sabotage
by Germans and possibility of attempt at concerted effort
with assistance from Fernando Po, I feel that all Germans
in Cameroons except aged and infirm should be interned
forthwith, but I should be prepared to agree to exception
in cases where you were satisfied that this would not be
prejudicial to security. If you feel doubtful of necessity
for such action in special circumstances of Cameroons,
please telegraph your views urgently but in no case later
than 10th June. I will support in any precautionary measures
which you may consider necessary.
Question of obtaining some substitutes from Jamaica
is being taken up urgently with U.K. and every effort is
being made to speed up recruitment of men asked for in your
telegram No. 438. In both cases, however, it seems unlikely
in present circumstances that it will be possible to provide
more than a small number of substitutes.

COPY FOR REGISTRATION

1036

TELEGRAM (Confidential Code) from the Officer Administering the
Government of Nigeria to the Secretary of State for the Colonies.
Dated 30th May 1940 - Received at 8.0 p.m. 30th May.

No. 519.
SECRET.

RECEIVED
31 MAY 1940
C.O. REG

copy on
Genl. pp.
13112/25/40

8. Reference last sentence of your secret telegram
circular of 29th May. Aliens.

As mentioned in my telegram No. 509 of 28th May,
there is possibility that Germans in the Cameroons may have to
be interned. They have threatened to refuse to cooperate as at
present if Longe is retained in the post of banana expert, on the
ground that they do not wish to divulge information to Elders and
Fyffes Associated. They are about to be told that this is
unreasonable demand, that Longe will not be withdrawn and that they
are expected to continue to cooperate as hitherto. If they are
obdurate they will be interned. I fear that demand that they
make is merely symptom and if granted would be followed by others.
Adequate arrangements are being made for internment, for explana-
tion to labourers and carrying on of the plantations should this
prove necessary. An officer from here is discussing the matter
with them early next week and twelve British officers are being
sent two days later in case required to handle labour should
internment prove necessary.

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37
C.D. 1-JUN
491 Mot-1-6-40
No. Secret.
Circular
My/telegram of 29th May
Treatment of aliens.

- C.O.
- Mr. Robinson 30.5.40
- Mr. O.G.R. Williams 30.5.40
- ~~Sir F. Stockdale~~
- Sir A. Burns.
- Mr. G. L. M. Clouston.
- Mr. C. J. Jeffries.
- X Mr. A. J. Dawe. 31.5 (Copy attached)
- Sir J. Skuckburgh.
- X Permt. U.S. of S. (7 on)
- Parly. U.S. of S. 30458/1
- Secretary of State.

DRAFT. Cypher Telegram.

Important
Governor
Lagos.

99

6 copies in all.

FURTHER ACTION.
Copy on 30458/40,
30458/1/40, 13112 and
Nigeria sub-file.
Recirculate quickly
for action on
30458/1/40.
Si F. Stockdale to see
later
Chy L. me for Sir
B. Boardman & Co

I note from your confidential telegram No. 509 of the 28th May that internment of Germans on Cameroons plantations may become necessary. In view of recent indications of subversive activities and sabotage by Germans and possibility of attempt at concerted effort with assistance from Fernando Po, I feel that all Germans in Cameroons except aged and infirm should be interned forthwith, but I should be prepared to agree to exception in cases where you were satisfied that this would not be prejudicial to security. If you feel doubtful of necessity for such action.

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action in special circumstances of Cameroons,
please telegraph your views urgently but in
meantime you may rest assured of my full
support in any precautionary measures which
you may consider necessary.

Question of obtaining some substitutes
from Jamaica is being taken up urgently with
Stockley and every effort is being made to speed
up recruitment of men asked for in your telegram
No. 435. In both cases, however, it seems (10 on 30458/40)
unlikely in present circumstances that it will
be possible to provide personnel on more than
a care and maintenance basis.

Secer.

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38 p.

Draft on
13112/40.

CIRCULAR CONFIDENTIAL CODE TELEGRAM from the Secretary of State for the Colonies to all Colonies, Protectorates and Mandated Territories except Trinidad, Malta, Gibraltar, Cyprus, Aden, Palestine, Kenya, Tanganyika Territory, Somaliland and Trans Jordan; and to North Borneo and Sarawak.
Sent 6.30 p.m., 29th May, 1940.

Unnumbered. Secret.

Following telegram sent to Governor Trinidad in reply to an enquiry regarding treatment of aliens (including refugees) in United Kingdom is repeated for your guidance. Begins. In view of possible parachute attack and similar enemy activities, Home Secretary has ordered internment of all male Germans and Austrians over 16 and under 60 years old (excluding infirm or invalid) in Eastern half of United Kingdom.

2. Further order has been made subjecting all male aliens of whatever nationality between these ages and in same area to following restrictions:

- (a) Must report in person daily to police.
- (b) Must not use any motor vehicle (other than public conveyance) or bicycle.
- (c) Must not be out of doors between 8 p.m. and 6 a.m.

3. Exemptions from all or any of restrictions under paragraph 2 may be authorised by Chief Constables and total exemption will normally be granted to any alien who has resided in this country for five years if Chief Constable is satisfied that exemption can safely be granted without prejudice to national interests. Total exemption is accorded to diplomatic and Consular officers.

4. It is emphasised that measures are defence measures taken as a matter of urgency in an area which must be regarded as a zone of possible operations and it is intended that measures will be relaxed should circumstances permit.

5. While parachute attack on Trinidad is perhaps unlikely, possibility of attempted sabotage cannot be ruled out, and in view of the circumstances of the Colony which render it particularly vulnerable to such activity, I consider that cases of all enemy aliens (male or female) between the ages mentioned should be reviewed and any individual as to whose sympathy with the Allies there is any doubt whatever interned.

6. As regards other enemy aliens restrictions similar to those mentioned in paragraph 2 above should be imposed although I realise that local conditions must be considered and am willing to leave you full discretion in the matter. I am confident that you will feel as I do that in the present emergency no risks should be run, and I wish to assure you that you will have my full support in any measures which you may consider vital to the safety of the Colony.

7. So far as is possible restrictions should also be imposed on non-enemy aliens of whatever nationality (except Consuls) either in Trinidad generally or in specified areas. I appreciate however that this may be difficult as many employers of oil companies in

key

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key positions may be aliens. Ends. Please telegraph details of any action which you would recommend as desirable in light of foregoing and of special circumstances of territory with which you are concerned. Separate telegram will be sent to you (To Nigeria only). regarding position in Cameroons.

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COPY FOR REGISTRATION 3075 407

TELEGRAM (Confidential Code) from the O.A.C., Nigeria
to the Secretary of State for the Colonies.
Dated 28th May 1940 - Received at 4.29 p.m. 28th May.

No. 509.
CONFIDENTIAL.

RECEIVED
29 MAY 1940
C.O. REG

5. Your confidential telegram No. 374. It is difficult to suggest rate of pay as I am unaware of salary that the persons suggested received in Jamaica or their social status but I am prepared to pay whatever the men are worth and will accept. Furnished quarters would be provided and in general conditions would be the same as those accepted by Longe suitably adapted to the type of employee. Suggest that Stockley should advise on leave arrangements and suitable terms. I am prepared to accept his recommendations. Matter is now urgent as there are ominous signs of cracking on German side of existing organization and it may be necessary to resort to internment. For this reason also I request that everything possible may be done to speed up the recruitment of men asked for in my telegram No. 435.
10 in 30458/40.

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G. O.

Mr. Whitehead 29/4

Mr.

Mr.

Mr. C. J. Jeffries.

Mr. A. J. Dawe.

Sir J. Shackburgh.

Perm. U.S. of S.

Parly. U.S. of S.

Secretary of State.

3045 8/1/40
41
Nig.

at 11.15
Ans. 2.30 p.m.
29/4/40

CONFIDENTIAL
29 APR 1940

No 377 Conf. my desk. 5

(3) 114. March Confidential.

Stockley has now heard from Jamaica that it is thought that ten or twelve first class men might be provided. ^{It is stated} ~~that~~ ^{that this would} however depend to a great extent on terms of employment offered ^{that} ~~it~~ would be of assistance ^{if}

DRAFT. ^{Conf.} Tel.

Governor Lagos

2 of 15.

FURTHER ACTION.

PUBLIC RECORD OFFICE

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if some idea could be given
as to salary etc.

Please furnish information
as soon as possible as to the
terms & conditions of service
which you would be prepared
to offer.

Sincer.

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ELDERS & FYFFES, LIMITED.

Cables- FYFFES, LONDON.
Codes- A.B.C. STABT, BENTLEY'S.
Telephone- TEMPLE BAR 5555.

42
31-32, Bow Street. 4
COVENT GARDEN,
London. 23rd April 1940
W.C.2

Confidential

O. G. R. Williams Esq. C.M.G.
Colonial Office
Downing Street
S. W. 1.

Dear Mr. Williams,

Referring to our recent conversation, when I said I would write to Jamaica, I have now had a reply, and it is thought that ten or twelve first class men might be provided. This would depend to a great extent, of course, on the terms of employment offered, and if some idea could be given as to salary, &c., it would be of assistance.

Yours sincerely,

I. S. Stubbly

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[Handwritten signature]

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2810-2820, 2820-2830, 2830-2840, 2840-2850, 2850-2860, 2860-2870, 2870-2880, 2880-2890, 2890-2900, 2900-2910, 2910-2920, 2920-2930, 2930-2940, 2940-2950, 2950-2960, 2960-2970, 2970-2980, 2980-2990, 2990-3000, 3000-3010, 3010-3020, 3020-3030, 3030-3040, 3040-3050, 3050-3060, 3060-3070, 3070-3080, 3080-3090, 3090-3100, 3100-3110, 3110-3120, 3120-3130, 3130-3140, 3140-3150, 3150-3160, 3160-3170, 3170-3180, 3180-3190, 3190-3200, 3200-3210, 3210-3220, 3220-3230, 3230-3240, 3240-3250, 3250-3260, 3260-3270, 3270-3280, 3280-3290, 3290-3300, 3300-3310, 3310-3320, 3320-3330, 3330-3340, 3340-3350, 3350-3360, 3360-3370, 3370-3380, 3380-3390, 3390-3400, 3400-3410, 3410-3420, 3420-3430, 3430-3440, 3440-3450, 3450-3460, 3460-3470, 3470-3480, 3480-3490, 3490-3500, 3500-3510, 3510-3520, 3520-3530, 3530-3540, 3540-3550, 3550-3560, 3560-3570, 3570-3580, 3580-3590, 3590-3600, 3600-3610, 3610-3620, 3620-3630, 3630-3640, 3640-3650, 3650-3660, 3660-3670, 3670-3680, 3680-3690, 3690-3700, 3700-3710, 3710-3720, 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C. O.

Mr. J. B. Williams 6.3.40
Mr. Sidebotham 7/3
Sir F. Stockdale 7/3
Mr. O.G.R. Williams 8/1

C. O. 8-MAR 9-

Downing Street,

11 March, 1940.

Sir A. Burns.
Mr. G. L. M. Clauson.
Mr. C. J. Jeffries.
Mr. A. J. Dawe.
Sir J. Shuckburgh.
Permt. U.S. of S.
Parly. U.S. of S.
Secretary of State.

Sir,

I have the honour to acknowledge the receipt of your confidential despatch (A) of the 16th February and to inform you that, as suggested in that despatch, Messrs. Elders and Fyffes have been consulted upon the suggestion that in the event of the present German staff ceasing, or being removed from work in the Cameroons plantations, skilled staff should be provided to carry on the plantations through the medium of Messrs. Elders and Fyffes.

DRAFT.

NIGERIA.

CONFIDENTIAL.

GOVERNOR.

2. Mr. H. Stockley of Messrs. Elders and Fyffes, with whom the position was discussed, ~~expressed his readiness~~ adopted a most co-operative ~~attitude~~ attitude upon this question and promised

FURTHER ACTION.

Attach copy to 18014/40.

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to consult the firm's Manager in Jamaica to ascertain what possibility there would be of seconding staff at short notice from the West Indies ^{or Central America}. He thought, however, that it would be useless to attempt to provide in the first place for so large a number of replacements as that suggested in paragraph 5 of your despatch and that, only if the problem could be reduced to smaller proportions was there much chance of success.

It was accordingly agreed that the firm's Manager in Jamaica should be asked in confidence whether say twelve men drawn from the two types described in your despatch could be made available at short notice.

In order to prevent the possibility of rumours reaching the Cameroons it was thought advisable that ^{the proposal by Messrs Elders and Fry's in Jamaica} the enquiry ~~be~~ should be made in confidence and that the actual men whom it would be proposed to second should not be consulted until the situation envisaged in

your

Once the necessity for replacing the German staff ^{had} actually arisen, and become ^{public} knowledge, it might come to be possible to attract further staff by public advertisement.

1944-150 WL 5825-61 10,000 12/39 T.S. 695
1944-150 WL 45767-68 30,000 2/40 T.S. 695

G. O.

Mr.

Mr.

Mr.

Sir A. Burns.

Mr. G. L. M. Clauson.

Mr. C. J. Jeffries.

Mr. A. J. Dawe.

Sir J. Shuckburgh.

Perm. U.S. of S.

Parly. U.S. of S.

Secretary of State.

DRAFT.

FURTHER ACTION.

your despatch actually arose.

3. The examination of this question made with Mr. Stockley led to the conclusion that it would be unlikely that, taking into account present shipping delays and the necessity for giving the men concerned some time to make their arrangements, any staff selected could reach the Cameroons in a shorter time than two to three months after the necessity for their presence there became apparent. It will, however, no doubt be possible for you to make interim arrangements to provide for the security of the plantations during this intervening

period, and possibly also for their running with temporary assistance ^{I have etc.} from the Agricultural Dept or by ^{ad hoc} with officers borrowed for a short period from the ~~the~~ other West African dependencies.

(Sd) MALCOLM MACDONALD

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Form 100 (1944) WL 35767-68 30,000 2/40 1944

30458/1/40 NIGERIA.

245

96 for Mr. O.G.R. Williams
9.9

C. O.

Mr. Sidebotham. 4/3

Mr. J.B. Williams 4.5.40

Mr. O.G.R. Williams 4.3/8

Sir A. Burns.

Mr. G. L. M. Clouston.

Mr. C. J. Jeffries.

Mr. A. J. Dawe.

Sir J. Shuckburgh.

Permt. U.S. of S.

Partly. U.S. of S.

Secretary of State.

DRAFT.

STOCKLEY
H. STOCKDALE, ESQ.,

Elders and Fyffes Limited,

31 Bow Street,

Covent Garden,

W.C.2.

MARK ENVELOPE: "PERSONAL".

FURTHER ACTION.

Attach copy
to 16044/40 Ec.

(Confidential) 4⁵ March, 1940.

Dear Mr. ^{Stockley} Stockdale,

The Governor of Nigeria is

rather exercised in his mind as to how the German banana plantations in the Cameroons, which are at present in the charge of the Custodian of Enemy Property, Nigeria, could be carried on in the event of anything occurring which would alter the attitude of the Germans who have been allowed to remain there ^{on parole} and would deprive the Custodian of their services. Sir Bernard Bourdillon has already been exploring the matter tentatively with Mr. Gent, your representative there, and ^{we} the ~~Secretary of State~~ understands that Mr. Gent has already been in communication with you about this with a view to securing your co-operation in providing additional British staff if any emergency arose. We should like to pursue this matter somewhat further and I

should

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should be very grateful if you ^{or someone on your behalf} could call to

see me here at an early date so that we can

discuss it. *Wednesday* ^{or} *Friday* ^{next} *days*

would suit me best, say at *11.30 a.m.* if

this would be convenient to you. *Perhaps you will let me know which day suits you best.*
Yours sincerely,

(S) O.G.R. L.

(after speaking to Mr. Williams)

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AIR MAIL.

46

NIGERIA.
CONFIDENTIAL. (A)

RECEIVED
26 FEB 1940
C.O. DEPT.

Government House,
Nigeria.
16 February, 1940.

dup.

Sir,

In my "Saving" telegram No.4 of the 12th January last I requested that steps might be taken to secure the services of a number of British officers for employment in connection with the preservation of enemy property in Nigeria and the Cameroons under British Mandate, and I have the honour now to address you on another aspect of the same problem.

2. As I think you are aware the 24 various plantations and estates in the Cameroons are being maintained in full production by means of an organization controlled by the Custodian of Enemy Property, which is at present operating with satisfactory results. The keystone of this organization is represented by the German employees of the Plantations who have remained at their tasks and under British supervision are working to keep the estates in good condition and in production. It is clear from the results which are being achieved that they are working hard and keeping faithfully to the agreement which was made with their leader when the war broke out, whatever their motive in doing so may be.

3. I should, however, be guilty of complacency if I were to assume that this happy, and unique, state of affairs will continue during the whole period of hostilities

THE RIGHT HONOURABLE
MALCOLM MACDONALD, P.C., M.P.,
SECRETARY OF STATE FOR THE COLONIES,
etc., etc., etc.

*In 20458/20.
copy attached.
The file is
circulated with
Mr. E.R. Edwards
& cannot be released
at the moment.
M.S.
27/2.*

20458 (2)

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hostilities. A ripple on the surface of good relations is provided by the recent sinking of the S.S. "Chagres" which was homeward bound with a record cargo of bananas. Should the war intensify into a bloody struggle the attitude of the Germans, and our own feelings towards them, may change; they may tire of working incessantly for their enemies for a subsistence wage; the endorsement of their action which appears to have been given by the German Government may be withdrawn. There are many developments which might end in the withdrawal of German labour from the plantations and bringing the work and the production and sale of their fruits to a standstill. The effect of this would be in many ways deleterious to this country. Purchasing power would be diminished, Government revenue would fall, thousands of labourers would be thrown out of employment, and the Cameroons would be plunged into political and economic difficulties. The British staff of five (one planter, two botanists, a junior agriculturist and an accountant) would be quite unable to carry on.

X
|

4. Whilst I do not envisage this happening immediately the possibility must be kept in mind, and I consider that measures should be taken to prepare for it should it arise. It would be quite impossible to replace the German experts from our own resources and it would be necessary to recruit from elsewhere. It is not essential that the replacements should be European provided that they are skilled. Opportunity has been taken to discuss the problem confidentially with Mr.D.H.Gent, the representative in the Cameroons of Messrs.Elders and Fyffes, Limited, and I am given to understand that he has already written to his principals on similar lines to this despatch and has received an assurance from them that they would be willing to co-operate by lending a number of

planters

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planters and plantation managers in their own employ for service in the Cameroons in order to keep the plantations going as a war measure, having regard to the importance to them as well as to us of regular banana shipments. The contract which has now been entered into with the Company for the sale of the entire banana output has put the business relations with them on to a satisfactory and defined basis and I should welcome their assistance in this way should the need arise.

5. It is estimated that the least number of replacements which would be required would be 40 planters accustomed to banana growing, and about 12 men trained in the management and control of plantation labour. This would suffice to keep the larger and more profitable plantations in full production and provide for the maintenance of the others in fair order. The number of Germans at present employed is over 100 and it would be necessary to recruit at least this number of men to keep the machine running at its present rate. The number employed on the Plantations before the war was 180, which included a substantial leave reserve. In addition it would be necessary to recruit six electrical and mechanical engineers and six book-keepers, but other sources of supply will have to be found for these persons.

6. I would suggest that, if you see no objection, Messrs. Elders and Fyffes Limited should be approached officially as soon as possible in order to ascertain whether they would be willing to second members of their staff in the manner and on the scale suggested above, and if so the maximum number of skilled men they would be willing to provide, it being understood that any individuals lent for the purpose would be employed by the Custodian of Enemy Property in the same manner as the other employees

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employees on the Plantations. If their agreement in principle is forthcoming, and the scheme has your approval, I recommend that a detailed scheme including rates of pay and other conditions of service should be worked out locally in consultation between the Custodian and Mr. Gent, so that it may be ready to be put into force if, and as soon as, the present arrangement fails.

I have the honour to be,

Sir,

Your most obedient, humble Servant,

B. H. M. A. M.

GOVERNOR.

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SAVING.

AIR MAIL. DUPLICATE

50

From the Governor of Nigeria, Lagos,
To The Secretary of State for the Colonies, London.
Date 18th January, 1940.
No. 4. Saving.

Several new appointments are required for administration of enemy property particularly banana plantations. Owing to military requirements impossible to allocate any more officers from normal establishment or to recruit from local sources. Am also finding it increasingly difficult to maintain present number of men seconded from ordinary duties. Am of opinion that some and possibly all new requirements could be met by appointment of pensioners. Following are appointments immediately required.

- I. One officer of type of senior administrative officer. Senior Treasury or Customs officer might be suitable provided he has good administrative ability and is qualified to take responsible decisions. This officer will be required to take general charge of office of Custodian of Enemy Property though that appointment itself will still be held by senior officer of Finance branch of Secretariat.
- II. Two Accountants or Assistant Accountants.
- III. Three officers of the type regarded as suitable for appointment as Assistant Supervisors of plantations though agricultural experience not necessary.

2. Appointment under I and one of the appointments under II will be stationed in Lagos and will not be required to live or work under bush conditions. Second appointment under II will be stationed in Cameroons where amenities are less; he may have to visit plantations but will not require camp equipment. Appointments under III will be for outdoor employment and, general supervision of plantation activities.

3. All

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END

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3. All these appointments will be a charge on funds of Custodian of Enemy Property but suggest conditions of appointment should be similar to Government as in case of Longe. If suitable pensioners can be obtained presume remuneration will be as laid down in enclosure to your Circular despatch of the 18th of September, 1939. If appointments made from outside pension list suggest salaries should be £840/920 for I and standard grades for II and III.

4. Am not suggesting names from pension list as it is understood many have already accepted appointments at home. Would not object to pensioners from other Colonies. In case of III medical fitness for a strenuous life is important.

GNPZX

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30458

2

1940

NIGERIA

30458

2

ADMINISTRATION OF ENEMY PROPERTY

EMPLOYMENT OF STAFF

PLANTATION SUPERVISORY STAFF

CLOSED
UNTIL

Previous									
	See 30458/40.								
Subsequent									
	A78	6.6.40							
	Mr. Kelly (Q)	7/6							
	R. G. R.	1/11							
	Mr. Lewis	1/11							
	Mr. Sidwell	4/17							
	R. G. R.	31/1/42							
	Mr. Halman								

FILE A.

(1345) W.L. 23237/35. 24,000. 8/29. R.P.C. G. 682,772.

PUBLIC RECORD OFFICE
Reference
C.O. 583 253
ALL INFORMATION CONTAINED HEREIN IS UNCLASSIFIED
DATE 01/11/00 BY 60322 UCBAW/BJS/STW

S. Enemy Property
Plantations etc.

2

1. Gov. Saving Tel. No. 4 _____ 12.1.40:
Requests that several new appointments may be made to administer enemy property. Gives details of the posts and suggests that pensioners might be appointed.
2. To Governor of Nigeria Tel. No. 140 14.2.40.

~~Ref. 1 on 13112/214/40. States that Custodian is anxious to obtain the services of Hild in connection with running the Cameroons plantations.~~

3. Gov. tel. No. 167 _____ 16. 2. 40.
(States that men for appointments of Assistant Supervisor are urgently required, and asks as to prospects of recruiting non-Government candidates: asks if failing other sources he may recruit in South Africa.)

The three posts of Assistant Supervisors of plantations are more difficult to fill as the officers selected must be medically fit for a strenuous life. In No. 3 the Governor suggests that he might try to obtain men from South Africa if there are no suitable pensioners and if there is no prospect of recruiting men without previous Government service. I imagine that the principal qualification is experience in dealing with native labour and that men of the foreman or overseer type would be suitable. I think that consideration might be given to the following pensioners:-

A.J. Battle	Late Inspector of Works, P.W.D., Gold Coast.	Aged 47.
G.F. Broomfield	Late Road Foreman, P.W.D., Uganda.	Aged 46
R.H. Phillips	Late building Inspector, P.W.D., Gold Coast.	Aged 46
A.P. Smith	Late Foreman, P.W.D., Uganda.	Aged 37
E. Wilkinson	Late Senior Overseer, P.W.D., Kenya.	Aged 48

Of these Mr. Smith should do admirably and Mr. Phillips and Mr. Battle would be preferable to the others on account of their West African experience. Mr. Phillips describes his health as "fair" but the others seem to be quite fit. (The personal files - other than those put up - are with me).

? Telegraph to Nigeria to-Nigeria saying that we propose, subject to medical fitness, to offer the administrative appointment to Mr. Fox; the accounting appointments to Mr. Harrowell (for service in the Cameroons) and Mr. Farquhar (for service in Lagos) and the supervising appointments to Messrs. Smith, Phillips and Battle - giving their ages and late appointments and ask for the Governor's observations. We should give references to correspondence in the case of the first three.

(Signed) E.R. Edmonds.
27. 2. 40.

Sir F. Stockdale

Orig. mins. u
30453/40.

* Explain that he was W.T. Trench when in Nig. T.I.L.

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Sir F. Stockdale, to whom I have spoken, agrees that for the posts of Assistant-Supervisor men of the Produce Inspector type would be preferable. Unfortunately no such people have offered their services. The Governor could be told, if Sir F. Stockdale agrees, that the only retired man on our lists with experience in plantation management or other similar work is J.S. Harmsworth, giving brief particulars of him and ask if he should be approached. For the other posts the only candidates likely to be available are retired inspectors and foremen with experience in handling public works labour. Ask if Governor would be satisfied with men of this type and say that if he prefers to try to get men from South Africa he may so proceed.

(Signed) T.I.K. Lloyd.
27.2.40.

Mr. Harmsworth would be worth considering for one of the Assistant supervisors posts. There is also a Mr. Beddingfeld who was at one time in the Gold Coast Department of Agriculture and then left the Department to become the Manager of Messrs. Lime Juice factory at Abakrampa. He did quite well there, but resigned about two years ago when the factory was extended and the preparation of pectin was contemplated, as this preparation demanded some technical skill. On his return to this country he was very anxious to secure further employment overseas and came in to see me twice. I have not, however, heard anything of him for some time but I could have looked up, if necessary, his latest address given to me.

X | Appointments also have the names of one or two men with tobacco and coffee plantation experience, who are only suitable for plantation management and not scientific agricultural posts.

I do not, therefore, think it necessary to go to South Africa.

(Signed) F.A. Stockdale.
27. 2.

In view of Sir F. Stockdale's minute? We might telegraph as proposed as regards the other appointments and as regards the Assistant Supervisor say that we hope to be able to secure suitable men from this country, mention particulars of Mr. Harmsworth as a possibility, and promise further communication as soon as possible: and recirculate to see whom we can collect in the light of Sir F. Stockdale's minute. (I don't like the idea of getting men from South Africa - nor I suppose does the Governor except as a last resort.)

(Signed) O.G.R. Williams.
28. 2. 40.

Mr. Irby

We spoke. Mr. Lloyd has asked me to put up a draft on the lines of the above minutes including in our telegram the names of Messrs. Avery and Light for the accountant's post. He has also asked me to look up the case of Mr. Beddingfeld. I find that Mr. Beddingfeld has not registered with us for national

3
national service but as he applied for employment in 1938, it is worthwhile suggesting him to Nigeria on the off chance that he may still be available.

Mr. Lloyd also asked me to consult you with regard to (X) of Sir F. Stockdale's minute of 27.2.40. I am, therefore, passing the enclosed draft through you and I should be grateful if you will include the names of any candidates whom you may be able to put forward for the posts of supervisor. You will see from (1) that these posts should be filled by officers of the inspector of produce type, although agricultural experience is not actually necessary. The salary to be offered to non-pensioners is not clear but it is probable that it will be something like £400 to £600, viz. the pay of Inspectors of Public Works.

(Signed) K.W. Blackburne.
29. 2. 40.

It will make rather a long telegram, but perhaps we might mention the following 4 candidates by name, as they have had Colonial experience - two of them in the Cameroons:-

20707/2 Personnel
Part 98.
20707/2 Personnel
Part 79.

(D.H. Stevens.
J.L. Harker.

(These two have been in Cameroons. (Sgt.) G. Irby. who would need

to fill in P/ls. before they could be considered and have their papers completed. (This we would try to do very rapidly if it proves necessary.)

32029.

G.R. Davies who is our best senior Agricultural candidate;
J.E. Swift who has had considerable planting experience. He is being asked to fill in a P/1.

U R 1940

31804 Appt.

I have also looked at the papers of Mr. R.G. Whaley, but he has only had three years' tobacco planting experience, and though he seems personally suitable, we might keep him as a reserve.

There might also be a possibility of getting, from the Agricultural Colleges, candidates of, say, 25-30 years of age of the normal produce-inspector candidate type; but, in connection with them, questions of military obligations would arise and we need not refer to the possibility of getting candidates of this sort at present, at any rate.

(Signed) G. Irby.
1.3.40.

4
5
To Governor Telegram No. 209. (Cons.) 4.3.40.

O.A.G. Tel. No. 270 _____ 14.3.40
Refce. 4, recommends certain pensioners for re-appointment. States that services are urgently required.

Seen, thank you. I would place those mentioned in para. 3 in the following order:- Davies, Harker, Swift, Stevens. It seems that what they are looking for are men with plantation experience. Mr. Morison of Oxford spoke to me recently about Davies and said that he was a person who could be relied upon in any post for which he might be selected.

(Signed) F.A. Stockdale.
20.3.

Before letters are drafted Appointments should see and will no doubt consider whether they can get ahead on

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on their own papers with the selection of men for posts under III in No. 1, taking the necessary extracts from correspondence and minutes on this file.

(Signed) T.I.K.Lloyd.
21.3.

Appts. 27059/24/40.

Appts. 32029
Appts. 32981

I have done as Mr. Lloyd suggests. We can probably go straight ahead with the appointment of Mr. G.R. Davies; Mr. Harker has submitted an application and we are completing his papers, but Mr. Swift and Mr. Stevens have not yet returned the P/ls. we sent them. We are asking them to do so at once.

(Signed) G. Irby
21.3.40.

Appts. 32029

The file of Mr. G.R. Davies has been sent on for offer; the other three Appointments candidates mentioned in my minute of 21/3 are applying, but, though Mr. Swift looks promising, I am a bit doubtful about the others. After speaking to Sir Frank Stockdale on the 1st of April, therefore, I rang up Mr. Smith of the Rubber Growers' Association and Mr. Charles Watney, of the Incorporated Association of Planters, and they have both promised to look around and see if they can put us on to one or two really good men with planting experience, aged somewhere between 35 - 40. I have written to 4 likely-looking candidates suggested by Mr. Watney today.

? B.U. in fortnight to report further progress.

(Signed) G. Irby.
3.4.

6 O.A.G. Tel. No. 415 _____ 30.4.40.

Requests that immediate action may be taken for the engagement of Assistant Supervisor, and that he may be told by tel. of prospects of the arrival of the staff required.

Mr. Sidebotham: Ref. (8):-

The candidate whom we mentioned in (5) - G.R. Davies - has accepted and been passed fit and C.A. tell me that he should sail on 14.5.

Appts. 32029
in circ.

Herewith the files of two other candidates for offer similarly : (J. Duncanson
(T.R. Lamb.

Appts. 3115
Appts. 33072

if you agree. Sir F. Stockdale recommends their selection and (as they are on agreement and will be under the Custodian of E.P.) they need not go to the C.S.A.B..

I also submit draft telegram to the Governor.

As the candidates are urgently wanted the offers might proceed and they could be told that the question of wife accompanying or following is being raised as is the question as to what equipment should be taken; and it could be added to Mr. Duncanson that the question of his child going out is being raised also?

* The difficulty in filling appointments such as these "on demand" lies chiefly in the fact that we have scarcely had to fill any such vacancies since we filled similar posts during and after the last war. Even in the years 1919 - 22, though, we got a fair number of applications from candidates with planting experience

4
experience who hoped for employment in Colonial Agricultural Departments. Now that the Colonial Agricultural Service is unified, and the scholp scheme has been in operation for 14 years, people know that there is ordinarily very little chance indeed of our being able to consider a "planter".

Hence, when your enquiry came along in March we could not expect to have much of a field. Some of those first thought of proved unsuitable and we had to collect a fresh field with the help of the incorporated Association of Planters who helped us in 1919 - 22.7

(See on 27059/24
/40. Appts.)

(Signed) G. Irby.
2.5.40.

To O.A.G. Tel. 393. 2.5.40.

8 O.A.G. Tel. 435 _____ 8.5.40.
Requests early appointment of 7 additional assistant supervisors.

The seven additional Assistant Supervisors now required for the Cameroons are of the same class as those referred to in category III of (1) on this file.

I have informed Mr. Irby by 'phone of this new development and suggest that the file should go over to Appointments; in the first instance to enquire as to the prospects of their being able to obtain suitable candidates before referring the matter to the C/A, as suggested by the Governor.

? To Appointments.

(Signed) C.H. Thornley.
10.5.

Mr. Irby.

As Mr. Sidebotham is away I am sending this file over to you straight away. It is clearly urgent that we should find suitable men as early as we possibly can.

(Signed) C.H. Thornley.
10. 5.

I spoke to Sir F. Stockdale yesterday. He agreed that we should try and fill these posts through the Incorporated Society of Planters, (since they vouch for their men's reputations).

Today I spoke to the Secretary (Mr. Watney) and gave him gist of (8). He will let us have a list on Whit Monday. Fortunately he is a quick mover. I said age limits 26 - 40 - salary according to age etc.. Mr. Watney thinks he can supply the accounting man (as all his men get a good deal of accounting to do and there must be some who have done more than others). Pl. put up appts. 30458.

(Signed) G. Irby.
11.5.

9 O.A.G. Tel. No. 444. _____ 11. 5. 40.
Gives details of housing accommodation etc..

Mr. Sidebotham,

8
You have not yet seen (8). Mr. Irby's minute of 11.5 is most encouraging and it seems that it will be possible to meet the O.A.G.'s requirements with very little delay.

As

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As to (27) C.S.D. will perhaps advise as to whether £25 is a sufficient outfit allowance and the file should then go to Appointments, to communicate the gist of (27) to Messrs. Lamb and Duncanson, to whom I note that offers have already been sent promising this further information when received from the O.A.G.

(Signed) C.H. Thornley.
13. 5.

I feel somewhat doubtful about the £25 especially as regards appointees from outside the service who may (some of them) not get any tropical kit at all and have to purchase everything including equipment but I should be glad of your observations.

(Signed) J.B. Sidebotham.
14.5.

In the case of re-engaged pensioners Nigeria have agreed in principle that they should get outfit allowance up to a maximum of £50, but they prefer that the claim should be submitted after arrival in the colony in the light of actual expenses incurred.

On the whole I think we might retain the £25 as a grant at this end; but tell any selected candidate that he would be at liberty to raise the matter of an additional grant, not exceeding another £25, with the Nigerian Government on arrival in the light of his actual expenditure on outfit.

(Signed) S.I. James.
14.5.

That course would be in the circumstances I think quite reasonable.

Appointments (Mr. Irby) to see 11 and minutes above for information of Incorporated Society of Planters where considered necessary.

Then please send as early as possible to Miss Orton Queen Anne's Gate to give the further information to Messrs. Lamb and Duncanson. (She has the files I gather)

Done in PFF

(Signed) J.B. Sidebotham.
14.5. at once.

8 I have recovered this file in order to deal with (28). Mr. Irby tells me that he is going ahead with the selection of a number of Assistant Supervisors, as indicated in his minute of 11.5.40, but I have told him that Proms. would like to keep one vacancy for Mr. Lambourne. In this connection please see Sir F. Stockdale's minute of 15.5.40. in 18142 C.R. Although Mr. Lambourne is fifty-three and might in the ordinary course be considered too old for a post of this nature - which apparently involves living in somewhat primitive and isolated conditions - Dr. Tempany, who knows him well, tells me that he is an exceptionally reliable man who always kept himself very fit. He feels that he would occupy one of these posts with conspicuous success if he is prepared to accept one.

? In the circumstances I suggest that we should sound Mr. Lambourne by semi-official letter from

5
from Sir F. Stockdale, with reference to (29) in 18142 C.R., as to whether he would like to go to Nigeria subject to being passed as fit. The letter should set out the conditions of the appointment as outlined in (27) and should explain the need for urgency. Mr. Lambourne's unreduced pension is approximately £516 per annum, and his retiring salary was £1015. He should therefore be offered a re-employment salary of approximately £499 per annum. In this special case, I do not think that any deduction should be made in respect of the free quarters which he will receive in Nigeria. The letter should enclose a copy of the memorandum setting out the approved terms of appointment.

? Sound Mr. Lambourne accordingly and recirculate this file in red to Mr. Irby.

(Signed) K.W. Blackburne.
28.5.40.

I am looking through our register again in the hope of finding some other candidates for Assistant Supervisors. If Appointments cannot produce six good men, the file might re-circ. to me later.

(Init.) K.W.B.

I agree that he should be sounded.

(Signed) T.I.K. Lloyd.
29. 5. 40.

And I.

(Signed) J.B. Sidebotham.
29.5. at once.

9A
In order to save time I have written to Mr. Lambourne on 18142 C.R.

(Signed) K.W. Blackburne.
29.5.40.

10
O.A.G. Tel. 509 Conf. _____ 28. 5. 40.
Requests very early appointment of 7 additional assistant supervisors. (Orig. on 30458/1/40).

This file is in a terrible mess. It should be returned as soon as possible to R.98 to open a new sub-file for the Assistant Supervisors. All pps and minutes dealing with those posts should be extracted to the sub-file and it should be circulated to Mr. Irby in red.

(Init.) K.W.B.
3.6.

Notes that, for the present, Appnt. Dept. are authorised to look for 6 Asst Supervisors (urgently reqd). J.W. Irby 7/6/40
(We are taking action on abtts. 27059/24/40)

11. To Nigeria. tel. 549. Secret. (draft on - 19.6.40. 18494/20/40 Ecm)

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12 Nigeria. Tel. 645 Secret _____ 27.6.60.
States that applt. of further European staff should be
stopped unless more staffing is made available.
(Orig. in 15494/20/40 Ecn. Copy in 30458/1/402).

13 Nigeria. Tel. 650 _____ 28.6.60.

Action on 'X' is being taken immediately.

Mr. Kelly should have sent the Assistant Supervisor

notes which have not yet been filled and suspended.

? Then not by.

W.B. Blackburne

noted.

[Signature]

J. B. Blackburne

4/7. amms

[Handwritten mark]

J. Duncan, G. H. Davies, and T. R. Lamb
have been apptd. Asst. Supervisors. See R.F.F.
57340, 57318 & 57341 W9.

[Handwritten mark]

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TELEGRAM from the Officer Administering the Government of Nigeria to the Secretary of State for the Colonies.

Dated 28th June, 1940. Received 8.52 p.m. 28th June.

NO. 650.

Your telegram No. 571. Secret.

Selection of Pensioner(s) for the Cameroons

should be suspended. Pensioner for Custodian

x | Office Lagos still required.

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Obj. n 18494/20/40 Econ. 7
Received in Regy 12
29.6.40.

CYPHER TELEGRAM from the Officer Administering the Government of Nigeria to the Secretary of State for the Colonies. Dated 27th June, 1940. Received 1.41 a.m. on 28th June, 1940.

No. 645 Secret.

Your telegram No.549. Bananas. Despite internment of Germans arrangements have been made to maintain production at present schedule of one ship weekly and unless there is a prospect of shipping being available for reasonable period appointment of further European staff should not be proceeded with. My chief concern is to keep in employment as many as possible of the 25,000 labourers who are almost entirely dependent on the banana industry for a living. If the curtailment of imports of bananas from the Cameroons is inevitable then I trust it will be effected as gradually as possible. Value of other plantation products is comparatively small and is only sufficient to maintain a small proportion of labour in employment.

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Ans. 12

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11.

CYPHER TELEGRAM from the Secretary of State for the Colonies
to the Officer Administering the Government of Nigeria.

" Sent 7.45p.m. 19th June 1940.

No. 549 Secret.

1. In view of likelihood that scale of imports of bananas into this country may at any moment become very seriously curtailed, prospect must be faced that further imports from the Cameroons may become impossible. Bananas are not regarded as an essential import, and moreover if only limited space were available for them, the old established Jamaica trade with this country clearly has first claim.

2. In view of internment of enemy subjects in Cameroons, I presume that this prospect may not in fact cause you very serious embarrassment and I think that you should proceed on the assumption that shipment of further bananas to this country may have to be interrupted at very short notice. I should be grateful, however, if you would inform me by telegraph what effect internment will have on production while shipment continues to be possible.

3. In view of prospect mentioned in first sentence of this telegram I shall not, unless I hear further from you proceed with any of the proposed appointments of further European agricultural staff for work in connection with these plantations. Four of the candidates already interviewed are considered suitable for appointment if required. Action as to obtaining men from Jamaica also being suspended.

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copy - Jn 30458/40 99A

29, Queen Anne's Gate,

S.W.1.

50th May, 1940.

18148 G.R.

Dear Mr. Lambourne,

Sir Frank Stockdale has passed on to me the letter which you wrote to him a week or two ago asking whether it would be possible for the Colonial Office to find any use for your services. There are at the present time some vacancies for Assistant Supervisors of Plantations in connection with the administration of enemy property in the Cameroons and we wondered if you would like to be considered for one of these posts, subject of course to your being passed as physically fit for service in West Africa.

The appointments are temporary and are subject to the conditions set out in the enclosed memorandum. In your case the salary which you would receive over and above your pension would be approximately £400. The duties of these officers will consist mainly of outdoor work in connection with the general supervision of plantation activities.

We understand that the Assistant Supervisors will probably be posted for duty in outlying plantations and will be housed in buildings of a temporary nature. The Government of Nigeria say that it will be preferable for them to go out alone in the first instance and to see the conditions under which they are to live before deciding whether their wives and families should join them. The temporary quarters, which will be provided free of rent, will contain essential furniture but crockery, bedding, linen and touring outfit should be brought out by the officers themselves. A grant of £25 to cover the cost of essential equipment would be paid on appointment and the officers would be at liberty to raise the question of an additional grant, not exceeding another £25, with the Nigerian Government on their arrival in the country. Consideration of this second grant would be

J. LAMBOURNE, ESQ.

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be dependent on the actual expenditure on outfit which had been incurred by the officer. A motor car is not essential.

The Government of Nigeria are anxious to fill these posts as soon as possible so we should be grateful if you could let me know with the least possible delay whether you would like to be considered. If you would like to take the matter over with me before coming to a decision, I shall be pleased to see you at this address on any day between the hours of 10 a.m. and 5 p.m.

Yours very truly,

(Signed) K. W. BLACKBURN

10
9
TELEGRAM from the Officer Administering the Government of Nigeria to the Secretary of State for the Colonies.

Dated 11th May 1940 - Received at 4.38 p.m. 11th May.

No. 444.

Your telegram No 393 of 2nd May.

Men will probably be posted for duty on outlying plantations and housed in dwellings of temporary construction. Would be preferable for them to come out alone and see the conditions before deciding to bring wives or families. Quarters will contain essential furniture but the men should bring crockery, bedding, linen and touring outfit similar to those of Government officials on first appointment. Motor cars not essential. I suggest outfit allowance of £25 but will agree to higher figure if you think that the circumstances warrant.

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TELEGRAM (Confidential Code) from the O.A.G. of Nigeria
to the Secretary of State for the Colonies.

Dated 8th May 1940 - Received at 8.24 p.m. 8th May.

No. 435.

Continuation of my telegram No. 415.

Plantation staff. After personal inspection of plantations I am satisfied that it is imperative that present British staff be substantially increased so as to relieve the strain on the present employees, to allow of return of Government officers urgently required in their own departments and to provide against wastage in the ranks of both British and Germans. I therefore request seven additional assistant supervisors may be recruited making ten in all, one of whom should have had accounting experience and that the Crown Agents for the Colonies should advertise them and select most suitable candidates without delay, salary given being commensurate with age and qualifications subject to a maximum of £720 per annum. You will be interested to know that since plantations were taken over 2½ million stems have been exported.

11 8

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... (The text on this page is extremely faint and largely illegible due to the quality of the scan. It appears to be a continuation of a letter or report.)

30458/40.

TELEGRAM from the Secretary of State for the Colonies to the Officer Administering the Government of Nigeria.

Sent 8.15 p.m. 2nd May 1940.

No. 393.

Your telegram No. 415 of 30th April.
One Supervisor G.R. Davies see my telegram No. 209 of 4th March engaged and will sail middle of May.

Regret delay in filling remaining two vacancies mainly due to other candidates mentioned in same telegram proving unsuitable. I now propose to select Duncanson and Lamb aged 41 and 46 who have had considerable planting experience in Malaya. Each enquires what equipment he should bring and whether wife may accompany or follow later. Duncanson enquires similarly about daughter aged 4. Please telegraph your views.

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13
5

TELEGRAM from the Officer Administering the Government
of Nigeria to the Secretary of State for the Colonies.
Dated 14th March. Received 4.44 p.m. 14th March, 1940.

No. 270.

4

Your telegram No. 209 (1) for the first post
I prefer Farquhar. I consider he will be suitable to
take general charge of the office and in addition his
knowledge of accounts will be valuable. Appointment of
accountant for Lagos can be then deferred.

(2) For the Camaroons I prefer Avery or
Light for accountant duties, in that order. It should
be explained to the person selected that he will be
required to work under the present Accountant who is
much younger man.

Retired inspector or foreman would not be
suitable for Supervisory post, save in the last resort.
Stevens, Harker, Davies or Swan seem suitable if their
general record is good and they are medically fit.
Suggest that they should be offered employment at fixed
salary of £720 on the same conditions as Lozde.

(3) All the above are urgently required.

hwyf

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30458/40.

TELEGRAM from the Secretary of State for the Colonies
to the Governor of Nigeria.

Sent 9.0 p.m. 4th March 1940.

No.209.

Your telegram No.167. For post of senior administrative officer I suggest W.T.Trench, late District Officer (who has now changed his name to Fox) or C.H.Wade, late Principal Assistant Secretary. If you agree please telegraph which you would prefer.

For posts of accountant I suggest F.C.Ferquhar, late Senior Assistant Treasurer for service in Lagos and W.J. Harrowell, late Senior Accountant, Marine Department for service in the Cameroons. Alternatively S.E.Avery, late Assistant Treasurer or H.S.Light, late Assistant Accountant, Public Works Department, could be considered.

Only retired men on our lists with experience in plantation management and other similar work are (a) J.S.Harmsworth aged 52, who served as District Agricultural Officer and Plantation Manager in Uganda from 1913 to 1932. Seconded for military service 1914 to 1919 and awarded M.C. (b) J.E.B.Bedingfeld aged 47. Naval service 1909 to 1919. Planter with West African Oils Ltd. 1919 to 1925, Inspector of Plants, Gold Coast, 1925 to 1929, resigned Departmental post to take up appointment of Manager, Rose's Lime Juice factory in the Gold Coast, which he resigned about two years ago. Only other candidates with Colonial Service experience are retired inspectors and foreman with experience in handling public works labour. Would you be satisfied with men of this type?

Apart from above D.V.H. Stevens recently employed by trading firm in Cameroons and J.L.Harker employed plantations
United Africa

14
4

1	2	3	4	5	6

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15

United Africa 1925-1937 have applied for consideration for colonial employment. Other possible candidates without Colonial Service experience would be G.R.Davies, age 45, twelve years' satisfactory service Sudan Agricultural Department and 6 years' coffee planting experience, and J.E.Swift age 45 nineteen years' experience sisal plantations in East Africa.

Please telegraph your views and say what salary could be offered to any outside candidate recommended.

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Orig. in 30658/40.

16
3

TELEGRAM from the Governor of Nigeria to the
Secretary of State for the Colonies.

Dated 16th February - Received at 11.44 a.m. on 16/2/40.

No. 167.

Your telegram of 14th February No. 140.

2 Men to fill appointments of Assistant Supervisor are
urgently required as there is no reserve and no more
officers can be spared from here. If appointments &
cannot be selected from pensioners is there any prospect
of recruiting men without previous Government service.
If neither of these courses is likely to be successful
may I try to obtain men from South Africa by direct
enquiry.

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17
2

30458/40.

TELEGRAM from the Secretary of State for the Colonies
to the Governor of Nigeria.

Sent 11 a.m. 14th February 1940

.....

No. 140.

Your telegram of 12th January No. 4
Saving administration of enemy property staff.
Anticipate little difficulty in finding suitable
pensioners for administrative and accountant posts
but pensioners of requisite physique may not be
available for supervisor appointments lists are now
being examined. Will communicate further as soon
as possible.

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Orig. on 30458/40

18
END

COPY.

SAVING.

AIR MAIL.

From the Governor of Nigeria, Lagos,
To the Secretary of State for the Colonies, London.
Date 12th January, 1940.
No. 4. Saving.

Several new appointments are required for administration of enemy property particularly banana plantations. Owing to military requirements impossible allocate any more officers from normal establishment or to recruit from local sources. Am also finding it increasingly difficult to maintain present number of men seconded from ordinary duties. Am of opinion that some and possibly all new requirements could be met by appointment of pensioners. Following are appointments immediately required.

I. One officer of type of senior administrative officer. Senior Treasury or Customs officer might be suitable provided he has good administrative ability and is qualified to take responsible decisions. This officer will be required to take general charge of office of Custodian of Enemy Property though that appointment itself will still be held by senior officer of Finance branch of Secretariat.

II. Two Accountants or Assistant Accountants.

III. Three officers of the type regarded as suitable for appointment as Assistant Supervisors of plantations though agricultural experience not necessary.

2. Appointment under I and one of the appointments under II will be stationed in Lagos and will not be required to live or work under bush conditions. Second appointment under II will be stationed in Cameroons where amenities are less; he may have to visit plantations

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but will not require camp equipment. Appointments under III will be for outdoor employment and general supervision of plantation activities.

3. All these appointments will be a charge on funds of Custodian of Enemy Property but suggest conditions of appointment should be similar to Government as in case of Longe. If suitable pensioners can be obtained presume remuneration will be as laid down in enclosure to your Circular despatch of the 18th of September, 1939. If appointments made from outside pension list suggest salaries should be £340/920 for I and standard grades for II and III.

4. Am not suggesting names from pension list as it is understood many have already accepted appointments at home. Would not object to pensioners from other Colonies. In case of III medical fitness for a strenuous life is important.

GNPZX

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1940
Nigeria

C0583

No. 30459

/253

SUBJECT.

Housing, Slum Clearance.

and Sanitary Improvement in Lagos.

CLOSED
UNTIL
1972

Previous

see 30268/41

Subsequent

1942-43
P.Q. file

see 33435/43
30584/44

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C.S.

Medical { Skin-clearance
Simultaneous
Lays
Housing

2

For question by Mr Creech Jones. -
Wed. 28th February. see 1 on Pople

To Nigeria 119. (see 1 on Pople). 6-MAR 1940

aka

O. A. G. No. 347 20.4.40
States that a C.D.F. appl. for skin clearance in Lagos
will be fed. when the Offcer's recommendations
are received.

Mr. Creech Jones may be interested to
see this reply to (1) and then we
can think, perhaps, where under
no obligation to say anything more
Mr. Creech Jones on the subject
which was raised by him in the
P.P. at (1) in the file attached.

Action re proceeding on separate
papers on the D.O. G's despatch No 333
of 18/4/40.

Shawley
2.5

has but as regards the last part there
is serious doubt whether it will be possible
to proceed with even that programme at
present owing to the 'bar' on new
issues even under the Intercolonial
loan arrangement except using
special cases for which Treasury sanction

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will be required.

Put by as proposed for the present
in [unclear] [unclear] and
in [unclear] [unclear] on return

See, thanks.

J.M. White

22/5/40

G. Gray
22/5/40

See Williams
+ see

See.

See Williams
25. 5. 40

APPL

1942.

3. Article "The Night Soil Man" - 1/8.42

Indisputing, Mr. Williams was
con to me. As regards
their Richard's enquiry on ship attacks
[unclear] getting
to work - [unclear] [unclear] it
is to be found that this is
out of the question at the
in present circumstances, having regard
to the shortage of materials
[unclear] [unclear] Put by

H. [unclear]
1/1/43.

Intactly on [unclear] side.

Mr Crossdale told me that he has
come across several young Africans
with a social conscience - who wd welcome an
outlet for their energies in some sort of welfare work.
Some seem to have been engaged on the [unclear]

also
Oct 2. 42

1.5.
See cons. 2. (3)
See 1942-43 file.

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23

NIGERIA.

NO. 347

Government House,
Nigeria.

20 April, 1940.

RECEIVED
20 MAY 1940
C.O.

Sir,

Referring to your despatch No.119 of the 6th of March, 1940, on the subject of slum clearance, housing and drainage improvement in Lagos, I have the honour to inform you that at the direction of Sir Bernard Bourdillon a committee comprising members of the Lagos Town Council and the Lagos Executive Development Board is already examining ways and means for accelerating the programme of slum clearance in Lagos and will present a comprehensive scheme to this end for assistance from the new Colonial Development Fund. As soon as the recommendations of this committee are received, and have been weighed in relation to other pressing needs, an application in the usual form will be submitted to you.

(in 30268/40.

circ. copy attached.

2. As you will observe from the terms of my despatch No.333 of the 18th of April, steps have already been taken to initiate a modest programme of minor improvements in Lagos during the year 1940-41.

I have the honour to be,

Sir,

Your most obedient, humble Servant,

C.C. Wooley

OFFICER ADMINISTERING THE GOVERNMENT.

THE RIGHT HONOURABLE
MALCOLM MACDONALD, P.C., M.P.,
SECRETARY OF STATE FOR THE COLONIES,
etc., etc., etc.

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4
END

C. O.

- Mr. Sidebotham. 2/3
- Mr. Creary 4/3/40.
- Mr. Williams 4. 2/3
- Mr. C. J. Jeffries.
- Mr. A. J. Dawe.
- Sir J. Shuckburgh.
- Permt. U.S. of S.
- Party. U.S. of S.
- Secretary of State.

Amend-2-1

Downing Street,

March, 1940.

Sir,

I have etc. to transmit to you the accompanying copy of a question asked in the House of Commons on the 28th of February regarding slum clearance, housing and drainage improvement in Lagos, and of the reply which I gave thereto.

2. Apart from the work which is being carried out by the Lagos Development Board in connection with slum clearance, I am aware that the Lagos Town Council had contemplated a programme of loan works but, had, as indicated in paragraph 5 of your despatch No. 526 of the 5th May, decided that it was inopportune to initiate ^{such a} ~~this~~ programme during 1939/40.

These

DRAFT. *amin*

NIGERIA.

NO. 119.
GOVERNOR

(1) on PR file

FURTHER ACTION.

(no 2 7230065/39)

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These works, I understand, included drainage and

other improvements in the municipal area.

3. I should be grateful if, ⁱⁿ when you ^{examining} have ~~under consideration~~ the requirements of

Nigeria in the light of the wider policy of

Colonial development recently announced by H.M.G.

in the White Paper Cmd. 6175, you will consider

what steps can ^{usefully} be taken to accelerate the work on

~~such projects as~~ ^{projects} slum clearance and rehousing in

Lagos, which clearly fall within the scope of the

~~policy to be sought, but they will clearly have to be weighed against~~
~~new policy.~~ These matters will no doubt come

under review by you concurrently with the many

other developmental needs ^{of} in Nigeria, which you

may decide to include in a development programme

for consideration by the advisory body to be set

up in connection with the enlarged Colonial

Development Fund.

I have, etc.

MALCOLM McDONALD

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30460

1940

30460

NIGERIA

PROPOSALS FOR DEVELOPMENT OF RURAL AND

BACKWARD AREAS MADE BY MR. E.N.F. NKUNE

Previous					
	Mr Sidebottom	1		CLOSED UNTIL	
	R. 295	5/8			
	R. 98				
Subsequent					
	R 98	16/4			
	Mr W. Thornley	28/2			
	Social Service Dept	✓			
	Mr Cox	6/3			
	Mr. Thornley	9.3			
	Mr. Sidebottom	✓			
	295	19/3			
	R 98	✓			
	R 295	27/3			
	R. 98.	9.4			
	Mr. Thornley	3.4			
	Mr Keith	3/4			
	Mr. Sidebottom	3/4			
	R 98	29/7			
	Mr Thornley	✓			

FILE A.

(1345) WL 23737/25. 21,000. 8/29. N.P.Co. G.682,77a.

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 DATE 01/20/01 BY 60322 UCBAW/STP

C.S.
Annual
Development

2

1. E. K. E. Akune
15.2.60
submits proposals for development of the rural and
backward areas of Nigeria.

I know nothing of the content of what
he says is very vague in detail, even
a long way solution is outlined. He suggests
an itinerant but I hesitate to encourage
him unless anyone in S.S. Dept. had
like to hear him exposed his views on!

Don intend to ask & thank him
for this exposition of his views & say that
they are being sent to the for of Nip. for his
info. & do so if inf. (if there is
anything special way about the files
no doubt to Nip. but will consider
their claim to assistance when they are made
to submit plans for spending Nigeria's
share of the £5,000,000)

O.G.R. Latham
26.2.60

(6) answered 19.3.60

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I think Mr Nkune's letter and his scheme are very admirable, although the latter may be rather wide in scope and vague. It seems me extraordinarily noble ^{that this} ~~that~~ man of 45 should leave his native country and spend his small savings in coming over here to impress his mind with a new & downy good among his people and I think we should show him every courtesy and give him ^{all the} ~~such~~ moral support as we can.

I understand from Mr Chesley that he did not express the wish to talk to us further about his scheme, so I don't think another interview is called for but we should certainly write to him, as suggested by Mr Williams. The last para. of Mr Nkune's letter seems to indicate that ~~to~~ he would like an addition to his meagre resources as well as the encouragement of the (Nigerian?) Government and when in finding a copy of this letter to the Secy. of Nigeria I think we might say that we would like if possible

the good news on Mr Nkune's project to study social anthropology and ask whether anything is known about him.

J.L. Keith
2/3.

I agree with the action suggested by Mr Williams & Mr Keith.

C. W. Cox

6/3

As Mr Nkune declares himself to be an ex-servant of the High Com. I have omitted A.P.A. Keith's minute above. I submit a draft despatch for conson. on the lines suggested in the minutes above, with that exception. Draft to Mr. Nkune also submitted herewith.

Alhambra
9.3.1940

2. ENE Nkune (Answered) 19.3.40

3. To Nigeria 165 (1941). cons. 27/8/40
27 MAR 1940

4. E. Nkune 20.3.40
Aches. 2 Offer to discuss his plan

? Further etc. to Nkune on reply to (3)

I am not quite sure whether to read (4) as an expression of disappointment that the writer was not given an opportunity to explain his proposal in person, or whether he is intending to express his gratification that we saw fit to send the proposal.

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proposals to the Governor without further elaboration from him.

I don't think that any useful purpose would be served by inviting Mr. Nkune to visit the Office ^{now} and I don't really think that (4) calls for any such invitation.

? I would put by.

Alhambra
3.4.40.

I think this can be put by

J.L. Keith
3/4.

yes
J.L. Keith
3/4 done

Alhambra
5. Nigeria Conf. ——— 21. 6. 40.
3 ans'd. states that in view of Mr. Nkune's medical record, it is not considered that financial encouragement for scheme shd be given.

read to present financial party

In view of the O.A.G.'s remarks in paragraph 2 of (5) regarding Mr. Nkune's medical history there does not seem to be any alternative but to tell him that it is not possible to give any encouragement to his plans. I think we should do this as courteously as possible and unless you see any objections, I would propose reply as in draft herewith.

A.J. Loh.
31.7.1940.

4
Mr. Nkune has rather had us. Have suggested shortening the letter but I rather doubt whether we need write at all - but prefer to leave this into the discretion of the Geny. Dept

J.L. Keith

2/8.
yes the shorter reply will do.

To Nkune

J.L. Keith
3/8 done

6. To Nkune (4 ans'd.) ——— 5.8.40.

MM

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30460/40.

C. O.

- Mr. Loch. 31/7/40.
- Mr. Keith 2/8
- Mr. Sidebotham 2/8/40
- Sir C. Parkinson.
- Sir G. Tomlinson.
- Sir C. Bottomley.
- Sir J. Shuckburgh.
- Perm. U.S. of S.
- Parly. U.S. of S.
- Secretary of State.

Sir,

5 Aug. July, 1940.

C. O.
3-AUG
3-

I am etc. to refer to your letter of the 20th of March, 1940 and to inform you that a reply has now been received from the O.A.G., Nigeria, to whom your letter and plan for the development of the rural and backward areas in Nigeria were referred.

E.N.E. NKUNE, ESQ.

DRAFT.

2. Mr. Woolley states that he has read these proposals with great interest, but regrets that, for financial reasons, the Nigerian Government would not feel justified in present conditions in giving effect to the scheme, which would clearly involve considerable expenditure. In these circumstances, as you will no doubt appreciate, Lord Lloyd has no alternative but to associate himself with these remarks and to express

FURTHER ACTION.

omit? []
JK

omit? []
JK.

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express his regret that it has not been ^{found} possible
to afford you more encouragement or to assist
you in your studies in social anthropology.]

I am, etc.,

O. G. R. WILLIAMS

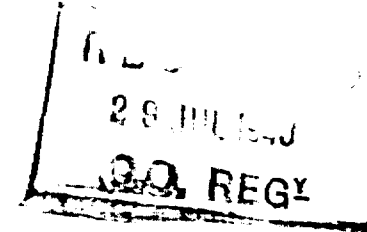
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NIGERIA.
CONFIDENTIAL.

65
Government House,
Nigeria.
21 June, 1940.



My Lord,

duke
3
I have the honour to acknowledge the receipt of your predecessor's despatch No.165 of (the 27th of March, regarding a proposal by Mr.E.N.E.Nkune, formerly a Teacher in the Education Department of Nigeria, to study social anthropology.

(1)
2. I have read with interest Mr.Nkune's letter of the 15th of February, and the memorandum attached thereto. He had an excellent record while employed in the Education Department and the details he gives of his service are correct. I am, however, in some doubt as to the measure of importance which should be attached to his proposals. Mr.Nkune left Nigeria by a French vessel shortly after his retirement which took effect in June 1938, without apparently any definite plans as to his future movements, and it is understood he visited Dakar before proceeding to France. The Medical Board which recommended his invaliding found that he was suffering from a serious disease of the nervous system, and having regard to the ambitious nature of his scheme, I fear that Mr.Nkune may not be altogether normal. It is obvious that it would involve considerable expenditure to give effect to his proposals, and I regret that I can see no good grounds for affording any financial encouragement

THE RIGHT HONOURABLE

LORD LLOYD OF DOLOBRAN, P.C., G.C.S.I., G.C.I.E., D.S.O.,
SECRETARY OF STATE FOR THE COLONIES,
LONDON, S.W. 1.

9/22

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2.

encouragement to Mr.Nkune either in the study of social anthropology or in the promotion of his plans if and when he returns to Nigeria.

I have the honour to be,
My Lord,
Your Lordship's most obedient,humble Servant,

C.C. hooker.
OFFICER ADMINISTERING THE GOVERNMENT.

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C. O.

Mr. Thornley. 9.3

Mr. Sidebottom 11/3.

Mr. Keith 12/3/38.

Sir A. Burns.

Mr. G. L. M. Clauson.

Mr. C. J. Jeffries.

Mr. A. J. Dawe.

Sir J. Shuckburgh.

Permt. U.S. of S.

Parly. U.S. of S.

Secretary of State.

DOWNING STREET.

27 March, 1940.

191-

Handwritten notes:
amid 5
R 97
S 15

Sir,

I have etc. to transmit to you, for your information, a copy of an interesting letter and enclosures addressed to me by Mr. E.N.E.Nkune of Nigeria, who is at present on a visit to this country, on the subject of the development of rural and backward areas in Nigeria.

2. I shall also be glad if you will furnish me with an expression of your views on Mr. Nkune's proposal to study social anthropology.

I have, etc.

(Sgd.) MALCOLM DONALD

DRAFT.

NIGERIA
NO. 165.
GOVERNOR

(1) and enclosures.

FURTHER ACTION.

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30460/40

29

G. O.

DOWNING STREET.

Mr. Thornley. 9.3

Mr. C. J. Jeffries. 11/3

Mr. A. J. Dave.

Sir H. Moore.

Permt. U.S. of S.

Parly. U.S. of S.

Secretary of State.

ad. 4.

19 March, 1940.

Sir,

I am etc. to acknowledge

the receipt of your letter of

(1) the 15th of February on the

subject of the development of

rural and backward areas in

Nigeria and to convey to you an

expression of his thanks for

this exposition of your views.

2. A copy of your letter

and enclosures is being sent to

the Governor of Nigeria for

his information.

I am, etc.

(signed) G.R. Williams

DRAFT:

E.N.E. Nkune, Esq.,

23, Glenmore Road,

Hampstead, N.W.3.

FURTHER ACTION.

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From E. N. E. Nkune

23, Glenmore Road,

Hampstead,

London N.W.3

15th February, 1940.

Sir,

I beg to submit the following for the consideration of the Colonial Office.

I am an Ebi, a native of Creek Town, Calabar. I was invalided from the service of the Nigerian Government in 1932. I have since received treatment in France and here, and am now restored to normal health.

I have had thirty years teaching experience, the last seven years of which were spent in the service of the Nigerian Government when I retired as a First Grade Schoolmaster. I am 45 years of age and would normally have retired at the age of 55.

My short stay here has broadened my outlook in life and my contact with the best elements here has actuated my desire, when I return, to do something for the backward and rural areas in Nigeria, particularly among my detribalizing tribesmen. To get prepared for this self-occupying task, I propose to take up special studies in social anthropology.

Any Colonial Administrator who has served at Calabar may testify to the stagnation of this once enterprising tribe. To a progressive mind, nothing is more discouraging to notice as well, yes, derisive remarks on these people whose economic condition has placed them in such deplorable state of apathy that if not honestly redamed, they will within the next few years become dummies. A move must therefore be made from within, and in co-operation with

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any external well-wishers, to get these people to work out their own salvation in terms of honest labour in the land of plenty. I need not describe the general disposition of all round owing to our past ignorance to pool our strength and knowledge for the best and our failure to attach more importance to the dignity of labour.

My proposed plan of operation is there fore set out in the attached draft Memorandum, detailed explanation of which could be given if necessary in interview. I am getting in touch here with the National Council of Social Services as well as other bodies specialised in community welfare, and hope to get my ideas augmented and polished for this humanitarian undertaking.

I am entirely on my own, exhausting my meagre resources to get qualified for this new venture. I therefore solicit all encouragement from the Government to prosecute this cause and would be very grateful if my appeal, which is made with the best of intentions, could be favourably considered.

I have the honour to be,
Sirs,
Your obedient servant,
D. O. P. H. S.

The Secretary of State for the Colonies,
Colonial Office,
Downing Street,
London.

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Preface to the Proposed Plan

A people without vision is dead. Can this be more true of Cook Town. Who to blame? Perhaps the Cook Town people themselves.

The United Free Church of Scotland Mission plan led the first Christian Church at Cook Town. The British Government has since then been the governing sponsor.

To the U.F.C. Mission, great credit must be given for its religious & educational teachings. It has done enough. Surely it desires to do more, but.... 'But' I say, the die is cast. It cannot, for some conscientious reasons, do more. Should Cook Town have all the blessing from that body? No! Consideration must be given to other tribes.

To the British Government, all praise is given. Its influence over the people is summed up in these words "Barbarism is banished; Western civilization is introduced; freedom is being enjoyed by all; and god will reign supreme." What tribe should not be proud under the British flag? Certainly we are and will ever continue to enjoy this god-sent privilege.

How could our people be more grateful to these two bodies of bene factors, the U.F.C. Mission & the British Government for the forches they have lit to show us the way. Good seeds planted on well manured ground must germinate and the young plant to there from continue to feed on the food stored up for them till they are fairly matured to feed themselves.

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What more do we need? The Mission has led us spiritually, and conjointly with the Government, educationally to a stage of high appreciation. They have given us our manhood and launched us out with a fully equipped fleet of heroes to roam the wide world in quest of the "golden fleece". This therefore is our great opportunity. Heaven has helped us and we must help ourselves. How better could that be done than by honest leaders coming forward, and in co-operation with these altruistic bodies, to sacrifice themselves to save the ^{mass} from further degeneration.

Contact with other peoples has always led man to new ideas. The opportunity I have had to come to England has greatly widened my education. I propose therefore to make some good use of it to enable me to serve, in the best way possible, my backward people, especially those in the rural districts. In this plan, I have set out in general terms my proposed activities for the development of these districts. This should not be interpreted in terms of the theory of disintegration. The people will still remain Africans in customs and habits compatible with tradition. Any modern ideas to be introduced will be those naturally imperative to augment "bad customs".

The phases of the developments have

- been grouped under:
- Education
- Public Health
- Town planning
- Economic Development
- Social Welfare
- Administration of Justice
- Land-tenure

Detailed arrangements as to methods of procedure will be worked out on the spot. It is intended that select Africans would be given the opportunity of exercising their dormant initiative, by assuming responsibility in all the branches, though occasionally receiving expert advice from other non-African sympathisers on matters technical.

For over 20 years I have parveyed the de-beriorating spirit of this despondent tribe, and nothing short of extinction stares it in the face unless redemptive work begins now. At the same time, very careful study of its community shows how doable the people are, so that when once the right note is struck, they will be roused from their present state of lethargy to a life full of its true meaning.

As this is more or less a philanthropic enterprise, it is expected that all sincere lovers of humanity will

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sympathetically cooperate morally,
physically & financially with those
concerned to speed up the realization of
their dreams.

END

London,

1940

Proposal Plan to develop (in Nigeria)
The Rural & Backward Areas
beginning with Creek Town

I Education :-

A. Village Schools

Elementary education.

Agriculture side by side with the above.

Industry of each village developed.

B. Town Schools

1. Higher Elementary.

2. Industrial or Vocational

(a) Gum produce

(b) Fishing

(c) Wood-cutting (fire-wood & timber)

(d) Brick-making

(e) Mat-weaving

(f) Carving

Part or full time studies

3. Technical

(a) Stone building

(b) Carve

(c) Other handicrafts

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Education (contd.) 4. Advanced Education

Secondary subjects up to the London Matriculation standard.

Aim: 1. To produce men capable of developing the resources of the country for the world's market.

2. To train professional men especially agricultural experts.

5. Adult Education

Evening classes for the workers.

6. After-care Dept.

7. { Public Library: To establish one. Few books in stock already bought here by me.

8. { Museum: Lots of collections anticipated.

9. Anthropological Studies

a) History of the Epiko.
b) Prosecute the Research work of D. Talbot & others round the Akaber District.

10. Literary Society

Printing press to publish periodicals for all to read.

II Public Health :-

A Village dispensaries

B Hospitals

1. Village (ambulatory) serious cases brought from the surrounding villages.

2. Town (General)

3. Infections

(a) Small Pox

(b) Leprosy

(c) I. B.

(d) V. D.

(e) Scars

(f) Mental

(g) Maternity & Child welfare

These may be treated at the General Hospital & also with.

4. Health visitors.

5. School Clinic: This to receive very serious & urgent attention. (very important)

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Public Health (contd)

C. Sanitation

Inspection of premises & streets.

Advises to builders.

Disposal of refuse.

Drainage.

Toilet - air centres.

Water supply.

D. Food : Principles of correct feeding

III Town - planning

1. Widening of streets with suitable drainage to them.
2. Improved types of building - hygienically suitable to local conditions.
3. Building societies organised
 - a. For the poor areas
 - b. For other areas.
4. Removal of cattle from the town to proper places where they should be cared for (in conjunction with agriculture)

TV

Economic Development

1. Communal labour : In the villages - mostly amongst the isolated farmers very poor to hire labour.
2. Commercial Enterprise - all encouragement to be given to the producers.
3. Co-operative & Thrift Societies
 - a. Penny savings (open to all)
 - b. Workers (limited & compulsory)
 - c. Private (open to all)
4. Banking
From the Technical school, students trained to become honest accountants.
Aim at the formation of local saving bank.
5. Handicrafts
 - a. Old ones (if any) revived and developed.
 - b. New ones introduced.

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V. Social Welfare

1. Community Centres :-

- (a) Juvenile Clubs
- (b) Adult "

The above to include organised games especially traditional ones some of which are now unknown to some children of the past three decades.

- (c) Playing fields (Infants & adults)

- (d) Open Parks

- (e) Annual Sports
(Competition by the villages)

- (f) Meas of Entertainment

2. The marriage question (wedlock problem)

- (a) Native laws established on a unified basis.

- (b) Christian marriage - its failures remedied.

3. Care for the Poor & Infirm.

VI. Administration of Justice

(in cooperation with the Native Administration & Colonial Government)

A. Councils

- (a) Family Councils
- (b) House "
- (c) Cler & District Councils

B. Moral & effective armaments against :-

- (a) Bribery & Corruption by those in authority.

- (b) Injustice of all kinds.

- (c) Indecent practices and assaults on female juveniles.

- (d) Extravagant and unnecessary litigation.

C. Free legal aids to the poor.

D. Elimination of Crimes by Organised labour especially for discharged convicts.

17
END

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VII Land-Tenure (in cooperation with the Native Administration & Colonial Government)

1. Communal Land
2. Family "
3. Private "

Aim (a) Deal with questions affecting the above & have them re-organised to suit all concerned.

(b) Make land available to all workers organised to buy: lease and free holds.

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1940
Nigeria

No. 30461

SUBJECT.

Inland Revenue Dept. Staff

CLOSED
UNTIL
1972

Previous

Subsequent

1695/41 Gen.
30461/44 Nigeria

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B.S. Title
Taxation.

1. Gov. No. 137. 15.2.40.
States that provision in the Estimates has been made for
an expansion of the S.A. Dept. Staff. Recommends F.G. Lloyd
for new post of Deputy Commr. of S.S.

QH
Q25
To note & put
up files of F.G. Lloyd
RH#
123

The Governor explains that recent
developments have added very
considerably to the volume of work
falling upon the Island Revenue
Dept and to the burden of
responsibility required to be shouldered
by the officer in the Dept.

To meet this situation he
proposes to create a new post of
Deputy Commissioner of Income Tax
@ £1,050 p.a. and a new post of
Tax officer in the scale £400, 400, 400:
£475 - 25 - 600; £630 - 30 - 720 for
Europeans and the corresponding
African standard scale for
Africans.

For the first post Mr. F.G. Lloyd,
Senior Accountant at present in the
Island Revenue Dept, is recommended.
Mr. Lloyd seems to be ideally suited
for this post and to be deserving of
the promotion suggested. (See (33),
(34), (45) and (46) in 30416 V.A. attached.

It is intended that an African
shall be appointed the second
superior post.
I see no reason why the Governor's

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Proposals should not be accepted. I can well understand the additional work and responsibilities involved of recent developments.

- 1. To C.S.D. in the first instance for cause of the proposal to create two new posts; and if approved
- 2. To have to consider the recommendation from Mr. Lloyd's Handbook.

W. Shawley
19/3

There is I think very justification for the creation of these additional posts. The new Income Tax legislation will involve a lot of additional work. I should accept the Government's recommendation in all respects. In his letter, I should see.

M. S. Swinton
19/3

So far as I can judge £1050 would be suitable for the Deputy's post. This is the salary of other "Senior Deputy" posts such as:
Asst. Asst. Comptroller
Deputy Manager, Colliery
Conservation Officer

Asst District Geologist Survey

3

(The above is not driving £810 t.s.)

This complaint has been discussed by Regg. no slip attached in file.

The papers about the salary scales for African have not been sent yet. But if £300-575 is the African scale approved in respect of posts carrying a scale running to £720 for Europeans, it can be approved.

S. I. James
20/3

We have no one to run against the budget for this.

R. H. ...
27.3.40.

? As proposed.

As regards the African salary scale the scales for assistant accountants in the Schools are fixed at £400 to £720 as a (17) scale, & £320 to £575. We might perhaps discuss this in the case, while approving.

O. G. R. Williams
24.4.40

6/1/3/4/40

Attn: Mr. Shawley
Draft for Mr. Shawley
4.4

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Mr. Williams -

As regards x of your minute.
I see the conclusion of the Govt. conference
referred in para 104 of the 5th
33594/39 which I have borrowed from
you. The G.C. scales as given
with the G.C. memo I see on p. 23.
Whereas the European remains
on £400 for 2 years. He again
starts at £300 but gets an increment
at the end of his 1st year bringing
him up to £320 & it is this
scale I think which has now been
adopted. It would appear to be in order
& I have amended the last para of the
draft despatch.

J.R. Sushtha
8/4.

The existing G.C. scale for Ass. Accountants
is £325 - 600
that for Dykes is £320 to 575.
The scale proposed by G.C. is £300 - 600

I agree that the difference (£300 - 575)
is not worth comment

O. G. R. Wilson
9. 4. 40

2.

To Nigeria 210 (1000).

16 APR 1940

4

Off. V. ...
Passes!

? Refer ...
Miss ... to ...

OK

3. Gov. tel 1245 _____ 20. 9. 40.

Mr. Edwards.
Mr. Blackburn.

I am not at all surprised at the request for
expert assistance.

Unless you have any comments or suggestions
we had better perhaps ask the B of J.R.
whether they can suggest someone.
but it might be well perhaps to let the
C. Agents know & what is in the wind.

as the officer concerned is to work with
them for 3 months as an advisory
capacity. (A p. of p. should ^{perhaps} ~~be~~ be
prepared. J.R. Sushtha
as pension 24/9
contribution etc
will have to be considered)

Mr. ... will perhaps ... with
£21 in the paper of a paper of parties. We must be
sure of R. - salary, £1,000 a year from time to going
to ... to ... of ... on return; ... a year
to 15 months: the question is ...: the ...: ...
pay pension contribution. E.R. ...

Unless the agreement is for less than

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A few days ago Mr. Robertson of the Board of Inland Revenue who is seconded to Mauritius, called to see me and in the course of conversation he told me that he understood that the Board would not be able to spare any further officers for secondment to the Colonial Service for the duration of the war. However we can but try them and I agree with the action proposed above.

If the Board of Inland Revenue cannot help, the Department may be prepared to consider an approach to Mr. Bown, formerly of the Indian Civil Service. It will be seen from his Promotions file (which is attached) that he is an expert on income tax matters but he may be rather too superior for the work which Nigeria require. We do not, of course, know whether he is still available.

In order to save time I pass this to Q.21 for action as in above minutes. The paper of particulars and the letters to the Board of Inland Revenue and the Crown Agents should be sent to Mr. Sidebotham in order that he can see the possibility of using Mr. Bown for this work.

KW:PA:dkm
26. 9. 40.

Unless the total period of secondment is less than 12 months, the Treasury will not, save in very exceptional circumstances, agree to the pension contribution amt. If the period is 12 months or more, the officer will have to be transferred. Perhaps the pension position could be left over until it is known whether B.I.R. can supply a man.

J.R. Fairclough
1/10/40

Q.21
From Mr. G. to CA, & B.I.R. for Mr. Sidebotham's comment, making the period of the apt. one year & saying that a pension contribution will be payable. (We might use the Treasury when the B.I.R. can find a man, if the apt. happens to be on a bit longer). J.R. Fairclough
1/10/40

I shall see us
officially here, if
Treasury agree
to secondment.
W.R. 1/10/40

Unless it can be said that the officer would be employed temporarily on a special mission he would have to contribute to the W.A. N'ro' Pension Scheme.

The amount of the pension contribution, if the Treasury agree to accept one, is hardly a matter for "settlement" since it would be governed by the scales laid down by the Treasury.

J.R. Fairclough
1/10

There is one further point. If, as is doubtful, the Treasury agree to a pension contribution, the officer's home salary will be paid to him by the B.I.R. and he will be liable to U.K. Income Tax thereon. If that salary is less than the £1000 offered, presumably the balance would be paid as an allowance from Nigerian funds (which would of course have to reimburse the B.I.R. his home salary). It would probably be better to find out first whether B.I.R. can spare a man, and, if so, whether Treasury will accept a pension contribution. If not, the officer will have to be transferred with a right to reversion, and become pensionable in Nigeria on £1000 salary plus

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£150 quarters, provided he serves under the Nigerian Govt. for not less than 12 months.

J.R. Fairclough
25/10/40

Mr. Skelthorn

You have raised the following points:-

- 1) Leave in respect of the period spent in London - I have provided for leave at the appropriate home rate
- 2) Travelling on duty - I have compared this to travelling in Nigeria, since the officer will be getting his colonial rate of £1,000, whilst he is here.
- 3) Income tax v. In. Fairclough's minute of 25/8. The officer will be with leave of his tax liability if secondment ^(can be) arranged as proposed in the O.C. Nigeria has not suggested £1,000, plus of tax, so we are presumably limited to that figure (plus, of course, the pension contribution).

J.R. Fairclough
29.8.40

J.B. Skelthorn
29/10/40

- 4 To B.I. Rev. (w/encs as dft.) — 30.10.40
- 5 To Purcell (w/c 3) — 30.10.40.

Chief C. Secretary
Colonial Office

Russell
DESTROYED UNDER STATUTE
6.11.40

Put by
J.B. Skelthorn
6/11/40

M
B. J. R. — 25.11.40

Mr. E.R. Edwards

What happens ^{up} pension in case such as this of £1000 per annum would seem a little excessive I think, Mr. J.B. Skelthorn
I think what is the normal practice.

I don't know what happens in U.K. pension on a employ. in Nigeria? we shall have to will have Treasury or get him. dates to do so. In any case it will be cheaper for Nig. than a pensioner since they will not have to pay the pension contribution, & I do not see that they need worry about what pension the man may be getting from some other source.

J.R. Fairclough
29.11.40

It is for the B. J. R. (in consultation with the Treasury) to enquire H.S. the position in regard to his pension.

J.R. Fairclough
29/11

To Seales (encs) — 9.12.40

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Mr. Williams.

I am not surprised that there is difficulty about releasing any serving officer of the Board of Inland Revenue at present and I doubt if Nigeria will be able to do any better than taking a recently retired official. Cyprus has done the same, see 90536/2/40 below, where I find that another retired Inland Revenue Inspector of Taxes (retiring salary £1200) has been secured for Cyprus for £850 per annum, see 6 on 58455/C.R. I feel that we ought to have a shot to get a man for Nigeria for say £900 if possible, but retired officials are, of course, in a position to make their own terms and Palestine has recently had to pay some colossal sum, Mr. Jeffries tells me, for a retired Indian official. Mr. Jeffries thinks the best course would be ask Mr. Scales to call and we could have a talk with him and find what he would be prepared to go for. Subsequently we can put the proposition whatever it is to the Governor by telegram. As to the question of abatement, that is a matter for the B. of I.R. Mr. Jeffries tells me he does not think that any question of abatement is likely to arise. Anyway, the B. of I.R. should know what is happening in the case of Mr. Dodd, or can no doubt, ask the Superannuation Branch of the Treasury, who are evacuated to ^{Welcome Hotel} ~~Stratford~~ - on - ~~avenue~~

? Now write to Mr. Scales and ask him if he can make it convenient to call here and see ? yourself ? Mr. Evans.

JOS Swinton
3.12.40.

Yes. Let us ~~try to~~ ask Mr. Scales to call. D.V. Cases so far of signature [I am afraid that B.I.R. have probably told him to be an offer of £1000 p.a.]

O.G.R. Williams 4. 12. 40 also

To Reales

9.12.40.

Mr. Evans

I spoke to you about this & you kindly agree to help with the interview. Mr. Scales is coming at 11.30 AM on Wed, 18 Dec

O.G.R. Williams 16. 12. 40

Remin

7
Mr. Evans & I interviewed Mr. Scales. Mr. Scales has suggested heavily that Nigeria Govt funds were not 'public funds' for the purpose of persons' abatement, so anything he received for for this job would be considered to his pension. He has unfortunately already been told that £1000 was contemplated & so was very unwilling to accept less - indeed (bring a fund requirement!) he suggested £1500 I told him that £1000 had been wanted when a Senior Officer was in view & that normally a pension would fall less & mentioned the case of Mr. Dodd (£850) - but Mr. Scales stuck to it that £1000 had been mentioned for the job was evidently considered to be better than at least. He also said that Lagos was much less healthy than Cyprus. I told him that I could not promise more than £850 but would commit Nigeria Govt. He asked that we should make sure that quarters would be available & agreed that he would do this at his own expense time he have to buy passport but for his time in Nigeria let him not probably have been as well. He will be free on 1st Dec

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X He is like to have rather
 of some or less than he
 and could not be
 condition, & also to be sat copy of
 memo & ed. w. 4. Tel. 24
 of a note. & to X
 atona

O. G. R. W. 18.12.40

9 To Gov. Nigeria Tel. 1747 18/12/40
 (27/12)

Now send Mr. Seals so for my,
 sig. copy of Summary enclosed
 w. 4 & of its enclosure, & also
 give him the name & address of
 a suitable Nigerian officer on leave,
 preferably one who is living near
 London so that if denied by car
 easily met. atona
 O. G. R. W. 4.12.40

There are not many suitable
 his officers living near
 London but Mr. Payton although
 he is not present is
 recommended to other work,
 will no doubt be
 willing to be able to
 give Mr. Seals the
 information he requires.

10 To Seals (w/c and i/c; copy by duplet (an to date)
 yellow fever memo) 21.12.40.

11 Nigeria tel. 1762. 24.12.40.

8 12 Scales 24.12.40.

Disappointing!
 how to find Nigeria
 in the Motion of the I.R. as in of the law.

J. Blackburn
 26/12
 I have sent as per copy of
~~the letter~~ Mr. Seals
 O. G. R. W. 20.12.40

13 To Governor of Nigeria Tel. no. 1777 26/12/40

14 To Morton (Inland Revenue) (round) 27.12.40
 (15/1/41)

15 Morton (Inland Rev.) 9.1.41

Mr. Blackburn
 This is very depressing.
 I suppose you can suggest
 no other means of getting the
 post. If not, I see no alternative
 but to let the Nigeria saying that
 the B.I.R. can provide a man
 either white or serving at present?
 & they will have to be as best thing
 can be without me.
 J. Blackburn
 14/1

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The only suitable serving officer who could be considered for secondment to Nigeria is Mr. Robertson, Poll Tax Commissioner in Mauritius, but he, like all other income tax experts in the Colonies, could hardly be spared at the present time.

11 in 75873/4/40.

Mr. Harman has drawn my attention, however, to the selection of an income tax expert for Palestine. In order to fill that post we invited the assistance of the India Office, and were given the names of one serving member of the I.C.S. and one retired officer. The serving officer has been selected for the Palestine post but so far as we know, the retired officer is still available. The retired officer in question is P.H. Senneck, aged 53, educated at Christs Hospital and New College, Oxford, and served in India from 1911 until quite recently. According to the 1936 India Office List, he has been engaged in income tax work since 1924 and has held the post of Commissioner of Income Tax in Madras.

We have also heard from the Oxford University Appointments Committee that A.M. Bown, another retired I.C.S. officer, may be available. Mr. Bown, who is 46, was educated at Gainsborough Grammar School and Trinity College, Oxford, and served in India from 1920 until his retirement in 1938. He has held the post of Commissioner of Income Tax in the North-West Frontier Province. The only information that we have about Mr. Bown is contained in his promotions file below.

I have spoken to Mr. Baxter of the India Office in regard to the comparative merits of these two men. He is inclined to think that Mr. Bown is the better qualified, but he added that he understood that he had a difficult temperament. He had in fact been considered by the Government of India for the Palestine post, but the Government of India had had no hesitation in placing Mr. Senneck before him on personal grounds. He suggested that Mr. Bown's early retirement had been brought about by his difficult nature and did not recommend us to consider him for this post in Nigeria.

In the circumstances I suggest that you should approach Mr. Senneck and ask him if he would like to undertake this work. His address is given in 11 in 75873/4/40.

W.H. Harman
16. 1. 41.

Mr. Williams

I am inclined to think we had better first explain the position before by tel & write his concurrence in approaching Mr. Senneck.

J.B. Harbottle
18/1

I agree - but in our tel we have better warn for Mr. S. who probably be more expensive. *etcetera* O.G.R.W. 18/1/41

He has left Mr. Bown

He has left Mr. Bown

16 To Nigeria - Tel. No. 103 Conf - cons ^(1/2) 24/1/41

MM

No reply received to 16 yet.
R98
Wmatt
1/2.

Mr. Senneck may slip through fingers in delay too long. D.H.

17 To Governor of Nigeria Tel no. 133 Cons. 3/2/41

O.G.R.W. 3.2.41

MM

18 Nigeria Tel. 146 Conf. — 7.2.41

Then write to Mr. Senneck ~~etcetera~~
Lines of sending him particulars of the post. Enclo to 4 including "Appointment" & reference to "time spent in London" under "Salary". Enquire whether he would wish to be considered for this appointment and if so suggest he should call here: *etcetera* (as in W.S.).

J.B. Harbottle

O.G.R.W. 15/2. 10.2.41

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19 To Sennech (w/ Enl to 47 sub level) 12.2.41

RA.F. Station
Newton Notts

Mr. Sennech called today. He is not very enthusiastic about the offer because he is not keen on returning to the tropics. He asks for a little time to think things over & enquire as to local conditions, but requirements etc. I gave him Mr. Payton's address - now at Harborne, Chelston, Torquay. Mr. S. did not refer to the salary & the miles he will be in party. I am to turn the offer down anyhow.

He is at present doing an administrative job in the R.A.F. (as a R.A.F. Station, Newton, Notts.). He is far from being at present, but expects to be when expansion takes place - so he does not know if A.M. will be willing to release him.

He made a few personal impressions - except that I rather doubt whether he would fit into the strenuous & rather Spartan conditions of the Colonial Service, after his comparative luxury of India! Wait a week

D.G.R.W. 18.2.41 etc

Re. etc etc. Mr. Williams min. of 18/2.

20 To Sennech
21 To Sennech
Mr. Duke. See his comments letter of 25.2.41 attached

I suppose that the Oxford University Apartments etc in the D.O. cannot put up anyone else as there is no other source which you think worth trying?

If ^{so} we can only tell the fact by telegram that ^{we report that} ~~call our efforts~~ to obtain a candidate for this post has been unsuccessful, & that it is unlikely that we can get anyone

J. Blackburne
26/2

I am sorry to have kept this so long, but I have been away on sick leave.

As stated in Mr. Blackburne's minute of 16.1.41, there is no serving officer who can be made available for this work. I have been through our records of retired officers, but here again there does not appear to be anybody competent to undertake the duties of this appointment. I have asked the India Office whether they can suggest any names, and they have now told me that they have been unable to find anybody who they can recommend. I took the opportunity of discussing the possibility of utilising A.M. Brown who is referred to in Mr. Blackburne's minute; but I understand from

them

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them that he is quite unfitted temperamentally to undertake such an appointment, and they they could not recommend us to consider him seriously.

A) It looks therefore as if we must inform the Governor, as you suggest, that we have been unable to find anybody for him. It might be worth while letting the Board of Inland Revenue know that we have reached this stalemate, and to ask them if they would keep the matter in mind in case they should find at a later date an opportunity for lending an officer to us. My own impression is that, for the comparatively simple problems of Nigerian income tax, it would not be necessary to obtain a very senior officer, and it is always possible that they might in due course find their staff position less difficult.

J. B. Lockhart
15th March, 1941.

As to the duties in mind now that his office has introduced companies, taxes & excess profits tax - these problems are no doubt far from simple but I feel there is no alternative approach up as at A at the same time stating here that we have asked the D. of I.R. which the matter in mind in case both they could lend us someone or suggest a suitable officer for the post. and write to B of I.R. on these lines.

J. B. Lockhart
17/3

I am glad that this is to be done
C. do.

at once O. G. R. W. 17.3.41

22 To Nigeria Tel. 290 Conf — 19.3.41.

23 To Mooton ————— 21.3.41.

DESTROYED UNDER STATUTE

Off. telegram
sent to telegraph
Section separately
L.W.
19/3.

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1941-1942 W.L. 1576-68 30,000 1/10 T.S. 695
1942-1943 W.L. 1576-68 30,000 1/10 T.S. 695

G.O. Mr. Whitmore 19/3/41

- Mr.
- Mr.
- Sir A. Burns.
- Mr. G. L. M. Clason
- Mr. C. J. Jeffries.
- Mr. A. J. Dawe.
- Sir J. Shackburgh.
- Parly. U.S. of S.
- Parly. U.S. of S.
- Secretary of State.

ad. B.
h 19 MAR 1941

30461/40 11th Reg
boded sent 22
2230-19/3/41

No 290 Conf. your tel. No.
18 146 Conf. Regret that all

efforts to obtain Indue Tax
officer unsuccessful it is
now unlikely that any further
candidates will be found
Board of Inland Revenue
being asked, however, to keep
matter in mind in case they
should be able to lend
services at late date ~~or~~
suggest ^{RETIRING} retiring officer for the
appointment. Sear

DRAFT. Code
Tel.

Governor
Lagos

FURTHER ACTION.

Attach to
file later
on with a letter
is being sent.

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for Mr. Sidebotham's signature.

30461/40

C. O.

Mr. Whitcombe. 17/10/40

Mr. Sidebotham 29/10/40

Mr.

Sir A. Burns.

Mr. G. L. M. Clauson.

Mr. C. J. Jeffries.

Mr. A. J. Dawe.

Sir J. Shacknagh.

Perm. U.S. of S.

Party. U.S. of S.

Secretary of State.

O.D.
29 OCT
29

For Mr. Sidebotham's sig.

Den Russell.
I enclose a copy of a

telegram from the Governor of Nigeria about the appointment of an income tax expert from this country to assist the local Inland Revenue Department in getting out their assessments. You will see that it is proposed that the expert, when selected, should in the first instance, spend sometime in London advising and co-operating with you in fixing the 1939/1940 assessments.

We are approaching the Board of Inland Revenue to see whether they can lend Nigeria an officer from their staff, and there is nothing to be done in the matter as far as you are concerned until the candidate is actually selected; but we thought it might be as well to let you know in advance what is proposed.

J. B. SIDEBOTHAM

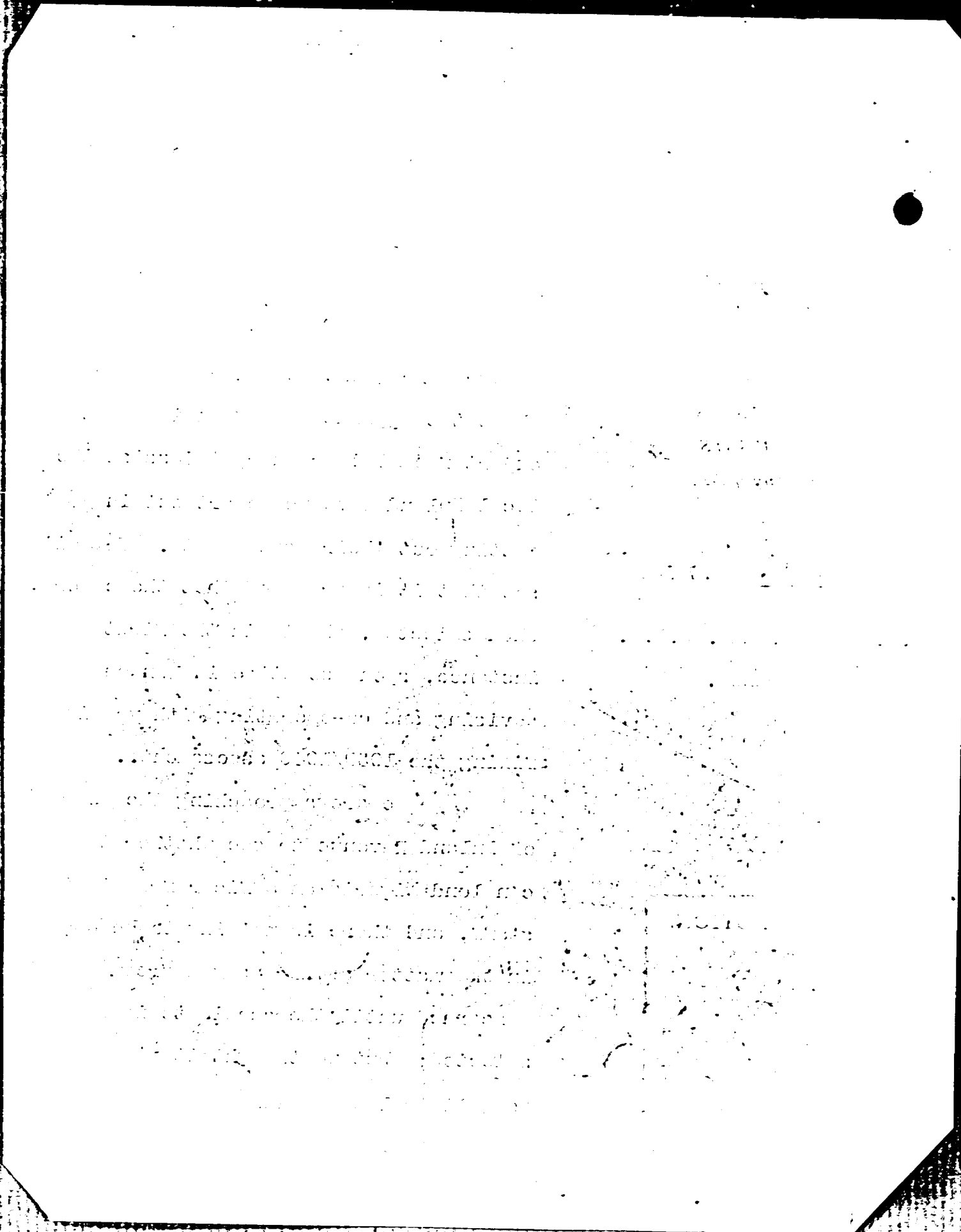
DRAFT. LETTER

H.K. PURCELL, ESQ. O.B.E.
CROWN AGENTS.

No. 1245 - 20.9.40
(3)

2 D/Ls. & offl. Summary
FURTHER ACTION.

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30461/40

14

1055-1501 WL 3813-81 10,000 12/39 T.S. 693
1544-1501 WL 45767-83 30,000 2/20 T.S. 693

C. O.

Mr. Whitcombe. 17/10/40
Mr. ~~Farrelough~~ 18/10 (20 minute)
Mr. G.R. Edwards 21/10
Mr. Scobleham 29/10

O.D.
29 OCT.
29

30.10.40

Sir A. Burns.

Mr. G. L. M. Clauson.

Mr. C. J. Jeffries.

Mr. A. J. Dawe.

Sir J. Shuckburgh.

Permt. U.S. of S.

Parly. U.S. of S.

Secretary of State.

I am etc. to request you to inform the Board of Inland Revenue that the Governor of Nigeria has asked that they may be approached as to the possibility of their making available to the Government of Nigeria an officer of the Inland Revenue Department to assist the Nigeria Inland Revenue Department in the work of assessment under the Nigeria Income Tax Law, particularly in regard to the assessment of the larger companies operating in the Colony.

DRAFT. LETTER

SECRETARY,

BOARD OF INLAND REVENUE.

*Summary
Dft. R.W. & 2 encl
Off and to Scarbo (10)*

2. I am to explain that important changes are being made in the Nigeria Income Tax Law, including the imposition of tax on companies and ~~increases in the tax~~ ^{increased tax} on the non-native community. ~~Increases have recently been made in the staff of the local Inland Revenue Department to meet the increased volume of work and responsibility devolving on the Department as the result of these changes in the Law; but the Governor has now telegraphed that evidence as to the slow progress being made with the 1939/1940 tax assessment of the larger companies has convinced him of the urgent necessity of securing the services of an expert to expedite assessment.~~ ^{has recently been augmented}

FURTHER ACTION.

3. The Secretary of State would accordingly be obliged if he could be informed whether the Board of Inland Revenue would

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would be willing to loan the services of a member of their staff for this purpose. It is anticipated that the service of the officer selected would be required for approximately one year or a little longer according to circumstances. An appropriate pension contribution, the amount of which could be settled later, would be paid from Colonial Funds in respect of an officer loaned from the Home service.

4 A summary of the terms and conditions which it is proposed should be attached to the appointment is enclosed: *attached*

~~from, etc.~~
they are, of course, subject to the consent of the H.C. of the Treasury to the recruitment of an officer for the period stated.

J. B. SIDDEOTHAM

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Draft
Mr. Whitehead 17/10
" B.R. Gundersen 25/10
" Skoleboham 29/10
Particulars of Temporary Appointment of
Income Tax Officer under the Government
of Nigeria.

Duties.

To assist the Nigeria Inland Revenue Department in the assessment of companies and non-native income tax under the Nigeria Income Tax Law.

Tenure of Appointment.

Twelve months; but it might be necessary to extend the period of service up to fifteen months, exclusive of leave, if circumstances so required.

Before proceeding to Nigeria, the officer selected would be required to spend three months in London, advising and co-operating with the Crown Agents for the Colonies in fixing the 1939/1940 assessments. This would be followed by a period of from 9 to 12 months in Nigeria.

Salary.

£1,000 p.a. for the whole period of service, including the time spent in London and the leave granted at the end of the period of service.

Quarters in Nigeria

Quarters free of rent (but not of rates and similar outgoings) with simple heavy furniture will be provided or an allowance at the rate payable to Colonial officials of comparable status, will be granted if quarters are not available.

- (a) Government furniture requires supplementing according to particular wishes of individual officers. Further details can be obtained on application to the Crown Agents for the Colonies, (4, Millbank, London, S.W.1.)
- (b) Monthly ^(charges are made) payments for pipe-borne water supply and electric light at stations where these amenities are available.

Travelling on Duty.

Free first-class transport will be provided for the officer when required to travel on duty in the Army.

Medical Treatment.

Free medical attendance will, if necessary, be provided

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provided for the officer while he is in the Colony.

Leave and Passages.

Leave with full salary will be granted, on completion of service, at the rate of 7 days for each completed month of residential service in Nigeria, *exclusive of the time taken on the voyage to the United Kingdom. The period*

Free first-class passages to and from Nigeria will be provided for the officer at the beginning and end of his period of service in the Colony.

Permission could not be given, in the present circumstances, for the officer's wife and family to accompany him to Nigeria.

A leaflet containing information as to conditions and cost of living in Nigeria, together with a memorandum regarding protective inoculation against yellow fever are attached.

by the officer
spent in London prior to his departure for Nigeria would ~~not~~ reckon as leave during service earning leave at the ~~same~~ *appropriate* rate.

Pension If a pension contribution is paid by the Govt. of Nigeria to H.M. Treasury, the period of secondment will count for pension ~~under~~ *under* the Superannuation Acts.

316

COPY FOR REGISTRATION RECEIVED

23 SEP 1940
C.O. REG
NIGERIA

TELEGRAM
FROM Governor

D. 23th September, 1940.
R. 23th " " 17.37 hrs

No. 1245.

Information as to the slow progress made with 1939/1940 Income Tax assessment of the larger companies operating in Nigeria has convinced me of the urgent necessity of securing the services of expert to expedite assessment. Shall be glad if Inland Revenue Department may be approached with a view to secondment of suitable officer. I suggest salary or fee of £1,000 per annum. Person selected would be required in the first instance to spend 3 months in London advising and co-operating with the Crown Agents in fixing 1939/1940 assessments followed by 6 to 12 months in Nigeria.

To Purcell - 30.10.40.

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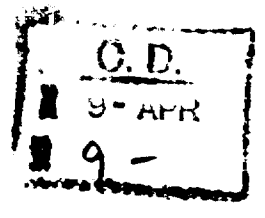
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317

C. O.

- Mr. Thornley 4.4.
- Mr. James 5/4
- Mr. Sidebotham ~~4~~ 5/4.
- ~~Mr. A. Dawe~~
- Mr. G. L. M. Clauson.
- Mr. C. J. Jeffries.
- Mr. A. J. Dawe.
- Sir J. Shuckburgh.
- Perm. U.S. of S.
- Parly. U.S. of S.
- Secretary of State.



DOWNING STREET.

16 April, 1940.

Sir,

I have etc. to acknowledge

the receipt of Sir Bernard

Bourdillon's despatch No.137 of the

15th of February on the subject of

the need for an expansion of the

Inland Revenue Department and to

convey my approval ^{to you of the proposal to} ~~for the creation~~
 ^{create two new} ~~of the~~ posts of Deputy Commissioners

of Income Tax and Tax Officers respectively

2. I also approve ^{create} the appointment of Mr. F.G. Lloyd,

Senior Accountant, to the ~~post~~ ^{post}

~~of Deputy Commissioner of Income~~

~~post~~ with effect from the 1st of

April, 1940.

3. In connection with the ^{Shan letter note of}

proposal that the ~~new~~ post of

Tax Officer shall be filled in the

first

DRAFT.

NIGERIA
NO. 110
O.A.G.

a salary of 11050
p.a. for the post
of Deputy Commissioner
of Income Tax and
Tax Officers

FURTHER ACTION.

PUBLIC RECORD OFFICE

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first instance by an African, I would
observe that, according to the current
year's Estimates, the appropriate scale
of salary for African Accountants and
Assistant Accountants is £320 - 20 - £400 -
25 - £575, and not as stated in the despatch
~~under reference.~~

(and
see minute
10/1)

I have, etc.

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30461/40 Nigeria

317

C. O.

Mr. Thornley 4.4.

Mr. James 5/4

Mr. Sidebotham 4.4.
in William
Sir A. Danks

Mr. G. L. M. Clauson.

Mr. C. J. Jeffries.

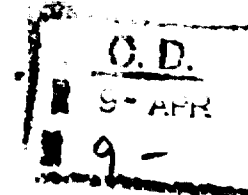
Mr. A. J. Dawe.

Sir J. Shuckburgh.

Permt. U.S. of S.

Parly. U.S. of S.

Secretary of State.



DOWNING STREET.

16 April, 1940.

Sir,

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15th of February on the subject of

the need for an expansion of the

Inland Revenue Department and to

convey my approval *to you of the proposal to* ~~for the creation~~

create two new ~~of the~~ posts of Deputy Commissioners

of Income Tax and Tax Officer respectively

2. I also approve ~~of~~ the

appointment of Mr. F.G. Long,

Senior Accountant, to the ~~post~~

~~of Deputy Commissioner of Income~~

~~tax~~ with effect from the 1st of

April, 1940.

I have later note of

3. In connection with the

proposal that the new post of

Tax Officer shall be filled in the

first

DRAFT.

NIGERIA

NO. 110.

O.A.G.

*a salary of £1050
p.a. for the post
of Deputy Commissioner
of Income Tax and
etc.*

FURTHER ACTION.

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first instance by an African, I would
observe that, according to the current
year's Estimates, the appropriate scale
of salary for African Accountants and
Assistant Accountants is £320 - 20 - £400 -
25 - £575, and not as stated in the despatch
under reference.

(and
see minute
10/1)

I have, etc.

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NIGERIA.

No. 137

RECEIVED
28 MAR 1940
-O. O. F.L.C.

Government House,
Nigeria.

181
15 February, 1940.

Sir,

I have the honour to inform you that following the imposition of the Companies' Tax and increases in Income Tax, it has been necessary to provide for an expansion of the Inland Revenue Department. As you are doubtless aware the possibility that expansion would be required has been realised for some time and specific mention was made in paragraph 65 of the memorandum on the Estimates for 1939/40.

copy with Dept.

2. The experience of the last ten months indicates that the measures of direct taxation introduced in connection with the Budget for 1939/40 would, by themselves, have warranted a change in the status of the officer in charge of the Inland Revenue branch. But since then there has been a further change and, as I have recently informed you by telegraph, it is now proposed to enact a consolidated Income Tax law with graduated scales and with provision for assessments, allowances etc. on the general lines of the Model Income Tax Ordinance. There is no doubt as to the desirability of a scientific basis of direct taxation but there is also no doubt that the measure will involve not merely an increase in the volume of work but responsibilities greatly in excess of those formerly carried. The arrangements contemplated include the assessment and collection of Companies' Income Tax and of Non-native Income Tax throughout Nigeria.

30231/40

Cons. 2

3.

THE RIGHT HONOURABLE
MALCOLM MACDONALD, P.C., M.P.,
SECRETARY OF STATE FOR THE COLONIES,
&c., &c., &c.

R.J.

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3. The Department is at present conducted by an official designated the "Tax Officer", who has hitherto been seconded for this duty from the Accountant-General's Department but who has been under the general direction of the Financial Secretary. I now propose that, as from the 1st of April, 1940, the Department should be under the charge of an officer holding the specific post of "Deputy Commissioner of Income Tax", on a salary of £1,050 per annum, which, I consider, accords with the duties and responsibilities expected of the holder thereof. The office of "Commissioner" I propose to reserve to the Financial Secretary in order that he may be in a position to direct and control income tax policy in virtue of the powers conferred by statutory enactments on that official. Further, I propose that the post and title of "Tax Officer" should be retained for the other superior appointment which will still be needed in the newly expanded Inland Revenue Department. The post will be provided for on the salary scale assigned to Accountants and Assistant Accountants, viz. £400,400,450: £475-25-600; £630-30-720, and it is proposed it should be filled in the first instance by an African on the corresponding appropriate standard scale of £300-20-400-25-575.

4. I think it desirable to add that whilst the appointments and salaries that I am recommending appear to me to be adequate for the duties and responsibilities at present envisaged I do not regard them as necessarily final. The Income Tax arrangements are still only in the experimental stage and experience may show that further expansion is necessary.

5. In the event of your approving these proposals, the question will arise of the appointment of a substantive holder to the post of Deputy Commissioner of Income Tax and

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20
END

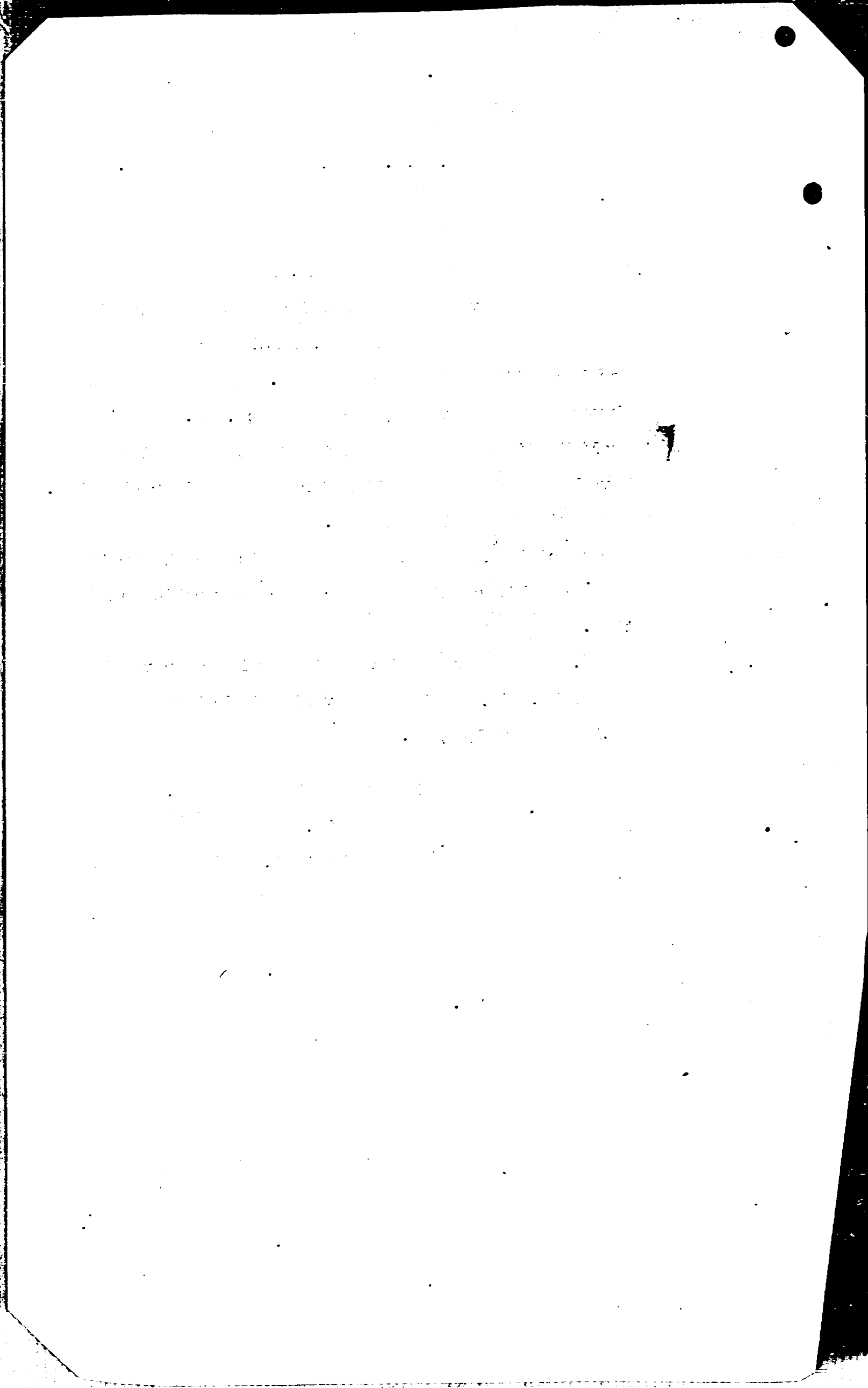
and I desire to bring to your notice the particular suitability of Mr. F.G.Lloyd, Senior Accountant. Mr. Lloyd has been in charge of the Inland Revenue Department ever since its inception and has contributed a great deal to its development. His knowledge of the problems involved will be invaluable to the efficient development of the Department, in which acquaintance with local conditions is a prime asset. As you will have observed from previous correspondence, Mr. Lloyd's qualifications and capabilities for this appointment have been under examination for some considerable time. I am quite satisfied that Mr. Lloyd is eminently suitable for appointment to the proposed office and I cordially recommend his candidature for your favourable consideration.

6. On the assumption that you will approve these proposals, the requisite provision is being made in the Estimates for 1940/41.

I have the honour to be,
Sir,
Your most obedient, humble Servant,

B.H. Amella
GOVERNOR.

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6.5. Nominal
Taxation.

1. Neg. Taxpayers Assoc. 1.3.40.
P.S. a pamphlet dealing with the aims of the Assoc.
Comments on Gov. expenditure. Hopes for Leg. Co.
representation.

The Governor must clearly know
all about this new Association,
but Ch. 184 requires that we
either refer the letter and enclosure
back to him for a report or to be
returned to the sender.

The reasons which have led to
the formation of this Association are
set out in the letter and pamphlet
at (1) and I don't think we need
ask the Governor for a report. The
letter does not call for any reply.

I would send (1) and encl. to
the Governor in original asking him
to return them to the sender resting
his attention to the provisions of
Ch. 184. ? As prepared.

W. Howley
13.3.

Jayne with W. Howley
we had much better make him it made
clear to this association at once what
the proper channel of communication
with the P. of S. is, or we shall get
a mass of direct communications.

J. S. [Signature]
29/3

It is interesting to note that [unclear] the [unclear]

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3 5
NIGERIAN TAXPAYERS ASSOCIATION.

TELEGRAPHIC ADDRESS:
TAXPAYERS
JOS

CODES:
BENTLEY'S
A. B. C. 5TH EDITION

P. O. BOX 17,
JOS,
Plateau Province,
Nigeria.

7th March, 1940.

RECEIVED
10 APR 1940

The Secretary of State for the Colonies,
Whitehall,
London.

Sir,

I have the honour to forward confirmatory copy of my
Air Mail letter despatched last week.

I have the honour to be,

Sir,

Your obedient Servant,

R. B. van der Riet

Honorary Joint Secretary.

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NIGERIAN TAXPAYERS ASSOCIATION. 4

TELEGRAPHIC ADDRESS:
TAXPAYERS
JOS

CODES:
BENTLEY'S
A. B. C. 5TH EDITION

Confirmatory Copy.

P. O. BOX 17,
JOS,
Plateau Province,
Nigeria.

1st March, 1940.

The Secretary of State for the Colonies,
Whitehall,
London.

Sir,

I have the honour to draw your attention to the formation of the Nigerian Taxpayers Association, and to enclose a pamphlet just issued.

My Committee wishes to emphasize that the Association is not antagonistic to taxation. We feel that the expenditure of Government in Nigeria stands in need of drastic scrutiny in view of the budgetary deficit.

An unduly large percentage of revenue appears to be spent on administrative work, undue expansion in this direction having been made in recent years to the detriment of departments which could have been revenue producers and beneficial to the development of the country's resources.

The Attorney General recently stated at the introduction of the Income Tax Bill, that the rate of tax had been raised above what had hitherto been little more than a nominal rate.

It is for this reason that prominent and responsible citizens have formed this Association and desire to express their views for what they consider the benefit of the country.

There is an inadequate Press in Nigeria and representation

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country to be in a position to do more to assist the Empire in its mighty struggle against the gangsters in Germany.

Nobody is opposed to paying taxes but I think you will agree that all taxpayers have the right to know how their money is being spent.

Income tax in Nigeria is not high when compared to similar taxation in other parts of the Empire, but no amount of taxation will do any good unless the money collected is spent in the best interests of the country; the gentlemen who convened this meeting are not satisfied that this is being done.

They see the cost of administering the country rising without any sign of a corresponding increase in revenue. New departments such as the Transport, Financial Secretary's, and the Secretariat at Ibadan have been created, these establishments have added to the cost of Government at a time when we cannot afford to pay for them. The departments which I have named are non-producers and therefore cannot add to the wealth of the country. I am very definitely of the opinion that the money collected from increased taxation should be spent on the producing departments such as Agricultural, Veterinary, Geological and Forestry. In those directions we have an excellent chance of increasing the wealth of the country.

The Veterinary Department has done magnificent work in the past ten years, developing the cattle, hides and skins, and butter fat industries; and could have done a great deal more if sufficient money had been available for development.

The Geological Department did excellent work in assisting to develop the mining industry in its

early stages, but for some years now it has had to neglect this work in order to assist in increasing the water supply in some of the Provinces. It is, we all know, vitally necessary to try to increase the supply of water in the dry provinces but I think that the work could have been undertaken by one Geologist with qualified well-sinkers working under him, and so have allowed the remainder of the Geological staff to continue its good work of exploring mineral deposits.

It is, however, only fair to tell you that I am of the opinion that we cannot look for very much, if any, increase in the production of minerals. The tin industry has, I think, passed its peak production and will commence to decline very rapidly in a few years.

Geologists may, however, assist to maintain it for a few years longer if they are allowed to continue their real work.

I cannot say anything about the Agricultural and Forestry Departments, but there is a feeling that they are not doing very much to develop their side of the country's resources. And up here in the North there is evidence of agricultural possibilities, which, with the right development, might supply people in the South thereby bringing freight to the Railway and avoiding importation of similar foodstuffs.

We all know what excellent potatoes and other vegetables are grown up here and there seems definite opportunities in that direction to serve the whole of Nigeria and even to export.

For years we have enjoyed such locally grown produce but I cannot remember an Agricultural Officer investigating possibilities of extensive cultivation.

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Now we come to the non-producing departments; the country is full of them, and a number of us think that some of them could be abolished. We have three Chief Commissioners and four Secretariats in Nigeria; one of them at Kaduna. I am not in a position to say that we could do without the Chief Commissioner and the Kaduna Secretariat, but I see no reason why we should not go into the question, for, if they could be abolished without seriously interfering with the efficiency of the administration, we would save a considerable sum of money.

The same remarks might apply to Enugu and Ibadan.

The abolition of these departments should effect a considerable saving. Their abolition would, of course, increase staff in the central Secretariat at Lagos, but the increase in expenditure should not amount to anything like the sum now spent on maintaining four Secretariats and three Chief Commissioners.

The Financial Position.

The figures given by the Financial Secretary laid before the Legislative Council in December last give, to use his own words "little cause for satisfaction." They certainly give very little information, his statement is contained on one and a half pages of foolscap, yet it is supposed to cover the expenditure of millions of pounds. The Financial Secretary's review tells us that expenditure on Public Works Extraordinary and on Special Services is being restricted to essential work, or to items already in progress. Why not cut out this expenditure altogether?—at any rate until such time as the country can afford it.

The Financial Secretary also states that Departments have been called upon to effect every possible economy, but that it is unlikely that the total savings will exceed £150,000. What are these economies and where have they been effected?—the Financial Secretary does not tell us

Had more information been granted to us we might be able to suggest other economies, and the community is not only alive to the seriousness of the present situation but apprehensive that economy of £12,500 per month is not drastic enough to meet it or to provide a reserve against the difficult times ahead.

Effect of the War.

The Financial Secretary refers to the effect the war had on our finances, but the figures he gave make it quite clear that war or no war there would have been a deficit of about half a million pounds, and the extra taxation imposed does not go very far towards wiping it out. We are all in this war and must do everything we can to assist in winning it. Nigeria spends a considerable sum on the West African Frontier Force in peace time and the Force is always ready to assist in the defence of other parts of the Empire. We would like to do more but cannot afford it. Britain has done very well out of Nigeria and I feel sure that having regard to our financial position, she should not object to paying the additional cost of our fighting service.

Maintaining the Services.

The Financial Secretary stated that "every effort has, of course, been made to effect economies in other directions but all votes had

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- (3) That we clearly state we are not opposed to taxation in itself but to taxation which does not properly contribute to Empire defence because it is diverted by wasteful expenditure here.
- (4) That a Journal be published with an occasional strong cartoon.
- (5) That emphasis be made that the Association is NOT un-patriotic.
One objective is the saner guidance in the expenditure of revenue contributed by taxes.
- (6) That taxes we now pay bear very little, if any, relation to the Empire's war effort but are due to unduly high administrative costs.
- (7) That the establishment of a recognised channel of communication to Government upon taxation matters was decidedly necessary in Nigeria, and the conscience of Government needed arousing to prevent a recurrence of extravagance as seen in the past few years.
- (8) Surpluses raised by additional taxation should be offered by Nigeria as a contribution to the Home Government in prosecuting the war effort.

Mr. Soluade expressed the view that the whole thing was, that money derived from taxation was not wisely spent, and even if double taxation was paid that did not give permission to Government to be unwise in expenditure or extravagant in its ideas. Less than 6 years ago

we had a respectable financial reserve and it seemed difficult to justify the approaching state of bankruptcy.

The Chairman emphasised that the Association would not necessarily secure a reduction of taxation and on his suggestion it was agreed that the Committee be left to work out details of publicity and approaches to Government.

Major West expressed the opinion that the present membership was inadequate to represent the whole of Nigerian Taxpayers and that a line of action should be to encourage similar enthusiasm and associations in other parts of Nigeria, and when that stage was reached affiliations could be effected, and with advice and help from other centres we should have a better chance of achieving the objects.

The following resolution of patriotism was unanimously adopted:—

"That this meeting affirms its loyalty to the Commonwealth of the British Empire and pledges itself to make any sacrifice of life, limb or money that may be necessary for prosecuting the war to a great and victorious end."

The meeting concluded with a vote of thanks to Colonel Foley for presiding and making his speech. In acknowledgement, Colonel Foley noted with regret the conspicuous absence of Govern-

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Initial List of Members.

NIGERIAN TAXPAYERS ASSOCIATION.

D. M. Anderson	W. G. Drysdale	R. E. Jones	T. S. Ross
E. F. Anderson	A. P. Dando	R. M. Kateley	C. W. Russon
S. M. Arab	W. A. Donaldson	W. Kirkwood	D. D. Richards
H. Arnall	J. A. Dwelly	G. L. Kettlewell	J. J. Rowe
A. C. J. Anderson	A. C. Drake	F. E. Keiser	S. Rymond
C. P. T. Aston	T. O. Drake	W. H. Knapp	R. M. Robson
J. Bartels	J. F. Dale	E. O. Kogbe	W. Ross
E. W. Byrde	A. Fairey	H. Krushka	T. Ramsay
R. M. Baird	A. J. Fisher	Mrs. A. M. Liddiard	R. W. Smith
R. A. Brooker	J. G. Foley	J. D. Lutley	Willoughby C. Smith
A. Beyer	J. M. Fair	J. W. Lockhart	J. Balfour Smith
H. H. W. Boyes	S. Foreman	E. H. Langford	Kusimo Soluade
G. H. Betts	C. H. Fletcher	A. McLean	J. R. Stock
R. H. Braunsteing	S. A. Falcon	W. E. McAuliffe	H. J. Stanley
H. P. Brace	J. M. Foley	W. B. McNab	J. Southwood
G. C. Baker	E. W. M. George	A. Mather	J. H. Southwood
H. E. Barlow	H. L. Gillies	J. A. Minnett	A. C. Spencer
H. O. Beaumont	F. H. Gosling	W. G. Morrison	D. Sharples
W. A. Burke	T. H. Goodyear	D. Macduff	A. Spargo
A. J. Buckman	R. L. Graves	A. MacKenzie	D. C. Tiil
R. Briggs	E. T. Green	H. Mason	Eric Tollemache
M. Brayham	H. L. Haag	H. G. L. Newton	R. H. Torrance
R. Cooper	George Henry	R. Nisbet	Rex Tollemache
Frank Coutts	J. Hally	S. D. Norton	M. C. Turner
C. H. Chalk	H. Hawley	John E. Ogodazi	R. C. van der Ben
Nigel C. Cooke	A. E. Horn	W. O. Price	R. S. White
K. C. Corney	H. G. Horn	A. J. Prosser	The Rev. T. O. Weekes
G. Cotgreave	J. McA. Howden	H. L. Paxton	Percy A. Wright
F. H. Cothay	S. J. Harland	J. E. Palmer	J. Westaway
Jas. Coutts	G. R. Harland	E. G. Parkin	D. Olatunde Williams
G. Craddock	L. H. Howard	F. Pogson	R. Lawrence Williams
H. E. Crouchley	P. W. Heyland	R. H. L. Punnett	F. O. Wright
H. A. Cousins	E. Isaacs	W. G. H. Patnelli	J. M. Wood
B. T. Chivers	J. S. Jack	T. Penhale	A. C. Watson
T. H. Collins	F. B. Jaggard	D. R. Pengilly	C. Owen Young
W. H. Collins	Austen Janes	D. Renouf	J. Yates
D. G. Davidson	D. Robert Jones	J. W. Roberts	J. West.

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NIGERIAN TAXPAYERS SEEKING LIGHT

Important Movement Offers Aid to Balance Budget

A STATEMENT of policy has been issued by the Nigerian Taxpayers' Association, recently formed at Jos. Any taxpayer interested, whether inside or outside Nigeria, is invited by the Association to write to the hon. secretary, Box 17, Jos, Plateau Province. The membership in that district, when our correspondent wrote, on March 8, exceeded 200. The meeting at which the Association was formed, which was presided over by Colonel J. G. Foley, also unanimously adopted the following resolution:—

"That this meeting affirms its loyalty to the Commonwealth of the British Empire and pledges itself to make any sacrifice of life, limb or money that may be necessary for prosecuting the war to a great and victorious end."

The following is extracted from an account of the proceedings when the Association was formed:—

For some time past persons in the Jos district have expressed the desirability of forming a Taxpayers Association. This was given public expression at a meeting in Jos held in February, when over a hundred Europeans and Africans unanimously voted for the formation.

Colonel J. G. Foley remarked in his opening speech:—
A number of people seem to think that we should devote our whole time and attention to assisting to win the war and leave associations such as the one now proposed until peace time. The gentlemen who convened this meeting (I was not one) gave this due consideration, and decided to go on with the proposal now before you only after they had convinced themselves that a taxpayers' association might assist Government to balance the normal budget, and so permit the country to be in a position to do more to assist in the mighty struggle against the gangsters in Germany.

Nobody is opposed to paying taxes but I think you will agree that all taxpayers have the right to know how their money is spent. Income tax in Nigeria is not high when compared to similar taxation in other parts of the Empire, but no amount of taxation will do any good unless the money collected is spent in the best interests of the country; the gentlemen who convened this meeting are not satisfied that this is being done.

Administration Costs Rising

They see the cost of administering the country rising without sign of corresponding increase in revenue. New departments such as the Transport, Financial Secretary's, and the Secretariat at Ibadan have added to the cost at a time when we cannot afford to pay for them. The departments which I have named are non-producers and therefore cannot add to the wealth of the country. I am definitely of the opinion that the money collected from increased taxation should be spent on producing departments such as Agricultural, Veterinary, Geological and Forestry. In those directions, we have an excellent chance of increasing the wealth of the country.

The Veterinary Department has done magnificent work in the past 10 years, developing the cattle, hides and skins, and butter fat industries; and could have done a great deal more if sufficient money had been available. The Geological Department did excellent work in assisting to develop the mining industry in its early stages, but for some years it has had to neglect this work in order to assist in increasing the water supply in some of the Provinces. I think that the work could have been undertaken by one geologist with qualified well-sinkers, and so have allowed the remainder of the geological staff to continue its good work of exploring mineral deposits.

I cannot say anything about the Agricultural and Forestry Departments, but there is a feeling that they are not doing much to develop the country's resources.

And up here in the North there is evidence of agricultural possibilities, which, with the right development, might supply people in the South, thereby bringing freight to the Railway and avoiding importation of similar foodstuffs.

We all know what excellent potatoes and other vegetables are grown up here and there seems definite opportunities in that direction to serve the whole of Nigeria and even to export. For years, we have enjoyed such locally grown produce but I cannot remember an agricultural officer investigating possibilities of extensive cultivation.

Now we come to the non-producing departments; the country is full of them, and a number of us think that some of them could be abolished. We have three Chief Commissioners and four Secretariats. I am not in a position to say that we could do without the Chief Commissioner and the Kaduna Secretariat, but I see no reason why we should not go into the question for, if they could be abolished without seriously interfering with efficiency, we would save a considerable sum. The same remarks might apply to Enugu and Ibadan.

The Financial Position

The figures given by the Financial Secretary to the Legislative Council in December give, to use his own words "little cause for satisfaction." They give little information, his statement is contained on one and a half pages of foolscap, yet it is supposed to cover the expenditure of millions of pounds. The Financial Secretary's review tells us that expenditure on public works extraordinary and on special services is restricted to essential work, or to items already in progress. Why not cut out this expenditure altogether?—at any rate until the country can afford it.

The Financial Secretary refers to the effect the war had on our finances, but the figures he gave make it clear that, war or no war, there would have been a deficit of about half a million pounds, and the extra taxation imposed does not go far towards wiping it out. We are all in this war and must do everything we can to assist in winning it. Nigeria spends a considerable sum on the West African Frontier Force in peace time and the Force is always ready to assist in the defence of other parts of the Empire. We would like to do more but cannot afford it. Britain has done very well out of Nigeria and I feel sure that having regard to our financial position, she should not object to paying the additional cost of our fighting service.

The Financial Secretary stated that "every effort has, of course, been made to effect economies in other directions but all votes had already been drastically pruned in view of the trade depression which started some time ago and consequently little further reduction is possible save by material curtailments of the services, of course which is obviously most undesirable." It may be undesirable, but it appears to be necessary if we are to live within our means. Are we to understand that the Financial Secretary favours maintaining services for which we cannot afford to pay? if so, there is only one end to our position and that is, bankruptcy.

Railways

In spite of the fact that Government seems to be doing everything to kill competition the railways appear to be going from bad to worse. The cost of running the railways should not be higher than say, five years ago, yet freight on tin has been increased 50 per cent. Have freights on other commodities been increased proportionately? if not, is it due to the fact that they cannot stand an increase, or is the tin industry bled because it

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is organized and so easy to get at? Government should be warned that bleeding the tin industry is no remedy for the railway's financial troubles.

The tin industry has been through bad times since 1929, a big percentage of any profits now being made is required for prospecting and development, if Nigeria is to be in a position to continue producing its proportion of the international tin quota.

The tin industry is now paying Government over £30 per ton in rents, railway freights and royalties. Very many companies operating in Nigeria are not making a profit of more than £30 per ton, even when the price and quota are as high as they are today.

The railways must reduce running costs, etc., and Government must do everything possible to develop the country's natural resources in order to provide the railways with increased freights. This is the only way in which the railways can be made to pay. Bleeding a particular industry is only a temporary remedy and one for which the country must pay dearly in the long run.

Nigeria's Natural Resources

His Excellency, in his able address to the Legislative Council in December, stated that he found Nigeria one of the poorest countries in the Empire or words to that effect. Everybody in Nigeria will endorse his Excellency's statement.

The area of Nigeria is about 336,000 square miles. It has a population of about 20 millions, and those of us who know the country are convinced that it has rich natural resources. We have been governing and administering it for nearly 40 years, yet we are compelled to admit that it is one of the poorest countries in the Empire and is now nearly bankrupt. That is a grave admission to have to make.

What is to be done about it?

We must try to discover what is wrong, for I am

convinced that the country should be much better off than it is.

I remember reading letters in English papers some years ago headed "What is wrong with West Africa,"? we are today asking the same question about Nigeria. Is our deplorable financial position the fault of the administration, or is the system under which the administration functions at fault? It may be due to either or both, but I think it will be necessary to appoint a Commission of expert business men before these questions can be satisfactorily answered.

A resolution proposed by Mr. Kirkwood and seconded by Lieut.-Colonel Boyes stating that an association of Taxpayers be formed was carried without dissent.

It was agreed that the following Europeans and Africans comprise the temporary committee:—Messrs. Arnall, Baker, Boyes, Foley, Gosling, Kirkwood, Patnelli, Parkin, Rowe, Ruston, Balfour Smith, R. W. Smith, Soluade, van der Ben and West.

Suggestions for membership fees were requested and the Africans asked that the fee be the same for all as they understood Africans would enjoy equal rights and participate in any advantages secured.

It was unanimously agreed that 7/6d. was a reasonable subscription for everybody. The Association was a non-profit body and the officials would be honorary.

It was suggested that surpluses raised by additional taxation should be offered by Nigeria as a contribution to the Home Government in prosecuting the war.

Mr. Soluade expressed the view that money derived from taxation was not wisely spent, and even if double taxation was paid that did not justify Government in being unwise or extravagant in its ideas. Less than six years ago Nigeria had a respectable financial reserve and it was difficult to justify the threatened state of bankruptcy.

The Chairman emphasized that the Association would not necessarily secure a reduction of taxation.

Colonies of each country, there is sleeping sickness, and it would be advantageous if British and French officers spent periods of service in each other's territories.

Conferences and Coordination

From all these considerations, it is important that we should exchange information and that our officers should meet in conferences; while in some departments there should be coordination of work. It is as important in peace-time as in war-time for our Colonial people to collaborate, and a great deal that we can do now will be of importance when the war is over. All kinds of war problems require the closest collaboration—indeed, on military problems, there has been coordination since the beginning of the war.

As the result of the Paris conferences we have decided to set up definite machinery for permanent cooperation at Home and in the Colonies. At the respective centres in London and in Paris, there will be established regular communication between the agricultural and economic departments in the British and French Colonial Offices. Similarly, in regard to medical, public health, labour problems, and so on, our specialist personnel will be in communication with their opposite numbers in the French Colonial Office.

It is proposed to make one officer in the Colonial Office responsible for this liaison; in other words, the arrangement will be that communications will all pass through one officer, who will also organize conferences. The whole machinery of cooperation will be extended to the Colonies themselves throughout the specialist departments.

This arrangement is not intended to be an exclusive one between the French and ourselves; there are other Colonial powers—the Dutch and the Belgian—and cooperation with both is contemplated, though there are as yet no plans in hand, for obvious reasons.

FRANCO/BRITISH Colonial Cooperation

Background of the Paris Conference

[FROM A POLITICAL CORRESPONDENT].

THE Paris conference did not represent a move which has arisen suddenly. Previous Secretaries of State have had contact with their "opposite numbers" in France. Mr. MacDonald has been anxious to establish liaison with the French Colonial authorities and they have been anxious to meet this desire. Some months before the war, there was an informal liaison and one of the principal members of the Colonial Office went to France twice for informal conferences to find out how the French Colonial Office did things, and one of the principal members of the French Colonial Office came here to establish contact with our officers. During talks last June, there was discussion on the possibility of regular liaison between the British and French Colonial Offices and the Paris conference was the consummation of a process which had been in operation for some time.

There are many great problems in common to the British and French authorities as Colonial administrators. The British and French Colonies produce the same sort of commodities. The French marketing problems are very similar to the British. The question of research is common to both, and in this field there is a great deal to learn from each other. It is extremely useful that each country places such information as it has at the disposal of the other. The agricultural officers of both exchange information and do, in fact, meet from time to time. In the sphere of public health, there is much room for mutual pooling of information. In the

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WEST AFRICA

No. 120 Vol. XXI.

SATURDAY, MARCH 30, 1940

Registered at G.P.O. as a Newspaper.

Taxpayers Unite Call for a Businessmen's Inquiry Colonial Powers get Together Lords Debate Colonies Cure to Overcome Prejudices as Well as Disease? Sound Words about a Sound Policy

It is often said in Britain that progress comes first from the North. It may be that the remark will apply in Nigeria. It ought to do so, in view of the start of the movement an account of which is given, with pleasure and with hope in another column. It is a movement the success of which in the North will lead to action in other parts of Nigeria, and eventually in the other West Coast Colonies.

Empire Lead from Northern Nigeria

The Nigerian Taxpayers' Association has been formed at the right time and in the right way. Many a right minded unit of the great fabric for which the Association has found a happy new name—the Commonwealth of the British Empire—feels that if European non-officials in British India, had in earlier years practised the cooperation with the permanent population which exists today political development might well have been brought about less abruptly and perhaps with benefit more lasting and widespread.

The Nigerian movement has avoided error in that regard. Non-official Europeans and Africans are at work together; a fact which may have far-reaching results. In another, important respect, the new body has had wise instincts. Its adherents pledge themselves to give all possible help in the war, and one of its promoters suggested that any surpluses realized by Nigeria should be voted to the British Government for the prosecution of the campaign against Nazism. It need not be assumed that the Association's efforts will fail of a welcome in official quarters. More than once, administrators in West Africa, far from deeming themselves final repositories of wisdom, have sought for criticism, asking only that it be constructive. The new body offers broad criticisms which should promote useful thinking. It asks for a distinction to be made between productive and non-productive Departments, when expenditure is in question. Those which are non-productive may include services desirable and most commendable, but as to which, in war-time, the all-important point is: Can we afford it?

The Association asks for fuller information, pointing out that the Financial Secretary, in dealing on 1½ sheets of foolscap with estimates involving millions, announced economies totalling £150,000, but by omitting details headed off criticism—intentionally or unintentionally—which might have brought about further economies. The chairman, COLONEL FOLEY, who does not speak without authority on the point, gave it as his opinion that Nigeria cannot look for much increase in mineral wealth, and although it is satisfactory to have his view that the country is rich in other resources, development of these will mean much spending and wise spending, and few will differ from him or from MR. SOLUADE in holding that, however much may be spent, whether from taxes made yet more onerous or from the British Exchequer, the country will be little more "forrarder" than the

farmer was after his claret, unless outlay is less extravagant than was some outlay of the past.

The Association, which had on formation two ex-members and one present member of the Legislative Council, and other prominent and public-minded men, endorses the submission repeatedly made in these columns, that a Commission of Inquiry should, when circumstances permit, be set to work in West Africa, though naturally it confines to Nigeria its advocacy of such action; but it holds that a Commission of high civil officials considering the activities of other high officials would not at all meet the need, which includes an investigation by business men who by their personal direction of enterprise have proved their ability.

Surely a reasonable argument?

The official report on the three days' conference of the French and British Colonial Ministers and senior officers of the respective Departments was published late on March 20, and as on account of Easter WEST AFRICA had to be in the newsagents' hands by noon of that day, we were unable to quote the report last week.

The Conference and "Action Stations"

Largely, however, it is on the lines of what was written here last week. Most wisely, the two Colonial political systems are not touched. So far as concerns high politics, the two Ministries may rightly feel that all that is necessary is done in telling the world, particularly its African people, by the fact of the conferences that neither country means to weaken existing Colonial political associations. Many important points appear already. Three are of the first order. Nothing exclusively Anglo/French is intended. It is hoped that with Holland and Belgium, when circumstances allow, cooperative effort will be possible.

The present arrangement does not cover Morocco, Algeria or Tunisia which, though what would in British countries be styled "Colonial territories," are not under the jurisdiction of the French Minister of the Colonies. The arrangement covers the French and British dependencies of West and Central Africa, Madagascar, and Indo/China. Thirdly, it is pointed out that the conference was not a move due solely to war conditions. There had before the war during several years been contact between various Governors and leading permanent officials. This has been a matter of common observation in West Africa. Another matter equally commonly known is that little or nothing of service to Africa came of these courtesies. Take three simple, practical affairs—the uncared for condition of wandering Africans reaching the Gold Coast Northern Territories and the Colony, the widespread existence of sleeping sickness, rabies, etc., and the ravages of locusts.

At last, we may now hope for action in such matters, which present a field for mutual aid if ever there was

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one. There seems no good reason why a joint expedition should not at once set about destroying the locust breeding grounds in one of the Niger bends in French territory. Further, there should without delay be applied a programme intended to increase consumption of various Colonial products. To a large extent, the Colonies of both systems offer to the world the same classes of exports, but possibly pooling of experience may be the means of finding new support for producers. Also, new production should be promoted, where prospects appear to justify this. The French Minister is said, for example, to be actively inquiring into paper and wood pulp production in Africa—a matter of high importance.

Let us have minimum in *pourparlers*, maximum in results.

The House of Lords on March 20 heard from the Colonial Office spokesman, LORD DUFFERIN, important particulars as to the method in which it is hoped to begin putting the Colonial reform programme into effect, after it has been embodied in legislation. The Development and Welfare committee is to consist half of

Outline of Reform Scheme Procedure

officials and half of business men who have had experience of social work. No doubt the chairman would be one of the political heads of the Colonial Office. For the other main committee, which is to deal with research, the definite proposal is that the chairman shall be a layman. There are in existence at the Colonial Office already official committees which advise the Secretary of State on matters educational, agricultural, medical, penal, etc., and these will continue at work, and will be required to make a first examination of welfare and development schemes put forward by the Colonies each of which has been asked to submit such proposals.

LORD DUFFERIN described this preliminary examination as one of "pre-digesting" schemes. We do not consider that wasteful expenditure would be fair to the British taxpayer or would in the long run benefit any Colony, but we assume that this first panel will consider and report upon schemes and pass them on with its comments, but will not have power of final decision. Paradoxically, pre-digestion should not imply swallowing. LORD DUFFERIN, in a reference to general educational schemes, made the important statement that these will pay much regard to the education of girls; as he said, if a woman is educated, a family is educated. He revealed the interesting fact that, before the war, the Government had in hand a project for pooling the Colonial experience of Holland and France and ourselves.

So far as Holland is concerned, this cannot be implemented at present; but with France, cooperation is already in being. Africans may reflect that all three Powers are in the broad sense Liberal. LORD MOYNE expressed the hope that more will be done to popularize farming work, against which he found in the West Indies "a terrible prejudice." It can hardly have surprised him; but it can be averted in Africa.

An article in the *Lancet* of March 16 is assured of eager scrutiny by medical officers in West Africa, for it suggests beneficial possibilities great indeed. The subject is the use of bismuth by the mouth in the increasing fight against syphilis. The author confines his remarks to this disease, but yaws is endemic in West Africa, and though

Tackling Two West African Scourges

the infecting agent is non-luetic it is as a disease almost identical with syphilis. As regards both, the only specific treatment has been injection, either with one

of the arsenicals or with bismuth. Both take time, and the correct administration of either calls for particular skill. The cure of either disorder by simple oral means would represent a victory not easy to overestimate. In the Northern Provinces of Nigeria, among the Hausa people, syphilis is almost endemic, and on religious grounds there is objection to operation and possible mutilation thereby, and this makes injection therapy not popular. It is not apparent why oral treatment should not be popular. If the present claim is justified—a point which can easily be confirmed or disproved—such treatment should also prove effective.

In the Southern Provinces, the African patients' attitude is quite different from the Northerners'—almost the reverse—but the doctor loses much labour and (what may be decisive) much time there also; for instance, through the custom of taking injections only in the rainy season, a practice learnt from pain and other effects of early therapy, which often laid the patient aside for days and even weeks. The oral method would almost certainly commend itself. The preparation used is Sobişminol, an organic compound of bismuth got by the interaction of sodium bismuthate and other substances, and containing about 20 per cent. of bismuth metal. The *Lancet* writer, while realizing that full assessment of an anti-syphilitic drug requires a number of years, gives for a considerable number of cases provisional results, which must prompt high hopes in those in West Africa who are fighting the two scourges mentioned; the more so because a possible field for the drug is in inherited syphilis in children.

GENERAL SMUTS—more power to him, and would there were two of him, one for Africa and one for Europe!—has been speaking at the Rand on the part the Union might play in shaping the larger Africa. It is a great theme, worthy of comprehensive intellects and great action. To the Union, in the GENERAL'S view, Africa

South and the Larger Africa

south of the Equator, especially the British territories, are a sphere of economic interest and concern, and the Union cannot realize its true destiny, even within its own borders, unless it keeps in mind this larger African point of view. He regards this as no question of imperialism or jingoism or of sapping existing loyalties in Africa, but as something affecting "the economic interests and the [political?] development of us all, and in a true cultural sense the destiny of us all as co-workers in the cause of European civilization in this continent."

That is admirably said, and GENERAL SMUTS explained it further by saying that while talk of a United States of Africa and a Monroe Doctrine for Africa is at present Utopian, what he considers practicable are extension of communications, establishment of contacts, promotion of commerce, collaboration in coordinating general lines of policy and developing mutual economic interests. Much is possible along such lines. Given the continuance in office for some years in the Union, of men with the ideals of MR. HOFMEYR and GENERAL SMUTS (as he is today) the Union should be able to play a great part, in this larger Africa.

There should, in that case, come about a nearer approach by the Union to acceptance and application of principles applied by France and Britain. That would be but a return to the earlier and as some believe the better self of what is socially and politically the most advanced part of the Union, the Cape Province. There was the less justification for abandoning the older policy when one reflects that the African, like the Union European, is largely a man of the land, he is no wild logician who counts heads, but is conservative, though resolved to have immemorial claims fairly considered.

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NIGERIAN TAXPAYERS ASSOCIATION.

P.O. Box 18,
JOS,
Plateau Province,
Nigeria.

1st March, 1940.

The Secretary of State for the Colonies,
Whitehall,
London.

Sir,

I have the honour to draw your attention to the formation of the Nigerian Taxpayers Association, and to enclose a pamphlet just issued.

My Committee wishes to emphasize that the Association is not antagonistic to taxation. We feel that the expenditure of Government in Nigeria stands in need of drastic scrutiny in view of the budgetary deficit.

An unduly large percentage of revenue appears to be spent on administrative work, undue expansion in this direction having been made in recent years to the detriment of departments which could have been revenue producers and beneficial to the development of the country's resources.

The Attorney General recently stated at the introduction of the Income Tax Bill, that the rate of tax had been raised above what had hitherto been little more than a nominal rate.

It is for this reason that prominent and responsible citizens have formed this Association and desire to express their views for what they consider the benefit of the country.

There is an inadequate Press in Nigeria and representation on the Legislative Council is, as you know, restrict

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restricted so far as unofficial members are concerned.

It is therefore considered that an Association such as ours is essential to express the views of taxpayers; and we note that the Association of European Civil Servants is enabled to represent its member's views on taxation to Government.

You will notice that representation on the Councils of Government stands in the forefront of our objects, and we shall endeavour to convince you from the number of enrolments received from the small population of non-officials in the Country that such representation should be granted and that a benefit to the country can be obtained by granting such representation.

A glance at the Customs Tariff amendments in the last year shows how heavily indirect taxation has been increased with the simultaneous introduction of Income Tax and it is noteworthy that the War has not, in any major degree, caused such increases.

The recent announcement of the Imperial Government's vote for Colonial Development is a splendid gesture of assistance and taxpayer's are grateful for this. And they most sincerely trust that administrative work on any development schemes for Nigeria will not be allowed to dissipate the funds available for real development.

Government expenditure in Nigeria during recent years tends to promote an apprehensive feeling on that point.

I have, etc.

(Sgd.) R. C. Van der Ben.

Honorary Joint Secretary.

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1940

30463

30463

NIGERIA

PROPOSALS FOR THE APPOINTMENT OF AN ECONOMIC ADVISER

CLOSED UNTIL

Previous

See 33542/40-wa

Subsequent

R98	28.3.40
Mr. Thornley	2/3
Mr. Cairns	30
Mr. Clouston	1/4
Mr. Dawe	1.4
Mr. Williams	10/4
Mr. Cairns	15
Mr. Dawe	15
Mr. Williams	4/8
Mr. Cairns	1/11
Mr. Clouston	2/5
Mr. Dawe	3.5
M. J. ...	98

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FILE A.

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Mr. Caine.
Mr. Dawe.

This was mentioned to Sir Bernard Bourdillon during the discussion with Sir G. Gater on Tuesday, the 9th of April. Sir Bernard did not seem to have very definite ideas as to exactly what he wanted, but it appeared that he had two things in mind :-

(1) The formation of the nucleus of an Economic Department in the Nigerian Secretariat.

(2) The appointment, to be in charge of this Department, of an officer who would keep in close touch with the local business community and act, as it were, as the interpreter, on the one hand to the business community of Government policy and on the other hand to the Government of commercial interests, and difficulties in relation to such policy.

Sir Bernard did not seem to have any very clear idea as to the exact type of man that he really most needed and would welcome suggestions.

In the course of discussion it was mentioned that it would be necessary, in connection with the preparation and execution of plans for spending Nigeria's share of the £5,000,000 vote, to set up some kind of planning and co-ordinating machinery in the Nigerian Secretariat, and it was suggested that the Economic Secretary, or whatever he should be called, would really be the Head, or at any rate, a member, of this organisation. It had originally been intended to address a despatch to certain Governments regarding this machinery (see paragraph 17 of the revised draft of the proposed circular despatch regarding the new Colonial Development Policy, circulated with Mr. Creasy's minute of the 9th of April). I understand, however, that it is not now proposed to do this, but instead to recast paragraph 17 of the draft circular, so as to refer in general terms to the need for each Government providing adequate machinery for co-ordination.

It is intended to send Sir Bernard Bourdillon a copy of the draft circular despatch before it is sent off and to invite his observations on it, and I suggest that the question of an Economic Secretary and various other matters connected with Colonial Development Policy and the future financial policy of Nigeria, should be left to be discussed with Sir Bernard Bourdillon, after he has seen the draft circular despatch.

Seen
G. L. R.
26/4

O. G. R. Williams
15. 4. 40

Yes. List accordingly.

I agree that it should be further discussed as proposed

Allen
A. J. S.
15.4

J. Lewis
15.4.40

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Extract from notes of discussion with Sir Bernard Bourdillon in Sir George Gater's room on the 30th April, 1940.

* * *

LS

Sir Bernard explained his idea of the functions of an Economic Adviser or Economic Secretary was that he should not be purely an adviser but would be fitted into the Secretariat, though his exact relations with the Financial Secretary and the salary which he would be paid were matters which would have to be worked out. His primary duties would, however, be to coördinate the activities of various Departments in connection with questions of development and welfare. Sir Bernard seemed to think that it would be difficult to build up from the bottom upwards an organisation for this purpose in the Secretariat much in the same way as the Economic Department had been built up in the Colonial Office, as in Nigeria they had not the same contacts as were available to us in the Colonial Office.

Sir George Gater expressed the opinion that it might be very difficult to get anyone suitably qualified at the present time, especially as many other colonies were also on the lookout for the same sort of man.

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NIGERIA

CONFIDENTIAL

Orig. on 38642/40 wa. 15
DUPLICATE

RECEIVED

26 MAR 1940

C. O. REGY

11 March, 1940.

Sir,

I have the honour to invite a reference to your despatch Confidential (3) of the 31st of January last on the subject of closer union between the four West African dependencies. This despatch and its enclosure were considered recently at a full meeting of my Executive Council. The views expressed below have the unanimous support of the Council.

2. At the outset I would venture to remind you that during my term of office as Governor of Uganda I was a strong supporter of the East African Governors' Conference, and on more than one occasion, in conversation with the then Under-Secretary of State, in semi-official correspondence, and, if my memory does not mislead me, in official despatches, had the temerity to suggest that that body was receiving insufficient support from the Colonial Office, and that steps should be taken to strengthen that support and to make the influence of the Conference on East African affairs more effective. I am nevertheless in whole-hearted agreement with the opinion of Lord Dufferin's Committee that actual federation of the four West African territories is out of the question. My reasons, and those of my Executive Council, for rejecting this idea as impracticable, coincide closely with those of Lord Dufferin's Committee, and it is not necessary for me to recapitulate them.

3.

THE RIGHT HONOURABLE

NATHAN MACKENZIE, P.C., M.P.,

SECRETARY OF STATE FOR THE COLONIES,

No.,

No.,

No.

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THE RIGHT HONOURABLE

MALCOLM MACDONALD, P.O., M.P.,

SECRETARY OF STATE FOR THE COLONIES,

Co., Co., Co.

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3. The placing of the administration of the Gambia under the charge of the Governor of Sierra Leone is a question on which I feel some diffidence about expressing an opinion. As however you have asked for my views I feel bound to say that on general grounds, provided that regular air communication between Freetown and Bathurst can be provided, there appear to be no arguments, save those of tradition and sentiment, against a change which would have a number of very obvious advantages, including that of solving, at any rate to a very great extent, the difficult question of staffing the Gambia services.

4. As regards the suggestion that a permanent Secretariat should be set up, charged with the duty of organizing not only conferences of Governors but also conferences of technical officers, there would certainly be insufficient work at present to occupy the time of an officer for more than an hour or two in the week at the outside, except just before and during such conferences. At the Governors' Conference held last August it was agreed, on the suggestion of Sir Arnold Hodson, that, wherever the Conference met, the Governor of Nigeria should always preside. Subject to the concurrence of my fellow-Governors, to whom I am sending copies of this despatch, I suggest that the Conference should be regarded as in permanent session, as in the case of the East African Conference, with the officer for the time being administering the Government of Nigeria as its Chairman and an officer of the Nigerian Secretariat as its Secretary. This "secretariat" might well be responsible for the summoning of conferences of technical officers and for arranging the details of such conferences, and, if this suggestion meets with your approval, I suggest that you should issue instructions to all four Governments that all correspondence

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on the subject of such conferences should be addressed to the Secretary to the Governors' Conference. I would further suggest that that officer should be authorised, as in East Africa, to address the Under-Secretary of State for the Colonies by third-personal note.

5. I find myself unable to support the suggestion that professional advisers should be attached to the Secretariat of the Governors' Conference. As regards the technical services, I do not imagine that it is intended that the proposed advisory officers should exercise any executive control over those services. I should strongly resist any such proposal. If their duties were to be purely advisory I consider that their time would not be fully employed unless they took over a very large share of the duties at present performed by your own technical advisers. I find myself in full agreement with the views of Lord Harlech on this point. As regards a commercial adviser, the idea would, at first sight, appear to have something to recommend it, but I am nevertheless not in favour of it. The time is clearly coming, if it has not already come, when Nigeria needs a whole-time adviser on Economic questions, and I hope to be able to discuss with you during my forthcoming leave, the question of appointing an Economic Secretary or Economic Adviser to this Government. I consider that the time of such an officer, who would need to have attached to him at least one statistician, would be fully occupied with Nigerian affairs.

6. I fear that I cannot consider myself qualified to express an opinion on the possibility of a limited Federation comprising the Gold Coast, Sierra Leone and the Gambia.

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END

7. I do not consider that any good purpose would be served by sending a Commission to West Africa to examine further the matters dealt with in this despatch.

I have the honour to be,

Sir,

Your most obedient, humble servant,

(Sgd.) B. H. BOURDILLON

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NIGERIA

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CATTLE IMPROVEMENT IN NIGERIA

CLOSED
UNTIL

Previous

See 30237/37.

Subsequent

R98	20.4
Mr. Thrale	20.4
R98	22.4
Mr. Thrale	22.4
Mr. J. Smith	-
Sir F. Stockdale	23/4
Mr. O.G.R. Williams	26/4
R98	15/6
Miss Hughes	6/6
R98	

FILE A.

(1945) Wt. 237/35. 24,000. 8/30.
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M^r. P. Smith (copy)
Sir F. Stockdale
M^r. O. G. R. Williams.

This is an interesting account
of experiments which are being
conducted in the Middle Belt and
Sokoto Provinces of Nigeria ~~in~~
with a view to the development of a
type of cattle having a high degree
of resistance to trypanosomiasis which
can also be used to economic
advantage by farmers; and also
into the possibilities of mixed farming
in these areas.

Assistance from the C.S.F. to the
extent of a grant of £3,400 was
made available in 1957 and the
most recent progress reports which
we have received from the Governor
are at (6), (7) and (10) on 30/14/59
which have attached.

My comments which the
Colonial Advisory Council may best
offer on this paper will presumably
find their way into this file and take
new form. I think we can? put by.
Chamberlay 22.4.

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COLONIAL ADVISORY COUNCIL OF AGRICULTURE AND ANIMAL HEALTH.

C.A.C. 520.

Cattle Improvement in Nigeria.

I circulate for the information of members an article published in "Tropical Agriculture" on Preliminary Notes on Cattle Improvement and the Possibilities for Mixed Farming in the Middle Belt and Southern Provinces of Nigeria, by J.W.R. Pender, Senior Agricultural Officer, Nigeria.

A.D. GARSON
Secretary.

Colonial Office,
29 Queen Anne's Gate,
London, S.W.1.

16th April, 1940.

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Preliminary Notes on Cattle Improvement and the Possibilities for Mixed Farming in the Middle Belt and Southern Provinces of Nigeria.

by J.W.R. Pedder.
(Senior Agricultural Officer,
Nigeria)

Introductory

For some years past the Department of Agriculture has advocated, for the Middle and South-Western Provinces of Nigeria, a system of green manuring, and has demonstrated that the fertility of the soil can be maintained by the use of a green manure crop. For various reasons the Nigerian farmer has not adopted this system to any extent, preferring to continue with his own method of shifting cultivation. Even in areas where the decline of soil fertility has already become very serious, e.g. Ogbomesho, green manuring has not been readily taken up, partly because the system involves greater labour and necessitates careful attention to the details of planting, weeding and after care, and partly because the land previously had been allowed to get into such an exceedingly poor state of fertility that either a green manure crop could not be grown successfully, or one crop was not sufficient to restore reasonable fertility. In addition, except for its value in maintaining the fertility of the soil a green manure crop had no apparent economic value.

So poor has the soil become in certain areas that some method of rejuvenation has become imperative, especially in areas in the South-Eastern Provinces where the population per square mile is high.

In many of these areas small shorthorn cattle are kept, but for many generations these cattle have been of no economic value to their owners and certainly full economic advantage

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advantage has not been taken of them. The animals have been allowed to run practically wild and to fend as best they can for themselves; management is non-existent and breeding from immature stock and inbreeding is rampant. Sale of the animals for meat is not generally common; their only value would appear to be the prestige that ownership confers and the provision of meat at ceremonial functions. These small shorthorn cattle, owing to their habitat, have acquired over countless generations a very high degree of tolerance to trypanosomiasis. They may therefore provide a good foundation for mating with larger animals which also possess a high tolerance, but which are not available in any quantity. It would seem obvious that whenever they can be kept, one valuable method of utilising them, as dung makers for the farm, must be demonstrated to the owners. In course of time this may lead to better stock management and consequently to natural improvement of the cattle provided disease is kept under control.

A farming system involving some type of mixed farming therefore seemed desirable for these areas. Two main lines of policy bearing a close relationship to each other were necessary:- (a) mixed farming systems, and (b) improvement of cattle. The second problem was as important as the first, because these little cattle of the Southern Provinces seemed too small to be used for ploughing.

Preliminary Enquiries.

The investigations, commenced in 1932, were begun at Ilorin in the Middle Belt of Nigeria, where conditions are intermediate between the North and the South in respect of tsetse and trypanosomiasis. The system then envisaged was a modified form of the mixed farming that was beginning to be successfully demonstrated and taken up by farmers in the Northern Provinces.

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At a very early date the difficulty of the problem became apparent. It was found that even in Ilorin, the mortality rate among Zebu cattle was very high, due mainly to trypanosomiasis and, after further unsuccessful attempts to use these Zebu animals from Northern Nigeria, it appeared that their use for general farm work in this area was not going to prove economically sound.

On the other hand an attempt was made to utilise the considerable indigenous cattle population in Ilorin Province and surrounding areas for our purposes. This attempt was attended with more success. Obviously local cattle have some tolerance to trypanosomiasis, but this tolerance was not sufficiently high to prevent fairly frequent breakdowns when they were worked. These animals also were therefore not entirely satisfactory for general use, but did indicate a possible solution to the cattle problem.

The next enquiry was to ascertain what line of breeding had been followed with the local herds whereby the animals exhibited a sufficient tolerance to protozoal infection to live in the area. The result of these enquiries among cattle owners indicated that forty or fifty years previously the cattle of this area had little or no hump, and only in recent years, with the Fulani penetration, had the animals become larger and more humped, due to a considerable admixture of Zebu blood through the more constant use of sires of that breed. Thus, in some areas which are comparatively free from tsetse the cattle do more nearly approach the White Fulani Zebu in appearance and conformation, whereas in others where contact with possible Zebu sires is not so common, or the incidence of tsetse and consequent trypanosomiasis is higher, the animals do not exhibit Zebu characteristics to anything like the same extent.

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The small shorthorn cattle of the Southern Provinces were of course known to exhibit considerable tolerance to trypanosome infection but it was ^{not} considered at that time that they could be of any economic value on account of their size and conformation.

Introduction of Cattle from Gold Coast.

In 1934, information was obtained from the Gold Coast on the cattle of that country. It was said that these animals were larger than the small shorthorn cattle of Nigeria were capable of draught work and possessed a high tolerance to trypanosome infection. These beasts, now known as the West African Shorthorn, are so named and described in the "Cattle of the Gold Coast" (Stewart).

In 1935 the Ilorin Native Administration purchased some of these cattle in the Gold Coast and brought them to Ilorin in order to try and assist in producing an animal which would be suitable for mixed farming. It was unfortunate that there did not seem to be any bovines in Nigeria, possessed of the necessary high tolerance to trypanosome infection which were large enough to be of real economic value to the husbandman. Admittedly there were individual animals which did partly meet these requirements but the numbers available were very limited and the degree of admixture of Zebu blood varied considerably.

The original herd of Gold Coast cattle consisted of 34 cows and heifers and four bulls. This herd was trekked across the country from the area around which it was purchased in the Northern Territories of the Gold Coast, to Ilorin in Nigeria, a distance of between 700 and 800 miles. The journey occupied some six weeks; only 3 animals were lost on the way. The trek was undertaken during the dry season when grazing was of the scantiest and water difficult to obtain. In spite

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of their long trek the breasts arrived in Ilorin in very fair condition, thus clearly demonstrating their hardiness. Soon after their arrival, however, an outbreak of contagious bovine pleuro-pneumonia nearly wiped out the herd. When this outbreak was under control towards the end of the year the herd was reduced to 12 cows and heifers, 6 calves and 4 bulls. With this number the preliminary investigations continued during 1936 under the auspices of the Ilorin Native Administration.

Only two of the Gold Coast bulls were adults; these were broken to draught and put to farm work, ploughing, cultivating and carting work which they were readily capable of performing without either loss of condition or apparent breakdown to trypanosomiasis. So satisfactory did they prove that the original intention 'to try to find the best cross between them and the Zebu cattle, and then try to fix it as a permanent breed' was not proceeded with.

The French authorities about this period reported the success which they had obtained with the Fouta Cattle (variously called Fouta N'Dama or Malinke) of French Guinea, in schemes for the improvement of local cattle in French Equatorial Africa. The Gold Coast Department of Animal Health also had had some experience of this breed and fully confirmed the opinion of the French authorities.

From other sources it was affirmed that the cattle of the Gambia possessed a high tolerance to trypanosome infection in that country and measurements which were obtained indicated that they were taller than those which had come to Nigeria from the Gold Coast.

The Ilorin Stock Farm Scheme.

During 1936 it became obvious that a system of mixed farming was an economic possibility in the Middle Belt and

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and might also be possible in some of the Southern Provinces if animals such as the Gold Coast shorthorns, possessing the necessary tolerance to environmental conditions were used. The outstanding difficulties at the time were the lack of knowledge of the degree of tolerance to trypanosome infection which known varieties of cattle possessed, the very limited numbers of suitable animals, the need for a further extension of experimentation on mixed farming problems and the fact that the local husbandman was unaccustomed to handling cattle. To overcome the scarcity of tolerance, the establishment of a large stock farm was proposed. This proposal was subsequently modified to a small central stock farm and several small self-contained farms (Unit farms) situated in various localities of Ilorin Province.

As a result of Sir Frank Stockdale's visit to Nigeria in 1936, a scheme was submitted embodying this latter proposal and ultimately a grant was made from Colonial Development Funds to cover the capital expenditure of the scheme, the Government of Nigeria undertaking to provide the recurrent expenditure.

The Ilorin Stock Farm Scheme was launched in 1937 when the funds became available and Government Agricultural activities in Ilorin Province became centred on the Stock and Unit Farms. As the scheme envisaged was of more than local importance and indeed affected the interests of Southern Nigeria generally, the Ilorin Native Administration handed over to the Government the land and stock, both live and dead, that they possessed as "Ilorin's contribution to Agricultural Development" and ceased to finance these activities. They also assisted very materially with land for Unit farms under the new scheme.

The scheme as approved was that there should be at Ilorin a small Central Farm consisting of 100 acres of arable

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arable land, which would "work out by field experiments, the farming and animal husbandry methods to be used on the Unit Farms". This farm would carry 40 cows and 20 working bullocks. Twenty Unit Farms were to be established at various points in Ilorin Province. Each Unit Farm was to be a holding for a farmer and his assistant, ten acres in extent, to be stocked with two cows, two work beasts and a yearling of either sex. Observations were to be made of the effect that varying environments had on the cattle. The methods of agriculture employed were to be those which had proved themselves economically sound by experiment on the Central Stock Farm. The scheme also took into consideration the purchase of further cattle from Gambia, from French Guinea, additional animals from the Gold Coast and cows from local sources to make up the numbers of adult stock necessary.

The Agricultural Department of Gambia on behalf of the Nigerian Government purchased ten bulls and, unfortunately, only one cow and one heifer were obtainable from among the cattle of that country. These beasts arrived in Nigeria towards the middle of 1938. At the beginning of that year a further consignment of cattle was purchased from the Gold Coast, but unfortunately it was possible to obtain beasts only in the Coastal area, where the cattle are not of such a good stamp as those originally bought in the Northern Territories. Also in 1938 some cows and heifers were purchased in Dahomey which all showed obvious Zebu characteristics but possessed a sufficient tolerance to trypanosome infection to warrant their use as foundation cows. Finally in 1939 a purchase was made of thirty Fouta cattle in the Fouta N'Dama area of French Guinea. This herd which consisted of ten bulls, two calves and 15 cows and heifers arrived in Nigeria in February, 1939.

Unit

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Unit Farms

For the areas of the Middle Belt and Southern Provinces where the introduction of mixed farming is envisaged Unit Farms are a necessary adjunct. The primary object of these farms is to ascertain over as wide a range of localities and environmental conditions as possible what economic use can be made of cattle in local farming practice. Once it is known that improved animals can live, then it is necessary to adapt them to agricultural conditions. These animals can live in the Middle Belt; but there are many areas in the Southern Provinces, where the small Nigerian shorthorn is found, where it still remains to be proved that a Gold Coast or Fouta can live. If improved cattle can live and can be used for draught purposes on the farm, then the possibilities for a more extensive form of mixed farming are opened up. If, on the other hand, they are not able to work, then the small shorthorn will be sufficient to supply dung for the farm and an adaptation of mixed farming must be evolved for the crop requirements of the area.

To investigate these problems Unit Farms have been established in ten areas of Ilorin Emirate and two in Oyo Province. These farms are being conducted on more or less the same lines, i.e. the farmer and at least one assistant live close to the holding and the cattle, consisting of two work beasts, two cows and youngstock, are housed within the farm. The arable area of the farm is ten acres, divided into acre fields. A system of cropping suitable to the locality is employed and a rotation is performed by moving one acre's crops to the next acre annually. This method of rotation has been found to be sufficiently simple for the ploughmen working these farms to follow with the minimum of supervision. The rotations and methods of cropping employed are not by any means

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Unit Farms

For the areas of the Middle Belt and Southern Provinces where the indigenous cattle are of the type known as the 'Zebu' or 'Friesian' type, the Unit Farm system is being introduced. The main object of this system is to provide a means of increasing the productivity of the land and the animals. The system is based on the principle of crop rotation and the use of manure as fertilizer. The land is divided into small plots, each of which is used for a different crop. The crops are rotated so that the soil is kept fertile and the animals are provided with a constant supply of food. The manure from the animals is used as fertilizer for the crops. This system is being introduced in the areas of the Middle Belt and Southern Provinces where the indigenous cattle are of the type known as the 'Zebu' or 'Friesian' type. The main object of this system is to provide a means of increasing the productivity of the land and the animals. The system is based on the principle of crop rotation and the use of manure as fertilizer. The land is divided into small plots, each of which is used for a different crop. The crops are rotated so that the soil is kept fertile and the animals are provided with a constant supply of food. The manure from the animals is used as fertilizer for the crops. This system is being introduced in the areas of the Middle Belt and Southern Provinces where the indigenous cattle are of the type known as the 'Zebu' or 'Friesian' type.

means fixed and in light of further experience may be radically changed. Each acre field is at present double cropped annually

It has been found that the five beasts at a Unit Farm will produce ten tons of farm yard manure per annum provided the animals are stall fed over the greater part of the year. Each cattle pen has a small fenced yard attached in which grass and rations are fed. Maize and sorghum straw and other waste products of the farm are trampled down into a fit state for addition to the bedding of the pen. Where possible in the rotation a half year green fodder crop is grown on which the animals are tethered, thus manuring that area. It is hoped that by the cultivation of fodder grasses in strips through the farm and on the boundaries it will be possible to maintain the stock on home grown grass throughout the year and so dispense with the necessity for any grazing outside the area. The economics of this type of farm are still under investigation and full details are not yet available, but it is expected that when this system is fully established it will be possible for the farmer to be self-supporting and that he will have food for his cattle, himself and his dependants, and have a considerable surplus of his farm and animal produce for sale.

In addition to this type of Unit Farm where cattle can be employed for work, others are being established in forest country at Abeokuta, Agege, Benin, Umuahia and Omtsha, which are at present stocked with the small Nigerian shorthorn.

It has not yet been found possible to work these small animals and these farms, perforce, have to be cultivated by hand, and the stock is only used to turn the waste products of the farm into dung. In course of time when the improved cattle become available they will be tested out on these farms. If these latter animals can tolerate the conditions sufficiently to allow them to perform work then animal drawn implements will be used for cultivation and the area under crops enlarged;

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the small shorthorn will be gradually replaced with their progeny by improved sires and with pure improved beasts.

Sites of Unit Farms.

In the preliminary stages of the scheme suitable sites had to be found for Unit Farms. The Senior Entomologist of the Agricultural Department made numerous tsetse surveys in Ilorin Emirate and finally certain localities were proposed. At this stage it became apparent that it would be difficult to obtain, in the comparatively small area of Ilorin, any great variation in environmental conditions or tsetse incidence, but as stock for Unit Farms were not then available this was not a pressing problem. Approval, however, was obtained to establish some Unit Farms in the Southern Provinces.

After further intensive surveys of the tsetse population in Ilorin Emirate ten sites for Unit Farms were decided upon and the erection of the necessary farm buildings and the clearing of the land was commenced. The Senior Entomologist evolved a system whereby each farm was classed according to the tsetse incidence, on or adjacent to the farm. In all farm areas tsetse had been found.

In 1938 three Unit Farms successfully completed their first farming year, one within the boundary of the Central Stock Farm at Ilorin and the other two in districts of Ilorin Emirate. During the year seven other Unit Farms were prepared and some stock sent to them. Unfortunately, owing to lack of suitable cattle, it was not possible to supply them with work animals until the beginning of 1939. The 1938 programme on these latter seven farms was therefore to prepare the farm area as far as possible by hand, to provide food for the animals and to observe what effect the conditions had on the cows and young stock at the farms.

In addition to these Unit Farms in Ilorin Emirate one complete Unit Farm was established early in 1938 at Moor Plantation,

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Plantation, Ibadan, and a start made in establishing further Unit Farms on the Agricultural Department's plantations at Abeokuta, Agege, Onitsha and Benin, these latter farms all being in forest or semi-forest country of the Southern Provinces of Nigeria. With the exception of the Unit Farm on Moor Plantation, stock for the farms consisted of the small shorthorn cattle of the locality. The main function of these farms, in their preliminary stages, was to study animal management and the effect of farmyard manure on the crops of the district.

At Umuahia in the South-Eastern Provinces work with cattle started towards the end of 1934 on the departmental plantation. Only three animals, a cow, an in-calf heifer and a bull, constituted the herd of small Nigerian shorthorns at that time. The object of keeping cattle at Umuahia was to see whether a modified form of mixed farming was possible in the Eastern Provinces and also to observe the effect of farm yard manure on the local crops. By further purchases and normal increase this herd now consists of 24 animals.

Breeds of Cattle.

As mentioned already there are at the Central Stock Farm numerous types of bovine possessing a tolerance to protozoal infection sufficient to be of value for mixed farming. These, which are being experimented with, are as follows:-

The small Shorthorn (Bos Brachyceros).

This type is the indigenous bovine of the Southern Provinces of Nigeria, a type which is found in the coastal and forest areas of many of the West African countries. It is a very small animal.

Gold Coast Shorthorns.

Fouta Longhorn from French Guinea

Gambia

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Gambia Longhorn.

It would appear that these animals are an offshoot of the Fouta with, probably, a plentiful admixture of Zebu blood.

Sanga (Ketaku, Kaiama and Borgu) from Dahomey. These animals exhibit considerably more Zebu points than the Gold Coast Shorthorn.

Zebu (Bos Indicus).

Management of Herds on Stock Farm.

For purposes of this investigation, cows of the Gold Coast Shorthorn, the Fouta Longhorn and the Gambia Longhorn are being bred to bulls of their own type, and there will be no crossing at present. The females of the small shorthorn and Sanga herds are being mated in turn with bulls of each of the three 'pure' breeds. In course of time this will give cross bred progeny from one cow by a bull from each breed. A study of the tolerance to trypanosome infection exhibited by these progeny should give some indication of the power each bull possesses to transmit that tolerance. As it is also desired to increase size as far as possible, heifer calves of all breeds are not being put to the bull till they reach the age of two and half years. Bull calves are being used for services only after they are two years of age and then only to a very limited extent. The bulls are not being worked till they are four years of age, as it has been found that young beasts worked earlier are liable to breakdowns to trypanosomiasis.

All young stock and work beasts on the Stock Farm are temperatured daily. As might be expected, temperature rises are more frequently recorded among the young animals and work beasts than among the adult females; consequently after three years' recording, routine daily temperatures of

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the latter are not now taken. In cases where a temperature of over 102°F. is recorded for any animal, a blood smear is taken, which is examined by a Veterinary Officer; a note is made in the animal's history sheet if trypanosomes are seen in the smear. Of the 28 calves born on the Stock Farm in 1938, 22 exhibited trypanosomes during the year; all but one recovered spontaneously; as tsetse has not been found on this farm, infection must have been caused by mechanical means.

Trypanosomes were recorded in blood smears from the work beasts. These animals graze off the farm and water where there are tsetse. The Sanga work beasts showing trypanosomiasis have had to be treated to effect a recovery, but the Gold Coast Shorthorn beasts and the young bulls sired by Gold Coast Shorthorn bulls from Sangacows have so far recovered from whatever infection they have had. This would seem to indicate that these Gold Coast sires are able to transmit some increase of tolerance to their progeny out of cross bred cows.

Beasts used on the farm are at work for five hours divided into two periods, morning and evening. They graze during the middle of the day, i.e. from 11 a.m. to 4.30 p.m. In addition to grazing the work animals are fed a ration of 3 lbs. to 6 lbs. concentrates per day according to the work performed, balanced as far as available foods allow to the requirements of a 600 lbs. beast. These foods consist mainly of cassava, sweet potatoes, maize, sorghum, groundnuts and various pulses. In addition to the work beasts, cows in milk young calves and young bulls are also fed a concentrate ration in addition to grazing. All other animals subsist on grazing alone except during the dry season when grass is scanty.

Future

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Future Developments.

The scheme, which will take many years to develop, is at present only in its initial stages. We still have to prove what type of bovine has the highest tolerance to protozoal infections; where it will be possible for cattle to live and be of economic value. Hand in hand with the preliminary investigations on stock, systems of mixed farming have to be evolved, to cover a wide variety of conditions and cropping, which will be suitable ultimately for demonstration to husbandmen.

Although there is very little definite knowledge of the effect of farmyard manure on the annual or permanent crops of the Southern Provinces, experimental work in the Eastern areas shows that a great increase in the fertility of the soil may be expected by applications of farmyard manure to farm land. Thus, at Umushia in a small scale trial the application of four tons of farmyard manure to a crop of yams increased the yield by 140 per cent, and a large scale trial indicated that there was considerable increase in the yields of both maize and yams by applications of both two and four tons of farmyard manure. The present indication is that a dressing of four tons of farmyard manure is economically better than two tons. Much work though has still to be done.

A very important part of the development work will be to demonstrate how to manage stock in a more enlightened manner. At present the husbandman's knowledge of this essential condition for animal welfare is extremely rudimentary, and it will take many years to prove its value to him and for him to adopt it; for the future agricultural development largely depends upon the health of the cattle in addition to their tolerance to protozoal disease, and in this connection much work will be necessary on problems of a purely veterinary nature.

Summary

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18
END

Summary.

For the purpose of the introduction of systems of mixed farming in the Middle Belt and Southern Provinces of Nigeria, several types of West African cattle are being tested in order to select animals with the requisite tolerance to the protozoal infection in those areas.

As a means of testing out these types of bovine small Unit Farms have been established in a number of areas of varying environmental conditions and tsetse incidence. Cropping schemes for these farms are evolved in accordance with local requirements and in relation to the capabilities of the cattle for economic agricultural work in each area.

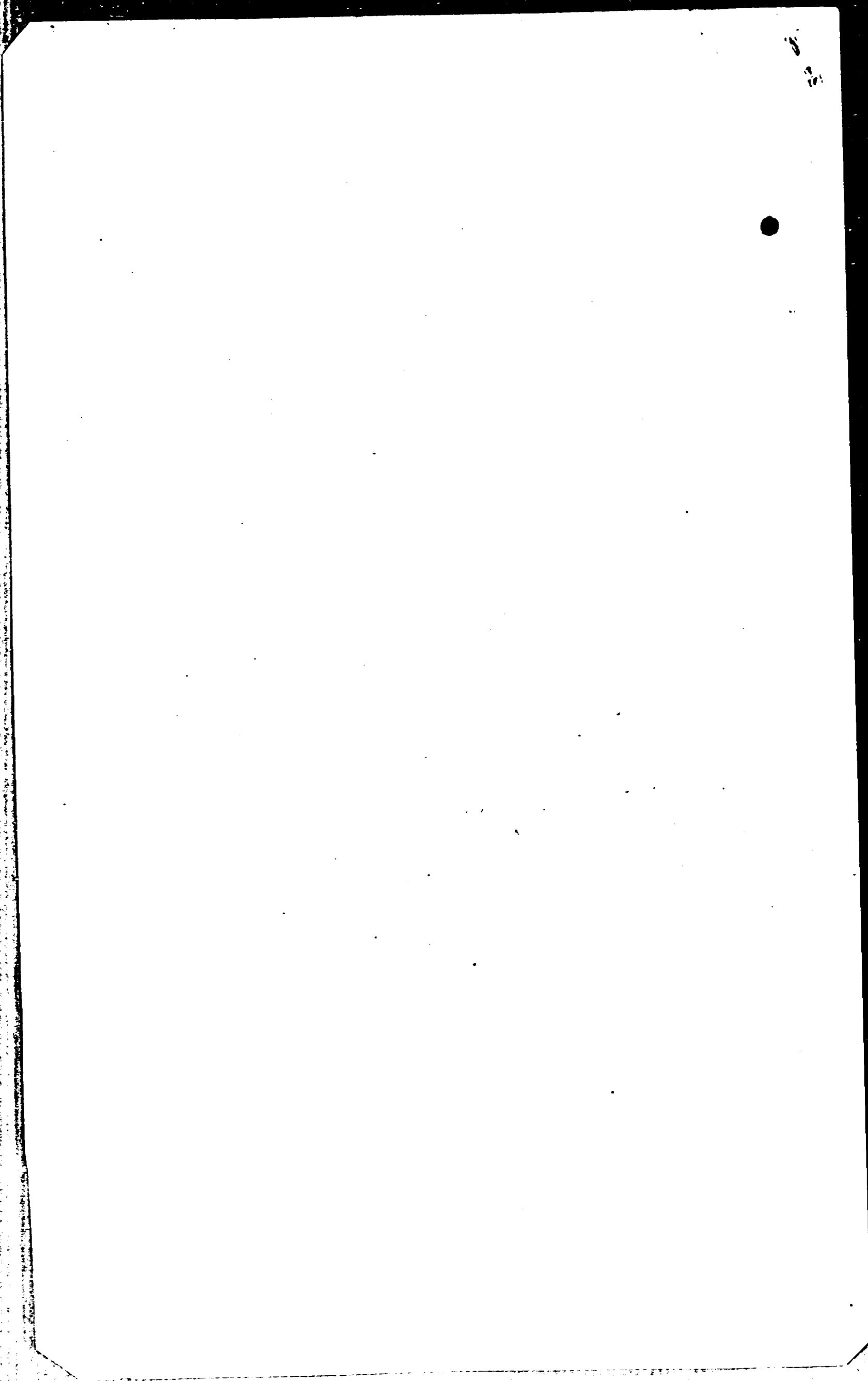
There are distinct agricultural possibilities with the West African Shorthorn imported from the Gold Coast and with the West African Longhorn imported from the Fouta N'Dama area of French Guinea.

The Zebu of the Northern Provinces has proved the least tolerant, and mortality rates with this type in an area of comparatively low tsetse density have been high.

The improvement of the native cattle of Southern Nigeria by the use of improved sires is to be undertaken and more modern methods of animal husbandry demonstrated.

The development of animal products for sale is envisaged in areas where at present meat is scarce and milk is not generally used for food.

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1940

NIGERIA

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NATIVE RESERVATIONS OF THE TOWNSHIPS IN THE NORTHERN PROVINCES.

Previous					CLOSED UNTIL				
Subsequent									
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	Lebrary Legal	25.4.							
	Mr. Thordley	26.4.							
	Mr. Duncan	30/4/40							
	Mr. O. B. Williams	2/5.							
	Mr. Thordley								

FILE A.

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G.S. Native Reservations
Townships
Reservations.

O.A.G. No. 314

12.4.40

Submits a draft O-in-C. for excluding the native
reservations from the jurisdiction of the Townships.
Requests reply by telegram.

Lily.
Please attach
copy of Regs. No. 8 of
1938 (Sec. 5).
L.M.H.
20/4

The Governor has been impressed by the desire of Africans living in the Native Reservations, which have grown up within the townships in the Northern Provinces, to take a more active part in their own local government than is possible under the forms of administration provided by the Townships Ordinance. The O.A.G. therefore proposes that these Native Reservations should be excluded from the jurisdiction of the townships and brought within the jurisdiction of the Native Administrations concerned. The proposal, which has been strongly challenged in Leg. Co. and in the Lagos press, is that Town Councils should be established for these areas having direct access to the superior Native Authorities. The criticism which has been evoked seems to have arisen from a misunderstanding, both of present conditions in the Reservations and of the effect upon these which the new proposals will have. The explanation given in Leg. Co. by the Chief Commissioner (see enclosure marked 'H') must, I think, have satisfied the critics and as things have turned out the present proposals can be regarded as a progressive step forward in accordance with already approved policy.

In para.6 of (1) the O.A.G. sets out the measures which will be necessary to give effect to these proposals, and the draft O.in C., which requires the Secretary of State's approval under Section 4(2) of the Native Authority Ordinance 1933, is annexed to (1) and marked 'C'. My only doubts about the draft O.in C. are:-

(1)

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For [] substitute
"provision shall
be made"
H.D.

A

(1) whether [(d) and (e) should not be made retrospective in order] to cover existing rights of occupancy originally granted by the Local Authority on behalf of the Governor: and

B

(2) whether, as seems from para.6 of (1) to be intended, some such words as "whose ^{personal} mode of life is that of the ^{personal nature} community" should not be included in (d) and (e).

I attach copies of ^{the} relevant ^{laws.} clause.

A reply by telegram is requested.

I pass through Mr. Duncan for whose advice on the legal issues we shall be grateful.

M. Thorneley
26.4.1940

In view of what the O.A.G. says in No.1, it would seem to be desirable to give effect to the present proposals.

The form of the proposed Order in Council (marked C) under section 4(2) of the Water Authority Ordinance 1933 is a matter for the Governor's own Legal Advisers; but, since it is merely an amendment of the O.i.C. No.15 of 1934 (marked A), the passage at X seems to be curiously worded.

We might say that, subject to the Governor's Legal Advisers being satisfied as to the wording of the proposed ^{amending} O.i.C. (C), the S. of S. approves it; and we might at the same time ask him to consider the points at A and B of Mr. Thorneley's minute of 26/4/40 above, as amended by me in pencil.

30/4/40

H. Duncan.

H. Duncan

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G. O.

- Mr. Thornley. 4.5'
- Mr. Duncan. 4/5/40
- Mr. Sidebotham. 6/5'
- Sir A. Burns.
- Mr. G. L. M. Clauson.
- Mr. C. J. Jeffries.
- Mr. A. J. Dawe.
- Sir J. Shuckburgh.
- Perm. U.S. of S.
- Parly. U.S. of S.
- Secretary of State.

C. D.
6 MAY
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No. 4.04.

Your despatch No. 314 of 12th April. Non-European settlements in townships in the ^{Northern} Southern Provinces. Terms of proposed amending Order-in-Council are approved subject to your Legal Advisers being satisfied as to the wording of the Order and subject to ~~the~~ consideration whether provision should not be made to cover existing rights of occupancy originally granted by the local authority on behalf of the Governor; and whether, as seems from paragraph 6 of your despatch to be intended, some such words as "whose general mode of life is that of the general native community" should not be included in (d) and (e).

DRAFT. TELEGRAM.

GOVERNOR
LAGOS

FURTHER ACTION.

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AIR MAIL.

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NIGERIA.

NO. 314

Government House,
Nigeria.

12 April, 1940.

RECEIVED
19 APR 1940
O. O. REGY

Sir,

I have the honour to address you on the subject of Townships in the Northern Provinces and more particularly in regard to those non-European settlements, commonly known as "Sabongaris", which have sprung up within them since their establishment.

2. Townships, with their Native Reservations, owed their inception to the Government's anxiety to protect the indigenous communities from too abrupt a contact with peoples, whether of European, African ("native foreigner"), or other race whose political outlook, culture and religion were foreign to their own. It was, at the time, clearly indicated that the only natives permitted to reside within Townships should be those in the immediate employ of Europeans or those engaged in trades dependent on the facilities afforded by the system of administration designed for such settlements, or which ministered to the needs of their inhabitants.

3. Economic and other circumstances have, however, resulted in the Native Reservations developing in a way very different from what was originally contemplated and in all such Townships today a large number of the population comprises Moslems of the Northern Provinces who are properly subject to the jurisdiction of Native Courts and for whose benefit Moslem Courts, or Courts with Moslem representation (i.e. "Mixed Courts"), have had to be constituted. Similarly,

THE RIGHT HONOURABLE
MALCOLM MACDONALD, P.C., M.P.,
SECRETARY OF STATE FOR THE COLONIES,
etc., etc., etc.

M.M.

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a majority of the inhabitants is liable to taxation under the Native Revenue Ordinance. Thus it will be appreciated that, neither judicially nor executively, has it been possible to treat the Native Reservations as separate entities although it had in fact been earlier contemplated that there could be no alternative to direct administration by the Local Authority assisted by his Advisory Board, and that British law must be administered within the jurisdiction of the Township.

4. The African in the Native Reservations is now anxious to take a more active part in the affairs of local government than is permissible within the framework of the administration as provided under the Townships Ordinance and this is only reasonable, since he is but asking for what has already been granted to the most backward of Native Administrations. The development within Townships of self-constituted 'Councils' bears witness to his ambitions and although such Councils are accorded semi-official recognition this confers little benefit either on the Councils themselves or on the Administration since they cannot be vested with any degree of executive or judicial responsibility and tend, in consequence, to function by way of memorials and petitions which often contain much that is both ill-considered and irresponsible. It is, nevertheless, evident that they are capable of reflecting public opinion and provide, in themselves, the material for evolving that measure of self-government to which such communities are entitled and which is unquestionably in the general interest.

5. In order to achieve this desideratum the first step must be the exclusion of the Native Reservation from the jurisdiction of the Township but here a difficulty arises, in

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in that these settlements include a number of persons who are not amenable to the Native Authority and Native Courts Ordinances (Nos. 43 and 44 of 1933): amenability is governed by the terms of Orders-in-Council Nos. 15 and 16 of 1934. At present, all plots within Native Reservations of Townships are held directly from the Governor on leases issued on his behalf by the Local Authority under Regulations 8 of 1918 (Laws of Nigeria, Volume III page 523) and the rents therefrom accrue to Government revenue.

6. In these circumstances it will be necessary to give effect to the following measures :-

- (a) The delegation to Native Authorities of power to issue leases on behalf of the Governor within the area of Native Reservations (to be determined by reference to a deposited plan) after their exclusion from Townships,
- (b) The subordination to the provisions of the Native Authority Ordinance of all persons resident within such areas whose mode of life is that of the native community and who reside on plots held as in (a) above.

Suitable amendment of Regulations No. 8 of 1918 will secure the first of the above measures but the second can only be effected by an amendment to Order-in-Council No.15 of 1934, by extending the present jurisdiction of the Native Authorities, and I have the honour to attach a draft Order-in-Council for your approval. As the Chief Commissioner of the Northern Provinces has represented that the enactment of this legislation is a matter of considerable urgency I would be obliged if you will convey your approval by telegraph.

7. It

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the one thing they did not enjoy was any active share in the local government; this it was designed to give them through the establishment of Town Councils which would be responsible for the administration of the settlements and which would in each case have direct access to the superior Native Authority; a proposal which has been warmly welcomed by the Emirs. I also attach a copy of the relevant extract from the speech of the Honourable Member for the Rivers Division together with the full reply given thereto by the Chief Commissioner, Northern Provinces. The judicial aspect I have already dealt with.

9. On grounds of general policy I have no hesitation in commending the steps it is now desired to take and which were approved by the Governor, in principle, some time before his departure on leave.

I have the honour to be,
Sir,
Your most obedient, humble servant,

C. C. Hoover
OFFICER ADMINISTERING THE GOVERNMENT.

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The following persons shall be deemed to be natives within the meaning of the Native Authority Ordinance, 1933, namely:-
 (a) All persons -
 (i) who permanently reside on land within the area of jurisdiction of the native authority with the permission, express or implied, of the native authority, given in virtue of any power which the native authority in any capacity may have to give such permission, and
 (ii) whose general mode of life is that of the general native community.
 (b) All persons not permanently resident within the area of jurisdiction of the native authority but who are within such area and whose general mode of life while therein is that of the general native community.
 (c) All natives of Nigeria -
 (i) who reside or are on land within the area of jurisdiction of the native authority as tenants

No.43 of 1933.

A 10

NIGERIA.

No.15 of 1934.

ORDER IN COUNCIL
 made under
THE NATIVE AUTHORITY ORDINANCE, 1933.
No.43 of 1933.

Under section 4 of the Native Authority Ordinance, 1933, it is hereby ordered by the Governor in Council, with the approval of the Secretary of State, as follows:-

1. Every native authority in the Northern Provinces shall, in addition to having and exercising all of the powers conferred upon or vested in native authorities by the Native Authority Ordinance, 1933, or any other Ordinance over persons who are natives within the meaning of the Native Authority Ordinance, 1933, have and exercise such powers over the following persons, namely:-

- (a) All persons -
 - (i) who permanently reside on land within the area of jurisdiction of the native authority with the permission, express or implied, of the native authority, given in virtue of any power which the native authority in any capacity may have to give such permission, and
 - (ii) whose general mode of life is that of the general native community.
- (b) All persons not permanently resident within the area of jurisdiction of the native authority but who are within such area and whose general mode of life while therein is that of the general native community.
- (c) All natives of Nigeria -
 - (i) who reside or are on land within the area of jurisdiction of the native authority as tenants

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... or employees of any person holding such land in
virtue of a right of occupancy granted in writing
or otherwise by the Governor or by some person,
not being a Native Administration, to whom the
Governor may have delegated the power to grant
such a right of occupancy, and

(ii) whose general mode of life is that of the general
native community.

2. This Order shall apply to the Northern Provinces of the
Protectorate (including that part of the Cameroons under British
Mandate which is administered therewith) and ^{shall} ~~shall~~ be deemed
to have come into operation on the 1st day of April, 1934.

ORDERED in Council this 3rd day of April, 1934.

(Sgd.) G. HEMMANT,
Officer Administering the Government.

(Sgd.) K.A. SINKER,
Clerk of the Executive Council.

2.

or employees of any person holding such land in
virtue of a right of occupancy granted in writing
or otherwise by the Governor or by some person,
not being a Native Administration, to whom the
Governor may have delegated the power to grant
such a right of occupancy, and

(ii) whose general mode of life is that of the general
native community.

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or employees of any person holding such land in virtue of a right of occupancy granted in writing or otherwise by the Governor or by some person, not being a Native Administration, to whom the Governor may have delegated the power to grant such a right of occupancy, and

(ii) whose general mode of life is that of the general native community.

2. This Order shall apply to the Northern Provinces of the Protectorate (including that part of the Cameroons under British Mandate which is administered therewith) and ~~shall~~ ^{shall} be deemed to have come into operation on the 1st day of April, 1934.

ORDERED in Council this 3rd day of April, 1934.

(Sgd.) G. HEMMANT,
Officer Administering the Government.

(Sgd.) K.A. SINKER,
Clerk of the Executive Council.

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NIGERIA.

No.44 of 1933

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No.16 of 1934.

ORDER IN COUNCIL

made under

THE NATIVE COURTS ORDINANCE, 1933.

(No.44 of 1933).

Under section 8 of the Native Courts Ordinance, 1933, it is hereby ordered by the Governor in Council with the approval of the Secretary of State, as follows:-

1. Every native court in the Northern Provinces, in addition to having jurisdiction within such territorial limits as may be defined by its warrant over persons and classes of persons who have ordinarily been subject to the jurisdiction of native tribunals, shall within such limits have jurisdiction over the following classes of persons, namely:-

(a) All persons -

(i) who permanently reside on land within the area of jurisdiction of a native authority with the permission, express or implied, of the native authority, given in virtue of any power which the native authority in any capacity may have to give such permission, and

(ii) whose general mode of life is that of the general native community.

(b) All persons not permanently resident within the area of jurisdiction of a native authority but who are within such an area and whose general mode of life while therein is that of the general native community.

(c) All natives of Nigeria -

(i) who reside or are on land within the area of jurisdiction of a native authority as tenants or employees of any person holding such land in virtue of a right of occupancy granted in writing or otherwise by the Governor or by some person,

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person, not being a Native Administration, to whom the Governor may have delegated the power to grant such a right of occupancy, and

(11) whose general mode of life is that of the general native community.

2. This Order shall apply to the Northern Provinces of the Protectorate (including that part of the Cameroons under British Mandate which is administered therewith) and shall be deemed to have come into operation on the 1st day of April, 1934.

ORDERED in Council this 3rd day of April, 1934.

(Sgd.) G. HEMMANT,
Officer Administering the Government.

(Sgd.) K.A. SINKER,
Clerk of the Executive Council.

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Questions by the Third Lagos Member
(The Honourable O. Alakija).

- 42.(a) To ask whether the attention of the Government has been directed to the Editorial of the "West African Pilot" of the 2nd of September, 1939, headed "AN OBJECTIONABLE POLICY" alleging that the Chief Commissioner of the Northern Provinces contemplates bringing the Non-Native Settlements commonly known as "SABON-GARI" in places like Kaduna, Zaria and Kano under the jurisdiction of the Native Administration of the above localities ?
- (b) Is it a fact that these Native Settlements commonly known as "SABON-GARI" were founded within the precincts of the township where such native foreigners as were not ordinarily subject to the jurisdiction of the Native Authority were to be allowed to reside ?
- (c) Is it a fact that the population statistics at Sabon-Gari, Kano, compiled in connexion with the 1938/1939 Tax Assessment reveal among other things the following figures ?
- | | | | |
|---|-----|-----|-------|
| Other Native of Nigeria | ... | ... | 4,757 |
| Non-Natives of Nigeria
(including Gold Coast,
Sierra Leone, Dahomey
and Fernando-Po) | ... | ... | 842 |
- (d) Is it a fact that most of the valuable properties at all these "SABON-GARIS" are owned by non-natives of Northern Provinces ?
- (e) Is it a fact that 90% of the inhabitants of these "SABON-GARI" are not natives within the meaning of the Native Authority Ordinance, No.43 of 1933, Section (2) ?
- (f) If so, will the Government be graciously pleased not to give effect to such recommendations (if any) as may be made ["West African Pilot" of the 2nd of September, 1939, refers.]

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it nor ordinarily so subject. The "Mixed Court", composed of members selected from the various tribes represented in the Sabon Gari will continue to function, but those who so wish will continue to enjoy complete liberty to take their cases direct to the Magistrate's Court. In general there has been of recent years noticeably close and cordial co-operation between the Sabon Gari community and the Emirs. The present proposals will make that co-operation more effective. It will be remembered that the inhabitants of the Sabon Gari in Kano already enjoy the amenities of electric light and a potable water supply provided by the Native Administration and closer connection with that Administration cannot fail to operate to the benefit of the Sabon Gari.

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18
Extract from the speech of the Hon. S.B. RHODES, delivered in the Legislative Council on the 6th March, 1940.

There is another point, Sir, and that is a point which deals with the Hon. the Chief Commissioner of the Northern Provinces. There has been a lot of agitation in the Press about the Sabon-Gari question. To approach this question I must approach it historically. When the British Government first came to Southern Nigeria there were no Africans available as clerks. They had to import from Sierra Leone, the Gold Coast and Lagos. Then as we all know Southern Nigeria was governed by itself. About 1900, when Northern Nigeria was formed clerks were recruited from Sierra Leone, the Gold Coast, Onitsha and Asaba. These people went up the North; they lived there for years; they settled there and they became a force to be reckoned with up in the North. The word "Sabon Gari" means a new town. That town was created for these people who would not mix with the Hausas. Now, Your Excellency, within the last two years we have been hearing a lot about this question. Your Excellency, I fail to see why, if all these years these people have been given a town for their own and are under the Central Government, they should now be put with the Hausas. Your Excellency, it is not a good feeling. I would not like to be there. I do not like the idea of treating the people in this way after they have been taken away from their homes. They have been there; they have settled there and are quite happy. To-day there is a war in Europe; what is the origin of that war? Self-determination, minority questions. That is what happened in Czechoslovakia. Now, Sir, I am saying that in Nigeria we should not create an atmosphere of dissatisfaction; the people do not want the change and it should not be forced on them.

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Extract from the speech of HIS HONOUR T.S. ADAMS, C.M.G., delivered in the Legislative Council on the 7th of March, 1940.

There is another point, Sir, and that is a point which deals with the Hon. the Chief Commissioner of the Northern Provinces. There has been a lot of agitation in the Press about the Sabon Gari question. To approach this question I must approach it historically. When the British Government first came to Southern Nigeria there were no Africans available as clerks. They had to import from Sierra Leone, the Gold Coast and Lagos. Then as we all know Southern Nigeria was governed by itself. About 1900, when Northern Nigeria was formed, clerks were recruited from Sierra Leone, the Gold Coast, Ontario and Assam. These people went up into the North. They lived there for years; they settled there and their children became a force to be reckoned with up in the North. The word "Sabon Gari" means a new town. That town was created for these people who would not mix with the Hausas. Now, Your Excellency, within the last few years we have been hearing a lot about this question. You, Your Excellency, I fail to see why, if all these years these people have been given a town for their own and under the Central Government, they should now be put with the Hausas. Your Excellency, it is not a good feeling. I would not like to be there. I do not like the idea of treating the people in this way after they have been taken away from their homes. They have been there; they have settled there and their children are to-day there as a way in Europe; what is the point of that? Self-determination, that is the point. I think that what happened in Nigeria was that an error was made in Nigeria. We should not create a separate sphere of administration; the people do not want it. It should be one for all and it should be based on them.

Extract from the speech of HIS HONOUR T.S. ADAMS, C.M.G., delivered in the Legislative Council on the 7th of March, 1940: # 19

Though, Sir, we give him credit for complete sincerity, and put down his mistakes to a lack of accurate information, the hon. the Member for the Rivers Division drew so misleading a picture of the present status of the Sabon Gari and the steps which the Government has decided to take to give greater responsibility and greater representation to those communities, that it is necessary for me to deal with his speech point by point.

The hon. Member began with a reference to Czechoslovakia, and it will be sufficient to dispose of that suggestion - it was nothing more - by pointing out that no member of this Council can see any resemblance between Field Marshal Goering and the somewhat slimmer figure of the Commandant of the Nigeria Regiment, or any similarity whatever between the Head of the Translation and Publishing Bureau in Zaria and Dr. Goebels. It is probably unnecessary for me to pursue this dissimilarity any nearer home.

From that he made the astounding statement that Nigerians and Hausas cannot mix. I have sometimes wondered what hon. Members mean when they say Nigerians.

It would seem from the speech to which I am replying that "Nigerian" applies only to certain southern races and that one might say that the North is north, the South is south, and the two can never meet. The hon. Member may be right - the future will show that. He may be wrong. But in one thing he is very definitely wrong: at the present day, all over the Northern Provinces, we have members of the races in Southern Nigeria living among those of the North peaceably and

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Extract from the speech of HIS HONOUR JUDGE O. A. ...
 delivered in the Legislative Council on the 17th of March
 1949

Through, Sir, we give him credit for complete
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The hon. Member began with a reference to the
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 the Sabon Gari and the somewhat similar situation
 of the Government of the Nigeria region of the
 north, whatever the head of the Government
 and Fulfuling House in Sabon Gari and Dr. ... It is
 probably unnecessary for me to pursue this similarity
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From that he made the astounding statement that
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 South is south, and the two can never see the hon.
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 wrong: at the present day, all over the Northern
 Provinces, we have members of the races in question
 living along those of the North peacefully and

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happily, and showing on both sides that mutual
 confidence which is necessary to trade and social
 intercourse.

The members of the Southern races who live in the
 Northern Provinces are not shut up in Sabon Gari as in
 the Middle Ages Jews were shut up in a ghetto. They come
 under the jurisdiction of the Native Authorities and
 very very seldom does any difficulty whatever occur.
 So far as I have been able to judge, there are fewer
 complaints from those that live under those conditions
 than those who have to look to the local authority for
 their administration.

From that point he slipped down the slope of error
 a little further by talking about this as a minority
 question. What we mean by a minority question is that
 there are members of a race, in a minority, living under
 the control of another race which is in the majority,
 unable to make use of their own language, their own
 customs, having no use of their own schools, having
 no share or little share in either local or central
 administration. That is no description whatever of the
 communities in the Sabon Gari. They have their own
 customs, they have their own schools, they have their
 own Courts, but they have not hitherto had a really full
 share in the local self-government, and no share in the
 Native Administration. They have a couple of members
 on a purely advisory board which has no authority what-
 ever. We propose that they shall have a Council of
 their own, a Town Council responsible for the services
 of the town, responsible for drawing up and submitting
 to the Native Authority a budget for the expenditure
 of their town and later on expending such money as can
 be allowed for those circumstances.

They will continue to have their own Court. More
 and more these communities are taking their disputes to

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happily, and showing on both sides that mutual confidence which is necessary to trade and social intercourse.

The members of the Southern race who live in the Northern provinces are not shut up in Sabon Gari as in the Middle Ages Jews were shut up in a ghetto. They come under the jurisdiction of the Native Authorities and very very seldom does any difficulty whatsoever occur. As far as I have been able to judge, there are fewer complaints from those that live under those conditions than those who have to look to the local authority for their administration.

From that point he slipped down the slope of error a little further by talking about this as a minority question. What we mean by a minority question is that there are members of a race, in a minority, living under the control of another race which is in the majority, unable to make use of their own language, their own customs, having no use of their own schools, having no share or little share in either local or central administration. That is no description whatever of the communities in the Sabon Gari. They have their own customs, they have their own schools, they have their own Courts, but they have not hitherto had a really full share in the local self-government, and no share in the Native Administration. They have a couple of members on a purely advisory board which has no authority whatever. We propose that they shall have a Council of their own, a Town Council responsible for the services of the town, responsible for drawing up and submitting to the Native Authority a budget for the expenditure of their town and later on expanding such money as can be allowed for those circumstances.

They will continue to have their own Courts, more and more these communities are taking their decisions to

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their own Court rather than to the Magistrate's Court. That is only natural. It is a reasonable development. They take it to people who have an intimate knowledge of their customs and their difficulties and can with much greater ease reconcile differences than can the British Officer who has been doing it hitherto. Not only that, but they will be able to have direct access to the Emir's Council. The Emir of Kano and the Emir of Zaria have both told me that they hope that the representative of the Council of the Sabon Gari will attend meetings of the Emir's Council (particularly when the budget is to be drawn up) regularly, once a month, and on any other occasion when any matter affecting the Sabon Gari is to be discussed. It means that these communities will have, from the beginning of next month, a real body to look after their own interests, and a real share in the larger administration which must affect their own comfort, their own trade and their livelihood in every way.

And here I may refer to a criticism made by the hon. the Third Lagos Member. He thought that possibly members of some of these communities might be forced to put their grievances, and possibly be prosecuted, before what he called a Native Court. The Court arrangements will remain exactly as they are now. There is the Alkali's Court for the Moslem community, there is the Mixed Court for other races, and there still remains the Magistrate for such persons as wish to go to him. It is a natural development that many British subjects will take their cases to the Native Court, but we do not insist on it. There is no compulsion whatever, and to go as far as the hon. Member asked and prohibit by legislation any British subject going before a Native Court, which he can legally do, seems to me to be depriving him of a right which he is perfectly justified in exercising if he wishes, and I

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4. 22

have made enquiries and I find that in the Colony outside Lagos British subjects go before the Native Courts - go before the Native Courts of their own free will, and I cannot see why communities in the North should be deprived of a privilege to which the hon. Member sees no objection in the Colony.

The next point made by the hon. Member for the Rivers Division was that by the change the communities of the Sabon Gari are going to lose their identity. It is the exact opposite: they are going to get their identity. At the present moment they are merged with two other units in an advisory council. In future, as one unit, they will have their own Council and their own means of approaching both the Emir and the Resident.

I do not think the hon. Member realises the extent to which the Native Administrations at the present time are carrying out the services in the Sabon Gari. I do not think he realises that there is a village Head of the Sabon Gari appointed by the Emir, and the changes - external changes - the changes that will affect the daily life of the people when the change takes place at the end of this month, will not be noticeable. It will be noticeable, however, when they feel that they can go to the Native Administration and say, You have got some reserves left, what about spending a little of them on our town? If I may say so, I think they will usually find the Emir less hard hearted than the Financial Secretary; but there has been one difficulty, and it is a difficulty which I never anticipated and which I very much regret exists. As a result of several conversations with members of these communities, we find that there is a strong atmosphere of distrust between the different races. A member, an Ibo, said he strongly objected to a Yoruba being on the Council because he did not trust him. It appeared that both of them equally, if not more, distrusted another person who came from the Gold Coast.

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5.

23 END

But surely it is the duty of the Government to provide means to reduce that distrust, and by giving them a common object and helping them to work together, to make them realise that they are members of one community. When it is their duty to see that the town in which they live is healthy, is well laid out, has proper supplies of water and electricity, and when they are in a position to beautify their town, - make it a place of which they can be proud - I am sure that they will find that their differences will grow less and that they have much more in common than they thought.

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65.

Law Office
Kensal

1. O.A.G. Tel. 504 *copy* _____ 25.5.60.
Tele. tel. sent to Sir G. Broadbridge by Col. Foley protesting
against the inadequacy of Nigeria's war effort.

2. Sir G. Broadbridge *5/0* _____ 29.5.60.
In a copy of 1 for cons.

To Sir G. Broadbridge (Rashed.) *7/0* _____ 29.5.60

DESTROYED UNDER STATUTE

I can well understand the feelings which have prompted Colonel Foley to send this telegram to Sir George Broadbridge; feelings of exasperation at being so far away and apparently so powerless to contribute in practical form to the immediate effort that is needed in this country to stave off disaster. Nevertheless it is a fact that the people of Nigeria have got to face up to. It is true that a number of Europeans with military training were disembodied several months ago and it is sufficient reply to note that this step was considered necessary by the Government to conform with the policy which had been laid down by the Secretary of State at that time. The list of reserved occupations was drawn up in accordance with that same policy and the Governor must be the sole judge as to how the man-power of the territory had best be utilised to accord with established policy.

An important change of policy is, however, indicated in the Secret telegram attached and we must rely upon the O.A.G. to use his own discretion in the adaptation of this new policy to conditions in Nigeria. So far as I am aware we cannot usefully add to what is said in that telegram at present.

Mr. Poynton, with whom I have discussed this matter, tells me that the question whether the recent amendment to the Emergency Powers Act enabling conscription of persons and property in this country for all purposes is applicable to the Colonies, or, if not, whether it is desirable that steps should be taken to make it so, is at present under consideration ~~in~~ the General papers. He also tells me that the War Office do not want Europeans from the Colonies to return home to join the Forces here as they have insufficient equipment and training facilities to cope with greater numbers than are becoming available at regular intervals under the conscription scheme.

We clearly cannot divulge details of future troop movements in Africa nor can we give any indication of the effect that this will have on Nigeria's man-power. I therefore suggest, with Mr. Poynton's concurrence, that we can only explain generally to Sir G. Broadbridge that what the Nigerian Government has ~~not~~ done, of which Colonel Foley complains, was in accordance with approved policy during the first eight months of the war; that the events of the last three weeks have necessitated an important change in policy of

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of which the O.A.G. has been fully informed; and that the Secretary of State is confident that the O.A.G. is taking and will continue to take all necessary steps to give effect to the changing needs of the situation.

I submit a draft for conson.

As regards the question asked in the last sentence of (1) I do not think that we can say more than has already been said in the Secret telegram attached; but Mr. Woolley is obviously worried by the telegram to Sir G. Broadbridge which I hope will not be given the publicity asked for, and I think we should reassure him by telegram saying that it is not possible at present to go beyond what has been said in the Secret telegram attached, and that the Secretary of State is fully confident that the best use will be made of the available man-power in Nigeria in accordance with the change of policy indicated therein. Perhaps the file can be recirculated for consideration of this question after a reply has been sent to Sir G. Broadbridge.

Chamley
30.5.40.

As regards A/ and B/ I can now add the following, since Mr. Thrusley and I discussed.

It has now been ruled on the general pt to which Mr. Thrusley refers that our policy should be that the very wide powers over person & property conferred by the new Act should not be extended available automatically to Col. Govts but that they may be allowed to have them if they make out a case. I doubt if it is necessary in Nigeria.

As regards B- while I understand from earlier correspondence & recent telephone conversations that the position is as stated, a sp letter was sent to Col. Wood, at his hq. last night on this question of policy & his reply sh^d settle the point definitely in a few days.

I agree with the draft as amended by Mr. Calder, and (as regards Emergency Powers Department) Sir G. Broad, etc. see.

Adams
31/5/40.

Col. Foley is a tin mine manager who is

3
keen on military service and has been released to go to East Africa with the R.W.A.F.F. But we cannot release many Europeans from the tin mines without impairing the tin output which is a vital war contribution.

(Sgd.) J.A. CALDER.

31/5/40.

I think that there was a little misunderstanding about the 1940 Defence Act. I have got the papers and am sending on with an explanation.

(Intld.) H.G.B.

31/5/40.

(Sgd.) O.G.R. WILLIAMS.

31/5/40.

Our proposed circular telegram giving the new line of policy should help. I have added a paragraph on this.

(Telegrams like this strengthen my conviction that the Governor of Nigeria ought to be at his post. I am raising this separately.)

(Intld.) A.J.D.

1/6/40.

X
The last paragraph of the draft, which was added by Mr. Dawe, depends upon the Secretary of State's view of the draft circular telegram on policy which is being submitted separately.

and
3/6/40.

s. 98. app^d to
draft let referred to at X
Draft letter amended to conform &
despatched. *Operations* 4.6.

H. G. Broadbridge to (2 amed) - 4.6.40.

4/12/40 # 5. Extract from the 'Financial Times' 31. 5. 40.
6 2 Nigeria - lang. - (W. 4) - C. H. C.

11 JUN 1940

MM

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44

C. O.

30467/40 Nigeria

- Mr. Thornley. 30/5.
- Mr. Poynton. 31/5.
- Mr. Calder. 31/5.
- Sir G. Bushe. 31/5.
- Mr. Williams. 31/5.
- X Mr. A. J. Dawe. 1/6.

For signature by the Secretary of State.

- Sir H. Moore.
- Sir G. Tomlinson.
- Sir J. Shuckburgh.

Downing Street,
June, 1940.

- X Permt. U.S. of S. 3/6/40
- X Parly. U.S. of S. 3/6/40
- X Secretary of State.

DRAFT.

(2)
SIR GEORGE BROADBRIDGE, Bart.,
K.C.V.O., M.P.,
House of Commons.

.....

In reply to your letter of the 28th of May enclosing a cable from Nigeria, I should first of all like to say that I can well understand the feelings of exasperation that must beset the minds of our fellow-countrymen overseas like Colonel Foley at their seeming inability, being so far away, to contribute to the immediate effort being made here to defend this country and to prosecute the war. But I can assure you that the Nigerian Government have been, and still are, doing all in their power

FURTHER ACTION.
Copy Nigeria
Copy Gov. for infn.
L.F. ref. (1).

Copy to Nigeria - 6-

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power to ensure that the territory's war effort shall be as effective as possible in accordance with the policy so far laid down in the Colonial Office after consultation with the other responsible Departments of H.M.G. As you ~~are~~ probably ^{known} aware, during the first eight months of the war the policy was to release for special war work only such officers in the service of the Government as could be spared without the necessity for curtailment of social services generally or normal projects of development. The same policy has been applied as far as possible in all non-Government enterprises the continuation of which was an essential part of the Colony's war effort. In the case of Nigeria the continued output of tin ore is one of the most important war contributions it can make. It was in accordance

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accordance with this policy, therefore, that the reserve list of occupations was prepared and also that it was decided some months ago that certain Europeans with military training should be disembodied from the Nigeria Regiment in the belief that they would be more usefully employed in other capacities.

The events of the last three weeks have, however, necessitated an important change of policy which now recognises that military requirements are of paramount importance. This has, of course, been explained in full to the Acting Governor of Nigeria and I am confident that he is taking and will continue to take all necessary steps to give effect to the changing needs of the situation.

As regards the application of the Emergency Powers (Defence) Act, 1940, to the Colonies, you may like to know that steps are being

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being taken to arrange for the Colonial Governors to be given similar powers to those conferred by the Act on the Executive in this country: but I would ask you to treat this as confidential pending the issue of the necessary Order in Council.

I would add that I ~~am at this moment also~~ ^{have just issued} considering ~~the issue of~~ general directions to Governors for publication in the Colonies setting a new course for Colonial effort in the war which should be of help and reassurance to our people overseas.

.....

see my
minute
book

*temporarily allocated
for reference only. 6*

34396/40 M.A.

CYPRER TELEGRAM from the Secretary of State for the Colonies to the O.A.G's. of (1) Nigeria, (2) Gold Coast, (3) Sierra Leone, (4) the Gambia, (5) Kenya, (6) Uganda, (7) Tanganyika, (8) N. Rhodesia and (9) Nyasaland.
(Sent 10.0 p.m. 15th May, 1940.)

IMMEDIATE.

- | | | | |
|-------------|---------|-------------|---------|
| (1) No. 434 | SECRET. | (6) No. 73 | SECRET. |
| (2) No. 320 | " | (7) No. 249 | " |
| (3) No. 132 | " | (8) No. 119 | " |
| (4) No. 66 | " | (9) No. 104 | " |
| (5) No. 272 | " | | |

[] to Nigeria only.

My circular telegram of 21st September and my circular telegram of 3rd October unnumbered and my secret telegram No. 403. Events of last few days and increasing gravity of situation have necessitated immediate reconsideration of policy in respect of release of civil personnel in Government service for duty with military forces. Existing shortage of officers and British N.C.O's in East and West African forces and difficulties of obtaining suitable personnel from War Office resources now make it imperative that, unless there is very decisive reason to contrary of which you should be the judge, suitable individuals should be released forthwith at request of local commanders even though this may involve further curtailment of existing administrative and other services or the risk of impairing their efficiency.

To Nigeria and G. Coast requirements of military commanders. You will appreciate need for immediate steps to meet only.

To all. I realise that this may cause considerable disturbance and inconvenience to the machinery of civil Government but at present military needs are paramount and it is essential to complete military establishments wherever practicable with least possible delay.

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8

CYPHER TELEGRAM from the O.A.G. of Nigeria to the
Secretary of State for the Colonies.
Dated 25th May. Received 4.8 p.m. on 26th May, 1940.

IMMEDIATE.
No. 504. Confidential.

Following telegram has been sent to-day by
Colonel Foley, Mine Manager Jos to Sir George
Broadbridge M.P., begins.

All those having interests of England and
Empire at heart gratified and heartened National
Government has conscripted persons and property, but
bitterly disappointed it did not apply to Nigeria.
Labour and capital called upon work day and night
seven day week in England, yet Empire Day here is
public holiday Government offices, banks and
trading firms closed. Europeans with military
training disembodied some months ago from Nigerian
Regiment have been officially informed that they are
not likely to be re-embodied. Men here deeply
conscious of all that this war means to England and
Empire urge strong representations be made to the new
Secretary of State for the Colonies to bring Crown
Colonies' effort into line with Mother Country.
Nigeria's present contribution of service extremely
disproportionate to its ability. Reserved list of
occupations in Nigeria needs drastic revision many
able-bodied Europeans Government and non-Government
within age groups should be conscripted and can be
spared from service in Nigeria provided remainder work
on lines adopted in Mother country. Particularly
desirous give fullest publicity contents this telegram
English and West African papers if you think desirable
and beneficial telegraph reply. Am leaving for
East Africa earliest to render services if possible.
Any correspondence will be forwarded from here.

C.O.

583

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Faint, mostly illegible text, possibly a telegraphic message or document fragment.

Copy of 34396/40 M.G.
COPY FOR REGISTRATION

9
END

CYPHER TELEGRAM from the O.A.G. of Nigeria to the Secretary of State for the Colonies.
Dated 25th May. Received 4.8 p.m. on 26th May, 1940.

Immediate.
No. 504 Confidential.

Received in R18
99/5 at 11 a.m.

Following telegram has been sent today by Colonel Foley, Mine Manager Jos to Sir George Broadbridge M.P. Begins.

All those having interests of England and Empire at heart gratified and heartened National Government has conscripted persons and property, but latterly disappointed it did not apply to Nigeria. Labour and capital called y upon work day and night seven (? day) week in England, yet Empire Day here is public holiday Government offices financiers and trading firms closed. Europeans with military training disembodied some months ago from Nigeria Regiment have been officially informed that they are not likely to be re-embodied. Men here deeply conscious of all that this war means to England and can I urge strong representations be made to the new Secretary of State for the Colonies to bring Crown Colonies' effort into line with Mother Country. Nigeria's present contribution of service extremely disproportionate to its ability. Reserved List of Occupations in Nigeria needs drastic revision many able-bodied Europeans Government and non-Government within age figure conscripted and spared from service in patrolling provided the remainder of the work on lines adopted in the mother country. Particularly desirous of fullest publicity of the contents of this telegram English and West African papers if you think desirable and beneficial telegraph reply. Am leaving for East Africa earliest to render services if possible any correspondence will be forwarded from here. Ends.

? with
conson
a gen. H
quantity

You are aware that I have under consideration the question of recalling to military service at once considerable number of European personnel to provide for six months wastage in offices of East Africa contingent. I should be grateful however for indication of future policy with regard to utilisation of man power in Nigeria in the light of the present situation.

34396/40

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Faint, illegible text, possibly bleed-through from the reverse side of the page. The text is arranged in several paragraphs and is difficult to decipher due to low contrast and noise.

1940
Nigeria

No. 30469

SUBJECT.

National Service Legislation

CLOSED
UNTIL
1191

Previous

Subsequent

see 32306/40 p. 10
1941

FILE C

Wt. 253.7 5879 10m 10/51 TCP/JR

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So. ACF
Major Whitfield.
Mr. Poynton.

Mr. Calver
Mr. Dawe.

x + possibly also
to para 3 of Circ. 61
No 91 of 11 June
about "mex. pass"

I annex a draft telegram which Mr. Sidebotham has prepared regarding compulsory military service in West Africa. At the beginning of the draft space has been left for insertion of appropriate references. Presumably these should include the recent circular telegram (if it has already gone off) about the extension to Colonial Governments of general powers to dispose of the services and properties of the inhabitants and, in the case of Nigeria, there might be reference to the recent telegraphic correspondence regarding the proposal to raise two new Battalions; In the case of the Gold Coast, to the telegraphic correspondence about the depot strength of the Gold Coast Regiment making up wastage, and perhaps also to the telegram which I understand is under consideration proposing the raising of an additional Battalion in the Gold Coast.

Major Whitfield would perhaps insert particulars of the age limits in the draft where blank spaces have been left. The correspondence about military conscription in Straits Settlements will be found on 13032/6/40 General Defence. Action is required on No. 14 on that file which has only just been attached to file.

D. G. R. Williams

13.6.1940.
I was interested to learn that compulsory liability in Africa is under consideration. It has a RWAFF interest.
The ages for compulsory service are:-
United Kingdom between 18 and 41.
Kenya..... between 18 and 45, but the Kenya Defence Force has from 18 to 55.
Nyasaland..... between 18 and 55.
S. Rhodesia..... between 18 and 55.
S. Settlements..... between 18 and 55.
Uganda - - - - - between 18 and 45
It will be seen that, generally, the upper age limit is set much higher than is the case in the United Kingdom.

N. Rhodesia - 18 to 45

I think that 45 years is quite high enough with regard to West Africa and certainly is high enough for compulsory service in the R.W.A.F.F.

I would, therefore, suggest 18 to 45 and leave it to any colony to represent the desirability of a higher upper limit if they consider it necessary but, in West Africa, there is no settler population and there would be very few persons over 45 who would be of military value to the R.W.A.F.F.

I have discussed with Major Whitfield the ages. *P.T. Cole*
13.6.40

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Sec. of State

Sir C. Parkinson

✓ We have now got conscription in all the East and Central African territories except Tanganyika. I have raised with the West African Department the question whether it should now be introduced for Europeans in the West African Colonies.

This is being gone into in detail: but I understand the view taken is that there would be definite advantages in introducing it. It is expected that we shall raise new battalions in the Gold Coast and Nigeria: and there will be a great need for white officers. These must be found locally: and it would be an advantage if the white personnel available could be called up for service in an orderly manner. We have reason to believe that the commercial firms would welcome this as we have now got to a point with the volunteering system which leads to all sorts of injustices and inconveniences.

I have no idea what Sir Bernard Bourdillon's reaction would be. But I should like to suggest that if the Secretary of State approves the idea in principle he should raise it with Sir Bernard this morning: and, if Sir Bernard has no strong objections, indicate that he is keen on the idea being pursued. This I think would help us.

A.J.S.

13.6.40.

Provisionally I think there would be advantage in conscription for Europeans in W. African Colonies.

accl
13.6.40

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0.5 Title
Compulsory Service!

4

O.A.G. Tel. No. 562 Secret. 12.6.40
Requests that copies of U.K. National Service legislation may be
forwarded by next air mail in connection with the proposed
Compulsory Service Bill.

This tel: has crossed our circular tel
no 94 (copy attached) & anticipates
the proposal for conscription of Europeans
in the S/P tel. to H.A. Govt: sent on to
you this morning before I knew of this
tel from Mr. Walley.

I shall be inclined to wait until
the tel about European conscription is
ready to go & as the answer in
present telegram by expressing approval
in general but refer
to the circ. no 94 & our tel. ref to
European conscription - Our reply shall
be repeated to the O.A.G. Govt.

I am not sure that in view of the
two tel: requests to advise O.A.G. will need
copies of all the legislation ref for which
he asks - but it would be as well to send him
in any case copies of suitable Colonial
legislation on compulsory military service
Probably one or more of the C.A. govts will
do. ~~Department~~ Perhaps you will be

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advise on this point.

O.G.R. Williams

13. 6. 40

The Kenya and Uganda ordinances are for "every male British subject or British protected person".

The Nyasaland proposed legislation is for British or British protected subjects of European or Asian descent.

Northern Rhodesia wishes to follow the Kenya Ordinance and include Africans.

I suggest that we could let them have copies of

~~Southern Rhodesia Act~~
Kenya Compulsory Military Service Ordinance,
Uganda " " " "

and also let them have a copy of the Nyasaland telegram - 1 on 44277/40 Nyasaland - containing their proposals.

There is this point. The value to be obtained by the R.W.A.F.F. - at any rate in Nigeria and Gold Coast - from compulsory service of Europeans will be limited if the service is only available for the colony itself. We want the European personnel for reinforcements to the R.W.A.F.F. Contingents elsewhere. I have no doubt that the majority would voluntarily go overseas on military service but I think we want to provide something to enable them to do this. For example, see Section 27 of the Kenya Defence Force Ordinance. They could then volunteer to serve in the R.W.A.F.F. with its general liability, or for the Supplementary Reserve of the R.W.A.F.F. unit concerned, which has a liability outside the colony.

A.J. Cole
13. 6. 40.

I agree: and have made certain modifications in the draft circular telegram, after speaking to Lt. Col. Cole who agrees with them, to bring out /x of his minute.

As regards the OAG's thrust for ^{model} legislation. (See end of (1), I make the following observations:-

- (a) By "National Service Act" I can only assume that he means the Emergency Powers (Defence) Act 1940 - which has been applied to Cds. see circ: let No 94.
- (b) As regards Colonial legislation I agree with D.G. Cole
- (c) OAG must have copies of the National Service

We can explain this in a short despatch. A.J.

(Armed Forces) Act 1939 ^{already} (but we can send him ⁵ two more. This Act has been amended recently but only in view of the formation of the L.D.V. & we need not send out the amendment Act.

A. Douglas
14/6/40

Fortunately in West Africa we need not consider the complication of Indians, but it seems important to make it clear that the persons we want to conscript are European British subjects and that we agree with the Governor of Nigeria in No. 1 that the legislation should be general in character but should not in practice be applied to Africans. I submit a redraft of the telegram to the Governors bringing out these points.

Otherwise I agree generally with the minutes, except that I would not send out the Southern Rhodesia Act. That Act has not been vetted by our Legal Advisers and in some respects it is not suitable as a model for compulsory service legislation in our Dependencies.

J.A. Calder
14/6/40.

I agree.
A.J. Cole
14.6

Sir G. Buxton
But I still like you to see some version of this draft which deals with proposed legislation.
A.J. Cole
14.6.40

P. T. O.

C.O. 583 / 253
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I agree generally. All the essential points are in the circular of the 21st of October. No doubt the Governor will link up the words in the telegram "for service anywhere" with paragraph 2(g) of the circular. They may find difficulty in drafting if they have not got a copy of the National Service Armed Forces Act, but, as Mr. Poynton says, we must have sent them a copy, and it might be worth while after this telegram has gone to discover when it was sent and give them the reference to a further file.

But it would be nice to have of 7/11/39.

HB 15.6.40.

15.6.40

Returned to Kegy 19/6/40
 2
 3
 4
 5

- 1. Nigeria 53f
 - G. G. 404
 - S. Leone 173
 - Gambia 86
- Tels ans — 17.6.40

Draft despatch for conson herewith.

I have not included the explanation in para. 2 of Mr. Poynton's minute of 14/6 as I see that this was finally included in the telegram at (2).

As we are not enclosing a copy of the Southern Rhodesia National Service (Armed Forces) Act, I have not included a copy of the Nyasaland telegram (attached) amongst the enclosures to accompany the draft, as I see from that telegram that the Nyasaland proposals are largely based on the Southern Rhodesia Act.

Chamberlayne
 19.6.1940

P. See Col. Col. minute of 13.6.

Noted in G.C. and Gambia C.T.

To Mr. Secret (w ends as draft) - 20/6/40

6

With reference to the Supplementary Question asked by Dr. Haden Guest at (1) on 13145/40 Gen. attached, I submit a draft letter to Dr. Haden Guest for Mr. Hall's signature.

Chamberlayne
 24.6.1940

It is not very clear whether Dr. Guest wants an answer in respect of each territory or cited Nigeria as an example; or whether he wants an answer in respect of Nigeria only. After speaking to Mr. Thorneley I have made the draft a reply to the wider question.

Asquith
 24.6.40

At my suggestion Mr. Poynton has slightly amended the draft to make it clear that the legislation will apply to 'British subjects' and not 'British Protected persons.' so as to conform with the tabs 2-5 as amended by Defence Dept.

J. M. Archibald
 25/6.

Even when equipment is available
 African opponents
 longer to train than Europeans
 - there is shortage of trainees
 ✓
 Surely this rate could and would be speeded up if there was real need?
 23/

For practical purposes we are only concerned with the conscription of Europeans. The feasibility of conscripting Africans at the present stage may be illustrated by the fact that it will take Nigeria 6 months to train 1200 new recruits.

& that it is impossible to trace any
more until 1950 release equipment.

O.G.R. Wilson

25.6.40

The draft letter is correct, but in some
of the territories the legislation may cover
British protected persons as well.

J.H. Alder
25.6.40

J.S.
25/6/40

and
25.6.40

M.H.
26/6/40

7 To Dr. Haden Guest s/l. — 26.6.40

M

8/ Extract from 'The Times' 18/7/40.
(repl. for news)

DESTROYED UNDER STATUTE

M

C.O. 583 / 253
ALLY WITHOUT PERMISSION OF THE
PUBLIC RECORD OFFICE LONDON

NIGERIA.

No. 33 of 1940.

REGULATIONS

MADE UNDER

THE EMERGENCY POWERS (DEFENCE) ACT, 1939,
AND
THE EMERGENCY POWERS (DEFENCE) ACT, 1940.

In exercise of the powers conferred upon the Governor by sub-section (1) of section 1 of the Emergency Powers (Defence) Act, 1939, as adapted and modified in its application to Nigeria by Article 3 of His Majesty's Order in Council entitled the Emergency Powers (Colonial Defence) Order in Council, 1939, and of the further provisions of the Emergency Powers (Defence) Act, 1940, as adapted and modified in its application to Nigeria by His Majesty's Order in Council dated the 7th day of June, 1940, and all other powers him enabling, the following Regulations are hereby made:—

1. These regulations may be cited as the Nigeria Defence (Compulsory National Service) Regulations, 1940, and shall come into force on the 6th day of July, 1940.

2. (1) Save as otherwise provided by these regulations every male person who:—

- (a) on the coming into force of these regulations is a British subject or a British protected person; and
- (b) has at that date attained the age of eighteen years and not attained the age of fifty-five years, or subsequent to that date attains the age of eighteen years; and
- (c) is at that date, or when he attains the age of eighteen years, ordinarily resident in Nigeria, or not being ordinarily resident in Nigeria at the coming into force of these regulations subsequently becomes ordinarily resident in Nigeria,

is hereby made liable to be called up for such compulsory service within Nigeria, whether of a military or civil character, as the Governor may direct.

Short title
and
commence-
ment.
Liability
for national
service.

C.O.

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(2) A person in Nigeria shall be deemed to be ordinarily resident in Nigeria for the purposes of this regulation unless he proves that the circumstances of his residence are such as to show that he is residing for a temporary purpose only and for a period not exceeding two months.

Period of liability.

3. A person who by virtue of these regulations is made subject to compulsory service shall save as otherwise provided by these regulations remain so liable:—

(a) in respect of military service, until he has attained the age of forty-five years;

Proviso.

Provided that where such a person has in fact been called up for military service he shall perform such duty as may be required of him until he shall be discharged from military service notwithstanding that during the performance of his military service he shall have attained the age of forty-five years or over; and

(b) in respect of civil service, until he has attained the age of fifty-five years.

Registration.

Registrar of national service.

4. There shall be appointed by the Governor a registrar of national service for the purposes of these regulations; unless and until otherwise specifically ordered by the Governor by notice in the Gazette the Deputy Chief Secretary shall be the registrar.

Persons to register.

5. Every person to whom these regulations apply shall forthwith register himself in accordance with the provisions of these regulations.

Form to be filled in.

6. (1) Every male British subject of European descent shall forthwith apply to one of the places hereinafter mentioned for a form to be filled in in respect of himself to send to the registrar.

(2) After the form has been filled in it shall be delivered, sent or posted (post free) by the person to whom it refers to the registrar whose address is on the back of the form.

Form A.

(3) The form shall be as in Form A in the Schedule with such modifications as may from time to time be found necessary.

Whence forms may be obtained.

7. The places to which application may be made for a form are:—

- (a) The office of the Commissioner of the Colony,
- (b) Provincial headquarters, and
- (c) Divisional headquarters.

Groups of persons may be required to register or report.

8. (1) The Governor may by notice in the Gazette require that any or all male persons, whether British subjects or British protected persons, engaged in or belonging to any specified trade, profession or class, or who are in possession of any specified experience or qualification either generally or in respect of such persons between specified ages or in any specified area, shall forthwith register themselves in such manner and at such place and at such times as may be specified in the notice.

(2) The provisions of this regulation relating to registration shall not apply to any person who has already been registered in accordance with these regulations.

(3) Instead of requiring that any person to whom paragraph (1) of this regulation applies shall register the Governor may by such notice require such person or class of persons to report at any place and whether the notice specifies for any particular purpose or not such person or all the persons in such class as the case may be shall forthwith report at such place and shall be granted on request free Government transport from his home to the place where he is required to report.

9. (1) Any person who has registered in accordance with the provisions of the Nigeria Defence (National Service Registration) Regulations, 1940 (No. 28 of 1940), need not again register in accordance with these regulations and such registration shall for all purposes be deemed to be registration under and in accordance with these regulations and any register made or kept in accordance with the said regulations shall be deemed to have been made and kept in accordance with these regulations and hereafter shall form part of the register kept in accordance with these regulations.

Saving of registration under Regulations No. 28 of 1940.

(2) Any forms issued or prepared in accordance with the Nigeria Defence (National Service Registration) Regulations, No. 28 of 1940, shall be used and continue to be used as if they were forms under these regulations.

NATIONAL SERVICE.

General Provisions.

10. No person to whom these regulations apply shall leave an occupation in which he is for the time being employed without the approval of the Governor or such person or persons as the Governor may authorise to grant such approval:

No person may leave his occupation without permission. Proviso.

Provided that this regulation shall not apply in any way to prevent the employer of a person discharging such person for any cause for which he could lawfully discharge such person had these regulations not been in force.

Compulsory Civil Service.

11. (1) The Governor may cause to be served on any person who is liable to compulsory civil service under these regulations a written notice, as in the Form B in the Schedule, hereinafter called a compulsory civil service notice, requiring him either to remain and perform the duties he is actually or should actually be performing at the time when he is registered or to which he has since been lawfully transferred or which he has lawfully undertaken specifying such duties in a detailed or general manner or stating that he is called up for such compulsory civil service as may be specified in the notice, and requiring him to present himself at such place and time, and to such authority, as may be specified.

Civil service. Form B.

C.O.

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(2) Persons required to present themselves in accordance with compulsory civil service notices served upon them under this regulation shall receive the usual travelling allowances prescribed for Government officials under Government general orders.

(3) Any person who fails to comply with the provisions of any compulsory service notice in respect of his performing the duties he is required to remain and perform, or who fails to present himself at the time and place and to such authority as may be specified in the said notice shall be guilty of an offence against these regulations.

Compulsory Military Service.

Medical
examina-
tion.
Form C.

12. (1) The Governor may from time to time cause to be served on any person registered under regulation 3 or registered or reporting under regulation 9 a written notice as in Form C in the Schedule requiring that person to submit himself for medical examination by a Government medical officer or medical practitioner at such place and time as may be specified in the notice.

(2) Persons required to submit themselves for medical examination in accordance with notices served upon them under this regulation shall receive the usual travelling allowances prescribed for Government officials by Government general orders.

(3) If any person fails to comply with the requirements of the notice served under this regulation he shall be guilty of an offence under these regulations.

Calling up
for military
service.

Form D.

13. (1) The Governor may cause to be served on any person registered under regulation 3 or registered or reporting under regulation 8 who has been medically examined under regulation 12 a compulsory military service notice which notice shall be in writing and be as in the Form D in the Schedule and is hereinafter referred to as a military notice, such notice stating that he is called upon for compulsory service in any such one of the military forces of Nigeria as may be specified in the notice, and requiring him to present himself at such place and time, and to such authority, as may be specified; and, subject to the following provisions of these regulations, the person upon whom the notice is served shall be deemed as from the day so specified to have been duly entered for service in the force so specified, and the term or period for which he is so entered shall, notwithstanding anything in these regulations, be deemed to be from the beginning of the said day until he shall be formally discharged from the said force or any other Nigeria force to which he may from time to time transfer or be transferred.

(2) A person called up for compulsory military service under this regulation shall be liable for military service for the defence of Nigeria either within Nigeria or outside it.

(3) Persons required to present themselves in accordance with military notices served upon them under this regulation shall receive the usual travelling allowances prescribed for Government officials by Government general orders.

(4) Any person who having received a military notice fails to comply with the requirements of such notice shall be guilty of an offence against these regulations.

14. The court by which any person is convicted of an offence under these regulations by reason of his failure to comply with the requirements of regulations 3, 11 (1), 12 (1) and 21 may, without prejudice to any penalty which may be imposed on him, make such orders (including orders for his arrest and detention) as may be necessary to secure his compliance with the regulation which he has contravened. Powers of a court.

15. (1) If any person liable under these regulations to be called up for compulsory military service claims that he conscientiously objects to performing combatant military service he may within fourteen days of the coming into force of these regulations apply to the Chief Secretary to be registered as a conscientious objector in a special register to be kept by the registrar appointed under regulation 4, such register to be known as the Register of Conscientious Objectors. Conscientious objectors.

(2) The Governor may appoint a committee consisting of the Attorney-General as chairman and two other persons to enquire into the case of any person applying to be registered on the Register of Conscientious Objectors, and such committee on being satisfied that the applicant's objection to combatant military service is based on genuine moral or religious grounds may recommend to the Governor that his name be registered on the Register of Conscientious Objectors.

(3) No person who is registered on the Register of Conscientious Objectors shall be called upon to perform any combatant military service.

(4) Where for any reason the Attorney-General is unable to attend a meeting of any committee appointed under this regulation, the committee may be presided over by any other person appointed by the Attorney-General, such person being a member of the Legal Department or a legal practitioner.

Postponement of Liability for Service.

16. (1) Any person registered under regulation 4 or regulation 8 may apply to the Chief Secretary for a certificate of postponement of liability to be called up for compulsory service; and the Chief Secretary may, if he is satisfied:— Postponement of liability to compulsory service.

(a) that such person is engaged on work which is essential for the proper prosecution of the war, or

(b) that exceptional hardship would ensue if such person were called up,

grant a certificate as in Form E in the Schedule, which certificate is hereinafter called a postponement certificate that the liability of such person to compulsory service is postponed until the certificate is cancelled. Form E.

C.O.

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(2) A certificate granted by the Chief Secretary under this regulation may be cancelled by the Chief Secretary at any time without assigning reasons therefor and upon the Chief Secretary so cancelling the certificate the person to whom the certificate relates shall forthwith become liable to compulsory service.

(3) Where the Chief Secretary refuses to give such a certificate or having granted such a certificate cancels the same the person to whom the certificate refers may appeal from the decision of the Chief Secretary to a committee appointed in the same manner as the committee referred to in regulation 15 and subject to the same conditions.

(4) Such committee after hearing both sides shall state whether or not a certificate should be granted or cancelled as the case may be.

Cancellation of postponement certificate.

17. (1) The Governor, if satisfied at any time that by reason of the gravity of the situation it is necessary so to do, may by notice in the Gazette:—

- (a) cancel all postponement certificates in force at the date of the notice, or
(b) abrogate, either generally or in regard to a specified class of persons, any right to apply for the grant of a postponement certificate.

(2) Such notice may provide for the cancellation of the certificates either forthwith or at specified dates in the future and either generally or in relation to specified classes of persons.

Reinstatement after Determination of Compulsory Service.

Reinstatement in civil employment.

18. It shall be the duty of any employer by whom a person called up under these regulations for compulsory service or by whom a member of The Nigeria Regiment or any other military force raised or recruited in or for Nigeria whether before or after the date of these regulations, was employed when he was called from his civil employment for compulsory service connected with the present emergency, to reinstate him in his employment at the termination of that service in an occupation and under conditions not less favourable to him than those which would have been applicable to him had he not been so called up as aforesaid, and if he fails to do so, the employer shall, subject as hereinafter provided, be liable on summary conviction to a fine not exceeding fifty pounds, and the court by which any employer is found guilty under this regulation may order him to pay to the person whom he has failed to reinstate a sum not exceeding an amount equal to twenty-six weeks remuneration at the rate at which the remuneration was last payable to him by the employer:

Proviso.

Provided that in any proceedings under this regulation it shall be a defence for the employer to prove that the person employed by him did not, before the expiration of one month after the termination of such compulsory service as aforesaid, apply to the employer for reinstatement, or that, having offered reinstatement to him he failed, without reasonable excuse, to present himself for

employment at the time and place notified to him by the employer, or that by reason of a change of circumstances (other than the engagement of some other person to replace him):—

- (a) it was not reasonably practicable to reinstate him;
(b) his reinstatement in an occupation and under conditions not less favourable to him than those which would have been applicable to him had he not been called from his civil employment for service connected with the present emergency, was impracticable, and the employer has offered to reinstate him in the most favourable occupation and under the most favourable conditions reasonably practicable.

Miscellaneous.

19. (1) Any notice to be served on any person for the purpose of any of the provisions of these regulations may be sent by registered post addressed to that person at his last known address. Service of notices.

(2) Any notice addressed to more than one person may be served by publication in the Gazette.

20. (1) Where a person to whom these regulations apply other than a person enrolled in The Nigeria Regiment, the local forces or some other of the armed forces of the Crown is about to leave Nigeria he shall inform the registrar by notice in writing of that fact before the date of his departure and he shall also inform the registrar of the approximate date, if known, of his return to Nigeria. Persons leaving Nigeria to notify registrar.

(2) Where a person who has notified the registrar as in this regulation returns to Nigeria he shall inform the registrar by notice in writing of the fact of his return to Nigeria and of any other alterations which should be made in the register in respect of himself.

21. Where a person to whom these regulations apply and who has not been enrolled in The Nigeria Regiment, the local forces or some other of the armed forces of the Crown changes his address so that the address entered in the register as his permanent address is no longer his permanent address he shall forthwith give notice in writing to the registrar of his new permanent address. Change of permanent address to be notified to registrar.

22. Notwithstanding anything contained in these regulations the Governor may require any person to do work or render any service in aid of or in connection with the defence of Nigeria. Saving of Governor's general powers.

Exemptions.

23. Any person who is, under the provisions of any Act in force in a Dominion (which expression means a Dominion within the meaning of the Statute of Westminster, 1931), a national or citizen of that Dominion within the meaning of that Act, or who is a person born or domiciled in a Dominion, if in either case he has not been ordinarily resident in Nigeria for less than two years shall Exemptions.

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PUBLIC RECORD OFFICE LONDON
ALTY WITHOUT PERMISSION OF THE

be exempt from the provisions of these regulations; and the following persons, during such time as they respectively held such offices, shall be required to register under these regulations but shall not be called up for other service hereunder:—

- (a) Members of the Executive Council;
- (b) Judges of the Supreme Court and the High Court;
- (c) Members of the Legislative Council;
- (d) Members of the armed forces of the Crown;
- (e) Members of the Nigeria local forces who have been released by the Governor under the provisions of any Ordinance;
- (f) Members of the Nigeria Police Force;
- (g) Members of the Supplementary Reserve, The Nigeria Regiment;
- (h) Members of the Nigeria Naval Defence Force;
- (i) Persons in holy orders and regular ministers of any religious denomination.

Offences.

False statement and forgery.

24. Any person who:—

- (a) in giving any information for the purpose of these regulations knowingly or recklessly makes any statement which is false in a material particular; or
- (b) with intent to deceive:—
 - (i) forges or uses, or lends to or allows to be used by any other person any certificate issued under these regulations, or
 - (ii) makes, or has in his possession, any document so closely resembling any certificate issued under these regulations as to be calculated to deceive

shall be guilty of an offence against these regulations.

Penalties.

25. (1) If any person contravenes or fails to comply with any of these regulations, or any notice, order or direction given or requirement imposed under any of these regulations, or fully and correctly to fill in Form A, he shall be guilty of an offence against these regulations and be liable to imprisonment for a term of six months or to a fine of one hundred pounds, or to both such imprisonment and such fine:

Proviso.

Provided that in any proceedings for an offence punishable under this regulation it shall be a defence for the defendant to prove that he was prevented from complying with the relevant provisions of these regulations by circumstances beyond his control.

(2) Proceedings for an offence under these regulations may be taken against any person at any place at which he is for the time being.

Special Provisions.

Persons over forty may join Lagos Defence Force.

26. Where any person who was born prior to the 1st day of January, 1900, applies, after the coming into force of these regulations, to join the Lagos Defence Force he may join the said force but thereafter all the provisions of these regulations, other

than that requiring compulsory enrolment, shall apply to such person as if he had been born on or after the 1st day of January, 1900.

Repeal.

27. The Nigeria Defence (National Service Registration) Regulations, 1940, are hereby repealed. Repeal of Regs. No. 28 of 1940.

C.O.

583

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ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
EXCEPT WHERE SHOWN
OTHERWISE
PUBLIC RECORD OFFICE LONDON

THE NIGERIA DEFENCE (COMPULSORY NATIONAL SERVICE) REGULATIONS, 1940.

(No. 33 of 1940).

FORM A.

NIGERIA NATIONAL SERVICE REGISTER

(REGULATION 6)

Read notes at foot before completing.

Registration No.
(TO BE FILLED IN BY THE REGISTRAR.)

AGE, AS ON 1ST JULY, 1940.

CHRISTIAN NAMES

SURNAME (BLOCK CAPITALS)

DATE OF LAST ARRIVAL
IN NIGERIA

Permanent Residence

in Nigeria

Married/Single,
Wife in Nigeria/elsewhere

Languages spoken

1. Any special
military
technical or
other quali-
fications or
experience.

2.

3.

4.

Do you suffer from any physical disability which would prevent you serving with the armed forces of

the Crown? Do you desire to serve?

Date 194

SIGNATURE OF PERSON REGISTERING.

NOTES.

1. This form is to be filled up by all male British subjects of European descent between the ages of 18 and 55.
2. No covering letter should be forwarded with this form.
3. Please fill in carefully and neatly so as to save unnecessary work; this form will form part of the register itself.
4. For "permanent address" give an address which will always find you in Nigeria, e.g., headquarters of department or firm.

THE NIGERIA (COMPULSORY NATIONAL SERVICE)
REGULATIONS, 1940.

(No. 33 of 1940).

FORM B*

Compulsory National Civil Service.

(Regulation 11).

In exercise of the powers vested in the Governor by regulation 11 of the Nigeria Defence (Compulsory National Service) Regulations, 1940, His Excellency hereby directs that you

of
are hereby required to undertake the undermentioned duties until further notice:—

By His Excellency's Command,

Chief Secretary to the Government.

Chief Secretary's Office,
Lagos, Nigeria.

....., 194 .

* This form will be printed in two parts one being retained for record.

THE NIGERIA (COMPULSORY NATIONAL SERVICE) REGULATIONS, 1940,

(No. 33 of 1940).

FORM C*

Notice for Medical Examination.

(Regulation 12).

In exercise of the powers vested in the Governor by regulation 12 of the Nigeria Defence (Compulsory National Service) Regulations, 1940, His Excellency hereby directs that you..... of..... report yourself for medical examination by..... at..... at the hour of..... on the..... day of..... 194 .

By His Excellency's Command,

Chief Secretary to the Government.

Chief Secretary's Office, Lagos, Nigeria.

....., 194 .

* This form will be printed in two parts one being retained for record.

THE NIGERIA (COMPULSORY NATIONAL SERVICE) REGULATIONS, 1940,

(No. 33 of 1940).

FORM D*

Compulsory Military Service Notice.

(Regulation 13).

In exercise of the powers vested in the Governor by regulation 13 of the Nigeria Defence (Compulsory National Service) Regulations, 1940, His Excellency hereby directs that you..... of..... are hereby required to report to..... at..... for enrolment in the.....

By His Excellency's Command,

Chief Secretary to the Government.

Chief Secretary's Office, Lagos, Nigeria.

....., 194 .

* This form will be printed in two parts one being retained for record.

C.O. 583 / 253
PUBLIC RECORD OFFICE, LONDON
ALTY WITHOUT PERMISSION OF THE

THE NIGERIA (COMPULSORY NATIONAL SERVICE)
REGULATIONS, 1940,
(No. 33 of 1940).

FORM E*

Certificate of Postponement of Liability for Service.
(Regulation 16).

In exercise of the powers vested in the Governor by regulation 16 of the Nigeria Defence (Compulsory National Service) Regulations, 1940, His Excellency hereby directs that the liability of the undermentioned person to be called up for compulsory service is hereby postponed (indefinitely or until a specified date).

Name of person.....

By His Excellency's Command,

Chief Secretary to the Government.

Chief Secretary's Office,
Lagos, Nigeria.

....., 194 .

* This form will be printed in two parts one being retained for record.

MADE at Lagos this 5th day of July, 1940.

By His Excellency's Command,

T. HOSKYNS-ABRAHALL,
Acting Chief Secretary to the Government.

Chief Secretary's Office,
Lagos, Nigeria.
5th July, 1940.

Printed and Published by the Government Printer, Lagos. 1659/40 6d. per copy.

C.O.

583

253

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1944-1945 W.L. 38813-51 10,000 1979 I.S. 695
1944-1945 W.L. 15767-68 30,000 4/6 I.S. 695

30469/40-Nigeria.

14
7

DOWNING STREET.
26 June, 1940.

G.O.

- Mr. Thornley. 24.6
- Mr. Popkin 24/6
- Mr. Sedelmann 27/6
- Sir H. Burns. ^{to Williams} 25.6
- Mr. G. L. M. Clauson. ^{McCallister} 25.6
- Mr. C. J. Jeffries.
- Mr. A. J. Dawe.
- Sir J. Shackleton. 25/6/40
- Permt. U.S. ^{13145/40} 1 on
- Parly. U.S. of S. 20/40/40
- Secretary of State

S.O. for Mr. Hall's signature.

.....

You asked me in the House of Commons on the 19th of June whether the consideration now being given to the question of the introduction of compulsory military service in ^{West Africa} Nigeria would include both ^{the Colonies and the Protectorates} the Colonies and the Protectorates, and in reply I promised to look into the matter and to let you know the result. I now write to tell you that the proposals which are under consideration embrace ^{both Colonies and Protectorates} the whole of Nigeria.

DRAFT. (Conson)

DR. HADEN GUEST, M.C., M.P.
House of Commons.

FURTHER ACTION.

apply to British subjects in

Yours sincerely,
(Sgd.) S.H. Hall.

C.O. 583 253
PUBLIC RECORD OFFICE LONDON

30469/40 Nigeria

615

C. O.

Mr. Thornley 19.6
Col Cole 20/6
Mr. Poynton 20/6
Mr. Sidebotham 21/6 1/2

Sir A. Burns.
Mr. G. L. M. Clauson.
Mr. C. J. Jeffries.
Mr. A. J. Dawe.
Sir J. Shuckburgh.
Permt. U.S. of S.
Parly. U.S. of S.
Secretary of State.

85

DOWNING STREET.

20 June, 1940.

C.O.
21 JUN
21 -

Sir,

I have etc. to refer to my secret telegram No.534 of the 17th of June on the subject of the introduction into Nigeria of compulsory service legislation and, in accordance with the request contained in your secret telegram No.562 of the 12th of June, to transmit to you two copies of the National Service (Armed Forces) Act, 1939.

2. I also enclose, for your information, copies of the Uganda Compulsory Service Ordinance, 1940, the Kenya Compulsory Service Ordinance, 1939, and the Kenya Compulsory Service (Amendment) Ordinance, 1939.

I have, etc.
(Signed) LLOYD

DRAFT.

NIGERIA

SECRET

O. A. G.

~~Nat. Service (Armed Forces) Act, 1939
(2 copies h/w)
Uganda Compulsory Service Ord. 1940
(copy h/w)~~

~~FURTHER ACTION.~~

~~Kenya Compulsory Service Ord. & Amendment Ord. 1939.
(copies h/w)~~

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PUBLIC RECORD OFFICE LONDON
ALL WITHOUT PERMISSION OF THE

C. D.
17 JUN

534.
406
3. 173.
10. 84.

16
17/4/40
Raphael
2-15

C. O Mr. Sidebotham }
Mr. O.G.R. Williams } 14/6
S.O.A.C.F. }
Mr. Poynton }

Mr. Calder 14.6 To (1)

Mr. C. J. Jeffries. To (2) - (4)

X Mr. A. J. Dawe. 14.6 To all

Sir J. Shuckburgh.

X Permt. U.S. of S. *Salmon*

Parly. U.S. of S.

Secretary of State.

No..... Secret.

Reference your telegram No. 562,
Reference Nigeria telegram No.562,

I agree that the urgent need in present war situation for suitable officers and British Non-Commissioned Officers for the Royal West African Frontier Force and desirability of putting liability for military duties of European British subjects serving in West African Dependencies on clear basis make it desirable that steps should now be taken to introduce compulsory legislation for/national service in both civil and military capacities. Legislation should apply to British subjects between the ages of 18 and 45. and while general in character should in practice be applied only to such persons or classes of persons as the Governor may order. In practice you will no doubt apply it only to European British subjects within these age groups. Such legislation would have advantage of defining position of all locally employed European British subjects as regards military obligations in this country and would secure formation of reserve pool of potential officers and non-commissioned officers

DRAFT. CIPHER TELEGRAM. Conson.

- (1) GOVERNOR, LAGOS.
- (2) GOVERNOR, ACCRA.
- (3) GOVERNOR, FREETOWN.
- (4) GOVERNOR, BATHURST.

FURTHER ACTION.

*Review
urgently for
desph. &
for further
()*

C.O. 583 253

PUBLIC RECORD OFFICE LONDON

officers with African experience. It is, I consider important that legislation on this matter should be uniform throughout the West African Dependencies. As regards form of legislation, please see my circular despatch of 21st October, 1939. Provision should be made to permit voluntary (repeat voluntary) undertaking of service with R.W.A.F.F. ~~on~~ ^{with} a general liability ^{for service anywhere}. Provision should be made for grant of postponement certificate as regards calling up for military service for men in key posts or engaged on work which can be regarded as essential for proper prosecution of war. This should do much to alleviate the feeling of grievance on the part of many who are anxious to offer their services for military duties but who, under present arrangements, are required to return to their posts with nothing to show that they are engaged on civil duties regarded as essential for maintenance of war effort.

I should be glad if you would give the matter your early consideration, in consultation with other West African Governors, to whom a similar telegram has been sent, and proceed with necessary legislation as soon as possible.

Similar legislation is being enacted in East Africa and Straits Settlements. In some of these territories service in local Naval Volunteer Reserve in addition to military forces is included.

I am sending by sea mail copies of legislation enacted elsewhere but hope that above will give you sufficient material to enact measure without waiting for my despatch.

(2643-150) Wt. 16518-94 15,000 7/38 T.S. 695
(3070-150) Wt. 26561-2 20,000 10/33 T.S. 695

C. O.

Mr.

Mr.

Mr.

Mr. A. J. Dawe.

Sir H. Moore.

Sir G. Tomlinson.

Sir J. Shuckburgh.

Permt. U.S. of S.

Partly U.S. of S.

Secretary of State.

DRAFT.

For National Service
(Armed Forces) Act
1939 see my circular
note of 7th October.

By "National
Service Act" assume
you mean Emergency
Powers (Defence)
Act 1940. As
to this see my
circular telegram
No. 94.

See

C.O.

583

253

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8005/2/42

Cypher Telegram

18

TO NIGERIA

TO: Officer Administering the Government.
FROM: Secretary of State for the Colonies.

Sent 15th April, 1942. 23.30 hrs.

No. 460 Secret.

Your telegram No. 361 paragraph 3 (d) and other correspondence about tin production.

Proposal to send expert being considered but difficulty is to find suitable man. Do you consider that man with Malayan experience and background would be suitable?

2. Meanwhile Ministry of Supply are also concerned at apparent failure of the tin companies except Anglo-Oriental (Nigeria) to go all out in production. This may be in part due to the incidence of E.P.T. which is under consideration but certain difficult general principles are involved and a very early settlement cannot be expected.

3. The following tentative suggestions have been put forward for speeding up production:-

(a) to establish in Nigeria a Government Committee to coordinate and speed up production. Such a committee would probably require an independent expert as a member and the difficulty of finding the right man remains.

or (b) to put the mining industry as a whole, as an emergency measure, under the general direction of Anglo-Oriental who would act as technical managers.

or (c) combination of (a) and (b).

4. I should be grateful for a full expression of your views on the whole position including above suggestions and also on the following particular points:-

(a) European personnel. The Companies have far made few demands at this end and certainly not on the scale suggested in paragraph 4 of your telegram No. 50 of January 14th. What is up to date position as you see it?

(b) African labour. Is the position satisfactory? Have any demands been made and have they been met?

(c) Equipment. From this end position to be fairly satisfactory, but your observations.

C.O.

583

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Cypher Telegram

19
FROM NIGERIA

FROM: Officer Administering the Government.
TO: Secretary of State for the Colonies.

D. 11th May, 1942.
R. 12th " " 05.10 hrs.

No. 623 Secret.

Your telegram No. 460.

Mines manpower.

Your paragraph 4 (a) European personnel.

In August, 1941 166.
" January, 1942 160.
" March, 1942 180.

1 Immediate requirements are 6 mining engineers, 21 instrument mechanics and 3 accountants with knowledge of mining accountancy. Divided between the companies immediate requirements are:-

Associated Tin Mines Nigeria 23, Bisichi 2, Gold Coast Consolidated 1 (subject to machinery being supplied) and Exlands, Harland Brothers, Kaduna Syndicate and Naraguta Tin 1 each.

2 Your paragraph 4 (b) African labour. The position is not entirely satisfactory, though it is expected that 20,000 tons of ore estimated in my telegram No. 50 of 14th January will be realised. The following shows the comparative position. In August, 1941, 35,000 were employed, in January, 1942, 42,000, and in March 46,000. By the end of July this number will be increased by another 15,000 but owing to the difficulties explained below full extra number of 32,000 mentioned in my telegram above will not be recruited until September.

3 There has been difficulty in providing the necessary accommodation, but the main difficulty has been the organisation of corn supplies which it is necessary to import into the Plateau. The last corn harvest was some 25% below normal and this coupled with the large and increasing demands for corn by the Army have made the corn supply position difficult. It has therefore been considered prudent to confine recruitment at present to labour from non-corn-eating areas and from these areas it will be possible to obtain 15,000 labourers during the next three months as mentioned above. Labour required to make up to the full 32,000 will be recruited from corn growing areas when Guinea corn planting season is over and the first millet harvest has been reaped.

4 Chief Commissioner states that even if the full number of 32,000 could be brought to the Plateau immediately it would not add greatly to the output of tin in 1942 as this extra labour will be mainly engaged in stripping overburden which is chiefly done during the dry season which has now passed.

C.O.

583 / 253

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PUBLIC RECORD OFFICE LONDON

R. Lister

- G. O.
- Mr. S. S. Williams
- Mr. O. G. R. Williams. 14/6
- Mr. Poynton 14/6
- Mr. Collier 14/6
- Mr. A. J. Dawe.

No. Secret.

- Sir H. Moore.
- Sir G. Tomlinson.
- Sir J. Shuckburgh.
- Perm. U.S. of S.
- Parly. U.S. of S.
- Secretary of State.

reference to
in list

- (1) Ref. J. M. tely. No. 562
- (2) - (4) Ref. Nig. tely. No. 562

DRAFT. CIPHER TELEGRAM.

- (1) GOVERNOR, LAGOS.
- (2) GOVERNOR, ACCRA.
- (3) GOVERNOR, FREETOWN.
- (4) GOVERNOR, BATHURST.

I agree that the urgent need in present war situation for suitable officers and British Non-Commissioned Officers for the Royal West African Frontier Force and desirability of putting liability for military duties of ^{British subject} ~~European~~ serving in West African Dependencies on clear basis ^{make it desirable that} ~~has led me to consider whether~~ steps should ~~not~~ now be taken to introduce legislation for compulsory registration of Europeans between the ages of 18 and 45 with a view to compulsory ^{military} ~~service~~ in Royal West African Frontier Force. Such legislation would have advantage of defining position of all ^{locally employed European} ~~European employees of local firms~~ as regards military obligations in this country and would secure formation of reserve pool of potential officers and non-commissioned officers with African experience from which future needs of Royal West African Frontier Force can be met. It is, I consider, important that legislation on such a matter should ^{be uniform} ~~be uniform~~ apply throughout the West African Dependencies and should also be uniform in character. As regards form of legislation

for cases
for compulsory national service in both civil & military capacities, legislation should apply to British subjects between the ages of 18 and 45, and while general in character should in practice be applied only to such persons as the Governor may

FURTHER ACTION. ^{order. In} ~~order.~~ In practice you will no doubt apply it only to European British subjects within these age groups.

C.O. 583 253
PUBLIC RECORD OFFICE LONDON

legislation, please see my circular despatch of 21st
October, 1939. ^{Provision should be made for grant of}
postponement certificate ^{assigned calling up for military service} for men in key posts or engaged
on work which can be regarded as essential for proper
prosecution of war. This should do much to alleviate the
feeling of grievance on the part of many who are anxious to
offer their services for military duties but who, under
present arrangements, are required to return to their posts with
nothing to show that they are engaged on civil duties regarded
as essential for maintenance of war effort.

I should be glad if you would give the matter your
early consideration, in consultation with other West African
Governors, to whom a similar telegram has been sent, and ^{forward} ~~let~~
^{with necessary legislation}
~~me~~ have your views as soon as possible.

Similar legislation is being enacted in Straits ^{East Africa and}
^{In some of these territories} local
Settlements, where service in / Naval Volunteer Reserve ~~is~~,
in addition to military forces is included. Please inform
me whether you regard inclusion of service in local Royal
Naval Volunteer Reserve as desirable.

Provision should be made to permit
^(subject voluntary)
voluntary ~~undertaking~~ of service with
RNVR on a general liability.

C.O.

583

253

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COPY FOR REGISTRATION

RECEIVED
13 JUN 1940
C.O. REG¹

21
END

CYPHER TELEGRAM from the Officer Administering the Government
of Nigeria to the Secretary of State for the Colonies.

Dated 12th June 1940. Received 7.29 p.m. on 12th June 1940

IMMEDIATE

No. 562 Secret.

Addressed to Secretary of State repeated to the Governor of the Gold Coast, Governor Gambia and the Governor Sierra Leone. There is a strong feeling locally amongst European community and shared to some extent by the press that compulsory national service in both civil and military capacities should be introduced forthwith in Nigeria on the same lines as in the United Kingdom. It is prompted by patriotic desire to follow suit with United Kingdom and to ensure the maximum war effort by Nigeria. Actual need and practical worth of conscripting services here are not great but I believe that legislation to this end would give general satisfaction more particularly to those who would be obliged under it to continue in their civil employment.

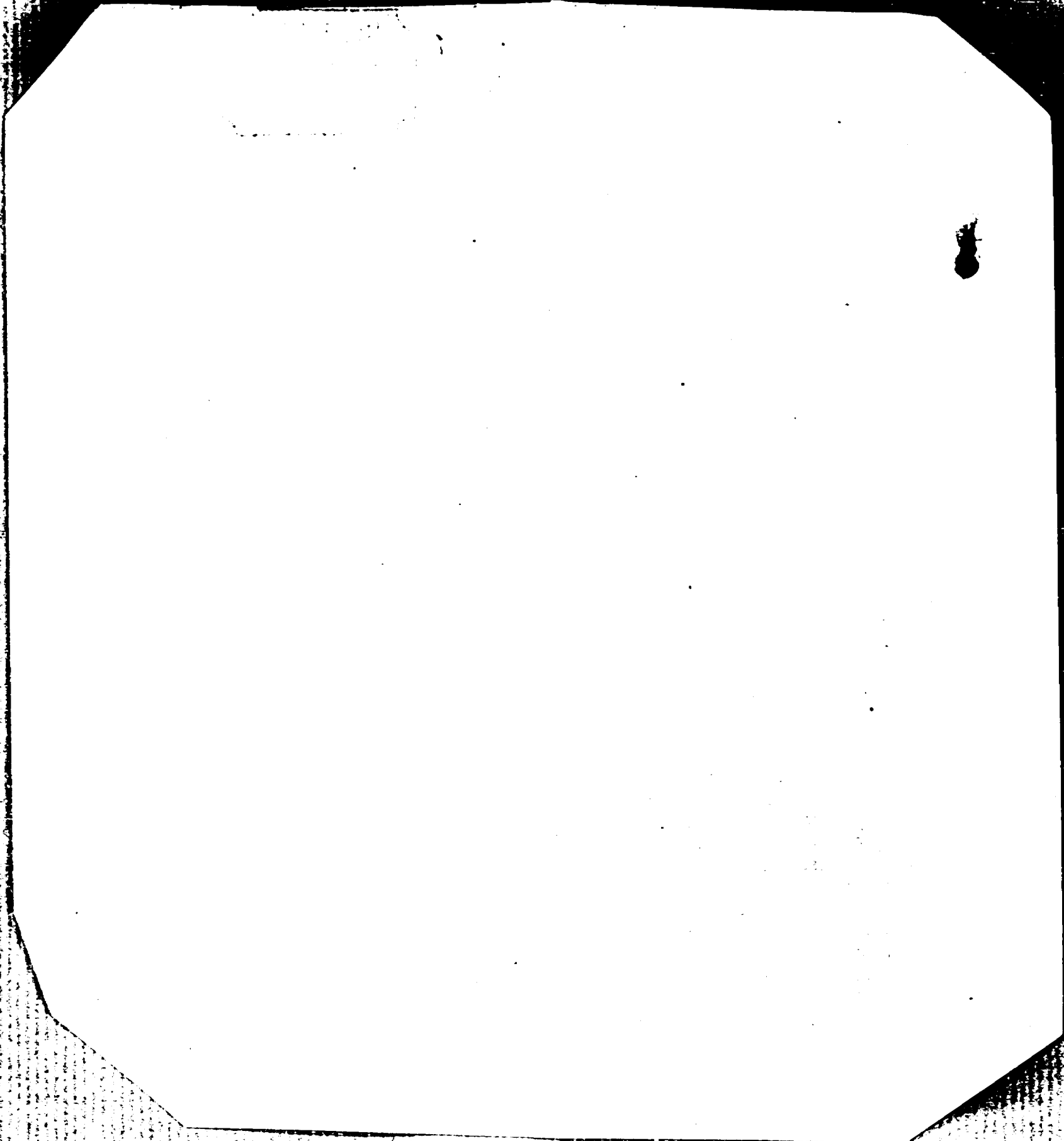
I would not propose that any such legislation though general in character should be applied in practice to Africans but only to such persons or classes of persons as the Governor may order. Apart from other reasons I am advised that its application to British protected persons may raise complications. I should be glad to learn as soon as possible whether you see any objection to such legislation and if not would you telegraph as soon as possible essential parts of text of recent United Kingdom National Service Act and send copies of that act and of any other legislation relative to compulsory military service enacted in other dependencies by next airmail as well as 2 copies of the National Service (Armed Forces) Act 1939.

C.O.

583

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C.O. 583 / 253
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2.5. Penaries
Allental
Berwick.

2

— Nigeria Tel. 423 — 3.5.40

Requests approval of two penaries for employment on special routine duties.

I have discussed this with Mr. Edwards.

It is difficult for us to select candidates for appts. above which we have no info. whatever beyond the fact that they require "sound common sense and good health".

As "Lynch" (? Mr. H. Lynch Fox) is mentioned as a possible candidate, presumably one or least of the appts. is for a man of the administrative type; but we can hardly approach even Mr. Fox without giving him some idea of what he would be expected to do.

We have sent the Dept. long lists of names of penaries who have officiated in the series; and Mr. Edwards thinks that we should ask him to suggest names from these lists.

? Tel

See 304
on 20202/1/5/39.

C.O.

583

253

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difficult to approach persons in
 absence of list of posts to be
 filled. Should be glad if you
 would suggest suitable names
 from lists enclosed in my desks.
 580 of 14.7.39 and 893 of 24.11.39
 indicating duties for which each
 will be required.

Whitely

7.5.40

We have got about 5000 names registered of
 which 2500 enthusiastically possess the qualifications of
 good health and common sense. We cannot begin
 to select the men from that number.
 ? as in draft herewith.

W.P. Hallam

7.5.40.

I agree

We must have more information
 for possible candidates for re-employment
 & Nigeria can well suggest whom they
 would like us to approach.

As proposed
 J.P. Hallam
 8/5 advice

2 J. Nigeria Tel 410

8.5.40

~~3~~
 DESTROYED UNDER STATUTE

Maj. Tel. 460

16.5.40

3 officers would probably be employed on
 air control and censorship duties. Suggests names and
 req. number asked for in (4) to amended to 3.

~~4~~
 DESTROYED UNDER STATUTE

Maj. Tel. 473

20.5.40

3 req. need for arrival of personnel recruited by
 most recent instructions re man-power. Enquiries when arrival
 may be required.

3

3 officers are
 required and eight names are given.
 They are not, I think, in any order of
 preference: and there does not seem
 much to choose between them. As
 French Fox was ^{also} mentioned in the
 only's previous and tel., he might
 be chosen for one: and I suggest
 that the other two posts should be
 offered to Honey ^{Hallett} ~~Phillips~~ on the
 grounds of their comparative youth
 and inexperience.
 (Caneow, who resigned his previous
 app. in Nigeria and has no pension,
 is not, I think, out for another
 app. abroad.) In order to save
 time, I have put up a def. offer
 for pension to these three retired
 officers. If other are chosen their
 names

Mr. Fox is running his estate in
 Cornwall and may not be able
 to go. He is had letter
 to him.

(x4)
 1

We have debited Mr. Phillips
 as he was in receipt of a
 duty allowance of £220 and
 will be expensive.

W.P.

Mr. Cameron got Nigeria Gazette
 his wife died the 20. He will
 almost certainly not go back
 this year.

C.O.

583

253

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names can be substituted on the
 dfr. (He only asked in 14 to
 be consulted before final selections
 were made: but as he has now
 given no names? we can make
 definite offers.)

18.4 Perhaps we had
 better inform Oaly. that offers are
 being made to

W. H. Hallett
 21.5.40

- 3) I agree that we should offer to Messrs. Honey,
 Fox and Hallett. Mr. Honey will get about £373 + £72,
 Mr. Fox £583 + £72 and Mr. Hallett £472 + £72.
 We might telegraph as in draft 4/4.

W. H. Hallett
 22.5.40

Mr. Honey seems to be a doubtful student but
 we can try him.

J. Lord
 22.5

W. H. Hallett
 23/5 at home

- 5 To C.S. Honey
 - 6 " G.D. Hallett
 - 7 " W.T. Fox
- (as well as dfr.) 27/5/40
 Comd.

To Nigeria Tel. 480 — 29.5.40

DESTROYED UNDER STATUTE

The selection of Mr Hallett
 and Mr Honey has been confirmed; 4
 and arrangements have been made
 for them to proceed to Nigeria.
 A reply, however, has been received
 from Mr Honey, although a reminder
 was sent to him on 12 June.
 It seems probable that he is in
 France; and in the circumstances
 we had better offer the third
 post to one of the other retired
 officers mentioned in 3;

? Try A. St. Wood (12361 W.A)

W. H. Hallett
 28.6.40

Mr Wood has just replied to our recent circular
 saying that he is willing and free to serve abroad on
 the African Force.

Final salary	£760.
Unexpired pension	£410. 16. 8.
Re-employment salary	£349. 3. 4
	+ £72 gratuity pay.

? offer accordingly and send a further
 letter to Mr Honey; address saying that
 other arrangements have been made.

W. H. Hallett
 29.6.40

J. Lord
 17/7 at home
W. H. Hallett
 17/7 at home

(113 on 6190
 W.A.)

I hope not for
 his sake!

We have
 now recd. an enquiry
 from his sister as
 to his present
 whereabouts -
 see 114 on P.F. 6190
 W.A.

Mr. Honey
 17/7 at home
 6-7-40

9. Y. Hony - off #7A } Gov 2.7.40
DESTROYED UNDER STATUTE
10. Wood jll^A (offer) cas.
DESTROYED UNDER STATUTE
11. ~~Wood~~ used 4/7/40
DESTROYED UNDER STATUTE
Returns no 9.

Putty.
Minter
6.7.40
at once

Please see corres. with
A. H. Wood on 6307 W.A.
Minter
16.7.40

A. H. Wood selected for re-employment
see No 189 on 6307 WA.

W. J. Fox, MC appointed see 15282 WA
S. D. Hallett appointed see 15399 WA.

MM
and at the last moment - see
193 194 on 6307 W.A.
Of the retired officers
named in 3, we can only now
approach Bonner, Phillips or Roberts
? by Bonner (12361 W.A.)
Minter
23.8.40

I have now put up a dft.
tel.

N.B.
For original min
in 1944 file

(COPY MINUTES.)

1940 Correspondence (cont'd.).

tel. to Nigeria on the lines which you suggested.

(Sd.) K.S. Minter
24.8.40

It is so long since we have received (3) and (4) that it might be as well to let Nigeria know the position and find out what they want us to do.

None of the remaining officers mentioned in (3) have replied to our recent circular letter asking if they are still available so it would probably be waste of time to try them.

Nigeria can now select some more candidates from the list enclosed with (43) in 20707/40 which comprises the names of more or less definite 'starters'.

? as in dft.

(Sd.) K.W. Blackbourne
24.8.40

(Mr. March, a D.O. in Nigeria, told me a few days ago that the Secretariat were expecting the arrival of these pensioners).

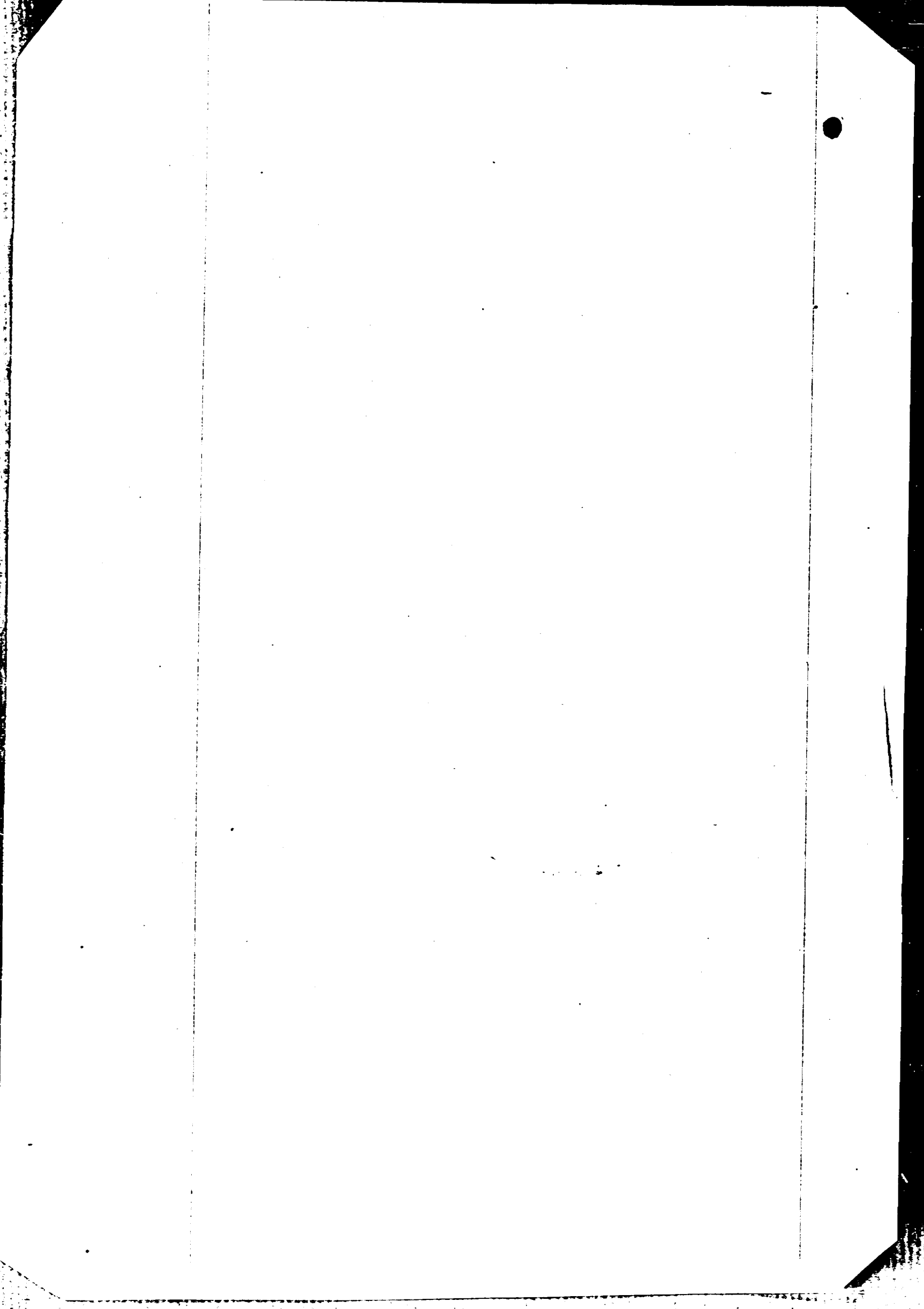
(Intld.) K.H.B.

~~12.~~ To Gov. Lagos tele. 991 26.8.40
DESTROYED UNDER STATUTE No reply to 12.

(Intld.) H.A.H.
9/9/40.

It is up to them to say if they want anyone.

Put by
(Sd.) A.D. Loch
10/9
at once.



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HEREIN IS UNCLASSIFIED
DATE 11/19/01 BY 60322 UCBAW/STP/STP
C.O. 583 / 253
PUBLIC RECORDS OFFICE LONDON

20707/1/5/39 Rec. 6 43
77

5/7

C. O.

- Mr. Hunter 21/5.
- Mr. Blackburne 22/5.
- Mr. Nicholson 23/5: *fp*
- Sir A. Burns.
- Mr. G. L. M. Clauson.
- Mr. C. J. Jeffries.
- Mr. A. J. Dawe.
- Sir J. Shuckburgh.
- Perm. U.S. of S.
- Party, U.S. of S.
- Secretary of State.

O. D.
R 24 MAY
D 24

27
May 1940

- 2
- DRAFT. Conson
- C.S. Honey Esq. *At*
(Kilm Cottage,
Madford Common,
Bucks)
 - G.D. Hallett Esq. *(Greenway,
Stanley Green,
W. Lymington,
Perthshire,
Aberdeenshire)*
 - W. J. Fox Esq. *(M. Harry,
Perthshire,
Aberdeenshire)*
- copy sent.*

Dear Sir,

With reference to your offer of your services during the war, I am re to inform you that the O. A. G. of Nigeria has asked that you may be invited to return for further service in that dependency where you would probably be employed on oil control or censorship duties.

Your employment would be subject to the conditions set out in the enclosed memo; and you would be paid in full.

J/A.

FURTHER ACTION.

Copies of this letter to be sent to the P.F.O. of each of the offices concerned.

Return file

C.O. 583 253
ALTY WITHOUT PERMISSION OF THE
PUBLIC RECORD OFFICE LONDON

full from the date of embarkation, the salary to which you would be entitled under the terms of para 5 of the memo. ^{the terms of your salary would also depend on your seniority in Nigeria, any duties you are entitled to perform.}

Your duties would be confined to Lagos; and only a minimum supply of fuel would be required. ^{The Government of Nigeria is prepared to consider a claim for a refund of expenses incurred in the purchase of essential fuel subject to a maximum of £50 on your arrival in the Colony.}

3. I am to enquire whether you would be prepared to return to service in Nigeria in accordance with these conditions. In that event you should present yourself for medical exam. to the Consulting Physician to the C.O. named in the enclosed letter of authority, and on receipt of his report a further communication would be addressed to you regarding the arrangements for your passage.

4. As it is desired to provide for the performance of the duties in question as soon as possible, I am also to request you to state what is the earliest date on which you would be able to proceed to Lagos. ^{you should be prepared to accept the conditions mentioned above.}

G. K. LLOYD,

20707/1/5/39

11-55 am
sent 8/5/40

C.O. Q12 Annex (2) No. 410

Mr. Blackburn 7/5. done
 Mr. Siddons 8/5. (M)
 Mr. C. J. Jeffries.
 Mr. A. J. Dave.
 Sir H. Moore.
 Permt. U.S. of S.
 Parly. U.S. of S.
 Secretary of State.

R99

C. D.
8 MAY

DRAFT: code tel.

Caravan.
O. A. G.
Lagos.

253

C.O. 583

PUBLIC RECORDS OFFICE LONDON

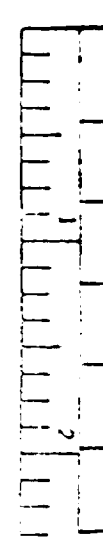
ALY WITHOUT PERMISSION OF THE

No. 580 of the 17th July, 1939 and No. 893

(3) and (4).

of the 27th of November 1939 indicating the

of devices for which each will be required.



C.O.

583

253

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PUBLIC RECORD OFFICE LONDON

Personnel | 8

COPY FOR REGISTRATION

TELEGRAM from the Officer Administering the Government of Nigeria to the Secretary of State for the Colonies
Dated 3rd May. Received 7.39 p.m. 3rd May, 1940

RECEIVED
6 MAY 1940
C. O. REGI

No. 425.

Owing to necessity for providing for various special wartime duties and the release of civil officials for military duties, the general shortage of staff is becoming a source of increasing anxiety. I consider that the position could be relieved by employment of pensioners. In addition to the request^{requests} already made in this connection I shall be grateful if two pensioners may be selected and made available as early as possible on the terms stated in your circular despatch of 18th September 1939. The only essential qualifications required are sound common sense and good health. Pensioners selected may be informed that their employment will be confined to Lagos where general amenities are good and that only a minimum supply of kit is required. They need not necessarily be Nigerian pensioners and I therefore refrain from specifying names but Trench referred to in your telegram No. 209 should be reliable if still available.
Before final selections are made I should be obliged if I could be notified by telegram of their names, ages and previous experience.

30/58/40 *

* Custodian of Enemy Property Staff (in care)

C.O. 583 253
PUBLIC RECORD OFFICE LONDON
ALTY WITHOUT PERMISSION OF THE

120

9
END

Conditions applicable to re-employment
of retired officers of the Colonial
Service in the event of a national
emergency.

1. The officer will be required to pass a medical examination as to fitness for the service proposed.
(The fee for examination will be paid by Government.)
2. The officer will be required to perform any duties which may be assigned to him by the Governor of the Dependency in which he is employed; and he will be subject to the Colonial Regulations and to the General Regulations of the Government under which he serves.
3. The officer will be liable, if so required, to continue to serve for the duration of the emergency, so long as medically fit.
4. Passage and leave conditions will be those applicable to serving officers.
5. The officer will continue to draw pension in full, plus salary equivalent to the difference between his (unreduced) pension and his salary on retirement. Should he be employed in a post to which higher emoluments are attached than those drawn by him on retirement, his salary will be correspondingly increased.
6. Service during re-employment will be non-pensionable.
7. No undertaking can be given that it will be possible for an officer to be accompanied by his wife or members of his family.

Colonial Office.

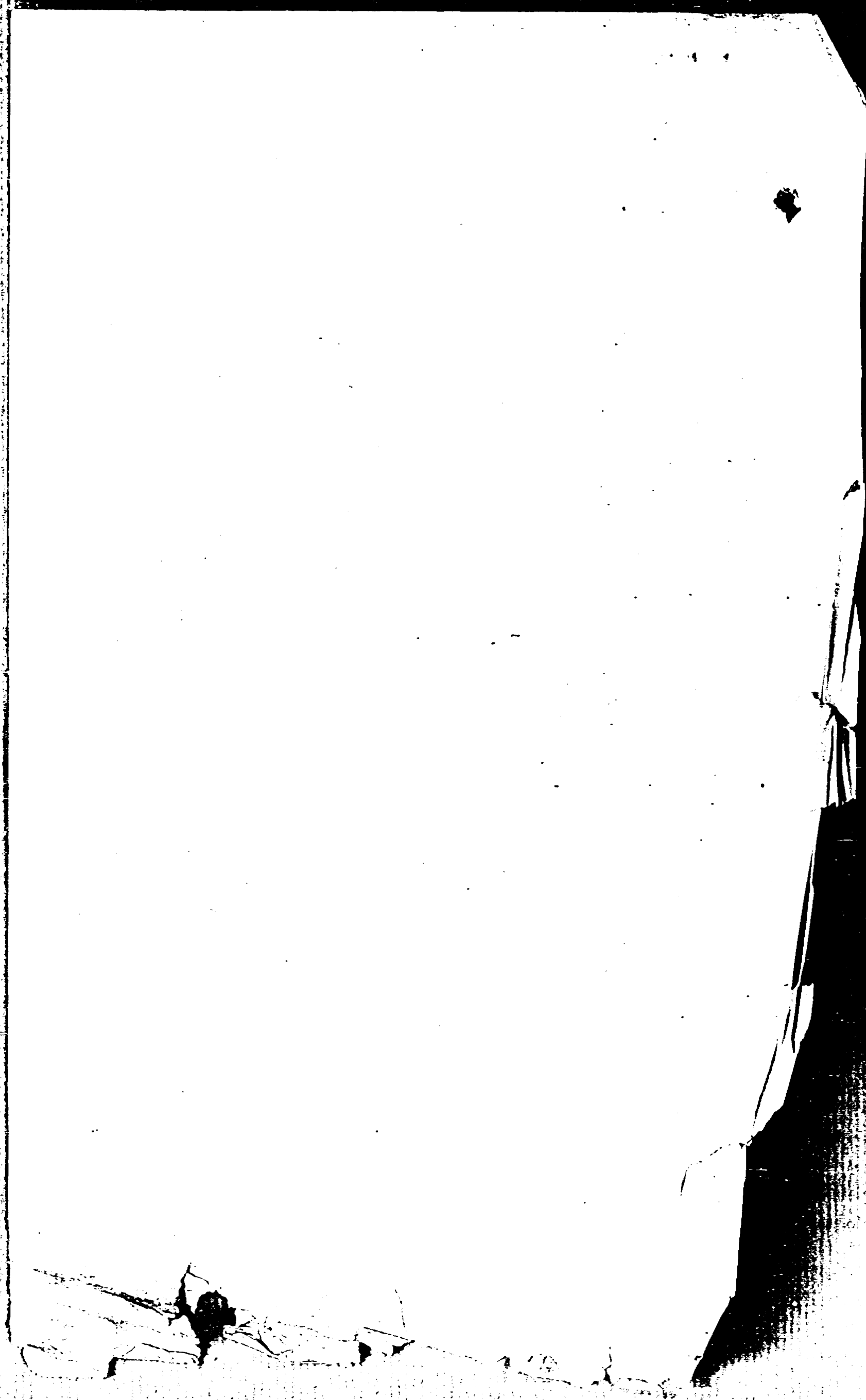
September 1939.

C.O.

583

253

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C.O. 583 / 253
PUBLIC RECORD OFFICE LONDON

30473

1940

30473

NIGERIA

VETERINARY TRAINING SCHOOL

CLOSED UNTIL

Previous		Mr. Smith	23/10	
		Mr. Joly	27/10	
		Mr. Sidelotham		
		Tel. Sec.	24/10	
Subsequent		C.D. Tels	25/10	
	1941	R98	4/11	
		Mr. Sidelotham	4/11	
		R95	4/11	
		Tel. Section	5/11	
		R98	25/11	
	A98	5.8.40	Mr. O'Riilliano	27
	Mr. Sidelotham	5/8	Mr. Payne (Q)	27
	Mr. Parkin	8/8	Mr. Joly	28
	Mr. J. Smith	10/8	Mr. Smith	28/1
	Mr. Sidelotham	11/8	Mr. Joly	28
	Mr. Parkin	13/8	Mr. Joly R. Lillman	29
	Mr. Sidelotham	14/8	Mr. Joly (Q)	31/1
	(Q) Mr. Joly	15/8	Tel. Sec.	31/1
	Mr. Smith	16/8	C.D. TELS	31/1
	Mr. Sidelotham	17/8	R98	
	Mr. Parkin	17	Mr. Payne	
	Mr. Williams	19		
	Tel. Section	198		
	C.D. Tels	/		
	98	27/10		

FILE A.

(1345) W. 237/75 24000 8499 N.P. Co. 6-28-77

C.O. 583 253 ALLY WITHOUT FEELING IN THE PUBLIC REFERENCE SECTION

C.S. Veterinary

1.

Gov. Tel. No. 896.

30 473/4. 8. 40.

Enquires whether C.D. assistance can be obtained for establishing a Veterinary Training School, & whether 2 Vet. Educ. officers can be recruited.

Mr. Pashini

in reply. Is there any hope of a grant for this object phase.

If you think there is, please pass through reply for his views as to X of no 1.

J. Pashini
5/8

Mr. J. Smith.

Applications for assistance under the Colonial Development and Welfare Act can be considered if they have a direct relation to the war effort; or alternatively if they fulfil the following conditions:-

(a) that they can be carried out solely with local resources of men and material and without detriment to the war effort;

(b) that no expenditure outside the sterling area is involved; and

(c) that the proposals are of such urgency and importance as to justify the expenditure of United Kingdom funds in present circumstances.

It is for the Department and the Advisers concerned to decide whether the proposals fulfil the necessary conditions; so perhaps you would be good enough to minute this back to Mr. Sidebotham with your comments.

J. Pashini
9. 8. 40.

There are two industries in Nigeria, in connection with stock, which are intimately concerned with the war effort. Both these industries are of such a nature that the maximum effort will only be possible if an adequate staff of well trained Africans is available.

(1) Ghee or clarified butter.

The latest figures are contained in the 1938 report. During that year, 1,877 tons of clarified butter

were

C.O.

583

253

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PUBLIC RECORD OFFICE LONDON

were exported and the demand was increasing so much that adulteration was being practised. That demand has been increased enormously, for fats of this description are urgently required in the United Kingdom. A real effort appears to be more than justified (a) to encourage production by instruction in methods of manufacture and (b) to exercise supervision to eliminate adulteration.

(2) Hides and Skins.

This industry is of considerable economic importance to Nigeria. At the same time demands have now very considerably increased in the United Kingdom. Many sources of goat skins have been cut off and leather is urgently required. If, however, the latter is to be of use, it must be of the best possible quality. In the report mentioned, it is stated that firms have bought hides which had not been properly dried. The leather from such hides will be fit for the cheap trade only and be quite useless for war work. Both for the present and future, energetic action should be taken as quickly as possible.

One more thing, Of the stock slaughtered in Nigeria in 1938, about 93,000 head were imported from French Territory. It is presumed that much of this trade will now have ceased and some shortage be evident in the markets. If Africans can be trained to instruct stockowners in such methods of management as will result in better animals becoming available, there will be a consequent advantage to Nigeria. This policy is, of course, more for the future than the two detailed above.

As regards the conditions under which grants can be given under the Colonial Development Welfare Act:

- (a) The operations can be carried out (except as regards instructors) with local resources of men and material.
- (b) No expenditure outside the sterling area is involved.
- (c) I believe they would justify the expenditure.

Veterinary Officers could, I think be recruited.

J. Parkin
12.8.40.

M. Parkin

Does the call for 2 Veterinary Education Officers rule this out? Otherwise it seems within the scope of the conditions.

J. Parkin
13/8

I think not, as we are still recruiting for the Colonial Service.

M. Parkin
13/8

Appointments Dept.

To see if we can answer the

Do you agree that we can answer the for the appointment on this point?

J. Parkin
14/8

I agree that 2 Veterinary Officers could be recruited to the field - well good just now but I am not quite so sure as to Veterinary Education Officers. It would probably be better if at least 1 of the officers was already a member of the Dept. I was acquainted with the organization - members of the Dept. as the leading men in the only schools. We could without difficulty get a junior V.O. to replace the 2nd as suitable officer already in the Dept. and it might be possible to get a man who would do as the second at the school, but I should prefer to say that we could get 2 Veterinary Education Officers - regard of course to the general rule.

(city inspectors are still "renewed" or some have lost their jobs owing to areas being evacuated etc)

Note for Mr. Smith:-
What Berkett (student ship applicant) do well for this? (brought up on a farm, keen, reliable, good personality.)

Jan 15
He would do well
J.P.
1940

Dapur. The indications are that "city recruitment shd. present no ~~difficulty~~ difficulty at the present time but that for purposes of school it will surely be preferable in first instance to ~~what~~ utilize services of at least one officer with local expe." ? Tell the Governor this (i.e. words in " ")

J.P.
15/8

I agree that the superintending of the school should be by one with local experience, but I feel that arrangements could be made who could soon be broken in.

J.P.
16/8

then as in D.P. tel. h.w.

J.P.
16/8

J.P.
17/8

2. To Nigeria tel 940 (answer) - 19.8.40.

RAH

at the moment, we have one or two exceedingly promising candidates for the C.P.F. They have been waiting for some time in the hope of vacancies arising.

In view of the possibility of our losing these applicants, may a further telegram be sent to Nigeria to ask their intentions

in this matter? We can secure them, at once, two men, one of whom could replace a local officer who might be seconded to the proposed school.

J.P.
23/10/40

cc: J.P.

to see if possible
J.P.

D.P. tel h.w.
J.P.
23/10

3. Tel. to Governor Nigeria No 1401 26/10/40.

D.P.

This was wrongly put away & has never therefore been brought up for a reminder till now. Received by short tel

J.P.
4/1/41

4. To Gov. Nigeria tel No 25 - cons 4.1.41
DESTROYED UNDER STATUTE

MA

5. Nigeria tel 35 - 10.1.41

30037 (6/40) shd be available in a few days
Nov. P.O. 24 Jan
O.G.R.V. about 20.1.41

(24/1)

MA
To Gov. of Nig tel. 102 Conf. - 24.1.41

M. Boyce,

M. Dwy.

Pl. see 5 previous coms: - 6 is

15 days for which you are waiting.

Under the subj. tel. refers to letter
of 14 on 30037/16/41.

It should now be possible for you
to submit an application as fresh cases in

1. favour, ~~representing~~ ~~representing~~

Unless ~~it~~ it is thought desirable to
send him a short tel. reply to be

pressure to be well now ~~as possible~~
to able to reply to 3. This might

warrant a firm comm. from Mysore.

The [Pleen return 30037/17/41 opp

to me for firm action]

O. G. R. Wilson 27.1.41

In view of (a) the Gov. is free to submit a scheme but I am
doubtful whether he will do so in view of the dampening effect of (b)
whether he could leave it for his reaction might well depend on the extent delay
will affect the position of the ultimate candidate's referral to (3)

M. Boyce
27/1/41

C.O. 583 / 253
PUBLIC RECORDS OFFICE LONDON

(Dr. McAlister)

(in Uganda)

Students 5
he shall have 5 Col. Vitz scholars becoming available in July, for only one of whom we so far have a definite post in view. It would be advisable to tell the Nij. Govt. this, & ask them to consider 3, but it may not be necessary to telegraph.

(We are also getting in some applicants from veterinary practitioners, but it is only on horses that we need worry about.)
J. G. Smith 28/1/41

I agree that we should inform Nigeria of the position. If not telegraphed, would prefer to reach that Govt. too late for provision to be made in consultation of expenditure of 4/0's approx.

The work of these 4/0's is for training officers in the production of animal by-products, which, it is reported, would be of financial assistance to the Territory. One product - clarified butter - is not only of value in Nigeria but would find a market at home as a foodstuff for the manufacture of explosives.

J. G. Smith
28/1/41

If telegraphing, perhaps the message could read "In this connection I wd. mention that several Col. Vitz scholars students will become available for posts next July - a word to that effect."
J. G. Smith 29/1

Some of the money will come from C. D. McAlister - if a scheme is approved but it is probable that Nij. will be expected to pay part of the cost & eventually to make up the recurrent bill. It will be too late for the 1941-2

I suppose it might be worth asking for cash coming from C.D. McAlister
J. G. Smith 28

x It is important to have them, if we can't afford to lose them, having spent money on them - already.
J. G. Smith 29

attracts, but we want to get a name
on the 80 in my as well send a
short tel. - ? as a S/P.

O.G.R.W. 29.1.41

Lapee July 31/11

7 to Government Nigeria tel. No 127 31/1/41

MM

(3449-157) WL 4694-20 25,000 1/29 T.S. 695
(4772-150) WL 2186-31 18,000 1/39 T.S. 696

C.O.

Mr. Williams 29.1.41
Mr.
Mr. J. J. Dawe.

Sir H. Moore.
Sir G. Tomlinson.
Sir J. Shuckburgh.
Permt. U.S. of S.
Parly. U.S. of S.
Secretary of State.

31 JAN 1941

90473/40/1117
boded & sent
17.3.41
31/1/41
V.M.

DRAFT. Tel (Code)

for
Lagos

FURTHER ACTION.

31/11 at once

no. 124

(5) your tel no 35

Veterinary School
pressure let you will
now be able to reply

to my tel no 1401 of

(3)

24 Oct @ Several
Colonial Veterinary Scholars
and Students will become
available for appointment
in July.

C.O.

583 / 253

NOT RECORDED WITHOUT PERMISSION OF THE
PUBLIC RECORD OFFICE LONDON

Draft on 22.
30037/6/40

CODE TELEGRAM

Governor

NIGERIA

Sent 24th January, 1941. 12.30 hrs.

IMPORTANT.

No.102 Confidential.

Your confidential saving telegram No.161 of 1940. I regret delay; but it is peculiarly difficult in present conditions to determine problems of long-term policy which you raise. But as regards paragraph 6 of your telegram I can say that it is certainly the present intention of H.M.G. to implement new development policy after the war or earlier if circumstances should permit. It would however be idle for me to attempt a firm and conclusive answer to your questions when by some turn of events situation may be transformed in few months. I must confine myself therefore to indicating what your immediate course should be in preparing draft estimates for next financial year.

2. I consider that you should adopt the first course referred to in paragraph 4 of your telegram, i.e. you should maintain existing services and standards as near pre-war as shortage of staff and material will permit, and meet the deficit from reserve funds. My only rider to this is that every practical step should be taken to ensure that full value is being obtained for money spent. Where economy in this sense is possible every endeavour should be made to achieve it. My impression is that it would be possible to subject many of the Departments to some pruning with gain in efficiency, e.g. economies in railway working and your recent proposed reforms in Port Department. But I am anxious that there should be no reduction in the social services which might impair the existing structure and make it difficult to build up again. You should consult me about any major economies proposed before draft estimates are put before Council.

3. Under above policy expenditure for Mission teachers' increments (see your undated despatch received 25th November, 1940) will fall to be met from local funds. Provision should be made accordingly in estimates. I will communicate separately of other proposals in that despatch.

4. You should examine possibility of increasing revenue by additional taxation, particularly direct taxation, e.g. on tin and other industries, see my circular telegram No.252 of 27th December, 1940.

16
C.O. 583 253
PUBLIC RECORD OFFICE LONDON
ALLY WITHOUT PERMISSION OF THE

30473/5⁸

GOVERNMENT
CODE TELEGRAM

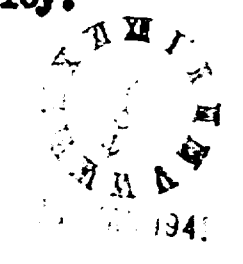
FROM Governor NIGERIA

D. 10th January, 1941.
R. 10th "

No. 35.

4 Your telegram No. 25.
Veterinary School. Before formulating
a definite scheme for assistance from
Colonial Development Fund I had thought
it advisable to await reply to my
saving telegram No. 161 of 12th ^{see note on 10/3/40} 11/40
November 1940 requesting your guidance
as to general financial policy.

Received
in
Registry



C.O. 583 / 253
PUBLIC RECORD OFFICE LONDON
ALTY WITHOUT PERMISSION OF THE

30473/40 byina. ^{Called 3}
15-00
24/10/49
J.S.D.H.

C. O.

- Mr. Lushington 23/10. 7/1/40
- Mr. Smith. 24/10
- Mr. Fry 24/10
- Sir C. Parkinson.
- Sir G. Tomlinson.
- Sir C. Bottomley.
- Sir J. Shuckburgh.
- Permt. U.S. of S.
- Parly. U.S. of S.
- Secretary of State.

25 SET

(2) My telegram 940.
Proposed Veterinary School.
Should be glad to learn whether
contemplate
you are likely to be submitting
application for assistance in
near future

DRAFT. Code 12

for
Lagos.

and if so what increase
of staff will be involved.

FURTHER ACTION.

One or two ~~very~~ promising
veterinary candidates ^{are}
available whom ^{and}
it would be a pity to lose
~~one~~ ^{one} of these might usefully
replace ^{and} local officer whom
you might wish to send
to the school.

SELER.

C. O.

30475/1940
Coded and 10 sent. 20.30 hrs. 19/8 1940.

Mr. Sidebotham. 18/8
Mr. Parkin 17/8
Mr. Williams 19/8
No. 940.
Lynn Lt 896.

Sir C. Parkinson.
Sir G. Tomlinson.
Sir C. Bottomley.
Sir J. Shuckburgh.
Permt. U.S. of S.
Parly. U.S. of S.
Secretary of State.

[Handwritten scribble]

I should be prepared to support ~~the~~ application for assistance ~~from~~ the new Colonial Development ~~Funds~~ ^{Act} for the establishment of a Veterinary Training School for purposes indicated.

DRAFT. *Ad. Lt.*

For Conson.
GOVERNOR, NIGERIA.

C.D.
10 AUG
20

Veterinary recruitment should present no difficulty at the present time, but for the purposes of the school, it would surely be ^{preferable} in the first instance to utilise the services of at least one Officer with local experience.

Lynn

FURTHER ACTION.

C.O. 583 253
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PUBLIC RECORD OFFICE LONDON

RECEIVED

5 AUG 1940

C. O. REGY

COPY FOR REGISTRATION

TELEGRAM.

FROM Governor NIGERIA.

D. 4.8.40.

R. 7.25 p.m., 4.8.40.

No. 896.

I consider it highly desirable that a Veterinary Training School on the lines of the Agricultural and Forestry School should be established without delay in view of the growing importance of the Nigerian cattle industry and shall be glad to learn early whether there is any prospect of obtaining a grant from either the old or the new Colonial Development Fund. Training School will be used for training the urgently needed African staff as Veterinary Assistants and Assistant Veterinary Officers. I should also be glad to learn whether in the existing circumstances it would be possible to recruit at least one and possibly two veterinary education officers for the school.

192/2/40

X

C.O.

583

253

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[Faint, illegible text on a document page, possibly bleed-through from the reverse side. The text is too light to transcribe accurately.]

C.O. 583 / 253
BE REPRODUCED WITHOUT PERMISSION OF THE
PUBLIC RECORD OFFICE LONDON

30476

1940

NIGERIA

30476

WEST AFRICAN MEDICAL CONFERENCE

RECOMMENDATIONS OF THE REPORT

CLOSED UNTIL

Previous

33612/39 W.A.

Subsequent

R98	4.9.40
Q.13. R98 R98	9.9
W. Lock	3/10
Dr. Smart (A)	✓
R98	10/3
Dr. Smart (M) (K)	1/3
R98	

C.O. 583 253 ALLY WITHOUT PERMISSION OF THE PUBLIC RECORD OFFICE LONDON

B.S. Medical

1 O.A.G. No. 531.

2
4. 7. 40.

P. 13.
to att. R.H.
R.H.
E.S.

? @ shd. be submitted to the C.A.M.C.
at their next meeting for their comment.
A. J. Lock, / 3/10.

This note & report
in this bundle / copy
M 10/3
John on 1

The observations of Nigeria, S. Leone and the
Gambia have been summarised—see in enclosure
envelope above 7 on 33612/39 W.A. No further action
will be taken on No. 1 until we receive the comments
of the Gold Coast in reply to No. 5 on 33612/39 W.A.

In the meantime No. 1 hereon can be put by:

William
Arone 11/3/41

M

C.O.

583

253

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DATE 11/13/81 BY SP-6
PUBLIC RECORD OFFICE LONDON

G.S. Medical

O.A.G. No. 531.

2
4. 7. 40.

AG. 13.
to attach.
R.H.
45

? @ shd. be submitted to the C.A.M.C.
at their next meeting for their comment.
A. J. Loh. / 3/40.

This note to Regt
in this bundle / copy
M. J. P.

The observations of Nigeria, S. Leone and the
Gambia have been summarised—see in enclosure
envelope above 7 on 33612/39 W.A. No further action
will be taken on No. 1 until we receive the comments
of the Gold Coast in reply to No. 5 on 33612/39 W.A.

In the meantime No. 1 hereon can be put by.

Willard
avonce 11/3/44

M

NIGERIA.

NO. 531

4 in 33612/39

RECEIVED
14 AUG 1940
C.O. RE...

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1
Government House,
Nigeria.

4 July, 1940.

My Lord,

depend.
With reference to your predecessor's despatch No. 21 of the 11th of January on the subject of the Fourth Conference of the Senior Members of the West African Medical Staff held in Lagos in November, 1938, I have the honour to inform Your Lordship that some of the recommendations of the Conference are already being practised in Nigeria but that as the Proceedings of the Conference were to be examined by the Colonial Advisory Medical Committee in October, 1939, it was considered preferable to await the latter's comments before taking action on the recommendations as a whole.

2. Some of the proposals discussed at the Conference, notably the extended provision of rural water supplies (Item 3(e) of the Proceedings of the Conference) the need for which was strongly endorsed by the Committee, the investigation of the incidence and methods of prevention of tuberculosis (Item 12), and the co-ordination of research, would suitably have been included in the development programme which I had intended to submit in connection with the new Colonial Development and Welfare Fund but in present circumstances hopes of any considerable progress in these directions must be deferred to more normal times.

ITEM I.

THE RIGHT HONOURABLE

LORD LLOYD OF DOLOBRAN, P.C., G.C.S.I., G.C.I.E., D.S.O.,

SECRETARY OF STATE FOR THE COLONIES,

LONDON, S.W.1.

82.

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ITEM 1.

3. The recommendations have been receiving attention but I am advised that the first of them, proposing the grant of pratique by wireless, cannot be put into practice until the war is over and restrictions on the use of wireless telegraphy by vessels are removed.

4. Recommendation (a)(iii) concerns the British West African territories in common and if there is general agreement thereon it is proposed, in the case of Nigeria, that the questionnaire attached to the Proceedings as Appendix I should, with your approval, replace the existing Third Schedule to Regulations No.2 of 1930 made under the Quarantine Ordinance, 1926.

5. Action on recommendation (a)(iv) awaits the opinion of the Ministry of Health to whom the Colonial Advisory Medical Committee decided it would be necessary to refer the proposed quarantine certificate set out in Appendix II of the Proceedings.

6. The recommendations made at Sections (b), (c), (e) and (i) are already being complied with in Nigeria.

ITEM 2.

7. With reference to the suggestion of the Colonial Advisory Medical Committee that yellow fever inoculation should be extended to Africans living in reserved areas the Director of Medical Services in Nigeria explains that there are at present practical difficulties in the way of this. On the other hand effective schemes of segregation, involving the

accommodation

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3.

accommodation of African servants and their families in model villages outside the European residential areas, as advocated by the Conference, would be very costly and in some cases quite impracticable. In Lagos, for instance, to exclude Africans from the Government Residential Area at Ikoyi to anything approaching the extent found possible at the Hill Station in Sierra Leone could only result in the removal of a large number of them to the already overcrowded slum areas in Lagos thereby not only adding to the problem which those areas present but perhaps increasing instead of diminishing the risks to European health.

3m 30342/38

8. Policy in this connection, as recognised in your confidential (2) despatch of the 14th of June, 1938, must keep step with practicability and it is on this account I welcome the Committee's suggestion to which I have referred in my previous paragraph because, although it may not be capable of immediate fulfilment, a determined attempt of this nature to secure a general improvement in the health of those Africans who necessarily live within the residential areas commends itself to me not only as a practical means of affording increased protection to Europeans but as a desirable end in itself. I am opposed to legislative action to give effect to the recommendations of the Conference in this matter both on political grounds and because I am not satisfied that what amounts to partial segregation of servants and their families in European compounds need be a menace to the health of the European community provided sanitary conditions

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conditions are satisfactory and everything possible is done to improve the health of the community generally.

ITEM 3.

9. The recommendations contained in Sections (a) and (b) command general assent and rules designed to improve housing standards have already been passed in many places and will be extended throughout the country as circumstances permit. Housing standards in labour lines and camps, referred to in Section (c), have, of course, long been governed by the Labour Ordinance, No.I of 1929.

10. Section (f) draws attention to a deterioration in village sanitation which is alleged to have followed the withdrawal of powers to employ communal labour. It is not specified in what way village sanitation has deteriorated and in Nigeria, by Section 13 of the Forced Labour Ordinance, No.22 of 1933, Native Authorities may still under defined conditions exact labour for minor communal services including sanitary measures. The power, however, is seldom used and I think it is generally considered that progress in sanitation does not lie along the lines of forced labour.

ITEM 5.

11. A start has been made by the Health Service in instructing teachers-in-training and the scheme will be extended gradually.

ITEM 6.

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ITEM 6.

12. The Conference recommended the reduction of the examination fee payable by candidates for the Certificate of the Royal Sanitary Institute to £2. 2s. Od. but the Secretary of the Local Board of Examiners having raised the matter has, unfortunately, failed to obtain the sanction of the Royal Sanitary Institute for the proposed reduction. The Colonial Advisory Medical Committee made no comment on this point which, however, is one which I hope you may decide to take up with the Royal Sanitary Institute.

ITEM 8.

13. The Conference's recommendations will be adhered to in future and the suggestion of the Colonial Advisory Medical Committee that accommodation shelters should be at least 300 feet from the main hospital buildings will be borne in mind.

ITEM 10.

14. The establishment of co-ordinated Provincial Development and Welfare Committees throughout Nigeria to meet the purposes outlined in Mr. MacDonald's despatch No.409 of the 23rd of May, 1939, is at present receiving attention and one of the first tasks of these committees will be to consider the problem of nutrition about which the Medical Department has been collecting evidence since the publication of the Report on Nutrition in the Colonial Empire.

4800/39 Gal.

ITEM 17.

15. The Colonial Advisory Medical Committee did not comment on section (c) relating to private practice by Government Medical Officers and I therefore

do

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do not propose to enlarge upon the recommendations of the Conference beyond observing that the whole policy of hospital fees in Nigeria is at present under review and that this important question will receive careful consideration.

ITEMS 19 and 20.

16. The question of the health of European Officers in relation to conditions of service was one of the subjects discussed at the recent West African Governors' Conference and is referred to in paragraphs 119 to 147 of the reported proceedings copies of which were forwarded to the Colonial Office under my confidential despatch of the 17th of October, 1939. The Colonial Advisory Medical Committee did not comment on this matter but in Mr. MacDonald's confidential (2) despatch of the 16th of March, the hope was expressed that on a return to normal conditions it might be possible to give favourable consideration to the adoption of a shorter tour of service.

20459/18/38 Penk
in circ. by Mr. Jeffries.

I have the honour to be,

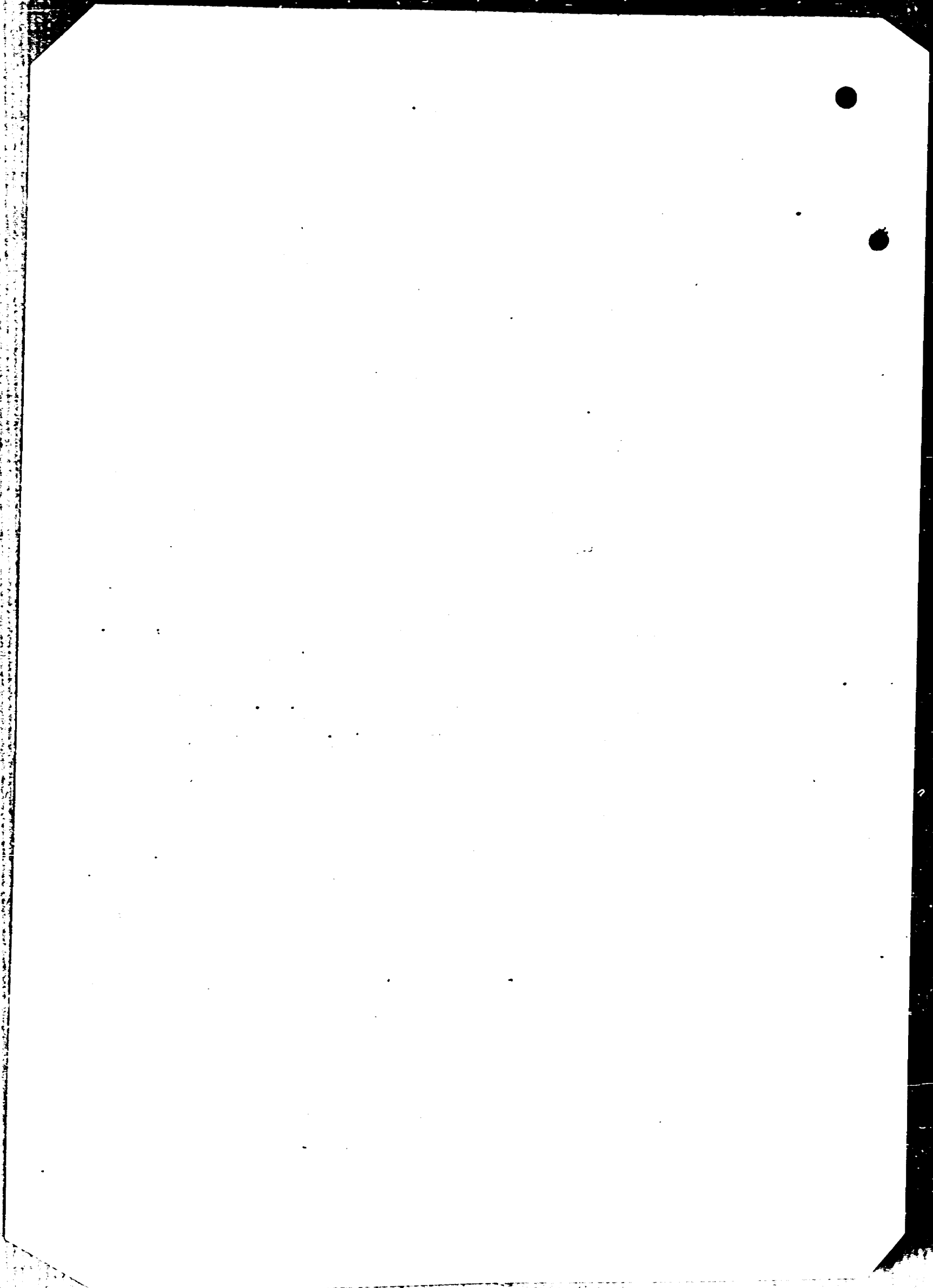
My Lord,

Your Lordship's most obedient, humble Servant,

C. C. Woolley

OFFICER ADMINISTERING THE GOVERNMENT.

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30477

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~~1941~~

30477

NIGERIA

OFFICIAL SECRETS LEGISLATION

CLOSED
UNTIL

Previous See 33638/39 WA	Mr Poynton	16/5		
	Mr P. Abraham	17/5		
	Mr Sidebottom	17/5		
	R 94	22/5		
	R 95 (D)	23/5		
Subsequent 1941.	98	24/5		
	Library (Legal)	26/5		
	98			
R. 98	9/10			
1. Library Legal.	10/10			
2. Mr Lock.	21/10		7-4-	40
Mr Telb	29/10		5-	41
R 98	29/10			
Mr Lock	29/10			
R 95 (D)	31/10			
98	31/10			
1. Library Legal.	6/3			
2. Mr Poynton	6/3			
Mr Roberts W. (SPD)	7/3			
Mr Sidebottom	8/2			
R 98	14/5			
1. Library Legal.	16/5			
2. Mr Sidebottom	16/5			

FILE A.

(1345) W.L. 23237/35. 24,000. 5/39.
N.P. CA. G. 682/77a.

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(COPY MINUTES.)

1940 Correspondence.

C.I.

1. Gov. of Nig. Secret tel.1333 5.10.40

Aren't Nigeria making heavy weather of this? All that seems to be necessary is (1) to repeal Chapter 11 of the Criminal Code, and (2) to enact in the Protectorate, an Ordinance on the lines of the Gold Coast one, subject to the suggestions made in connection with the Sierra Leone Bill regarding the two recent amendments of the U.K. Legislation.

Nigeria might ask Gold Coast for a copy of their Ordinance to go on with, and we could send them a copy of the despatch to the Gold Coast containing our views on the two amendments.

(Sd.) A.T. Loch
21/10/40.

(Sd.) A.H. Poynton
23

2. To Nig. tel.1422 Secret - - - 1 ansd. - - 28.x.40

3. To Nig. Ordce (W copy 2 on 31433/40 GC A/1c) } 30.10.40

4. Extracted from Gazette No.81 of 27.12.40

Mr. Poynton.

This was extracted from Nigeria Gazette No.81 at your request.
R.98

(Sd.) W. Martin
6/3.

This appears to be in accordance with (2). We not comment on the Bill, I think.

(Sd.) A.H. Poynton
6/3.

I agree.

(Sd.) G.S. Abrahams
7/3/

Lib.
Pl. put up
rel. leg. in
4.

(Sd.) W. Martin
5/3

Put by
(Sd.) J.B. Sidebotham.
8/2 at once

*N.A.
For original document - rep
- 643 see 1941 file.*

34

1-2 Sec 5. cl. 28
No 4 ans.
Cabin on order.

**A BILL
FOR**

**AN ORDINANCE TO APPLY CERTAIN PROVISIONS OF THE OFFICIAL TIDE
SECRETS ACTS, 1911 AND 1920 AS AMENDED FROM TIME TO TIME.**

[, 1941.] Date of commencement.

BE IT ENACTED by the Governor of the Colony and Protectorate of Nigeria, with the advice and consent of the Legislative Council, so far as the provisions hereof relate to the Colony and to the Southern Provinces, as follows:—

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Short title.

1. This Ordinance may be cited as the Official Secrets Ordinance, 1941.

Definition.

2. Definition:—

"The Official Secrets Acts" means the Acts of the Imperial Parliament entitled the Official Secrets Acts, 1911 and 1920, and any amendments thereto which have been or may hereafter be made save and except the provisions specified in the Schedule hereto.

Application of 1 and 2 Geo. V, c. 28, 10 and 11 Geo. V, c. 75 and amendments thereof.

3. The provisions of the Official Secrets Acts which apply to acts which are offences under those Acts when committed in any part of His Majesty's dominions, or when committed by British officers or subjects elsewhere, shall apply to such acts when committed in the Protectorate by persons who are not British officers or subjects as if those provisions were set out herein.

Power to require the production of telegrams.

4. (1) Where it appears to the Governor that such a course is expedient in the public interest, he may, by warrant under his hand, require any person who owns or controls any telegraphic cable or wire, or any apparatus for wireless telegraphy, used for the sending or receipt of telegrams to or from any place out of Nigeria, to produce to him, or to any person named in the warrant, the originals and transcripts, either of all telegrams, or of telegrams of any specified class or description, or of telegrams sent from or addressed to any specified person or place, sent or received to or from any place out of Nigeria by means of any such cable, wire, or apparatus, and all other papers relating to any such telegram as aforesaid.

Offence.

(2) Any person who, on being required to produce any such original or transcript or paper as aforesaid, refuses or neglects to do so shall be guilty of an offence under this Ordinance, and shall, for each offence, be liable on summary conviction to imprisonment with or without hard labour for a term not exceeding three months, or to a fine not exceeding fifty pounds, or to both such imprisonment and fine.

"telegram" 32 & 33 Vict. c. 73.
"wireless telegraphy" 4 Edw. 7, c. 24.

(3) In this section the expression "telegram" shall have the same meaning as in the Telegraph Act, 1869, and the expression "wireless telegraphy" shall have the same meaning as in the Wireless Telegraphy Act, 1904.

5. (1) Where the Commissioner of Police is satisfied that there is reasonable ground for suspecting that an offence under section 1 of the Official Secrets Act, 1911 has been committed and for believing that any person is able to furnish information as to the offence or suspected offence, he may apply to the Governor for permission to exercise the powers conferred by this sub-section and, if such permission is granted, he may authorise a superior police officer to require the person believed to be able to furnish information to give any information in his power relating to the offence or suspected offence, and, if so required and on tender of his reasonable expenses, to attend at such reasonable time and place as may be specified by the superior police officer; and if a person required in pursuance of such an authorisation to give information, or to attend as aforesaid, fails to comply with any such requirement or knowingly gives false information, he shall be guilty of a misdemeanour.

Duty to give information as to commission of offences.

(2) Where the Commissioner of Police has reasonable grounds to believe that the case is one of great emergency and that in the interest of the State immediate action is necessary, he may exercise the powers conferred by the last foregoing sub-section without applying for or being granted the permission of the Governor, but if he does so shall forthwith report the circumstances to the Governor.

(3) References in this section to the Commissioner of Police shall be construed as including references to any other officer of police expressly authorised by the Commissioner of Police to act on his behalf for the purposes of this section when by reason of illness, absence, or other cause he is unable to do so.

6. It is hereby declared that in the application of the Official Secrets Acts to Nigeria the following modifications shall have effect, that is to say:—

Modifications in application to Nigeria.

- (1) for references to a Secretary of State there shall be substituted references to the Governor;
- (2) for references to a Chief Officer of Police there shall be substituted references to the Commissioner of Police in relation to provinces or districts where police officers of the Nigeria Police Force are stationed and in other provinces to the Resident;

(3) for references to superintendent of police or any police officer not below the rank of inspector there shall be substituted references to a "superior police officer" as defined by the Police Ordinance, 1930, as amended by section 2 of the Police (Amendment) Ordinance, 1939, in relation to provinces where police officers of the Nigeria Police Force are stationed, and in other provinces to the divisional officer.

Sections 89
to 96 of
Criminal
Code
repealed.

7. The Criminal Code Ordinance is hereby amended by deleting sections 89 to 96 inclusive from the Criminal Code.

SCHEDULE.

The Official Secrets Act, 1920: sections 4 and 8 (4).

The Official Secrets Act, 1939.

Paragraphs 3 (2) and 5 of the Schedule to Statutory Rules and Orders, 1939, No. 1681.

Objects and Reasons.

The Official Secrets Acts now apply only to the Colony and to British officers and subjects in the Protectorate. Clause 3 of this Bill applies the provisions of those Acts to all persons other than British subjects in the Protectorate. As sections 89 to 96 inclusive of the Criminal Code have reproduced throughout Nigeria all material provisions of the Official Secrets Act, 1911, it will be necessary to repeal those sections in order to avoid duplicate legislation. In the application of the Acts to Nigeria, it has been necessary to re-enact certain sections as part of the local substantive law and to modify certain references to local conditions. This Bill will make the law on this subject throughout Nigeria uniform with that existing throughout His Majesty's possessions.

H. C. F. COX,
Attorney-General.

Attorney-General's Chambers,
Lagos, Nigeria.
16th December, 1940.

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C. O.

Mr. Loch 21/10/40
Mr. Roberts - Wemy 22/10
Mr. Proctor 23
Mr. Scoble 28/10/40

Mr. A. J. Dawe.
Sir J. Shackburgh.
Perml. U.S. of S.
Parly. U.S. of S.
Secretary of State.

Mr. G. L. M. Clauson.
Mr. C. J. Jeffries.

which sent 16.30 hrs
28/10/40

DRAFT TELEGRAM ^{code} _{cipher}

C. D.
R 28 OCT
D 28

Secret No. 1472

GOVERNOR

NIGERIA.

①

Your telegram No. 1333 secret, Official Secrets Legislation. All that is necessary is to 'repeal' Chapter '11 of the 'Criminal Code' and to 'apply the 'Imperial Acts of '1911 and 1920' to the Protectorate' by local Ordinance ^{in the manner suggested} ~~together with provisions contained~~ in paragraph 3 of my secret despatch of the 12th of December to Kenya, which was enclosed in my secret despatch of 16th January. I have approved the terms of an Ordinance (on these lines published under the Gold Coast) subject to certain observations on ~~two~~ recent amendments of the Imperial Acts. A copy of this despatch will be sent to you. Meanwhile I suggest you obtain

④ on 38437/39

Ordinance ^{in the manner suggested} ~~together with provisions contained~~

② on 33624/39

FURTHER ACTION

① on 3433/40

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obtain copy of Gold Coast Ordinance.

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COPY FOR REGISTRATION

RECEIVED
-6OCT1940

TELEGRAM

FROM

Governor

NIGERIA.

D. 5th October, 1940.
R. 5th " "

11.30 hrs.

no 5 on 34437/39 Kya.

No. 1333 Secret.

Your Secret despatch of 16th January, 1940. Sections 89 to 95 of Criminal Code have reproduced since 1916 throughout Nigeria all material provisions of Official Secrets Act, 1911. Code applies throughout Nigeria, but Official Secrets Act only to the Colony and British Officers and subjects in the Protectorate, thus local legislation necessary to apply the provisions of the Act to all persons in the Protectorate other than British subjects. To give effect to your despatch above referred to it will be necessary to enact local legislation containing all the provisions of the Official Secrets Act up to date for Non-British Subjects in the Protectorate only leaving the Colony and British Subjects to be dealt with under Imperial Act. As existing arrangements have worked satisfactorily request approval to enact locally for the whole of Nigeria all provisions of Imperial Act up to date including statutory rule and order No. 1681 of 1939. This will avoid local complications in administration and no Order in Council under Section 11 of 1911 Act essential as legislation can run concurrently where applicable.

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END

C.O.

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FROM
TO
DATE

PUBLIC RECORD OFFICE

END

TOTAL EXPOSURES →